

## Morecambe Offshore Windfarm: Generation Assets Environmental Statement

## Volume 5 Scoping Report and Scoping Opinion





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# Scoping Report Morecambe Offshore Windfarm

Generation Assets





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V 1.0	Draft for consultation
V 2.0	Updated following initial consultation with key stakeholders
V 3.0	Final for submission



#### Executive Summary

This Scoping Report supports a request for a formal Scoping Opinion from the Planning Inspectorate in relation to the Morecambe Offshore Windfarm Generation assets. This Scoping Report has been prepared in accordance with Regulation 10 of the Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 and is submitted to the Planning Inspectorate in order to seek a formal Scoping Opinion on the information to be included in an Environmental Impact Assessment (EIA).

In 2019 the Crown Estate launched the Round 4 Offshore Wind Leasing process, opening the potential for new seabed rights for offshore wind development in the waters around England and Wales. The Morecambe Offshore Windfarm, being developed by a joint venture between Cobra Instalaciones Servicios, S.A. and Flotation Energy plc., (the Applicant) is one of six Round 4 preferred projects (announced in 2021) which together have the potential to provide clean electricity to more than seven million homes.

The Morecambe Offshore Windfarm will have an anticipated nominal capacity of 480MW and is located in the east Irish Sea. At its nearest point, the windfarm site is approximately 30km from the shore of the Lancashire coast. Wind turbine generators and offshore substation(s) will be fixed to the seabed with foundation structures. The electricity generated by the wind turbine generators would be transported via subsea inter-array cables to offshore substation platform(s) which will then connect to the shore (at the landfall location) via offshore export cables. From the landfall, onshore export cables will be routed underground to an onshore project substation which will in turn transform the power generated offshore to make it suitable to feed it into the National Electricity Transmission System (NETS) at the grid connection point (typically an existing National Grid substation).

The Morecambe Offshore Windfarm has been included under a review of offshore transmission infrastructure at a national level (the Offshore Transmission Network Review (OTNR). Under the OTNR, the National Grid Electricity System Operator (NGESO) are responsible for conducting a Holistic Network Design Review (HNDR) to assess options to improve the coordination of offshore wind generation connections and transmission networks. The output of the HNDR has concluded that the Morecambe Offshore Windfarm will share a grid connection location at Penwortham in Lancashire with the Round 4 Morgan Offshore Wind Project, also located in the east Irish Sea. Although the projects are being developed by separate companies, which means it is not feasible for all aspects of both projects to be consented under a single application, the Applicant intends to deliver a coordinated grid connection with the Morgan Offshore Wind Project, including the sharing of offshore and onshore export cable corridors and grid connection location at Penwortham.



The Applicant, as well as the applicant for the Morgan Offshore Wind Project, intend to consent their individual generation assets separately, and therefore separate scoping reports are being submitted by each applicant for the Morecambe Offshore Windfarm generation assets and Morgan Offshore Wind Project generation assets respectively. The Applicant is working together with the applicant for the Morgan Offshore Wind Project to identify the engineering options for the coordinated transmission assets and to develop a timeline for the transmission assets consent application. An additional EIA Scoping Report for such coordinated transmission assets would be submitted in due course. Note the exact design and delivery model for such transmission assets is still subject to the final HNDR outcome.

This Scoping Report includes only the Generation assets for the Morecambe Offshore Windfarm (wind turbine generators, inter-array cables, offshore substation platform(s) and possible platform link cables to connect offshore substations) **(the "Project")**.

This Scoping Report is the first stage of the EIA process, it outlines an initial overview and description of the Project at the time of writing. It identifies the receptors that will be considered during the EIA and the potential impacts associated with the construction, operation and maintenance and eventual decommissioning of the Project on the physical, social/human and biological environments.

The EIA will be undertaken by experienced and well qualified technical specialists using industry best practice and following appropriate and relevant guidance. The planned approach to data gathering, characterising the existing environment, assessing potential impacts and developing mitigation measures are presented in this report, as well as initial details of consultation which will be ongoing with stakeholders and communities throughout the EIA process and as part of the Development Consent Order (DCO) application (under the Planning Act 2008) required to consent the Project.



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## Glossary of Acronyms

AC	Alternating Current
ADBA	Archaeological Desk-Based Assessment
ADD	Acoustic Deterrent Device
AEZ	Archaeological Exclusion Zone
AfL	Agreement for Lease
AIP	Aeronautical Information Publication
ALARP	As Low As Reasonably Practicable
AMSL	Above Mean Sea Level
AONB	Area of Outstanding Natural Beauty
ASCOBANS	Agreement on the Conservation of Small Cetaceans of the Baltic and North Seas
BAS	Burial Assessment Study
BEIS	Department of Business, Energy and Industrial Strategy
BGS	British Geological Survey
САА	Civil Aviation Authority
САР	Civil Aviation Publication
CBRA	Cable Burial Risk Assessment
000	Climate Change Committee
Cefas	Centre for Environment, Fisheries and Aquaculture
CfD	Contracts for Difference
CIA	Cumulative Impact Assessment
CION	Connections and Infrastructure Options Note
CMS	Construction Method Statements
DCO	Development Consent Order
DECC	Department of Energy and Climate Change
DEFRA	Department for Environment, Food & Rural Affairs
DML	Deemed Marine Licences
EEA	European Economic Area
EIA	Environmental Impact Assessment
EMF	Electromagnetic Field
EMP	Ecological Management Plan
EPP	Evidence Plan Process
EPS	European Protected Species
ES	Environmental Statement



ETG	Expert Topic Groups
EUNIS	European Nature Information System
FCS	Favourable Conservation Status
FEPA	Food and Environmental Protection Act
FIR	Flight Information Region
FL	Flight Level
FLO	Fisheries Liaison Officer
GBS	Gravity Based Structures
GHG	Greenhouse gas
GT	Gross Tonnage
HAT	Highest Astronomical Tide
HER	Historic Environment Record
HPMA	Highly Protected Marine Areas
HRA	Habitat Regulations Assessment
HTZ	Helicopter Traffic Zone
HVAC	High Voltage Alternating Current
IAIA	International Association for Impact Assessment
ICES	International Council for the Exploration of the Sea
IEMA	Institute of Environmental Management and Assessment
IFCA	Inshore Fisheries Conservation Authority
IFP	Instrument Flight Procedures
IMO	International Maritime Organisation
IPCC	Intergovernmental Panel on Climate Change
IROPI	Imperative Reasons of Overriding Public Interest
JCP	Joint Cetacean Protocol
JNAPC	Joint Nautical Archaeology Policy Committee
JNCC	Joint Nature Conservation Committee
LAT	Lowest Astronomical Tide
MAIB	Marine Accident Investigation Branch
MCA	Maritime and Coastguard Agency
MCAA	Marine and Coastal Access Act
MCZ	Marine Conservation Zones
MGN	Marine Guidance Note
MHWS	Mean High Water Spring
MMMP	Marine Mammal Mitigation Protocol
MMO	Marine Management Organisation



MoD	Ministry of Defence
MPA	Marine Protected Areas
MPCP	Marine Pollution Contingency Plan
MPS	Marine Policy Statement
MSA	Minimum Sector Altitudes
MU	Management Units
MW	Megawatts
MWDW	Manx Whale and Dolphin Watch
NAS	Noise Abatement Systems
NATS	National Air Traffic Services
NETS	National Electricity Transmission System
NFFO	National Federation of Fisherman's Organisations
NGESO	National Grid Electricity System Operator
NGET	National Grid Electricity Transmission
NGC	National Grid Company plc
NGO	Non-Governmental Organisation
NPPF	National Planning Policy Framework
NPS	National Policy Statement
NRW	Natural Resources Wales
NSIP	Nationally Significant Infrastructure Project
NtM	Notice to Mariner
NRA	Navigational Risk Assessment
OFGEM	Office of Gas and Electricity Markets
OFTO	Offshore Transmission Operator
O&M	Operation and Maintenance
ONS	Office for National Statistics
OS	Ordnance Survey
OTNR	Offshore Transmission Network Review
PAD	Protocol for Archaeological Discoveries
PDE	Project Design Envelope
PEIR	Preliminary Environmental Information Report
PEMP	Project Environment Management Plan
PEXA	Practice and Exercise Areas
PINS	Planning Inspectorate
PM	Particulate Matter
PSR	Primary Surveillance Radar



RAF	Royal Air Force
RIAA	Report to Inform Appropriate Assessment
RLoS	Radar Line of Sight
ROV	Remotely Operated Vehicles
RPG	Registered Parks and Gardens
RRH	Remote Radar Head
RSPB	Royal Society for the Protection of Birds
RYA	Royal Yachting Association
SAC	Special Area of Conservation
SAR	Safety and Rescue
SCI	Site of Community Importance
SLVIA	Seascape, Landscape and Visual Impact Assessment
Socc	Statement of Community Consultation
SoCG	Statement of Common Ground
SOLAS	Safety of Life at Sea
SPA	Special Protection Area
SPZ	Source Protection Zone
SSC	Suspended Sediment Concentration
SSS	Side Scan Sonar
SSSI	Site of Special Scientific Interest
ТСА	Trade and Cooperation Agreement
ТН	Trinity House
TMZ	Transponder Mandatory Zone
TP	Travel Plan
TTS	Temporary Threshold Shift
TWT	The Wildlife Trusts
UK	United Kingdom
UXO	Unexploded Ordnance
VMS	Vessel Monitoring System
WDC	Whale and Dolphin Conservation
WFD	Water Framework Directive
WSI	Written Scheme of Investigation
Zol	Zone of Influence
ZTV	Zone of Theoretical Visibility



## Glossary of Unit Terms

GW	Gigawatt
km	kilometre
kV	kilovolt
m	metre
MW	Megawatts
MWh	Megawatt hour



## Glossary of Terminology

Applicant	Cobra Instalaciones Servicios, S.A., and Flotation Energy plc. joint venture
Generation assets	Infrastructure in connection with electricity production, namely the fixed foundation wind turbine generators, inter-array cables, offshore substation platform(s) and possible platform link cables to connect offshore substations.
Inter-array cables	Cables which link the wind turbine generators to each other and the offshore substation platform.
Landfall	Where the offshore export cables would come ashore.
National site	Sites designated for nature conservation under the Habitats Directive and Birds Directive (as amended). This includes candidate Special Areas of Conservation, Sites of Community Importance, Special Areas of Conservation and Special Protection Areas.
Offshore export cables	The cables which would bring electricity from the offshore substation platform to the landfall.
Offshore substation platform(s)	A fixed structure located within the windfarm site, containing electrical equipment to aggregate the power from the wind turbine generators and convert it into a more suitable form for export to shore.
Onshore export cables	The cables which would bring electricity from landfall to the onshore project substation and from the onshore project substation to a National Grid substation.
Onshore project substation	Part of an electrical transmission and distribution system. Substations transform voltage from high to low, or the reverse by means of electrical transformers.
Platform link cable	An electrical cable which links one or more offshore substation platforms.
Safety zones	An area around a structure or vessel which should be avoided
Scour protection	Protective materials to avoid sediment being eroded away from the base of the foundations due to the flow of water.
Study area	This is an area which is defined for each EIA topic which includes the windfarm site as well as potential spatial and temporal considerations of the impacts on relevant receptors. The study area for each EIA topic is intended to cover the area within which an effect can be reasonably expected.
Technical stakeholders	Technical consultees are considered to be organisations with detailed knowledge or experience of the area within which the Project is located and/or receptors which are considered in the EIA and HRA. Examples of technical stakeholders include Marine



	Management Organisation, local authorities, Natural England and Royal Society for the Protection of Birds.
Transmission assets	Infrastructure between the offshore point of connection with the generating windfarm assets (the offshore substation) and the National Grid Substation, namely the offshore export cables, landfall, onshore export cables and onshore project substation.
Windfarm site	The area within which the wind turbine generators, inter-array cables, offshore substation platform(s) (not including the potential for repurposing of oil and gas platforms outside of the windfarm site) and platform link cables will be present.



### 1. Project background

#### 1.1 The Project

- 1 Morecambe Offshore Windfarm is a proposed offshore windfarm located in the east Irish Sea (Figure 1.1) with an expected nominal capacity of 480 megawatts (MW). It is being developed by a joint venture between Cobra Instalaciones Servicios, S.A., and Flotation Energy plc (the Applicant) who is requesting a Scoping Opinion.
- 2 The Morecambe Offshore Windfarm will make a contribution to the achievement of **the UK Government's commitment to net zero by 2050 and** tackle the climate emergency by producing electricity from renewable energy. The windfarm **was selected in early 2021 as part of The Crown Estate's** Offshore Wind Leasing Round 4. The windfarm site is situated in the vicinity of the South Morecambe Gas Fields (which are currently expected to cease production around 2027 (+/-2 years)). An important factor in the windfarm to fully co-exist with oil and gas operations on previously developed seabed.
- 3 As the windfarm is an offshore generating station of over 100MW, it is defined under the Planning Act 2008 as a Nationally Significant Infrastructure Project (NSIP) and as such it requires a Development Consent Order (DCO). In order to support the DCO application, an Environmental Impact Assessment (EIA) is required.
- As explained further in Section 1.4, a Government-led review of offshore windfarm transmission connections has concluded that the Morecambe Offshore Windfarm will share a grid connection location at Penwortham in Lancashire with the Round 4 Morgan Offshore Wind Project, also located in the east Irish Sea, as shown in Figure 1.2. Given this, the Applicant intends to deliver a coordinated grid connection with the Morgan Offshore Wind Project. The transmission infrastructure to connect the Morecambe Offshore Windfarm to the national grid onshore (namely the Transmission assets) would therefore be the subject of a separate scoping report in the future. For the purposes of this Scoping Report, and request for a Scoping Opinion, the "Project" refers only to the Generation assets of the Morecambe Offshore Windfarm.
- 5 The Project is located approximately 30km off the Lancashire coast. As illustrated in Plate 1, the Project will include wind turbine generators



(windfarm array), offshore substation(s)<sup>1</sup> to convert generated power to allow transmission to shore, inter-array cables to connect wind turbine generators to the offshore substation(s), and possible platform link cables to connect offshore substations. In other words, all the infrastructure within the windfarm site. Wind turbine generators and substations will be fixed to the seabed with foundation structures.

6 Plate 1 provides an overview of the Project, as well as the anticipated Transmission assets for context.

<sup>&</sup>lt;sup>1</sup> It is possible that all or part of the offshore substation platforms will be classed as Transmission assets as the Project is refined in the future, but for the purpose of this Scoping Report a precautionary approach has been taken and all infrastructure within the windfarm site included.





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#### Grid Connection Point

Connection point into the national electricity transmission system as determined by government-led Offshore Transmission Network Review (OTNR) and supporting Holistic Network Design Review (HNDR).



**Inter-array Cables** 

Inter-array cables will connect the wind turbines to offshore substation platform(s). Cables will be buried to the maximum practicable extent.

MHWS = Mean high water springs NGET = National grid energy transmission

on the seabed to provide protection

from current and wave action.

#### Plate 1 Components of Morecambe Offshore Windfarm

(note the components in blue are Generation assets (included in this Scoping Report) and those in green are anticipated Transmission assets (not included in this Scoping Report)



### 1.2 Aim of Scoping

- 7 This Scoping Report aims to identify the relevant potential impacts associated with the physical, human and biological environments arising from the construction, operation and maintenance (O&M), and decommissioning phases of the Project and sets out the proposed approach to addressing those potentially significant environmental issues through the EIA process. This Scoping Report provides an overview of all potential EIA issues and makes a case for focusing on those issues which have the potential to result in significant impacts, reducing the emphasis on those issues which are increasingly shown (from repeated assessment in offshore wind, available data and professional judgement) to result in non-significant impacts.
- 8 The EIA for the Project will take into account the lessons learnt and good practice on those offshore windfarm projects that have already been through the consenting, construction, O&M and decommissioning processes. In line with this approach, this Scoping Report makes robust recommendations, supported by evidence, regarding the issues that the Applicant proposes to exclude (scope out) of the EIA. Each EIA topic section of this report summarises potential impacts on a receptor and whether these will be considered further as part of the EIA (scoped in).

#### 1.3 The Applicant

- 9 The Applicant consists of Cobra Instalaciones Servicios, S.A. (Cobra), and Flotation Energy plc. (Flotation Energy), who are Joint Venture project partners for Morecambe Offshore Windfarm.
- 10 Cobra is a worldwide leader with more than 75 years of experience in the development, construction and management of industrial infrastructure and energy projects. Cobra has an international presence in Europe, Asia, Africa and the Americas. In recent years the company has focused on renewable energy projects, including onshore & offshore wind and solar power including a specialised floating windfarm business. Cobra has a business culture that is focused on quality and excellence stemming from its greatest asset; **it's** employees.
- 11 Flotation Energy has a growing project pipeline of offshore wind projects with 10GW in the UK, Ireland, Taiwan, Japan and Australia and plans to expand into many more key markets. The expertise of the Flotation Energy team lies in the project and engineering management of large infrastructure projects. Flotation Energy has developed its own projects but also recognise the benefits of collaboration and working in partnership with other developers to deliver proven, cost-effective solutions.



- 12 The various Project work streams across engineering, consent, and legal will coordinate and interlock with each other to form a one team culture and programme that will encourage cross links between teams, encourage risk and solution sharing and promote innovation and proactivity.
- 13 An experienced EIA consultant has been assigned to undertake the environmental assessment work for the Project. Royal HaskoningDHV is one of the leading EIA consultancies working in the UK offshore wind sector, successfully providing environmental, development and consenting support on over 14GW of renewable energy projects across 26 UK offshore windfarm, including seven successful development consent order (DCO) applications. Royal HaskoningDHV holds the EIA quality mark from the Institute of Environmental Management and Assessment. Royal HaskoningDHV has a range of EIA technical expert teams who will provide specialist input to the EIA process. In addition, a small number of the technical assessments and associated Environmental Statement chapters will be undertaken by specialist consultancies outside Royal HaskoningDHV. Specialist input for sections of this Scoping Report has been provided by Poseidon (Section 8.7, Commercial Fisheries), Cyrrus Limited (Section 8.10 Civil and Military Aviation and Radar), Optimised Environments (Section 8.12 Offshore Seascape, Landscape and Visual Impact Assessment) and BCA Insight (Section 8.15) Human Health).

#### 1.4 Transmission assets and consenting strategy

- As noted at Paragraph 4, the Morecambe Offshore Windfarm has been included within a government-led national review of offshore transmission infrastructure (the Offshore Transmission Network Review (OTNR)). The OTNR aims to consider, simplify and wherever possible facilitate collaborative approach to offshore wind projects connecting to the UK National Grid. The OTNR is being led by the Department for Business, Energy and Industrial Strategy (BEIS) in conjunction with the Office of Gas and Electricity Markets (OFGEM) and the National Grid Electricity System Operator (NGESO). Under the OTNR, the NGESO are responsible for assessing options to improve the coordination of offshore wind generation connections and transmission networks.
- As part of the OTNR, the NGESO is undertaking a Holistic Network Design Review (HNDR). The output of the HNDR has concluded that the Morecambe Offshore Windfarm will share a grid connection location at Penwortham in Lancashire with the Round 4 Morgan Offshore Wind Project, also located in the east Irish Sea. Although the projects are being developed by separate companies, which means it is not feasible for all aspects of both projects to



be consented under a single application, the Applicant intends to deliver a coordinated grid connection with the Morgan Offshore Wind Project, including the sharing of offshore and onshore export cable corridors and grid connection location at Penwortham.

- 16 Given the coordinated grid connection arrangements, the proposed consenting strategy for the Morecambe Offshore Windfarm and the Morgan Offshore Wind Project is as follows:
  - A stand-alone DCO application to consent the construction, operation and maintenance, and decommissioning of the generation asset of Morecambe Offshore Windfarm
  - A stand-alone DCO application to consent the construction, operation and maintenance, and decommissioning of the generation asset of Morgan Offshore Wind Project
  - A separate application to consent the construction, operation and maintenance and decommissioning of the transmission assets required to enable the export of electricity from both the Morecambe Offshore Windfarm and the Morgan Offshore Wind Project to the National Grid connection point at Penwortham.
- 17 In order to achieve this, the Applicant, together with the applicant for the Morgan Offshore Wind Project intend to seek a direction from the Secretary of State under section 35 of the Planning Act 2008 to pursue a transmission **assets consent (covering both projects' offshore and onshore transmission** infrastructure) through the DCO process as a Nationally Significant Infrastructure Project (NSIP). Key reasons for selecting the preferred consenting approach to the **projects' transmission assets are:** 
  - A coordinated approach would allow for better consideration of potential impacts (including cumulative impacts)
  - A coordinated approach would ensure more efficient use of stakeholder resources
  - A coordinated approach would also provide a formal structure for the projects to collaborate and align on transmission design, assessment and mitigation approach
  - A coordinated approach will streamline the consenting process with a single permission and approval timeline
  - A co-ordinated approach aligns with the National Policy Statements (NPS) for delivering major energy infrastructure (for example 4.9.2 of the current adopted NPS for Overarching Energy (EN-1), and 4.10.3 and 4.10.4 of the draft NPS EN-1).



- As the Applicant, as well as the applicant for the Morgan Offshore Wind Project, intend to separately consent their individual generation assets, separate scoping reports are being submitted by each applicant for the Morecambe Offshore Windfarm generation assets and Morgan Offshore Wind Project generation assets respectively. The Applicant is working together with the applicant for the Morgan Offshore Wind Project to identify the engineering options for the coordinated transmission assets and to develop a timeline for the transmission assets consent application. An additional EIA Scoping Report for the coordinated transmission assets would be submitted in due course. Note the exact design and delivery model for such transmission assets is still subject to the final HNDR outcome.
- 19 The scoping search area for the coordinated offshore and onshore transmission assets is currently being defined by the Applicant, together with the applicant for the Morgan Offshore Wind Project. The indicative extent of the scoping search area will be in English waters connecting to a grid connection location at Penwortham in Lancashire, as shown in Figure 1.2. Further detail would be provided in the EIA Scoping Report for the transmission assets.

#### 1.5 Next steps

20 This Scoping Report is the first stage of the EIA process. Following scoping, a Preliminary Environmental Information Report (PEIR) will be developed. The PEIR will provide the interim findings of the site characterisation and impact assessment in so far as available at that time. The PEIR will be submitted for formal consultation with relevant stakeholders. Following feedback from PEIR consultation the assessment of impacts will be completed and reported in the final Environmental Statement (ES). This forms a key part of the application for development consent. Further detail on the indicative programme associated with these stages is provided in Section 2.

### 1.6 The Scoping Report

#### 1.6.1 Scoping Report structure

21 The Scoping Report structure is outlined in Table 1.1.



#### Table 1.1 Structure of this Scoping Report

Section	Description of content	Reference
Part 1 Introduction	Project background Section introduces the Scoping Report and the proposed Project	Section 1
	Proposed programme Overview of the DCO pre-application programme and indicative construction dates	Section 2
	Consultation Summary of the consultation undertaken to date and proposed approach to consultation going forward	Section 3
	Policy and legislative context High-level overview of where the Project sits within the policy and legislative context and how the Project aims to fulfil policy needs and meets environmental policy requirements. This section includes a discussion on the key drivers for offshore wind.	Section 4
	Site selection and assessment of alternatives Outline of the alternatives and site selection process to date, and the further assessment that will be undertaken in order to refine the project description for the EIA	Section 5
	Description of the Project High-level description of the key elements of the Project, and a description of the associated construction, operation and maintenance, and decommissioning phases	Section 6
	EIA methodology Description of how the EIA will be undertaken, the approach behind the assessment and key areas of consideration	Section 7
Part 2 – Technical sections	Environmental baseline and potential impacts Discussion of the baseline data to be used, surveys to be undertaken, approach to data analysis and impact assessments. The technical sections will also include a discussion of potential impacts, approach to the EIA for each offshore	Section 8



Section	Description of content	Reference
	topic, covering the physical, biological and human environment	
	Summary of relevant designated sites and species designated under the national and international legislation described in Part 1 and referred to under each topic, where relevant	
Part 3 – Inter- relationships	Part 3 -Description of inter-relationships betweenInter-receptors and how these will be addressed in therelationshipsEIA.	

### 2. Proposed programme

At the time of writing, the programme is still being developed but an overview of the indicative schedule and key milestones for the Project are displayed in Plate 2.



		20	22	20	23	202	4	20	25	20	26	20	27	20	28
		H1	H2	H1	H2	H1 I	12	H1	H2	H1	H2	H1	H2	H1	H2
	Scoping														
Concept Brasses	Preliminary Environmental Information Report Submission														
Consent Process	Environmental Statement / Development Consent Order Submission														
	Consent Decision														
Engineering and	Concept Design						Т								
Engineering and	Front End Engineering Design														
Frocurement	Detailed Design														
	Wind Turbine Generator (WTG) Foundation Installation						Т								
	WTG Transition Piece Installation														
	Inter-Array Cables Installation														
Project	WTG Installation														
Construction	WTG Testing and Commissioning														
	Offshore Substation Substructure Installation														
	Offshore Substation Installation														
	Offshore Substation Testing and Commissioning														

Plate 2 Indicative programme for Generation assets



### 3. Consultation

#### 3.1 Approach to consultation

- 23 The Applicant will undertake continuous and targeted dialogue and engagement with stakeholders, regulators, and communities which may be affected by the Project. This commitment to open, honest, transparent, and meaningful communication and engagement will make it as easy as possible for all to have a strong voice in helping shape the Project. The engagement will continue throughout the EIA process to the submission of the DCO application.
- As part of the DCO process the Applicant will undertake consultation with prescribed bodies, and stakeholders (under Section 42 of the Planning Act (2008)), with local communities (under Section 47) and more widely with the public through the publication of a proposed application (under Section 48).
- 25 Consultation with technical regulators and stakeholders is being facilitated through an Evidence Plan Process (EPP) further information is provided in in Section 3.4. The EPP is an integral tool for the structure and delivery of both the Environmental Impact Assessment (EIA) and Habitat Regulations Assessment (HRA) during the pre-application phase as well as setting the basis of Statements of Common Ground (SoCG)<sup>2</sup> with relevant stakeholders.
- 26 The EPP is now common practice in almost all NSIPs which brings the regulators and key technical stakeholders to the table, thereby establishing relationships and giving opportunities to technical stakeholders to be involved in a shared technical discussion. Its aim is to establish agreement on the key aspects (data gathering, impact assessment and mitigation measures) prior to the DCO application submission to the Planning Inspectorate.
- 27 In summary, the EPP is an effective mechanism for technical stakeholder engagement which provides:
  - A platform to debate advice on each technical topic between multiple agencies
  - Greater certainty on the amount and range of evidence that should be collated to inform the EIA and HRA

<sup>&</sup>lt;sup>2</sup> SoCG are joint statements made by the Applicant and other parties, such as the Marine Management Organisation (MMO) for example. The aim of SoCG are to agree factual information and to provide a commonly understood basis for the Applicant and other parties.



- Allows issues to be addressed and agreed early in the pre-application process so robust and streamlined decisions can be taken
- Opportunities to explore options to avoid, reduce and mitigate impacts before they become constrained by project design
- A Statement of Community Consultation (SoCC) will be developed and published following Scoping<sup>3</sup>. The SoCC will detail the approach to community consultation, including opportunities for community to feed into the Project; and how community views will be considered and where appropriate incorporated into the development or design of the Project. Further information on the approach to community consultation and engagement is discussed in Section 3.2.
- All pre-application consultation will be recorded within a Consultation Report (as required under Section 37 of the Planning Act). This Consultation Report will provide details of consultation undertaken in compliance with Sections 42, 47 and 48, any relevant responses received, and the account taken of any such responses. The primary purpose of the Consultation Report is therefore to provide details of both the non-statutory consultation and the statutory preapplication consultation carried out. The Consultation Report captures the views of all stakeholders, recording and identifying how their views may have been taken into account in the DCO application and the Project design.

#### 3.2 Community and public engagement

- 30 Consultation with stakeholders and local communities is a key part of the planning and consenting processes. The Applicant is actively seeking input; with all comments and opinions provided carefully considered and used to help shape the development of the Project.
- 31 Public exhibitions (in person, virtual or hybrid) will be held to introduce and update on the progress of the Project. The events will also allow the Project team to respond to any queries and questions the public may have.
- 32 Pre-application consultation will be the main opportunity for communities and members of the public to; review the plans; provide comments; submit feedback; and to shape the development of the Project design prior to submission of the DCO application. All communities and members of the wider public will have the opportunity to be consulted on the Project both formally

<sup>&</sup>lt;sup>3</sup> A separate SOCC will be produced for Transmission assets which are the subject of a separate DCO application.



as required under the Planning Act (see Section 3.1) and informally as described further below.

- 33 The Applicant will ensure that communities and wider public stakeholders who are most affected by the proposals are engaged in the development of the Project and have the opportunity to comment on the proposals at key decision making points.
- 34 Pre-application consultation will incorporate an initial consultation to introduce the Project followed by at least two consultation stages (one of which will be statutory). The Applicant will work with local authorities to find the best way to engage and consult communities. Engagement at different stages of the Project development ensures that consultation is thorough and timed to allow the Applicant to effectively gather and incorporate opinions and feedback into Project design and the DCO application.
- 35 The Project will engage with communities and their representatives, finding the best mechanisms to consult with the those affected by or interested in the development. All consultation materials will consider:
  - Different formats for sharing project information
  - Electronic/hard copies in person located in various locations.
  - Consideration of the design and format of application documents to ensure accessibility (for example braille, requirement for translations) and where consultation materials are made available
- 36 The location and timings of in person events are being explored and it is expected that this will include:
  - Community consultation exhibitions which will act as the focal point of consultation for both the informal consultation and formal consultation phases. Exhibitions will be held virtually and throughout the consultation area in accordance with the times published in the SoCC.
  - Meetings with local representatives of communities of interest
  - Information cascade through adverts and articles in the print press, project specific website, newsletters and direct mail
- 37 The Applicant will offer a range of ways for the public to contact the project team, and share their views based on the most appropriate mechanisms for the community.
- 38 This approach to consultation, using various consultation methodologies, reflects the Applicant's commitment to meaningful engagement and to capture the views of local communities from individuals, community groups and those harder to reach groups.



### 3.3 Pre-scoping consultation

39 The Applicant has proactively initiated engagement with several stakeholders from an early stage in the Project. Table 3.1 provides an overview of stakeholder consultation undertaken up to June 2022. The Applicant will build from this initial consultation to ensure that all stakeholders are effectively engaged as the EIA process progresses.

Dates	Торіс	Organisation consulted	Number of meetings
September 2019 – June 2022	Grid Connection	National Grid (ESO, TO (NGET)), BEIS, Ofgem	21
Feb 2020 – June 2022	Co-existence with other Marine Users	Spirit Energy, Harbour Energy, Burgate, Lanis and Vodafone, EnBW/bp	56
June 2021 – June 2022	Enhanced advice service	Natural England, Marine Management Organisation	8
October 2021 – June 2022	Introductory meetings	Blackpool Airport, Cumbria LEP, Environment Agency, Isle of Man Government, Isle of Man Steam Packet Company, Historic England, Isle of Man Harbours and Coastguard, Lancaster City Council, Lancashire County Council, Marine Management Organisation , Maritime Coastguard Agency, Natural England, Ministry of Defence, The <b>National Federation of Fishermen's</b> Organisations, North West Inshore Fisheries and Conservation Authorities, North West Wildlife Trusts (Cumbria, Lancashire & Cheshire), Peel Ports, Associated British Ports, Port of Barrow, Royal Society for the Protection of Birds, Royal Yachting Association, Sea Truck Ferries, Stena Line Ferries, Trinity House, The Planning Inspectorate, UK Chamber of Shipping, the Welsh Government, Wyre Council, Royal Yachting Association	27
November 2021 –	Lease and Plan Level	The Crown Estate	8

#### Table 3.1 Early initial consultation to June 2022



Dates	Торіс	Organisation consulted	Number of meetings
January 2022	Habitats Regulations Assessment (HRA) Process		
March 2022	Evidence Plan Process Steering Group	Historic England, Marine Management Organisation, Natural England, Environment Agency, Planning Inspectorate	1
May 2022	Marine Mammal Expert Topic Group (ETG)	Natural England, The Wildlife Trusts, MMO	1
May 2022	Marine Archaeology and Cultural Heritage ETG	Historic England, MMO	1
May 2022	Offshore Ornithology ETG	Natural England, MMO	1
June 2022	Marine Ecology ETG	Natural England, MMO, The Wildlife Trusts, North West Inshore Fisheries Conservation Authority, Environment Agency	1

40 The Project is wholly located within English territorial waters, however it is in proximity to Welsh waters and the Isle of Man. Consultation with the **respective Government's will be underta**ken as required and where applicable.

#### 3.4 Technical consultation

- 41 Consultation is an important element of the EIA process and consultation with technical consultees will be crucial to the development of the assessments. This consultation will initially include discussions on the detailed methodologies for data collection and undertaking the impact assessments, as well as any key points raised in the Scoping Opinion.
- 42 As additional data and project information, including mitigation measures develop, further discussions will take place and it may be appropriate to scope impacts out at this stage. This would be based on, for example, site specific



survey information, and only where there is documented agreement with relevant regulators and stakeholders. Agreement logs will be developed with attendees for review and signoff; it is hoped these will ultimately be able to form the basis for the Statements of Common Ground (SoCG) and for inclusion within the Consultation Report, which will be submitted as part of the DCO application.

- As part of the EPP, Expert Topic Groups (ETGs) have been established where it is relevant for multiple agencies to collectively engage in topic specific technical discussions. Table 3.2 provides an overview of the likely stakeholders that will be engaged throughout the EIA and the broad environmental topic areas to be discussed. From experience on other NSIPs the EPP is very beneficial, enabling early engagement and discussion over evidence needs between applicants and relevant stakeholders. The EPP helps to identify and address evidence gaps and issues faced by projects in the preapplication stage.
- The Applicant will support and facilitate the EPP process and Table 3.2 sets out the typical structure of ETGs that the Applicant would seek to refine and develop for the Project.



#### Table 3.2 Consultation groups

Consultation	Purpose and topics included	Technical Stakeholders
EPP	<ul> <li>The EPP process is a voluntary mechanism to help agree the information required as part of a DCO application to help to ensure compliance with the EIA Regulations and Habitat Regulations.</li> <li>It is expected that the following ETGs will be established for the Project<sup>4</sup>:</li> <li>Marine Ecology (including marine processes, benthic ecology, fish and shellfish ecology)</li> <li>Offshore Ornithology</li> <li>Marine Mammals</li> <li>Offshore Historic Environment</li> <li>Seascape, Landscape and Visual Impact Assessment (SLVIA)</li> <li>Human environment (Socio-Economics, Tourism and Recreation and Human Health)</li> <li>Where there is sufficient overlap in technical expertise, topics may be combined to provide efficiency for all parties.</li> </ul>	<ul> <li>Technical stakeholders and ETG meeting attendance will be refined as the Project progresses. Stakeholders invited to join the ETGs where relevant include:</li> <li>Marine Management Organisation (MMO)</li> <li>Centre for Environment, Fisheries and Aquaculture (Cefas) (where invited by the MMO)</li> <li>Natural England</li> <li>Historic England</li> <li>North West Inshore Fisheries Conservation Authority (IFCA)</li> <li>Local Planning Authorities (LPAs)</li> <li>Environment Agency</li> <li>Highways England</li> <li>Non-governmental organisations (NGOs) e.g. Royal Society for the Protection of</li> </ul>
	The EPP aims to give greater certainty to all parties on the amount and range of evidence the applicant should collect and present to support the DCO application. The EPP for the Project commenced in 2022, and some prior	Birds (RSPB), Whale and Dolphin Conservation (WDC), The Wildlife Trusts (TWT)

<sup>4</sup> ETGs for topics impacted by Transmission assets only will also be established in due course



Consultation	Purpose and topics included	Technical Stakeholders
	consultation have also been undertaken, e.g. regarding survey methodologies.	
Targeted Consultation with interested parties: Fisheries	This topic typically sits outside the framework of the EPP. Local fisheries organisations and individual fishermen will be contacted at an early stage in the EIA process to provide information about the Project and to seek information on fishing activity in order to inform the assessment. A fisheries liaison officer (FLO) has been appointed by the Project to undertake consultation with the fishing industry, as discussed in Section 8.7	<ul> <li>UK fisheries</li> <li>Foreign fisheries</li> </ul>
Targeted Consultation with interested parties: Aviation and Radar	This topic typically sits outside the framework of the EPP. Consultation with aviation stakeholders will be undertaken at an early stage in the EIA process to provide information about the Project and to seek information on potential issues with regards to Aviation and Radar in order to inform the assessment.	<ul> <li>Civil Aviation Authority (CAA)</li> <li>Ministry of Defence (MoD)</li> <li>National Air Traffic Services (NATS) En Route</li> <li>Offshore Helicopter operators (Warton and Blackpool airports)</li> <li>Civil Airports</li> </ul>
Targeted Consultation with interested parties: Shipping and Navigation	This topic typically sits outside the framework of the EPP. Consultation with shipping and navigation stakeholders will be undertaken at an early stage in the EIA process (through the Navigational Risk Assessment (NRA)) to provide information about the Project and to seek information on potential issues with regards to shipping and navigation in order to inform the NRA. A NRA consultant has been appointed by the Project to undertake consultation regarding shipping and navigation.	<ul> <li>Maritime and Coastguard Agency (MCA)</li> <li>Trinity House</li> <li>Royal Yachting Association (RYA)</li> <li>Chamber of Shipping</li> <li>Port Authorities</li> <li>Shipping and ferry companies</li> <li>Those with development rights</li> </ul>



Consultation	Purpose and topics included	Technical Stakeholders
Targeted Consultation with interested parties: Oil and Gas	This topic typically sits outside the framework of the EPP. Consultation with oil and gas stakeholders will be undertaken at an early stage in the EIA process (and has begun as shown in Table 3.1) to provide information about the Project and to seek information on potential issues with regards to inform the EIA, including the NRA.	<ul> <li>Relevant oil and gas operators</li> </ul>


# 4. Policy and legislative context

# 4.1 Need for the Project

- 45 The need for the Project and its key objectives will be set out fully in consultation documents and the Development Consent Order (DCO) application. In summary, the key drivers for the development of offshore wind energy are:
  - The need to reduce greenhouse gas emissions
  - The need for energy security
  - The need to maximise economic opportunities from energy infrastructure investment for the UK
  - The need to produce affordable energy
- 46 Background to these key drivers are discussed further in the sections below.

#### 4.1.1 The need to reduce greenhouse gas emissions

- The UK has made international commitments to limit global temperature increases, most recently through the 21st Conference of Parties (COP) in Paris in 2015. This commitment has been ratified and has been implemented in 2020 through the sixth UK Carbon Budget which recommends the UK commits to a 78% reduction in carbon emissions by 2035, compared to emission levels in 1990 (Climate Change Committee, 2020). The UK Government has committed to net zero (reduction in greenhouse gas emissions by 100% relative to 1990 levels) by 2050. The latest COP26 was held in Glasgow in November 2021 to accelerate climate action for this decade and strengthen efforts to keep global warming under 1.5°C.
- The Climate Change Committee (CCC) (2020) recommends that "Offshore wind becomes the backbone of the whole UK energy system, growing from the Prime Minister's promised 40GW in 2030 to 100GW or more by 2050". In April 2022, the British Energy Security Strategy (HM Government, 2022) was published, which increases the target for offshore wind again from 40GW by 2030 to 50GW.

#### 4.1.2 The need for energy security

49 Electricity generation in the UK fell by 2.4% between 2018 and 2019 and by 15% between 2010 and 2019, highlighting the need for new infrastructure to deliver a secure national energy supply as part of a long-term sustainable energy policy and to support the UK Government's policy to "Build Back Better" (HM Government, 2021).



50 The Overarching National Policy Statement for Energy (NPS EN-1) estimates that additional electricity generating infrastructure to ensure adequate supplies will require a new overall capacity of approximately 59GW by 2025, of which up to 33GW will need to be from renewable sources (DECC, 2011a). NPS EN-1 makes clear that **the need for new electricity NSIPs is urgent: "In** order to secure energy supplies that enable us to meet our obligations for 2050, there is an urgent need for new (and particularly low carbon) energy NSIPs to be brought forward as soon as possible, and certainly in the next 10 to 15 years, given the crucial role of electricity as the UK decarbonises its **energy sector." (DECC, 2011a).** 

# 4.1.3 The need to maximise economic opportunities from energy infrastructure investment for the UK

- In 2019 the Offshore Wind Sector Deal was adopted by the Government and **the offshore wind sector to build on the UK's global leadership in offshore wind** and maximise the advantages for UK industry from the global shift to clean growth. Subsequently, the Energy White Paper (HM Government, 2020b) commits the UK to building up to 40GW of offshore wind by 2030 which could account for over £50 billion of infrastructure spending in the next decade (HM Government, 2020b). The 50GW targets in the British Energy Security Strategy mean that the offshore wind sector could grow to support around 90,000 jobs by 2030.
- 52 A key commitment within the UK's Low Carbon Transition Plan (HM Government, 2009) was to assist in making the UK a green industry centre by supporting the development and use of clean energy technologies, a commitment updated by the Ten Point Plan for a Green Industrial Revolution (HM Government, 2020). The Ten Point Plan explains the Government's vision for the energy industry whereby Industry and Government work together to build a competitive and innovative UK supply chain that delivers and sustains jobs, exports and generates economic benefits for the UK, supporting offshore wind as a core and cost-effective part of the UK's long-term electricity mix. The introduction of the British Energy Security Strategy further secures this commitment to maximising economic opportunities from energy infrastructure investment for the UK.

#### 4.1.4 The need to produce affordable energy

53 As offshore wind technology has matured and developers have innovated there has been a significant reduction in the cost of energy produced by offshore wind in recent years, with a 32% reduction between 2012 and 2016 (ORE Catapult, 2017). The latest allocation round of the UK Government's



Contracts for Difference (CfD) scheme was notable for the greatly reduced cost of offshore wind projects to below £40/MWh, compared with the first CfD round in 2015 which resulted in costs of more than £150/MWh (HM Government, 2020b). This demonstrates the progress being made, with a threefold drop in price, a reduction in levelized cost of offshore wind energy by 73% in five years.

# 4.2 Summary of climate change and renewable energy policy and legislation

54 Climate change policy has been established at an international and national level. Key aspects are presented in Table 4.1

Legislation/Policy	Summary
United Nations Framework Convention on Climate Change (Paris Agreement)	<ul> <li>Limit global temperature increase to below 2°C, while pursuing efforts to limit the increase to 1.5°C</li> <li>Commitments by all parties to prepare, communicate and maintain a Nationally Determined Contribution</li> <li>In 2023 and every five years thereafter, a global stocktake will assess collective progress toward meeting the purpose of the Agreement</li> </ul>
The UK Climate Change Act 2008	<ul> <li>Introduction of the targets:</li> <li>A reduction of 34% in greenhouse gases by 2020 (below 1990 levels)</li> <li>A reduction of 80% in greenhouse gases by 2050 (below 1990 levels)</li> <li>Introduces a target for at least a 100% reduction of</li> </ul>
Climate Change Act 2008 (2050 Target Amendment) Order 2019	<ul> <li>greenhouse gas emissions (compared to 1990 levels) in the UK by 2050</li> <li>Supersedes the Climate Change Act 80% target</li> </ul>
The UK Energy Act 2013	<ul> <li>Introduction of provisions to enable a statutory 2030 decarbonisation target range for the GB electricity sector</li> <li>Electricity Market Reform including introduction of the contract for difference (CfDs) support mechanism</li> </ul>
Net Zero Strategy: Build Back Greener 2021	<ul><li>Net zero emissions by 2050</li><li>40GW of offshore wind by 2030.</li></ul>
British Energy Security Strategy April 2022	<ul> <li>50GW of offshore wind by 2030.</li> </ul>

#### Table 4.1 Summary of relevant climate change legislation and policies



# 4.3 Planning policy and legislation

- 55 Planning policy and legislation influences almost all aspects of the Project from an EIA perspective, the DCO and the Project design. International, national and local policies all shape the need for the Project, its location and how it can be developed.
- 56 As part of its application for a DCO, the Applicant may seek other relevant permissions, consents and licences such as Marine works under Deemed Marine Licences (DML(s)).
- 57 Secondary legislation and guidance relevant to DCO applications will also be **taken into account in planning the approach to the Project's** Environmental Impact Assessment (EIA).
- 58 The Planning Act 2008 (as amended) is the primary legislation that establishes the legal framework for applying for, examining, and determining applications for NSIPs taking into account the guidance in National Policy Statements (NPSs).

### 4.3.1 National Policy Statements (NPS)

- 59 NPSs are produced by the UK Government to set out national policy for delivering major energy infrastructure across five technology specific areas. The three NPSs of particular relevance to the Project are:
  - EN-1 Overarching Energy (DECC 2011a), which sets out the Government's policy for delivery of major energy infrastructure
  - EN-3 Renewable Energy Infrastructure (DECC 2011b), which covers nationally significant renewable energy infrastructure (including offshore generating stations in excess of 100MW)
  - EN-5 Electricity Networks Infrastructure (DECC 2011c), which covers the electrical infrastructure associated with an NSIP
- 60 The Energy White Paper (December 2020) announced a review of the existing energy NPS. At the time of writing revisions to the current energy NPS are in draft. Any updates will be incorporated into the PEIR and ES.
- 61 Although not currently a mandatory requirement for NSIPs, it is likely that the updated NPSs will encourage projects to consider delivering biodiversity net gain, as required under the Environment Act (2021). The Project will explore opportunities for biodiversity net gain as the Project develops and where possible this will be included in the design of the Project.
- 62 In addition, the Marine Policy Statement (MPS) adopted by all UK administrations in March 2011 provides the policy framework for the



preparation of Marine Plans and establishes how decisions affecting the marine area should be made in order to enable sustainable development. The statutory reporting cycle for Marine Plans is a frequency of no less than three years. A draft North West Marine Plan was issued for consultation in January 2020 and the MMO is now using the formal representations received to finalise the plans for submission to the Secretary of State for Environment, Food and Rural Affairs (Defra) for consideration for adoption.

#### 4.3.2 Marine and Coastal Access Act (2009)

- 63 Under the Marine and Coastal Access Act (2009) (MCAA), a Marine Licence is required for the construction and operation of all parts of a project below Mean High Water Springs (MHWS). In cases where applications are made to the Planning Inspectorate for an offshore windfarm (projects over 100MW), a deemed Marine Licence may be granted as part of the DCO. The Planning Inspectorate retains responsibility for the review of the application and the MMO acts as a statutory consultee in defining the conditions relating to the deemed Marine Licence.
- The MCAA also enabled the designation of Marine Conservation Zones (MCZs).
   MCZs are a type of Marine Protected Area (MPA) which seek to protect a range of nationally important marine wildlife, habitats, geology and geomorphology.
   A MCZ assessment will be undertaken as part of the DCO application.

#### 4.3.3 The EIA directive

- 65 Environmental Impact Assessment (EIA) is the principle environmental decision support tool, to provide information on the likely impacts of development projects to decision makers. EIA was introduced under the European Union (EU) EIA Directive 85/337/EEC (as amended by Directives 97/11/EC, 2003/35/EC and 2009/31/EC). The EIA Directive was transposed into English law for NSIPs by the Infrastructure Planning (Environmental Impact Assessment) Regulations 2009. In 2011, the original EIA Directive and amendments were codified by EIA Directive 2011/92/EU.
- 66 Amendments were made by EIA Directive 2014/52/EU and have been transposed into English law for NSIPs by the Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 (the EIA Regulations) 2017. These are the relevant EIA regulations for the Project.
- 67 The Project EIA process will take account of guidance provided by the Planning Inspectorate. The Advice Notes listed in Table 4.2 are of particular relevance to the Project.



Advice Note	What is included	How this is considered for the Project		
Advice Note Three: EIA consultation and notification (The Planning Inspectorate 2017a)	Explains the approach taken by the Planning Inspectorate, on behalf of the Secretary of State, when identifying consultation bodies to be notified under Regulation 11 of the EIA Regulations, and where relevant, consulted on the scope of the ES under Regulation 10 of the EIA Regulations. Also identifies non- prescribed consultation bodies that the Planning Inspectorate may consult on a discretionary basis.	See Section 3		
Advice Note Seven: Environmental Impact Assessment, Preliminary Environmental Information, Screening and Scoping (The Planning Inspectorate 2020a)	Provides advice on the pre- application stages of the EIA process, namely screening and scoping and to assist in understanding the role of preliminary environmental information. The advice note also provides advice regarding the preparation of an Environmental Statement (ES).	See Sections 1.2 , 1.5, 2 and 4.3.3		
Advice Note Nine: Rochdale Envelope (The Planning Inspectorate 2018)	Addresses the use of the <b>'Rochdale Envelope' approach,</b> providing information on the degree of flexibility that would be considered appropriate with regards to an application for a NSIP.	See Section 6.2		
Advice Note Ten: Habitat Regulations Assessment (The Planning Inspectorate 2017b)	Provides information in relation to the preparation of a HRA Report.	See Section 4.4.1		
Advice Note Twelve: Transboundary impacts and process (The Planning Inspectorate 2020b)	Explains the roles and responsibilities of the Secretary of State, the Planning Inspectorate, European Economic Area Member States and applicants applicable	See Section 7.8		

#### Table 4.2 Planning Inspectorate Advice Notes



Advice Note	What is included	How this is considered for the Project	
	under Regulation 32 of The Infrastructure Planning (EIA) Regulations 2017.		
Advice Note Seventeen: Cumulative effects assessment relevant to nationally significant infrastructure projects (The Planning Inspectorate 2019)	Sets out a staged approach to a cumulative impact assessment (CIA) and provides template formats for documenting the CIA within an ES.	See Section 7.7	

#### Environmental legislation 4.4

- 68 Table 4.3 provides an overview of the key environmental legislation that will be of relevance to the Project.
- 69 The UK ceased to be a member of the EU on 31st January 2020, and as such is no longer bound by European Directives. However, such Directives have been transposed to UK domestic legislation. The Environmental Assessments and Miscellaneous Planning (Amendment) (EU Exit) Regulations 2018 (made under the European Union (Withdrawal) Act 2018) made the necessary changes to domestic legislation which governs EIA as a result of the UK leaving the EU and ensures that the EIA Regulations continue to apply in substantially the same way. The same applies to the Habitats Regulations through the Conservation of Habitats and Species (Amendment) (EU Exit) Regulations 2019.

	Table 4.3 Key relevant environmental legislation	
slation	Summary	

International	
The OSPAR Convention	<ul> <li>Establishes a network of Marine Protected Areas (MPAs)</li> </ul>
The Convention on Wetlands of International Importance especially as Waterfowl Habitat	<ul> <li>Establishes Ramsar sites to protect important areas for waterfowl</li> </ul>

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Legislation	Summary
(Ramsar Convention)	
UK Legislation	
Natural Environment and Rural Communities Act 2006 (NERC)	<ul> <li>Requires the relevant Secretary of State to compile a list of habitats and species of principal importance for the conservation of biodiversity.</li> </ul>
Marine Coastal and Access Act 2009	<ul> <li>Enables the designation of MPAs in England, Wales and UK offshore waters, including Marine Conservation Zones (MCZs) and Highly Protected Marine Areas (HPMA)</li> <li>Introduced measures including a streamlined marine licensing system and the introduction of a marine planning system and decision-making to enable sustainable development in accordance with the MPS</li> </ul>
Marine Strategy Regulations 2010	<ul> <li>Establishes measures to maintain or achieve 'good environmental status' (GES) in the marine environment</li> </ul>
Conservation of Habitats and Species (Amendment) (EU Exit) Regulations 2019 and Conservation of Offshore Marine Habitats and Species (Amendment) (EU Exit) Regulations 2019 (together referred to as the <b>'Habitats</b> <b>Regulations'</b> )	<ul> <li>Provides a framework for the conservation and management of wild fauna and flora, including protection for specific habitats listed in Annex I and species listed in Annex II of the Directive</li> <li>Provides for the establishment of a Europe wide network of protected sites, known as Natura 2000 (the definition of which includes Special Areas of Conservation (SAC) and Special Protection Areas (SPA)). Makes it an offence to kill, injure, capture or disturb European Protected Species (EPS)</li> <li>Note that these two sets of regulations are currently being consolidated by the Government; however, there will be no policy changes as a result of this exercise</li> <li>Further detail is provided in Section 4.4.1</li> </ul>

#### 4.4.1 Habitat regulations assessment

Under the Habitats Regulations the Secretary of State must consider whether a plan or project has the potential to have an adverse effect on the integrity and features of a National Site Network site (i.e. a Special Area of Conservation (SAC), Special Protection Area (SPA), candidate SAC or Site of Community Importance (SCI)). This process is known as a Habitat Regulations Assessment (HRA). Under the Habitats Regulations, an Appropriate Assessment is required for a plan or project, which either alone or in combination with other plans or projects, is likely to have a significant effect



on a National Site and is not directly connected with or necessary for the management of the site.

71

HRA can be described as a four-stage process (Planning Inspectorate, 2017b), as outlined in Plate 3.



#### Plate 3 HRA process

Stage 1: Screening is the process which initially identifies the likely impacts upon the interest features of a National Site of a project or plan, either alone or in combination with other projects or plans and considers whether these impacts could be significant. It is important to note that the burden of evidence is to show, on the basis of objective information, that there will be no significant effect; if the effect may be significant, or is not known, that would trigger the need for an appropriate assessment.

Stage 2: Appropriate assessment is the detailed consideration of the impact on the integrity of the National Site of the project or plan, either alone or in **combination with other projects or plans, with respect to the site's** conservation objectives and its structure and function. This is to ensure there are no adverse effects on the integrity of the site. This stage also includes the development of mitigation measures to avoid or reduce any possible impacts. If no adverse effect on site integrity is found the assessment is complete. However, if an adverse effect is determined to be likely then the project may not be permitted. In this case a developer may seek a derogation under article 6(4) of the Habitats Directive. The further stages of the assessment under the article 6(4) derogation are described below as stage 3 and 4.

Stage 3: Assessment of alternative solutions is the process which examines alternative ways of achieving the objectives of the project or plan that would avoid adverse impacts on the integrity of the National Site, should avoidance or mitigation measures be unable to prevent adverse effects.

Stage 4: Where no alternative solutions exist and where adverse impacts remain likely, an assessment is made as to whether or not the development is necessary for imperative reasons of overriding public interest (IROPI) and, if so, compensatory measures are required to maintain the overall coherence of the National Sites Network.



- 72 It is intended that the HRA Screening will be undertaken for the Project in 2022 and will be consulted upon with the relevant stakeholders through the Evidence Plan Process (EPP) (see Section 3). A separate Screening report will be produced for Transmission Assets.
- Following screening, further assessment will be undertaken as required and presented with the DCO application in the Report to Inform an Appropriate Assessment (RIAA). The RIAA will contain sufficient information to enable the competent authority (the Secretary of State for BEIS) to carry out an appropriate assessment. A draft RIAA will be provided for consultation.
- 74 The requirement for Stage 3 and 4 will be subject to the findings of the RIAA and consultation through the EPP. The decision to undertake derogation will be undertaken following consultation and considering the evidence available.
- At the time of writing, The Crown Estate (TCE) is currently finalising the Plan-Level HRA for the Offshore Wind Leasing Round 4 to assess the potential impacts of the six projects identified through the Round 4 tender process. The Plan-Level HRA assesses the potential strategic, high-level impacts of the Round 4 Plan on protected sites within the UK and the UK offshore marine area to determine whether the TCE can grant Agreements for Lease to prospective developers. Further to awarding an Agreement for Lease, each successful project will commence a detailed Project-Level HRA as part of the application for development consent through the statutory planning process, as described above.



# 5. Site selection and assessment of alternatives

## 5.1 Identifying the windfarm site

- 76 The windfarm site was identified through considering a number of key factors including:
  - Physical Parameters (including water depths, wave height, ground conditions and wind resource)
  - Grid connection (distance to and available capacity)
  - Landscape designations
  - Environmental designations
  - Oil and gas interaction opportunities
  - Sensitive ecological habitats and receptors
  - Other sea and air users (e.g. Ministry of Defence (MoD) activity, shipping and navigation, National Air Traffic (NATs) services, fishing activity, oil and gas infrastructure and key resource areas (carbon capture and storage, marine aggregates, tidal energy))
  - Cumulative impacts with other licensed activities
- A factor in the windfarm site's selection was the potential for the Project to co-exist with oil and gas operations. The windfarm site was selected to overlap with the South Morecambe Gas Fields (which are currently expected to cease production around 2027 (+/-2 years)). This provides the potential for the Project to be the first windfarm to fully co-exist with oil and gas operations on previously developed seabed. It was felt this approach also minimised the potential for impacts on other existing sea users.
- 78 Further refinement of the windfarm site is now currently being undertaken considering for example:
  - Ground conditions
  - Co-location with oil and gas infrastructure
  - Existing marine use
  - Wind resource
  - Environmental constraints



# 6. Description of the Project

### 6.1 Introduction

79 This section provides an overview of the main components of the Project. It also summarises the main activities that will occur during construction, operation and maintenance and decommissioning of the Project.

### 6.2 Design envelope approach

- At this early stage in development of the Project, the Project description is indicative. The Project description submitted as part of the DCO application will be based on a Design Envelope, comprising parameters for key elements rather than a finalised detailed design. For example, the make and model of turbines (and hence their dimensions) will not have been selected at the point of the DCO application. The use of the Design Envelope approach has been recognised in the Overarching National Policy Statement (NPS) for Energy (NPS EN-1) (DECC, 2011a) and the NPS for Renewable Energy Infrastructure (NPS EN-3) (DECC, 2011b), as well as the draft (2021) EN-1 and EN-3 (DECC 2021a, DECC 2021b). This approach has been used in all offshore windfarm DCO applications to date.
- 81 In the case of offshore windfarms, NPS EN-3 (paragraph 2.6.42) recognises that: **"Owing to the complex nature of offshore wind farm development, many** of the details of a proposed scheme may be unknown to the applicant at the time of the application, possibly including:
  - Precise location and configuration of turbines and associated development
  - Foundation type
  - Exact turbine tip height
  - Cable type and cable route
  - Exact locations of offshore and/or onshore substations".
- 82 NPS EN-3 (paragraph 2.6.43) continues: **"The Secretary of State should accept** that wind farm operators are unlikely to know precisely which turbines will be procured for the site until sometime after any consent has been granted. Where some details have not been included in the application to the Secretary of State, the applicant should explain which elements of the scheme have yet to be finalised, and the reasons. Therefore, some flexibility may be required in the consent. Where this is sought and the precise details are not known, then the applicant should assess the effects the project could have to ensure that the project as it may be constructed has been properly assessed (the **Rochdale [Design] Envelope)"**. (DECC, 2011b).



- 83 NPS EN-3 also states that: "The 'Rochdale [Design] Envelope' is a series of maximum extents of a project for which the significant effects are established. The detailed design of the project can then vary within this 'envelope' without rendering the ES [Environmental Statement] inadequate".
- B4 Draft NPS EN-1 (DECC 2021a) states that: "Where some details are still to be finalised, the ES should set out to the best of the applicant's knowledge, what the likely worst-case environmental, social and economic effects of the proposed development may be and assess, on that basis, to ensure that the impacts of the project as it may be constructed have been properly assessed".
- 85 The Design Envelope approach is widely recognised and is consistent with Planning Inspectorate (PINS) Advice Note Nine: Rochdale Envelope (PINS, 2018) which states that: **"The 'Rochdale Envelope' is an acknowledged way of** *dealing with an application comprising EIA development where details of a project have not been resolved at the time when the application is submitted"*. Flexibility to respond to emerging economic circumstances and technological advances is essential if the Project is to proceed and be successful. A degree of flexibility will, therefore, be built into the design basis for the DCO application by applying a PDE approach that is consistent with PINS Advice Note Nine (Planning Inspectorate, 2017c).
- 86 Throughout this Scoping Report and subsequent EIA, the Rochdale [Design] Envelope approach is being taken, referred to as the Project Design Envelope (PDE), to allow meaningful assessments of the Project to proceed, whilst still allowing reasonable flexibility for future project design decisions, where this is required.

#### 6.2.1 Applying the 'design envelope' approach

- 87 The utilisation of a PDE is intended to identify key design parameters for the **Project, setting out a 'maximum design scenario' that initially informs this** environmental Scoping Report, whilst retaining sufficient flexibility to accommodate further refinement during detailed design, including improvements that cannot be predicted at the time of submission of any applications. This section therefore sets out a series of options and/or parameters for which maximum values are defined. The Project design will be refined through the Preliminary Environmental Information Report (PEIR) and Environmental Statement (ES) process, with flexibility retained in the Design Envelope to enable Project delivery.
- 88 This approach does introduce some complexity into the Environmental Impact Assessment (EIA) process which is common to many large-scale developments. The 2017 EIA Regulations require an ES to provide a



description of the location, design and size of the scheme to enable the likely significant environmental effects to be assessed and to enable the decision-maker, statutory consultees and the public to make properly informed responses.

- A balance has to be sought between defining the Project in enough detail to predict impacts, while leaving enough flexibility to enable the Project to be successfully delivered under conditions which may be subject to change, for example, to utilise the latest technology available at the time of construction. The PDE will provide a basis for the impact assessment process. The Applicant recognises the desire for certainty of the Project design and will ensure that flexibility in the PDE is restricted to only those areas where it is required. Further, it is the intention to see the PDE refined over the life of the EIA as key design decisions can be taken by the engineering team and EIA team working together.
- 90 Such an approach is recognised practice, as reflected in case law on the Design Envelope principle (for example Rochdale MBC Ex. Parte C Tew 1999). Suitably applied in EIA it can help to avoid the need for protracted resubmission procedures at a later stage, whilst giving a comprehensive assessment of the likely environmental effects.

### 6.3 Project infrastructure overview

- 91 The Project includes the Generation assets to be located within the windfarm site (wind turbine generators, inter-array cables, offshore substation platform(s) and possible platform link cables to connect offshore substations).
- 92 The windfarm site (as shown in Figure 6.1) reflects the boundary of the successful Offshore Wind Leasing Round 4 bid (awarded to the Applicant as a preferred project), with the Agreement for Lease (AfL) for the site expected in 2022 following conclusion of the Plan level Habitats Regulations Assessment (HRA) by The Crown Estate. The key characteristics of the windfarm site area are summarised in Table 6.1.

Area	Parameters	Values	
Windfarm site	Area	125km <sup>2</sup>	
	Closest distance to shore	30km (approximate)	
	Water depth	18 – 40m	

#### Table 6.1 Morecambe Offshore Windfarm Site Overview

93 The windfarm site overlaps with the Morecambe South Gas Fields and its infrastructure of platforms, pipelines, cables and wells, as shown in Figure



6.1. The live telecommunication cable GTT/Hibernia Atlantic also traverses the area in a west-east direction. The Lanis 1 cable owned by Vodafone runs along the edge of the site, defining the southern boundary.

94 The area required for infrastructure within the windfarm site will be refined throughout the EIA process alongside the development of the layout, capacity and density requirements. As such the final boundary of the windfarm site may reduce from 125km<sup>2</sup>.



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#### 6.3.1 Wind turbine generators

95 The current wind turbine generator design envelope for the Project is outlined in Table 6.2, illustrated in Plate 4 and subsequently described.

#### Table 6.2 Wind turbine generator design envelope

Wind turbine generator parameter	Indicative value
Wind turbine generator capacity	12-24MW (indicative range)
Turbine type	Three bladed horizontal axis
Rotor diameter <sup>5</sup>	220 – 300m (indicative range)
Maximum number of wind turbine generators	40
Maximum rotor swept area <sup>6</sup>	Total swept area of 40 x 12MW wind turbine generators = 1.53km <sup>2</sup>
Maximum tip height (above Highest Astronomical Tide (HAT))	345m (equivalent to 350m above mean sea level)
Minimum air gap above HAT	22m (equivalent to 27m above mean sea level)
Indicative minimum separation distance between turbines (inter-row)	990m

 $<sup>^{\</sup>rm 5}$  Rotor diameter is the cross sectional dimension of the circle swept by the rotating blades

<sup>&</sup>lt;sup>6</sup> Swept area is area inside the circle of the rotating blades





Plate 4 Turbine schematic

- 96 The size, number and capacity of the wind turbine generators will be decided at a later stage, prior to final investment decision, considering the following:
  - Technology developments for example the available sizes of turbines are expected to increase over the coming years
  - Density requirements (capacity per area of seabed)
  - Results from engineering and environmental surveys and assessments
- 97 The layout of turbines will be finalised post consent in consideration of design rules (as detailed in Marine Guidance Note (MGN) 654) and in consultation with relevant authorities e.g. Marine Management Organisation (MMO), Maritime and Coastguard Agency (MCA) and Trinity House (TH). The required lighting and navigational markings will also be agreed post consent.
- 98 Design parameters, for example air gap and tip height, will also be developed with results for the EIA to as far as possible reduce impacts on receptors.



#### 6.3.2 Wind turbine foundations

- Wind turbine generators will be fixed to the seabed with foundation structures.
   Potential wind turbine foundation types being considered are (options are illustrated in Plate 5:
  - Monopile
  - Jacket with pin piles
  - Tripod
  - Suction bucket (monopile, noting there could be multiple suction buckets)
  - Suction bucket (jacket)
  - Gravity based structures (GBS)
- 100 The wind turbine foundation parameters are listed in Table 6.3, which are subsequently described. Seabed levelling may be required for the installation of all foundations. Gravity based structures are most sensitive to seabed levelling (i.e. the worst case scenario) where the diameter of seabed levelling could reach up to 100m per foundation. Where piling is required for installation the maximum hammer size is also identified.

Offshore Foundation Types	Parameter	Indicative maximum (unless specified)
Monopile	Diameter	14m
	Hammer size	5000kJ
Jacket with piling	Leg spacing	35m
	Hammer size	3000kJ
	Pile Diameter	1.5-5m per pile
Tripod	Leg spacing	35m
	Hammer size	3000kJ
	Pile Diameter	3-5m per pile
Jacket with suction	Leg spacing	35m
buckets	Bucket diameter	20m
Suction bucket (monopile)	Bucket diameter	40m
Gravity based structure	Diameter	65m

#### Table 6.3 Wind turbine foundation design envelope





#### Plate 5 Wind turbine foundation options



- 101 A number of factors will influence the choice of foundation and the parameters of each foundation type, such as ground conditions, wave, wind and tidal conditions, wind turbine generator selection and supply chain approach and constraints as well as commercial consideration. As such, the design of foundations for the wind turbine generators will be informed by site investigation and procurement, post consent. For each foundation type a number of options will be considered to protect the foundations from scour if required, including rock dumping and mattressing. The amount required will be defined and refined during the PEIR process.
- 102 Monopiles are usually constructed from rolled and welded steel, with dimensions dependent on the size of the wind turbine generators, seabed/ground conditions, metocean conditions, and installation and transportation methods. The piles are installed vertically into the seabed using piling hammers and/or vibrational methods with the driving method determined by the seabed soil strata. In the most challenging soil conditions such as stiff clays or rock, piles may be installed by a mix of driving and drilling using a drive/drill/drive methodology.
- 103 A jacket foundation typically consists of three or four main legs which are linked by a supporting matrix of cross-braces. Jacket foundations are anchored to the seabed by using single piles or suction buckets at each leg. Driven piles provide the most flexible type of foundation, suiting most types of seabed soil encountered in the Irish Sea.
- 104 The tripod concept is a mixture of jacket and monopod. It consists of a transition piece incorporating fabricated steel grillage which connects the foundation of the wind turbine tower to three supporting legs. The three legs each connect down to a pile driven into the seabed. In all versions of this concept the piles are driven into the seabed, at a measured separation, using percussive hammers and a temporary piling frame or piling gate.
- 105 Suction caissons/buckets are typically utilised in soft clay soils areas of the Irish Sea and can be used for jackets or monopiles. These can be thought of **as "upturned buckets" that are installed by providing suction to pump out** water from within the bucket, thereby creating pressure to force the pile into the seabed.
- 106 A gravity-based foundation sits on the seabed and is typically a heavy ballasted structure made of steel and/or concrete and can be used for jackets or cylindrical section. The gravity base structure is placed on a pre-prepared area of seabed which may include removal of soft, mobile sediments and the levelling of an area by installation of a layer of rock/gravel.



- 107 Some form of seabed preparation may be required to enable some or all installation of the foundations (as well as the inter-array cables). Seabed preparation typically includes seabed levelling, ground reinforcement, cutting and removal of any out of service cables and removing surface and subsurface debris such as boulders, fishing nets, lost anchors etc. If debris is present below the seabed surface then excavation may be required for access and removal. Any unexploded ordnance (UXO) found with live ammunition will be avoided, removed or if required disposed of using low order deflagration, and as a last resort detonation (if deflagration is not possible), and any remaining debris removed, where practicable.
- 108 Consent for UXO removal will be sought in a future Marine Licence application and European protected species (EPS) licence post-consent when geophysical survey data of suitable spatial resolution is available to identify and quantify UXO risk and appropriate techniques (such as deflagration) and mitigation measures will be identified.
- 109 Following seabed preparation, a typical turbine construction sequence is as follows:
  - Install foundation
  - Install scour protection and inter-array cables
  - Install transition piece
  - Install turbine tower
  - Install nacelle
  - Install blades
- 110 There are a number of specialised vessels that can be used for the installation of foundations and turbines, such as a jack-up vessel (typically with four or six legs or a floating platform). It is noted that the installation methods required to accommodate emerging large diameter monopiles with weights exceeding 1,000t (which are included in potential options of the Project) may differ from current methods. For these new larger turbines, the market for installation vessels is limited, but it is expected that the availability of installation vessels will adapt to the increase in turbines sizes. Details of the anticipated jack-up operation footprints will be considered in the PEIR.

#### 6.3.3 Wind measurements

111 There is no requirement for the installation of a met mast for the Project. If wind measurements are needed this could be collected through floating LIDARs inside the windfarm site. The installation of floating LIDARs will be subject to separate marine licences and will be dealt with under a marine license application process, not the DCO process.



#### 6.3.4 Inter-array cables

- 112 Inter-array cables connect the turbines to each other and to the offshore substation(s). The inter-array cables are expected to be 66KV to 132kV alternating current (AC). The length of each inter-array cable will depend on the final windfarm layout. A realistic maximum distance of inter-array cables will be defined for the purposes of the EIA and used as the basis for the assessments.
- 113 The inter-array cables will be buried in the seabed, typically to a depth of 1m, but may range from 0.5-3m, noting that the burial depth will be determined by a Burial Assessment Study (BAS) and a Cable Burial Risk Assessment (CBRA). Cables can be buried via a number of techniques depending on the seabed conditions along the route. These techniques include ploughing, jetting, trenching or post-lay burial.
- 114 Where cable burial is not possible alternative cable protection measures could be used. This may include rock placement, grout/sand bags, concrete mattresses and polyethylene ducting. The appropriate level of protection will be determined based on an assessment of the risks posed to the Project in specific areas.

#### 6.3.5 Offshore substation platform(s)

- 115 The cables from turbines will be brought to an offshore substation platform, located appropriately to optimise the inter-array cable and offshore export cable lengths. Up to two substations may be required. At the offshore substation platform(s), the generated power will be transformed to a higher AC voltage. This higher voltage will be determined by detailed studies, although it expected that the substation(s) will step up the 66kV or 132kV inter-array cable voltage to 220kV for the export cabling. There is also an option currently being investigated for the offshore export cable rating to be 275kV.
- 116 The offshore substation platform(s) will typically include components including but not limited to transformers, batteries, generators, switchgear, fire systems, and modular facilities for operational and maintenance activities.
- 117 The offshore substation will comprise a topside platform installed on a foundation which may require construction of a new foundation. The Applicant is also investigating the option of repurposing existing adjacent oil and gas structures as a substation foundation. The location of the offshore substation platform(s) will be confirmed during the detailed design process.



118 The type of foundations being considered for the offshore substation platform(s) will likely be the same type as those being considered for the wind turbine generators, as described in Section 6.3.2.

#### 6.3.6 Platform link cables

119 Should the final design of the Project include two offshore substation platforms, up to two platform link cables may be installed to link the two substations to improve the reliability of the transmission system.

### 6.4 Construction

120 The main construction activities associated with the Project infrastructure are outlined in Section 6.3 and further details will be provided in the Preliminary Environmental Information Report (PEIR).

#### 6.4.1 Construction programme

- 121 The indicative high-level construction milestones over an anticipated two-anda-half-year construction programme are provided in Plate 2 in Section 2.
- 122 Offshore construction will typically be performed on a 24-hour basis depending on suitable construction weather windows but will be established as the Project develops.

#### 6.4.2 Fabrication and port facilities

- 123 Turbines, foundations, substations and electrical infrastructure will be fabricated offsite, marshalled and assembled at a suitable port facility and transported to site as required. Fabrication contracts have not been placed and the Applicant will run competitive tendering processes to identify the most suitable contractors to deliver the required elements of the Project. Fabrication can take place in the UK, in Europe or elsewhere dependent upon the location of the chosen contractor.
- 124 The Project could provide significant levels of employment during the construction phase and long term opportunities for employment through the operational life. There is an opportunity for many local firms to be involved during the life of the Project and the Applicant is keen to engage with these firms to provide opportunities for collaboration. The Applicant will continuously seek out ways in which it can encourage local suppliers to engage with the Project and has already started to engage with the broader supply chain with regards to the development of the windfarm.
- 125 The port facilities required for construction (and operations and maintenance) are unknown at this stage and agreements with ports are typically finalised



post DCO consent. It is noted that for the PEIR, the offshore impact assessments will consider vessel movements to and from port, based on a realistic worst case scenario port location. Any onshore works required within a port are outwith the scope of the Project EIA.

# 6.5 Operation, maintenance and decommissioning phases

#### 6.5.1 Operation and maintenance

- 126 Across the operational life of the Project, operation and maintenance (O&M) activities can be split into three main categories as follows:
  - Scheduled maintenance
  - Unscheduled maintenance
  - Emergency/special maintenance (in the event of major equipment breakdown and repairs)
- 127 The O&M strategy will be finalised based on the location of a suitable port/harbour which is yet to be defined. In choosing a suitable port/harbour there will be requirements to ensure sufficient access to a fleet of vessels with the capabilities to complete any required O&M activities. The overall O&M strategy will also reflect the technical specification once known, including wind turbine generator type, electrical transmission design and final project layout.
- 128 At this stage, the high level O&M activities will include but not be limited to the following:
  - Wide ranging inspections of foundations, transition pieces, blades, safety equipment, offshore substation platform equipment, etc.
  - System performance assessments and fault-finding
  - Replacement of lubricants, oils, filters, etc.
  - Painting and coating of turbines, etc.
  - Replacement of wind turbine generator parts including bearings, gearboxes, generators, nacelles, transformers and blades
  - Minor repair and replacements including access ladders, corrosion protection system (including anodes and protective coatings), secondary steel, boat landings, cable penetrations and ducting, aids to navigation
  - Removal of marine growth and guano
  - Substructure monitoring and inspection
  - Reburial or other remedial actions of inter-array cables
  - Repair or replacement of inter-array cables
  - Replenishment of rock protection as additional cable and scour protection



#### 6.5.2 Decommissioning

- 129 The duration of lease, and therefore potential operational lifetime is 60 years. It is anticipated one re-powering of the Project may be required in lease duration. This will be subject to a future separate consent under the applicable regulations at that time this would be required. Potential future re-powering are not included as part of the DCO scope.
- 130 At the end of the operational lifetime of the Project the decommissioning sequence will nominally be undertaken in reverse of the construction sequence, involving similar types and numbers of vessels and equipment.
- 131 It is anticipated that all offshore structures above the seabed will be removed and that electrical cables will be left in-situ to minimise environmental impacts associated with their removal. The possibility of removing the subsea cables and leaving structures above the seabed in-situ with appropriate navigation markers will also be assessed.
- 132 At this stage, the full detail of the required decommissioning activities is not currently known. A decommissioning plan will be prepared during detailed **design and developed and refined during the Project's lifetime and as** decommissioning approaches. To reflect future best practice and new technologies, the approach and methodologies of the decommissioning activities will be compliant with the relevant legislation, guidance and policy requirements at the time of decommissioning.



# 7. EIA methodology

- 133 The Environmental Impact Assessment (EIA) will be undertaken in accordance with the Planning Act 2008 and the EIA Regulations 2017 (the EIA Regulations). This section provides detail on the overarching methodology for the EIA.
- 134 The EIA methodology for the Project is outlined in this section. It is noted that as the Generation and Transmission assets are to be the subject of separate consent applications, then each application would include a full and comprehensive assessment of relevant impacts and interactions between them including cumulative, inter-relationships and transboundary impacts, insofar as the information is available in line with any relevant guidance.

# 7.1 Characterisation of the existing environment

- 135 The characterisation (description) of the existing environment will be undertaken to determine the baseline conditions in the area that have the potential to be affected by the Project. This will require the following steps:
  - Study areas defined for each receptor based on the zone of influence (ZoI) and relevant characteristics of the receptor (e.g. mobility/range)
  - Review available information
  - Review likely or potential impacts that might be expected to arise from the Project
  - Determine if sufficient data to make the Environmental Impact Assessment (EIA) judgements with sufficient confidence
  - If further data required, ensure data gathered are targeted and directed at answering the key question and filling key data gaps
  - Review information gathered to ensure the environment can be sufficiently characterised in sufficient detail
- 136 Existing data from research, government and industry, will be used alongside data collected by the Applicant specifically for the Project. The proposed data and information sources are outlined in the existing environment subsections within Section 1.
- 137 Consideration will also be given to the evolution of the baseline in the absence of the Project. This will take account of wider issues such as climate change and biodiversity loss (in line with the 2017 EIA Regulations).
- 138 Where appropriate, detailed method statements (for example in relation to data gathering and survey methodologies) will be provided to the relevant technical stakeholders in order to agree the relevant approach.



# 7.2 Assessment of impacts

- 139 The approach the EIA team will take to making balanced assessments will be guided by EIA and technical specialists using available data, new data, experience and expert judgement. In order to provide a consistent framework and system of common tools and terms, where appropriate, a matrix approach will be used to frame and present the judgements made. However, it should be noted that for each topic of the EIA the latest guidance or best practice will be used and therefore definitions of sensitivity and magnitude of impact will be tailored to each receptor. The impact assessment will consider the potential for impacts during construction, operation and maintenance, and decommissioning phases of the Project. For each topic the realistic worst case scenario for each phase of the Project will be identified and used to undertake the assessment.
- 140 The assessment of impacts on some receptors will be predicated on a sourcepathway-receptor model (Plate 6), whereby the source is the initiator event, the pathway is the link between the source and the receptor impacted by the effect, and the receptor is the receiving entity. An example of this type of conceptual model is provided by cable installation which disturbs sediment on the seabed (source). This sediment is then transported by tidal currents until it settles back to the seabed (pathway). The deposited sediment could change the composition and elevation of the seabed (receptor).



#### Plate 6 Source pathway receptor model

141 The approach to the EIA and the production of the Preliminary Environmental Information report (PEIR) and Environmental Statement (ES) will closely follow relevant guidance including:



- Planning Inspectorate Advice Notes (as outlined in Section 4.3.3)
- Overarching National Policy Statements for Energy EN-1, Renewable Energy Infrastructure EN-3, and Electricity Networks Infrastructure EN-5 (Department of Energy and Climate Change (DECC) 2011a, 2011b, 2011c) (as revised)
- Assessment of the environmental impact of offshore windfarms (OSPAR Commission, 2008)
- Relevant guidance issued by other UK Government and non-governmental organisations
- Receptor-specific guidance documents

#### 7.2.1 Determining receptor sensitivity and value

- 142 The ability of a receptor to adapt to change, tolerate, and/or recover from potential impacts will be key in assessing its sensitivity to the impact under consideration. For ecological receptors tolerance could relate to short-term changes in the physical environment, for human environment receptors tolerance could relate to displacement effects and therefore impacts upon economics or safety. It also follows that the times required for recovery will be key considerations in determining receptor sensitivity.
- 143 Receptor value considers whether, for example, the receptor is rare, has protected or threatened status, importance at local, regional, national or international scale, and in the case of biological receptors whether the receptor has a key role in the ecosystem function.
- 144 The overall receptor sensitivity is determined therefore by considering a combination of value, adaptability, tolerance and recoverability as well as applying professional judgement and/or past experience. Expert judgement is particularly important when determining the sensitivity of receptors. For instance, an Annex II species (under the Habitats Directive) would have a high value, but if it was highly tolerant of an effect or had high recoverability it would follow that the sensitivity in this instance should reflect this.

#### 7.2.2 Predicting the magnitude of impacts

- 145 In order to predict the significance of an impact it is fundamental to establish the magnitude and probability of impact occurring through a consideration of:
  - Scale or spatial extent (small scale to large scale or most of the population or a few individuals)
  - Duration (short term to long term)
  - Frequency and or likelihood that adverse ecological effects will occur
  - Nature of change relative to the baseline



# 7.3 Evaluation of significance

- 146 Subsequent to establishing the receptor sensitivity and magnitude of effect, the impact significance will be predicted by using quantitative or qualitative criteria, (as appropriate for each receptor and/or receptor group) to ensure a robust assessment. Where possible a matrix such as the one presented in Table 7.1 will be used to aid assessment of impact significance based on expert judgement, latest guidance and any specific input from consultation. A description of the approach to impact assessment and the interpretation of significance levels will be provided within each technical topic chapter of the ES. This approach will ensure that the definition of impacts is transparent and relevant to each topic under consideration
- 147 For the purposes of the EIA, major and moderate adverse impacts are deemed to be significant, and, as such, may require mitigation. Whilst minor impacts are not significant in their own right, these may contribute to significant impacts cumulatively or through interactions.

# Table 7.1 Significance of an impact - resulting from each combination ofreceptor sensitivity and the magnitude of the effect upon it

		Negative Magnitude			Beneficial Magnitude				
	High Medium Low Negligible		Negligible	Low	Medium	High			
Sensitivity	High	Major	Major	Moderate	Minor	Minor	Moderate	Major	Major
	Medium	Major	Moderate	Minor	Minor	Minor	Minor	Moderate	Major
	Low	Moderate	Minor	Minor	Negligible	Negligible	Minor	Minor	Moderate
	Negligible	Minor	Negligible	Negligible	Negligible	Negligible	Negligible	Negligible	Minor

# 7.4 Embedded and additional mitigation, impact significance and residual impact

- 148 The 2017 EIA Regulations require a description of the measures envisaged to avoid, prevent, reduce or (where possible) offset any significant adverse effects on the environment. Where possible, embedded mitigation, i.e. mitigation identified at an early stage (often using experience from operational projects), can include:
  - The design elements aimed at reducing impacts
  - Commitment to specific best practice
  - Commitment to pre-construction surveys
  - Commitment to consultation



- 149 Embedded mitigation will be incorporated into the project design and listed where relevant for each topic. Impacts will then be assessed with this mitigation in place. Where impacts are significant and additional mitigation is required, impacts may be reassessed and the post-**mitigation or '**residual **impact' identified. If the impact does not require mitigation (or none is** possible) the residual impact will remain the same.
- 150 In some circumstances it may be necessary to detail monitoring requirements as part of the mitigation measures identified. Monitoring may be appropriate to confirm the assumptions that the assessment is reliant upon (i.e. continue to monitor baseline conditions) and/or to confirm the efficacy of mitigation measures implemented. Monitoring should be proportionate and directly relevant to the findings of the impact assessment, i.e. it should not be monitoring for the sake of monitoring.

### 7.5 Confidence

151 Once an assessment of a potential impact has been made, it is necessary to assign a confidence value to the assessment to assist in the understanding of the judgment. This is undertaken on a simple scale of high-medium-low, where high confidence assessments are made on the basis of well defined evidence, with lower confidence assessments being based, for example on extrapolation and use of proxies.

### 7.6 Inter-relationships

152 The impact assessment will consider the inter-relationship of impacts on individual receptors. The objective will be to identify where the accumulation of different residual impacts on a single receptor, and the relationship between those impacts, gives rise to a need for additional mitigation. When considering the potential for impacts to inter-relate it is assumed that any residual effect determined as having no impact will not result in a significant inter-relationship when combined with other effects on receptors. However, where a series of negligible or greater residual impacts are identified, they will be considered further.

# 7.7 Cumulative impacts

- 153 Cumulative impact assessment (CIA) forms part of the EIA process. The Planning Inspectorate advice notes nine and 17 provide guidance on plans and projects that should be considered in the CIA including:
  - Projects that are under construction
  - Permitted applications not yet implemented



- Submitted applications not yet determined
- Projects on the Planning Inspectorate's Programme of Projects
- Development identified in relevant Development Plans, (and emerging Development Plans - with weight being given as they move closer to adoption) recognising that much information on any relevant proposals will be limited
- Sites identified in other policy documents as development reasonably likely to come forward
- 154 Where it is helpful to do so 'Tiers' of these other projects' development statuses will be defined as well as the availability of information to be used within the CIA. This approach is based on the three tier system proposed in Planning Inspectorate Advice Note 17 (Planning Inspectorate, 2019).

Tier 1

- Under construction
- Permitted application(s), whether under the Planning Act (2008) or other regimes, but not yet implemented
- Submitted application(s) whether under the Planning Act (2008) or other regimes but not yet determined

Tier 2

 Projects on the Planning Inspectorate's Programme of Projects where a scoping report has been submitted.

Tier 3

- Projects on the Planning Inspectorate's Programme of Projects where a scoping report has not been submitted
- Identified in the relevant Development Plan (and emerging Development Plans – with appropriate weight being given as they move closer to adoption) recognising that there will be limited information available on the relevant proposals
- Identified in other plans and programmes (as appropriate) which set the framework for future development consents/approvals, where such development is reasonably likely to come forward
- 155 Only projects which are reasonably well described and sufficiently advanced to provide information on which to base a meaningful and robust assessment will be included in the CIA. Projects which are sufficiently implemented during the site characterisation for the Project will be considered as part of the baseline for the EIA. Where possible the Project will seek to agree with stakeholders the use of as-built project parameter information (if available) as



opposed to consented parameters to reduce over-precaution in the cumulative assessment.

- 156 For some topics (where for example the receptors include highly mobile or migratory species, fishing or shipping) the CIA will have a large geographic scale and include many plans and projects, for others where receptors (or impact ranges) are more spatially fixed the CIA will be narrower. The scope of the CIA will therefore be established on a topic-by-topic basis with the relevant consultees as the EIA progresses.
- 157 Cumulative impacts may come from interactions with the following activities and industries:
  - Other windfarms
  - Transmission works, including proposed transmission works for Morecambe Offshore Windfarm and the Morgan Offshore Wind Project
  - Aggregate extraction and dredging
  - Licensed disposal sites
  - Navigation and shipping
  - Commercial fisheries
  - Sub-sea cables and pipelines
  - Potential port and harbour development
  - Oil and gas activities
  - Unexploded Ordnance (UXO) clearance
  - Other energy generation infrastructure
- 158 It is intended that screening of plans and projects to include in the CIA will be undertaken for the Project in 2022 and will be consulted upon with the relevant stakeholders through the Evidence Plan Process (EPP) (Section 3).
- 159 It is also the intention to provide information as part of the DCO application for the Project, insofar as available, which summarise the impacts of the Transmission assets for the Morecambe Offshore Windfarm.

# 7.8 Transboundary impacts

- 160 Regulation 32 of the EIA Regulations sets procedures to address issues associated with a development that might have a significant impact on the environment in another European Economic Area (EEA) member state
- 161 The procedures involve providing information to the member state and for the Planning Inspectorate to enter consultation with that state regarding the significant impacts of the development and the associated mitigation measures. Further advice on transboundary issues, in particular regarding



consultation is given in the Planning Inspectorate advice note 12 (Planning Inspectorate, 2018b).

- 162 Transboundary impacts, like cumulative impacts are considered on a topic-bytopic basis.
- 163 It is intended that screening of plans and projects to include in the Transboundary assessment will be undertaken for the Project in 2022 and will be consulted upon with the relevant stakeholders through the EPP (Section 3).



# 8. Part 2: Technical sections

- 164 This section of the Scoping Report considers the potential impacts of the construction, operation and maintenance and decommissioning of the Project. It details the existing offshore environment, the proposed approach to data collection and an assessment of potential impacts (covered under the EIA regulations).
- 165 It should be noted that Study Areas per topic are defined in the subsections below based on the potential spatial and temporal considerations of the impacts on relevant receptors and are intended to cover the area within which an effect can be reasonably expected.

# 8.1 Marine geology, oceanography and physical processes

#### 8.1.1 Introduction

166 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on the marine geology, oceanography and physical processes. It covers tidal currents, waves, bedload sediment transport, suspended sediments and processes at the coast.

#### 8.1.2 Study area

167 The existing baseline is described considering both the near-field (within the windfarm site and far-field (beyond the windfarm site and across the wider regional seabed and coastline) environment, which together comprise the marine geology, oceanography and physical processes Study Area (Figure 8.1).

#### 8.1.3 Existing environment

168 An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.

#### 8.1.3.1 Bathymetry

169 The windfarm site is located in the eastern Irish Sea, the closest point of which is approximately 30km off the coast of Lancashire, northwest England. Water depths within the windfarm site range from 19-40m below Lowest Astronomical Tide (LAT) with depths generally increasing towards the west and south-west. Figure 8.1 shows the bathymetry across the marine geology, oceanography and physical processes Study Area.




# 8.1.3.2 Tidal currents

170 Tidal current flows across the windfarm site travel approximately to the east or north-east on a flood tide, and to the west or south-west on an ebb tide. Mean spring tidal current speeds of about 0.45-0.75m/s occur at the windfarm site on a flood tide, and about 0.45-0.60m/s on an ebb tide (Halcrow, 2010a). The Lune Deep is subject to strong tidal currents (Department for Business, Energy & Industrial Strategy, 2005). Tidal current speeds in the deep-water channel are approximately 0.90-1.05m/s (flood tide) and 1.05-1.35m/s (ebb tide). These speeds decrease closer to the coastline (Halcrow, 2010a).

### 8.1.3.3 Wave regime

171 The most frequent waves across the windfarm site approach from the westsouthwest (Plate 7). Fetch lengths from this direction are relatively short due to the presence of Ireland, Isle of Man and Anglesey land masses (Halcrow, 2011b). Nearshore wave conditions are modified by the presence of sandbanks such as Cockerham Sands, Sunderland Bank, Shell Flat and the Shoulder of Lune (Halcrow, 2011b). The Lune Deep protects the northern Fleetwood coast by refracting severe waves northwards (Environmental Agency, 2003).



# Plate 7 Dominant wave direction rose diagram at the windfarm site (ABPmer, 2018)



# 8.1.3.4 Bedload sediment and transport

- 172 British Geological Survey (BGS) data indicates that the seabed across the windfarm site is predominantly muddy sand and slightly gravelly muddy sand overlying a sequence of quaternary sediments. These are underlain by a bedrock of Permo-Triassic mudstone and sandstone (Mercia Mudstone and Sherwood Sandstone), which dominate the bedrock of the Eastern Irish Sea and show relatively uniform rock properties (BGS, 2015). This will be confirmed through a site specific survey.
- 173 The windfarm site falls within the Eastern Irish Sea Mud Belt, which is characterised by a smooth and relatively featureless seabed (BGS, 2005 – Plate 8). Closer to the coastline of Fylde and within outer Morecambe Bay, the seabed transitions into an undifferentiated bedform zone, with mobile bedforms such as sandwaves and sandbanks (BGS, 2005). Sandbanks within Morecambe Bay are formed almost parallel to the prevailing tidal streams and in wave-dominated areas almost parallel to longshore drift (BGS, 2005). Historical bathymetry data shows sandwaves to be present at the southwest boundary of the windfarm site, and they could also be present close to the Fylde coastline and within outer Morecambe Bay.







#### 8.1.3.5 Suspended sediment

174 Suspended sediment concentration (SSC) information is available from analysis of satellite data by Dolphin *et al.* (2011). Background SSC levels in the surface waters of the Eastern Irish Sea during winter are approximately 2-4mg/l offshore at the windfarm site, gradually increasing toward the coastline to 13-28mg/l. During summer, SSCs are around 1-1.5mg/l offshore

<sup>&</sup>lt;sup>7</sup> Sediment resulting from the erosion of terrestrial land



at the windfarm site, gradually increasing toward the coastline to approximately 5-13mg/l (Dolphin *et al.*, 2011). Lower in the water column, concentrations would be expected to be higher, in the region of 42 to 62mg/l for example as measured during baseline measurements for jetting trials for the Barrow Offshore Wind Farm (RSK, 2000).

### 8.1.3.6 Designated sites

- 175 The following sites are designated for seabed features and, are within 30km of the windfarm site, and will be considered in this section:
  - Shell Flat and Lune Deep SAC designated for Annex I sandbanks and reefs
  - Morecambe Bay SAC designated for mudflats and sandflats
  - West of Copeland MCZ protected for subtidal coarse sediment, mixed sediments and sand
  - West of Walney MCZ protected for subtidal sand and mud as well as sea-pen and burrowing megafauna communities
  - Flyde MCZ protected for subtidal sand and mud
- 176 There is potential for physical processes to have an indirect impact on sites designated for benthic habitats and species. These sites are listed in Section 8.3.6.

# 8.1.4 Approach to data collection

177 It is intended that during the EIA, full analysis of the baseline sources (desk based) listed in Table 8.1 is completed.

# Table 8.1 Data sources to inform the marine geology, oceanography and physical processes assessment

Data source	Date	Data contents	
Barrow Offshore Windfarm Environmental Statement and associated technical supporting documents	2002	All marine geology, oceanography and physical processes information and data related to the existing offshore wind farms	
Ormonde Offshore Windfarm Environmental Statement and associated technical supporting documents	2005		
DTI Strategic Environmental Assessment Area 6, Irish Sea, seabed and surficial geology and processes	2005	Irish Sea	



Data source	Date	Data contents
West of Duddon Sands Offshore Windfarm Environmental Statement and associated technical supporting documents	2006	
Walney 1 & 2 Offshore Windfarm Environmental Statements and associated technical supporting documents	2006	
Awel y Môr Offshore Wind Farm Environmental Statements and associated technical supporting documents	2022	
England's Historic Seascapes: Liverpool Bay Pilot Area. York: Archaeology Data Service	2006	
Cell Eleven Tidal and Sediment Study Phase 2	2010	
Cell Eleven Regional Monitoring Strategy (CERMS)	2010	
North West England and North Wales SMP2 - Shoreline Management Plan 22	2011	
Joint Probability Study Extreme wave heights and JOIN-SEA results September 2011	2011	
Natural Variability of Turbidity in the Regional Environmental Assessment (REA) Areas. Marine Aggregate Levy Sustainability Fund MEPF 09/114	2011	
Rhiannon Offshore Windfarm Preliminary Environmental Information Report (PEIR)	2012	
Walney Extension Offshore Wind Farm Environmental Statement and associated technical supporting documents	2013	
Burbo Bank Extension Offshore Windfarm Environmental Statement and associated technical supporting documents	2013	
Geology of the seabed and shallow subsurface: The Irish Sea. British Geological Survey	2015	

178 In addition to the data listed in Table 8.1, the following surveys/studies will be undertaken in 2021-2022 to inform the assessment (Table 8.2). Survey methodologies will be agreed in advance with stakeholders where possible.



## Table 8.2 Proposed baseline surveys

Data set	Purpose	Spatial coverage	Survey timings
Geophysical (multibeam echosounder, side scan sonar & sub bottom profiling) survey	Bathymetry, seabed texture and shallow geology	Windfarm Site	2021
Geotechnical (Cone Penetration Testing (CPT), vibrocore and borehole) surveys	Geotechnical engineering properties of soils / sediment and delineating soil / sediment stratigraphy	Windfarm site	2022 <b>/2023</b>
Grab sampling and drop-down video	Seabed sediment characterisation	Windfarm site	Completed in 2022

#### 179 Other data and information available to inform the PEIR include

- UK Atlas of Marine Renewable Energy
- Wavenet wave buoys
- United Kingdom Hydrographic Office (UKHO) tidal diamonds and historical charts
- Class A tide gauges
- United Kingdom Climate Projections 2018 (UKCP18)
- British Geological Survey 1:250,000 sea-bed sediment, Quaternary geology and bedrock geology mapping
- Admiralty Charts and UKHO bathymetry data
- Projects including Futurecoast and Shoreline Management Plans (SMPs).
- 180 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

# 8.1.5 Approach to impact assessment

181 The specific assessment requirements for marine geology, oceanography and physical processes are in accordance with the overarching NPS for Energy (EN-1) and NPS for Renewable Energy infrastructure (EN-3), and with the draft versions that have been published for consultation.



- 182 The assessment will be undertaken in accordance with following standards and guidance:
  - Guidance on Environmental Impact Assessment in Relation to Dredging Applications (Office of the Deputy Prime Minister, 2001)
  - Offshore Wind Farms: Guidance Note for Environmental Impact Assessment in respect of Food and Environmental Protection Act (FEPA) and Coast Protection Act (CPA) requirements: Version 2 (Cefas, 2004)
  - Review of Cabling Techniques and Environmental Effects applicable to the Offshore Windfarm Industry (BERR, 2008)
  - Coastal Process Modelling for Offshore Windfarm Environmental Impact Assessment (COWRIE, 2009)
  - General advice on assessing potential impacts of and mitigation for human activities on Marine Conservation Zone (MCZ) features, using existing regulation and legislation (JNCC and Natural England, 2011)
  - Guidelines for Data Acquisition to support Marine Environmental Assessments of Offshore Renewable Energy Projects (Cefas, 2011)
- 183 As part of the EIA process, the existing environment with respect to marine geology, oceanography and physical processes will be described, including, but not limited to the following:
  - Bathymetry
  - Geology
  - Water levels
  - Tidal currents
  - Waves
  - Climate change
  - Seabed sediment distribution
  - Bedload sediment transport
  - Suspended sediment transport
  - Morphological change
  - Coastal processes at the landfall
  - Anticipated trends in baseline conditions
- 184 The assessment of effects on marine geology, oceanography and physical processes will be predicated on a source-pathway-receptor conceptual model (as outlined in Section 7.2).
- 185 The assessment will follow two approaches. The first type of assessment will cover impacts directly affecting receptors which possess their own intrinsic morphological value. The impact assessment will incorporate a combination



of the sensitivity of the receptor, its value (if applicable) and the magnitude of the change to determine a significance of impact.

- 186 In addition to identifiable receptors, the second type of assessment would cover changes to marine geology, oceanography and physical processes which in themselves are not necessarily impacts to which significance can be ascribed (such as an increase in suspended sediment concentrations). However, such changes may indirectly impact other receptors such as benthic ecology (for example). In this case, the magnitude of effect is determined in a similar manner to the first assessment method but the significance of impacts on other receptors is made within the relevant chapters of the Environmental Statement (ES) pertaining to those receptors.
- 187 The assessment for marine geology, oceanography and physical processes will consider the PDE (following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a topic specific and **receptor led realistic 'worst case scenario'**

# 8.1.6 Potential impacts

A range of potential impacts on marine geology, oceanography and physical processes have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

# 8.1.6.1 Potential impacts during construction

- 189 There is potential for impacts on marine geology and oceanography during construction which may include:
  - Effects on waves and tidal currents
  - Effects on bedload sediment transport and seabed morphological change
  - Effects on suspended sediment concentrations and transport
  - Effects on seabed morphology due to deposition of suspended sediment
  - Indentations on the seabed due to installation vessels

# Effects on waves and tidal currents

190 Whilst there is potential for the physical presence of construction plant and offshore infrastructure to impact upon the wave and tidal current regimes, these impacts would increase incrementally as the windfarm is constructed with the greatest potential impacts resulting from the physical presence of the **completed windfarm. These impacts are therefore covered under 'Potential** 



**impacts during operation' and is scoped out of further consideration in relation** to the construction phase.

### Effects on bedload sediment transport and seabed morphological change

191 Construction of the windfarm will not change the geology of the site other than in the case of localised effects associated with foundation and cable installation. Due to the localised nature of these effects, it is not anticipated that such changes would give rise to significant impacts on seabed features, and neither would there be any changes in coastal morphology. However, further consideration will be given to the potential effects on the form and function of the bedload sediment transport processes due to cable and foundation installation, including the potential requirement for sand wave levelling, boulder clearance, cable removal and rock dumping for scour protection.

#### Effects on suspended sediment concentrations and transport

- 192 Potential effects during construction include temporary disturbance of the seabed due to the installation activities for cables and foundations which release sediment into the water column, resulting in increased suspended sediments and changes to seabed levels. Installation activities that could involve such seabed disturbance include seabed preparation and installation methods such as ploughing/trenching and burial, piling, hammering, suction caisson installation and jack-up vessel operations.
- 193 These effects will be assessed as part of the EIA and there may be a requirement for modelling (the specific assessment methodology will be determined through the EPP).

#### Effects on seabed morphology due to deposition of suspended sediment

194 There is potential for increases in suspended sediment concentrations during construction to deposit and slightly raise seabed elevation. The height of the **resulting 'mound' will depend on the prevailing physical conditions and** particle size distribution. The effect will be considered for the windfarm site and potential interactions with hydrodynamic conditions considered.

#### Indentations on the seabed due to installation vessels

195 There is potential for certain vessels used during installation of the foundations and cable infrastructure to directly impact the seabed. This applies for those vessels that utilise jack-up legs or several anchors to hold station and to provide stability for a working platform. Where legs or anchors (and associated chains) have been inserted into the seabed and then removed, there is



potential for an indentation to remain proportional to the dimensions of the object and depending on local conditions such as sediment transport. These effects will be assessed as part of the EIA.

# 8.1.6.2 Potential impacts during operation and maintenance

- 196 There is potential for impacts on marine geology and oceanography during operation and maintenance which may include:
  - Effects on waves and tidal currents
  - Effects on bedload sediment transport and seabed morphological change
  - Effects on suspended sediment concentrations and transport
  - Effects on seabed morphology due to deposition of suspended sediment
  - Indentations on the seabed due to O&M vessels

#### Effects on waves and tidal currents

197 Potential effects during operation could occur due to the physical presence of infrastructure (i.e. foundations, scour protection and any cable protection above the seabed), which may result in localised changes to waves and tidal currents due to physical blockage effects. These changes could potentially affect the sediment transport regime and/or sea-bed morphology. In addition, there is potential for the temporary presence of engineering equipment (e.g. jack-up barges or anchored vessels) to have local effects on the hydrodynamic and sediment regimes during maintenance activities. These effects are anticipated to be minimal but will be assessed as part of the EIA.

# Effects on bedload sediment transport and seabed morphological change

198 Previous studies have been undertaken to assess effects on bedload sediment transport and morphological change, for example the generic industry modelling undertaken for the Department of Trade and Industry (DTI) (ABPmer, 2003) and work undertaken at the Scroby Sands offshore windfarm (Cefas, 2005). They have concluded that minimal impacts can be expected on prevailing bedload sediment transport conditions, both within windfarm sites as well as further afield, provided that the foundations are adequately spaced (which will vary depending on the details of the foundations and windfarm layout). Impacts on sediment transport are likely to be localised to the areas immediately surrounding the individual foundations in the form of seabed scour where the sediment is soft enough to be mobilised. Scour at each foundation will be assessed as part of the EIA using well-established empirical methods based on existing literature (Whitehouse, 1998; Whitehouse, 2004; Den Boon et al., 2004; Zaaijer, 2003; DNV, 2004), recent monitoring from the Round One offshore windfarms (Cefas, 2005; ABPmer, 2008; HR Wallingford, 2008) and engineering judgement.



#### Effects on suspended sediment concentrations and transport

199 There is potential for sediments to be re-suspended by scouring effects. Consideration will be given to likely changes in suspended sediment concentrations due to scour during the operational phase within the EIA. Small volumes of sediment could be re-suspended during maintenance activities such as unplanned cable repair or from disturbance caused by jack up vessel legs and work vessel anchors. The volume of sediment arisen would be lower than during construction.

#### Effects on seabed morphology due to deposition of suspended sediment

200 Potential re-suspension of sediments by scouring effects could deposit on the seabed and raise seabed elevation slightly. Consideration will be given to likely changes in seabed elevation due to deposition of suspended sediment during the operational phase within the EIA.

#### Indentations on the seabed due to O&M vessels

As outlined above, there is potential for certain vessels used during the operation and maintenance (O&M) phase to directly impact the seabed. This applies for those vessels that utilise jack-up legs or several anchors to hold station and to provide stability for a working platform. These effects will be assessed as part of the EIA.

#### 8.1.6.3 Potential impacts during decommissioning

202 It is anticipated that the decommissioning impacts would be similar in nature to those of construction (Section 8.1.6.1), although the magnitude of effect is likely to be lower. The removal of the foundations and cables has the potential to affect the wave and tidal current regimes, bedload sediment transport, and suspended sediment concentrations and transport.

#### 8.1.6.4 Potential cumulative impacts

- 203 There may be potential for cumulative impacts to occur on marine geology, oceanography and physical processes as a result of other activities.
- 204 Offshore wind projects and other activities relevant to the assessment of cumulative impacts on marine geology, oceanography and physical processes will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management



measures in place for the Project and other projects will reduce the risk of impacts occurring.

205 The cumulative assessment will be based on a zone of influence which will define the extent of which effects of the windfarm are expected based on local hydro-geological conditions. The zone of influence will be defined as part of the EIA and will consider other projects (including other offshore windfarms nearby, aggregate extraction and dredging, subsea cables and oil and gas activity) and marine users. These will be identified and assessed in accordance with the guidance and methodologies set out in Section 7.7. The assessment will be dependent on the availability and accessibility of information for other developments, but potential cumulative impacts could include impacts to the tidal, wave or sedimentary regime.

# 8.1.6.5 Potential transboundary impacts

206 The windfarm site is a minimum of 120km from any international territorial boundary. Given that the likely marine geology, oceanography and physical processes impacts will be restricted to near-field change, coupled with its remote location from any international territory boundary, there would be no pathway for transboundary impacts. It is therefore proposed to scope out transboundary effects on marine geology, oceanography and physical processes.

# 8.1.6.6 Summary of potential impacts

207 Table 8.3 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Effects on waves and tidal currents	Х	$\checkmark$	Х
Effects on bedload sediment transport and seabed morphological change	Х	✓	Х
Effects on suspended sediment concentrations and transport	✓	✓	$\checkmark$

# Table 8.3 Summary of impacts relating to marine geology, oceanography and physical processes



Potential Impact	Construction	Operation and maintenance	Decommissioning
Effects on seabed morphology due to deposition of suspended sediment	~	~	✓
Indentations on the seabed due to installation, O&M, decommissioning vessels	✓	~	$\checkmark$
Cumulative impacts	$\checkmark$	$\checkmark$	$\checkmark$
Transboundary impacts	Х	Х	Х

# 8.1.7 Potential mitigation measures

- As discussed in Section 7.4 mitigation measures will be developed as further site specific information becomes available, the project design is refined and the PEIR, and ultimately the ES, are prepared. A number of mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the impact assessment process. Further mitigation measures may be proposed in response to initial impact assessment outcomes. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 209 Examples of mitigation measures which are likely to be considered include:
  - Where seabed preparation is required (e.g. seabed levelling, or sandwave levelling) adoption of methods and equipment that have been designed to minimise potential for sediment suspension and dispersal
  - Application of foundation installation techniques using methods and equipment to minimise sediment suspension
  - Selection of cable installation methods and equipment most suitable for seabed conditions and designed to minimise sediment suspension into the water column
  - Preparation of Construction Method Statements (CMS), post consent, setting out detailed turbine foundation and cable installation methods and techniques (based on final project design)
  - Cables will be buried to a minimum target burial depth of 1m where possible (recognised industry good practice). A detailed Cable Burial Risk Assessment (CBRA) will also be required to confirm the extent to which cable burial can be achieved. Where it is not possible to achieve cable



burial, additional cable protection (rock placement, concrete mattressing or grout bags) may be required.

210 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process.



# 8.2 Marine water and sediment quality

# 8.2.1 Introduction

211 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on the marine water environment, including water quality and sediment quality.

# 8.2.2 Study area

212 The marine water and sediment quality Study Area reflects that identified in Section 8.1 Marine geology, oceanography and physical processes, i.e. the near-field (within the windfarm site and far-field (beyond the windfarm site and across the wider area potentially impacted by sediment plumes) environment.

# 8.2.3 Existing environment

213 An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.

# 8.2.3.1 Sediment quality

- 214 Determining the physical characteristics of sediments in the windfarm site is important to understanding the risks to water quality. This assists in predicting suspended sediment concentrations associated with seabed disturbance and assessing the risk of sediments containing concentrations of contaminants given that contaminants tend to bind to finer material, especially organic-rich fine grains (Cefas, 2020).
- 215 Sediments of the eastern Irish Sea are largely derived from eroded boulder clays and contain high proportions of sand (Dong Energy, 2013). As outlined in Section 8.1, and in Plate 8, British Geological Survey (BGS) data indicates that the seabed across the windfarm site is predominantly muddy sand and slightly gravelly muddy sand.
- 216 There are two gas platforms within the windfarm site Calder CA1 and South Morecambe DP3. Findings of sediment analysis undertaken to inform the Environmental Impact Assessments (EIAs) for Walney Extension Offshore Wind Farm (Dong Energy 2013) and West of Duddon Sands offshore windfarms (Dong Walney (UK) Ltd, 2006) do not indicate significant levels of contaminants but this would be confirmed through site specific survey which would take into account the presence of offshore gas infrastructure and associated contaminant risks.



217 Analysis of sediments and contaminant concentrations during the site-specific survey would seek to focus on areas where muddy sediments are likely to be present within the windfarm site.

### 8.2.3.2 Water quality

- 218 In general, water quality within the Irish Sea has been reported as good in EIAs supporting other offshore windfarms in the eastern Irish Sea. This is supported by the Coordinated Environmental Monitoring Programme (CEMP) assessment report for 2019-2020 (OSPAR, 2020).
- 219 Suspended sediment concentration (SSC) information is available from analysis of satellite data by Dolphin *et al.* (2011). Background SSC levels in the surface waters of the Eastern Irish Sea during winter are approximately 2-4mg/I offshore at the windfarm site, gradually increasing toward the coastline to 13-28mg/I. During summer, SSCs are around 1-1.5mg/I offshore at the windfarm site, gradually increasing toward the coastline to approximately 5-13mg/I (Dolphin *et al.*, 2011).
- 220 Lower in the water column, concentrations would be expected to be higher, in the region of 42 to 62mg/l for example as measured during baseline measurements for jetting trials for the Barrow Offshore Wind Farm (RSK, 2000).
- 221 The Water Framework Directive (WFD) requires the monitoring of various water quality parameters in water bodies out to one nautical mile from mean high water in England and Wales. Whilst Project activities within these water bodies will require a separate assessment the water quality information gathered for compliance is also relevant to this topic. The WFD water bodies through which the offshore export cable corridor will run will be considered once the grid connection location is known in a separate Scoping Report for Transmission assets, and also protected areas such as bathing waters and shellfish waters.

# 8.2.4 Approach to data collection

222 It is intended that during the EIA, full analysis of the baseline sources (desk based) listed in Table 8.4 is completed. The assessment is closely linked to the Marine Geology, Oceanography and Physical Processes chapter, therefore relevant information in Section 8.1 will also be used to inform impacts on Marine Water and Sediment Quality.



# Table 8.4 Existing datasets to inform the marine water and sediment quality assessment

Dataset	Applicable information	Data
Walney Extension Offshore Wind Farm Environmental Statement and associated technical supporting documents	Sediment contaminant analysis	October 2011 and January 2012
West of Duddon Sands Offshore Windfarm Environmental Statement and associated technical supporting documents	Sediment contaminant analysis	2006
Walney 1 & 2 Offshore Windfarm Environmental Statements and associated technical supporting documents	Sediment contaminant analysis	2006
Awel y Môr Offshore Wind Farm Environmental Statement and associated technical supporting documents	Sediment contaminant analysis	2022

- In addition to the data shown in Table 8.4, grab sampling and contaminant analysis will be collected in the windfarm site in 2022 using a 0.1m2 day grab sampler. The scope and approach to the grab sampling survey and contaminant analysis (including the number of samples, areas to be sampled and the use of a lab accredited by the Marine Management Organisation (MMO)) will be agreed with relevant stakeholders through the Expert Topic Group (ETG).
- 224 Other data and information available to inform the EIA for the Generation assets includes:
  - The Clean Seas Environmental Monitoring Programme (CSEMP, 2018)
  - OSPAR Quality Status Report 2010
  - Natural England Best Practice Guidance Documentation
- Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand



stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

# 8.2.5 Approach to impact assessment

- The specific assessment requirements for marine water and sediment quality set are in accordance with the overarching National Policy Statement (NPS) for Energy EN-1 and NPS for Renewable Energy infrastructure (EN-3), and with the draft versions that have been published for consultation.
- 227 The assessment of sediment quality and the potential risk to water quality will be based on the source-pathway-receptor conceptual model in relation to sediment disturbance and build on the assessment undertaken for Marine geology, oceanography and physical processes as described in Section 8.1.3. The risk associated with the release sediment contamination would be based on the site specific survey data and use of recognised sediment quality guidelines such as the Cefas Action Levels (see Table 8.5).

Contaminant	Action Level 1 (mg/kg)	Action Level 2 (mg/kg)
Arsenic	20	100
Mercury	0.3	3
Cadmium	0.4	5
Chromium	40	400
Copper	40	400
Nickel	20	200
Lead	50	500
Zinc	130	800
Organotins	0.1	1
Polychlorinated Biphenyl PCBs (sum of ICES 7)	0.01	none
PCBs (sum of 25 congeners)	0.02	0.2
Polyaromatic hydrocarbons (PAHs)	0.1	none
Total hydrocarbons	100	none

#### Table 8.5 Cefas Action Levels

228 Where concentrations are at, or below, action level 1, no additional assessment is considered necessary as the risk to water quality is considered to be low (Environment Agency, 2017). Where concentrations fall close to, or above action level 2, then more quantitative assessment regarding water



quality effects might be required which would consider the risk of breaching water quality Environmental Quality Standards.

- 229 The impact significance on marine water quality is assessed based on the magnitude of effect and the receptor sensitivity.
- Further liaison with stakeholders will be undertaken to agree the methodology and approach to data collection for EIA purposes and the specific assessment methodology through the Evidence Plan Process (EPP). Through the EPP, a detailed method statement will be presented and agreed with stakeholders at ETG meetings as detailed in Section 3.
- 231 The assessment for marine water and sediment quality will consider the PDE (following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a topic specific and receptor led **realistic 'worst case scenario' upon which the assessment will be made. The** worst case scenario will be outlined in the PEIR.

# 8.2.6 Potential impacts

A range of potential impacts on marine water and sediment quality have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

# 8.2.6.1 Potential impacts during construction

- 233 Potential impacts during construction will result from disturbance of the seabed due to installation activities for cables and foundations (including seabed preparation). These have potential to cause:
  - Localised temporary increases in suspended sediments
  - Remobilisation of existing contaminated sediments if present
  - Potential for spills and leaks from vessels

# Localised temporary increases in suspended sediments

Potential effects during construction include temporary disturbance of the seabed due to the installation activities for cables and foundations which release sediment into the water column, resulting in increased suspended sediments in the water column. Installation activities that could involve such seabed disturbance include seabed preparation and installation methods such as ploughing/trenching and burial, piling, hammering and suction caisson installation. These effects will be assessed as part of the EIA.



## Remobilisation of existing contaminated sediments if present

235 Due to the location of existing infrastructure within the marine water and sediment quality Study Area there is the potential for resuspension of contaminants which could result in changes to water and sediment quality during activities that give rise to increases in suspended sediment.

#### Potential for spills and leaks

- Due to the presence and movements of construction vessels/equipment there is the potential for spills and leaks which could result in changes to water and sediment quality. All vessels involved will be required to comply with the International Convention for the Prevention of pollution from Ships (MARPOL) 73/78. A Project Environment Management Plan (PEMP) will also be produced post- consent and implemented to cover the construction and operation and maintenance phases of the Project. This will set out all procedures and measures (in the form of a Marine Pollution Contingency Plan (MPCP)) to be taken during construction and operation to minimise the risk of, and subsequently manage in the event of an accidental spill. The PEMP will be developed in consultation with key stakeholders for approval by the MMO.
- 237 It is therefore proposed that accidental spills and leaks are scoped out of the assessment.

#### 8.2.6.2 Potential impacts during operation and maintenance

- 238 There is the potential for impacts to arise during routine operational maintenance activities from cable repair or reburial for example. The following potential impacts are scoped in for further assessment:
  - Localised temporary increases in suspended sediments
  - Remobilisation of existing contaminated sediments if present
  - Potential for spills and leaks from vessels

#### Localised temporary increases in suspended sediments

239 There is potential for sediments to be re-suspended by scouring effects which could result in changes to suspended sediment concentrations. Small volumes of sediment could also be re-suspended during maintenance activities such as unplanned cable repair.

#### Remobilisation of existing contaminated sediments

240 Similar to during construction, due to the location of existing infrastructure within the marine water and sediment quality Study Area there is the potential for resuspension of sediment bound contaminants where activities release sediment into the water column.



#### Potential for spills and leaks from vessels

As outlined above, due to the presence of vessels used during the O&M phase there is the potential for spills and leaks to impact water and sediment quality. However, the control measures listed in Section 8.2.6.1 will also be implemented for the operational phase therefore this effect is scoped out of the EIA.

#### 8.2.6.3 Potential impacts during decommissioning

242 It is anticipated that the decommissioning impacts would be similar in nature to those of construction, although the magnitude of effect is likely to be lower. For example, where construction may require drilling of foundations and/or seabed preparation, decommissioning would likely require cutting of foundations to seabed level and therefore result in less seabed disturbance. The risk of accidental spills and leaks will be managed in a specific decommissioning phase PEMP to be undertaken once decommissioning requirements are further identified, therefore it is proposed that this effect is scoped out of the EIA.

#### 8.2.6.4 Potential cumulative impacts

- 243 There may be potential for cumulative impacts to occur on marine water and sediment quality as a result of other activities. The Project wide approach to assessment of potential cumulative impacts is set out in Section 7.7.
- Offshore wind projects and other activities relevant to the assessment of cumulative impacts on marine water and sediment quality will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.

#### 8.2.6.5 Potential transboundary impacts

Given that the likely water quality impacts would be restricted to near-field effects only, transboundary impacts are unlikely to occur, or are unlikely to be significant, and therefore it is proposed that transboundary impacts will not be considered further during the EIA for this topic.



# 8.2.6.6 Summary of potential impacts

Table 8.6 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

# Table 8.6 Summary of impacts relating to marine water and sediment quality

Potential Impact	Construction	Operation and maintenance	Decommissioning
Increases in suspended sediments	✓	$\checkmark$	$\checkmark$
Remobilisation of contaminated sediments (if present)	✓	✓	✓
Pollution events resulting from the accidental release of pollutants from vessel	Х	Х	Х
Cumulative impacts	$\checkmark$	$\checkmark$	$\checkmark$
Transboundary impacts	Х	Х	Х

# 8.2.7 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the PEIR, and ultimately the ES, are prepared. A number of mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 248 Examples of mitigation measures, likely to be considered include:
  - Where seabed preparation is required (e.g. levelling) adoption of methods and equipment that have been designed to minimise potential for sediment suspension and dispersal
  - Application of foundation installation techniques using methods and equipment to minimise sediment suspension
  - Selection of cable installation methods and equipment most suitable for seabed conditions and designed to minimise sediment suspension into the water column



- Preparation of Construction Method Statements (CMS), post consent, setting out detailed turbine foundation and cable installation methods and techniques (based on final project design). An Offshore Decommissioning Plan will be developed and implemented post consent which will be designed to minimise sediment suspension into the water column.
- 249 Potential mitigation measures for water and sediment quality (and associated biological receptors) will be consulted upon with stakeholders throughout the EIA process.



# 8.3 Benthic ecology

# 8.3.1 Introduction

250 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on benthic ecological receptors.

# 8.3.2 Study area

251 The benthic ecology Study Area is shown in Figure 8.2 alongside designated sites relevant to benthic features within 30km of the windfarm site. The benthic ecology Study Area will be further defined upon results from the assessment for Physical Processes.



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# 8.3.3 Existing environment

252 The existing environment is described for the benthic ecology Study Area which encompasses the windfarm site. An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.

#### 8.3.3.1 Windfarm site

- 253 The windfarm site is characterised by water depths between 19 and 40m deep and by the following main benthic habitats based on broadscale mapping:
  - Offshore circalittoral sand (SS.SSa.OSa)
  - Offshore circalittoral mud (SS.SMu.OMu)
  - Circalittoral sandy mud (SS.SMu.CSaMu)
- The windfarm site does not overlap with any designations, including those with benthic qualifying features. Table 8.7 highlights the designated sites with benthic features within 30km of the windfarm site.

# Table 8.7 Designated sites with benthic features within 30km of the windfarm site

Site name	Features
Morecambe Bay SAC/ SPA	Amongst the habitats that are a primary reason for designation are mudflats and sandflats not covered by seawater at low tide. Morecambe Bay forms the largest single area of continuous intertidal mudflats and sandflats in the UK and the best example of muddy sandflats on the west coast. At low water, large areas of sandflats are exposed, and these range from the mobile fine sands of the outer Bay to more sheltered sands in the inner areas. With <b>increasing shelter in the Bay's adjoining estuaries, finer sediments</b> settle out and form extensive mudflats, supporting a particularly rich and diverse range of infaunal species.
Shell Flat and Lune Deep SAC	Shell Flat and Lune Deep is considered to be an excellent example of Annex I sandbank habitat and is noted as an important foraging ground for many over wintering bird species. Reefs are also part of the primary reason for selection, but the distribution is less well known.
Flyde Marine Conservation Zone (MCZ)	Extensive areas of subtidal sediment habitats located next to Shell Flat sandbank, part of the Shell Flat and Lune Deep SAC and offers protection to other rich areas of seabed outside of the SAC.
West of Walney MCZ	This site is designated for subtidal sand and subtidal mud, as well as sea-pen and burrowing megafauna communities



Site name	Features
West of Copeland MCZ	This is protected for subtidal coarse sediment, mixed sediments and sand
Liverpool Bay SPA	Provides protection for particular bird features and their supporting benthic habitats.

255 There are no known Annex I reef or sandbanks or other protected habitats and species within the windfarm site, as shown in Figure 8.3.



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# 8.3.4 Approach to data collection

256 It is intended that during the EIA, full analysis of the baseline sources (desk based) listed in Table 8.8 is completed.

# Table 8.8 Existing datasets to inform the benthic ecology assessment

Data Set	Description	
EUSeaMap 2021 predictive mapping	The EMODnet broad-scale seabed habitat map for Europe	
UKSeamap 2018 v1 predictive mapping	EUNIS broad-scale habitat map, building on UKSeaMap 2016 with updates to substrate.	
Joint Nature Conservation Committee (JNCC) Sandbanks (marine habitat data product)	Potential areas of sandbanks. Polygons have been produced using depth and slope information in combination with sediment data to identify independent sandy elevations from the seabed.	
Marine Protected Sites Supporting Evidence Records	Supporting literature/data related to characterisation of marine protected sites (MCZs and SACs/SPAs)	
Marine Protected Sites Supplementary Advice on Conservation Objectives and Advice on Operations	Natural England conservation advice packages for marine protected sites	
JNCC marine habitat data	Areas where Annex I reef and/or sandbank habitat is known to be or might be present.	
Priority Habitat Inventory (England)	Geographic extent and location of Natural Environment and Rural Communities Act (2006) Section 41 habitats of principal importance.	
North West Inshore and North West Offshore Marine Plan	Strategic approach to planning within the inshore and offshore waters between the Solway Firth border with Scotland and the River Dee border with Wales	
Manx Marine Environmental Assessment	Baseline environmental information in Manx territorial waters	
Barrow Offshore Windfarm Environmental Statement and associated technical supporting documents	There have been many benthic studies undertaken for existing offshore windfarms which overlap with the benthic ecology Study Area. All benthic information and data related to existing offshore windfarms will be used to inform the Project's EIA.	
Ormonde Offshore Windfarm Environmental Statement and associated technical supporting documents		



Data Set	Description
West of Duddon Sands Offshore Windfarm Environmental Statement and associated technical supporting documents	
Walney 1 & 2 Offshore Windfarm Environmental Statements and associated technical supporting documents	
Rhiannon Offshore Windfarm Preliminary Environmental Information Report	
Walney Extension Offshore Wind Farm Environmental Statement and associated technical supporting documents	
Awel y Môr Offshore Wind Farm Environmental Statement and associated technical supporting documents	

In addition to the data in Table 8.8, the data in Table 8.9 has been collected for the assessment via direct commissioning of surveys by the Applicant. The surveys were designed to identify the extent and distribution of key benthic habitats and features, including species or habitats of conservation importance. Survey methodologies were agreed in advance with stakeholders where possible. Data from the survey will be used to inform the EIA.

#### Table 8.9 Site specific survey data

Data Set	Spatial Coverage	Survey timings
Geophysical survey	Windfarm site	Completed in 2021
Grab sampling and drop- down video	Windfarm site	Completed in 2022

Grab sampling surveys will be used to characterise infaunal communities. Drop down video transects, which targeted areas of interest identified from the geophysical survey, will be used to identify localised epibenthic sensitivities. In addition to the transects, drop down video footage has been obtained at each of the grab sample stations and will be used to identify any sensitive



epibenthos at each location. Further detail on infaunal and epifaunal communities in the wider area (including epibenthic survey data from other wind farm projects) will be taken from the data sources described in **Table 8.8.** 

259 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

# 8.3.5 Approach to impact assessment

- 260 The specific assessment requirements for benthic ecology are set out in accordance with the overarching National Policy Statement (NPS) for Energy EN-1 and NPS for Renewable Energy infrastructure (EN-3), and with the draft versions that have been published for consultation.
- 261 The existing environment will be described in detail with respect to the presence of different habitats and species. The site specific characterisation surveys (Table 8.9) that are to be conducted, alongside existing data, will allow the production of habitat maps alongside the baseline description. As part of developing the benthic ecology baseline the Applicant will work closely with stakeholders to ensure that all available data relevant to the Project is considered.
- 262 Following the collection of geophysical data (including multi-beam bathymetry, side scan sonar) a detailed method statement for the subsequent benthic grab and video survey was developed and provided to regulators as part of the early Evidence Plan Process (EPP). The benthic surveys were designed in accordance with current standards and guidance as appropriate, including:
  - Centre for Environment, Fisheries and Aquaculture (Cefas) (2012) Guidelines for data acquisition to support marine environmental assessments of offshore renewable energy projects. Centre for Environment Fisheries and Aquaculture Science
  - Wyn & Brazier (2001); Joint Nature Conservation Committee (JNCC) Marine Monitoring Handbook
  - Marine Management Organisation (MMO) *et al.* (2010) Guidance on the Assessment of Effects on the Environmental and Cultural Heritage from Marine Renewable Developments



- Ware, S.J & Kenny, A.J (2011) Guidelines for the Conduct of Benthic Studies at Marine Aggregate Extraction Sites (2nd edition). Marine Aggregate Levy Sustainability Fund
- Institute of Ecology and Environmental Management (IEEM) (2010)
  Guidelines for Ecological Impact Assessment in Britain and Ireland
- BSI (2015). Environmental impact assessment for offshore renewable energy projects – Guide. PD 6900:2015
- MMO (2014) Review of environmental data associated with post-consent monitoring of licence conditions of offshore wind farms
- Noble-James, T., Jesus, A. & McBreen, F. (2018) Monitoring guidance for marine benthic habitats (Revised 2018). JNCC Report No. 598. JNCC, Peterborough.
- JNCC (2010) Handbook for Phase 1 Habitat Survey a Technique for Environmental Audit. Joint Nature Conservation Committee, Peterborough
- Natural England Best Practice Guidance Documentation.
- 263 Assessment of impacts on benthic ecology will follow the guidelines set out in the 2018 CIEEM guidance document "*Guidelines for Ecological Impact Assessment in the UK and Ireland: Terrestrial, Freshwater, Coastal and Marine*", with consideration to any other applicable best practice guidance.
- The sensitivity of biotopes will be reviewed based on expert judgement and informed by sensitivity information in the Marine Life Information Network (MarLIN), as well as review of online resources and published research where available. It is recognised that the MarLIN assessments have limitations; the nature of the impact as set out for the MarLIN assessments will be compared with that of the offshore windfarm to determine whether the information is applicable. Where information is unavailable for a key species present at the Morecambe windfarm site, consideration will be given to a potential proxy species that is closely related and has similar habitat preferences. Any proxy species will be discussed with the marine ecology ETG.
- 265 For further information on the sensitivity of features of nearby designated sites, reference will be made to Natural England's Marine Conservation Advice package for the relevant designations, including Supplementary Advice on Conservation Objectives and Advice on Operations.
- 266 To assess impacts on benthic receptors the assessment will consider the following:
  - Magnitude/extent: the size or amount of the impact
  - Duration: time for recovery (may vary with receptor sensitivity) and duration of activity causing an impact
  - Reversibility of the impact



- Timing and frequency of the impact
- Sensitivity of features based upon the Marine Evidence-based Sensitivity Assessment (MarESA) framework (MarLIN, 2021) where possible
- 267 The assessment as far as possible will use a quantitative assessment based on the Project parameters, for example, the area of habitat permanently impacted by the installation of foundations.
- 268 The assessment for benthic ecology will consider the Project Design Envelope (PDE) (following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a topic specific and receptor led **realistic 'worst case scenario' upon which the as**sessment will be made. The worst case scenario will be outlined in the PEIR.

# 8.3.6 Potential impacts

A range of potential impacts on benthic ecology have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

# 8.3.6.1 Potential impacts during construction

- 270 Activities that have the potential to effect benthic habitats include:
  - Seabed preparation and turbine foundation (and offshore substation platform(s)) installation
  - Inter-array cable laying and any associated seabed preparation and cable protection measures
- Associated to the activities above potential impacts include:
  - Physical disturbance and habitat loss
  - Increased suspended sediment concentration
  - Remobilisation of contaminated sediment
  - Deposition of suspended sediment
  - Underwater noise and vibration
  - Colonisation of introduced substrate, and introduction of non-native species (INNS)
  - Risk of water quality deterioration due to spillages / leakages



#### Physical disturbance and habitat loss

- As a result of construction activities, there is potential for temporary and permanent physical disturbance and habitat loss to seabed habitats and species. The principal sources of disturbance in the windfarm site will include the installation of the foundations and any associated seabed preparation and scour protection, as well as the burial of the inter-array cables that will link the wind turbine generators and offshore substation platform(s). Vessel activities such as jacking up or anchoring of installation or support vessels (if required) may also result in physical disturbance to the seabed.
- 273 Potential impacts from seabed preparation, cable laying, anchoring and jacking-up activities are anticipated to result in short-term, temporary impacts from which habitats and species will be able to recover once construction is complete.
- 274 Physical disturbance due to foundation installation (and cable protection installation if required) will result in long-term or permanent habitat loss, albeit within a relatively small footprint in the context of habitat from the surrounding region. Given the longevity of the Project, the assessment will be based on an assumption that habitat loss would effectively be permanent. While the continued presence of the foundation structures would remain throughout the operational phase of the project, habitat loss would manifest during the construction phase hence would be considered as part of the construction phase impacts.

#### Increased suspended sediment concentrations and subsequent deposition

275 Potential effects during construction include temporary disturbance of the seabed due to the installation activities for inter-array cables and foundations which release sediment into the water column, resulting in increased suspended sediments and subsequent deposition (and potential for smothering of benthos). Installation activities that could involve such seabed disturbance include seabed preparation and installation methods such as ploughing/trenching and burial, piling, hammering, suction caisson installation and jack-up vessel operations. These effects will be assessed as part of the EIA.

#### Increased suspended sediment concentrations

276 Potential effects during construction include temporary disturbance of the seabed due to the installation activities for inter-array cables and foundations which release sediment into the water column, resulting in increased suspended sediments and changes to seabed levels. Installation activities that could involve such seabed disturbance include seabed preparation and



installation methods such as ploughing/trenching and burial, piling, hammering, suction caisson installation and jack-up vessel operations. These effects will be assessed as part of the EIA.

#### Remobilisation of contaminated sediments

277 Existing contaminants that may be contained within the surface sediments may be re-mobilised by construction activity. This has the potential to impact on benthic communities should benthic sediment feeders and filter feeders ingest and uptake released contaminants, which could subsequently enter the food chain and may accumulate in predatory species. Potential impacts related to the resuspension of contaminants are scoped in for assessment. However, should the results of benthic sampling demonstrate low levels of contamination the Applicant would seek to scope these out of further assessment through the EPP, in common with the approach presented in Section 8.2.

#### Underwater noise and vibration

278 Scientific research into the effects of underwater noise in relation to benthic ecology is ongoing. However, it is likely that there is habituation to noise created by the existing shipping which occurs in the area. There may be reactions from some benthic species to episodic noise such as that from pile driving (Lovell *et al*, 2005, Heinisch and Weise, 1987). Any impact is likely to be localised and temporary. The latest research will be considered and presented within the ES.

#### Colonisation of introduced substrate, and introduction of non-native species

279 Due to the level of vessel activity and introduction of infrastructure into the environment there is the potential for colonisation of introduced substrata and invasive species to be introduced to the construction area. Invasive species, if present, have the potential to alter benthic communities and reduce biodiversity. Potential impacts from invasive species will be considered further in the assessment, alongside INNS prevention methods that will be adhered to.

#### Risk of deterioration of water quality due to spillages / leakages

280 Due to the presence and movements of construction vessels/equipment there is the potential for spills and leaks which could result in changes to water quality and pollution of the environment, as discussed in Section 8.2.6. This has the potential to impact on benthic communities. All vessels involved will be required to comply with the International Convention for the Prevention of pollution from Ships (MARPOL) 73/78. A Project Environment Management



Plan (PEMP) will also be produced post- consent and implemented to cover the construction and operation and maintenance phases of the Project. This will set out all procedures and measures (in the form of a Marine Pollution Contingency Plan (MPCP)) to be taken during construction and operation to minimise the risk of, and subsequently manage in the event of an accidental spill. The PEMP will be developed in consultation with key stakeholders for approval by the MMO.

281 It is therefore proposed that Risk of deterioration of water quality due to spillages / leakages are scoped out of the assessment.

### 8.3.6.2 Potential impacts during operation and maintenance

- 282 Impacts during operation largely arise from the physical presence of infrastructure (i.e. foundations, cables and any cable protection above the seabed) and from periodic maintenance activities. Maintenance activities during the operational phase have the potential for all the effects outlined during construction.
- 283 Associated to the operational phase and potential maintenance activities, potential impacts include:
  - Change in habitat type due to physical presence of infrastructure
  - Interaction with EMFs
  - Temporary physical disturbance
  - Increased suspended sediment concentrations and subsequent deposition
  - Remobilisation of contaminated sediments
  - Underwater noise and vibration
  - Introduction and colonisation of non-native species
  - Risk of deterioration of water quality due to spillages / leakages
- 284 While loss of existing habitat due to the presence of foundations would persist throughout the operational phase, this impact would manifest during the construction phase (Section 7.3.1).

#### Physical presence of infrastructure (change in habitat type)

285 The sub-sea structures (foundations, scour, and inter-array cable protection) are expected to be colonised by a range of species during the operational phase, leading to a localised increase in biodiversity. The presence of the structures would provide habitat for mobile species and potentially serve as a refuge for fish. This does, however, represent a change from the baseline ecology of the area.


- Overall, the area available for colonisation would be low and to date there is no evidence of significant changes of the seabed beyond the vicinity of the foundation structures due to the installation of windfarms (Lindeboom *et al*, 2011).
- 287 This impact would also take into account the potential indirect effects to habitat that may arise from localised changes in hydrodynamic/sedimentary processes due to the physical presence of structures.

## Interaction with EMFs

EMFs as a result of the presence of offshore cables may be detected by some benthic species. Effects are likely to be highly localised, as EMFs are strongly attenuated and decrease as an inverse square of distance from the cable (Gill and Barlett, 2010). Several studies have shown that various benthic species do not react to EMF such as brown shrimp *Crangon crangon*, common starfish *Asterias rubens* and polychaete worm *Nereis diversicolor* (Bochert & Zettler, 2006). Gibb *et al.* (2014) state there is no evidence of EMF impacting *Sabellaria spinulosa.* It is therefore proposed that interactions with EMFs is scoped out of the assessment.

## Temporary physical disturbance

289 There is potential for ongoing physical disturbance of the seabed from maintenance activity, such as indentations on the seabed from jack-up vessels required for inter-array cable repairs or reburial. In general, the impacts from planned maintenance should be temporary, localised and smaller in scale than during construction.

## Increased suspended sediment concentrations and subsequent deposition

290 Small volumes of sediment could be re-suspended during maintenance activities; the volumes would be lower than for construction. It is not expected that there would be significant smothering effects.

## Remobilisation of contaminated sediments

A pathway may exist for impacts from the remobilisation of contaminants from within the windfarm site. If the sediment sample results show no contaminated sediment, or if contamination levels are below relevant thresholds such as CEFAS Action Levels then it is proposed this impact is scoped out of the EIA.



## Underwater noise and vibration

292 Noise and vibration generated by the operational wind turbine generators can be conducted through the tower and foundations into the water column. Monitoring studies of underwater noise from operational turbines have shown the noise levels from North Hoyle, Scroby Sands, Kentish Flats and Barrow windfarms to be only marginally above ambient noise levels (Stober and Thomsen, 2021) There is no evidence to suggest this low level of noise and vibration has a significant impact on benthic ecology and this impact is scoped out of the assessment.

#### Introduction and colonisation of non-native species

- 293 The potential impact in relation to INNS during the operational phase is related to the artificial structures introduced by the Project which have the potential **to act as 'stepping stones' for the spread of INNS**. INNS could potentially be introduced during the operational phase due to the presence of vessels. INNS prevention methods will be identified during the EIA and impacts assessed accordingly.
- 294 The potential for climate change-related effects to facilitate the spread and exacerbate the impacts of the introduction of non-native species will also be considered.

## Risk of deterioration of water quality due to spillages / leakages

- As discussed in Section 8.2.6, due to the presence and movements of construction vessels/equipment there is the potential for spills and leaks which could result in changes to water quality and pollution of the environment. This has the potential to impact on benthic communities. All vessels involved will be required to comply with the International Convention for the Prevention of pollution from Ships (MARPOL) 73/78. A Project Environment Management Plan (PEMP) will also be produced post- consent and implemented to cover the construction and operation and maintenance phases of the Project. This will set out all procedures and measures (in the form of a Marine Pollution Contingency Plan (MPCP)) to be taken during construction and operation to minimise the risk of, and subsequently manage in the event of an accidental spill. The PEMP will be developed in consultation with key stakeholders for approval by the MMO.
- 296 It is therefore proposed that Risk of deterioration of water quality due to spillages / leakages are scoped out of the assessment.



# 8.3.6.3 Potential impacts during decommissioning

Given the lack of information regarding timing and methodology used for decommissioning, nor the benthic ecology baseline that would be in place at the time of decommissioning, it is not possible to undertake a detailed assessment at this time. Removal of infrastructure would represent a further change in benthic community structure and result in a habitat loss and change. A further assessment will be undertaken at the time of decommissioning, therefore at this stage it is proposed that decommissioning impacts are only covered at a high level.

## 8.3.6.4 Potential cumulative impacts

- 298 There may be potential for cumulative impacts to occur with respect to benthic ecology as a result of other activities. The Project wide approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 299 Offshore wind projects and other activities (such as oil and gas operations) relevant to the assessment of cumulative impacts on benthic ecology will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.
- 300 Based on the results of the physical processes assessment, the Cumulative Impact Assessment (CIA) will consider cumulative changes to seabed habitat in conjunction with other projects. These will be identified and assessed in accordance with the guidance and methodologies set out in Section 7.7. The assessment will be dependent on the availability and accessibility of information for other developments.

# 8.3.6.5 Potential transboundary impacts

301 Given the anticipated localised nature of impacts (expected within the nearfield) transboundary impacts are unlikely to occur and it is proposed that transboundary impacts are scoped out from future consideration within the EIA. This is on the basis that the area of influence highlighted in the physical processes chapter, and the ecological receptors present (as highlighted in the baseline description) only include benthic habitats in England. I In consideration of the spread of invasive species necessary mitigation and biosecurity measures will be in place to prevent and manage the spread of invasive species.



302 Therefore, only benthic receptors in English waters have the potential to be affected by the Project.

# 8.3.6.6 Summary of potential impacts

303 Table 8.10 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Physical disturbance and habitat loss	$\checkmark$	$\checkmark$	$\checkmark$
Physical presence of infrastructure (change in habitat type)	Х	✓	Х
Increased suspended sediment concentrations and subsequent deposition	✓	✓	✓
Remobilisation of contaminated sediments	✓	~	$\checkmark$
Underwater noise and vibration	✓	Х	$\checkmark$
Interactions with EMF	Х	Х	Х
Introduction and colonisation of non-native species	Х	✓	Х
Risk of deterioration of water quality due to spillages / leakages	Х	X	Х
Cumulative impacts	✓	✓	✓
Transboundary impacts	Х	Х	Х

# Table 8.10 Summary of impacts relating to benthic ecology

# 8.3.7 Potential mitigation measures

304 As discussed in Section 7.4 mitigation measures will be developed as site specific information becomes available, the project design is refined and the Preliminary Environmental Information Report (PEIR), and ultimately the ES, are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the



assessment of impacts. Further mitigation measures may be proposed in response to the outcome of the impact assessment. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.

- 305 Examples of mitigation measures which are likely to be considered include:
  - Careful layout selection (which will be informed by detailed benthic surveys) will be undertaken to as far as possible to avoid or minimise effects on benthic features
  - Inter-array cables will be buried to a target burial depth of 1m where possible (recognised industry good practice). A detailed Cable Burial Risk Assessment (CBRA) will also be required to confirm the extent to which cable burial can be achieved. Where it is not possible to achieve cable burial, additional cable protection (rock placement, concrete mattressing or grout bags) may be required, as discussed in Section 6.3
  - Foundation and inter-array cable installation methods and equipment will be considered as far as possible to minimise potential effects on habitats and species of conservation importance
  - Where potential effects on habitats and species of conservation importance cannot be avoided, it is likely that potential effects will need to be monitored during foundation and inter-array cable installation, and potentially longer term wind farm operation
  - Detailed monitoring methods will be included in an In Principle Monitoring Plan (IPMP) which will be developed during the pre-application stages and implemented
  - An Offshore Decommissioning Plan will be developed post consent and implemented
- 306 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process.



# 8.4 Fish and shellfish ecology

# 8.4.1 Introduction

307 This section considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on fish and shellfish ecology receptors.

# 8.4.2 Study area

- 308 The extent of the fish and shellfish ecology Study Area will provide a regional context on fish and shellfish ecology, and also cover potential effects outside of the windfarm site. For the majority of fish and shellfish species, the study area is focused on the windfarm site. For certain migratory species, a wider area is considered, to account for the mobile nature of these species.
- 309 The windfarm site is wholly within International Council for the Exploration of the Sea (ICES) rectangle 36E6. Thus, the fish and shellfish ecology Study Area also encompasses the ICES rectangles 36E6. The species targeted within these ICES rectangles are considered to be of commercial importance to the region.

# 8.4.3 Existing environment

310 An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.

#### 8.4.3.1 Fish

- 311 The eastern Irish Sea supports several ecologically and commercially important fish species, as well as supporting populations of estuarine and migratory fish species. A review has been undertaken to describe the use of the area by fish species in relation to key life stages, spawning and juvenile behaviour and migratory pathways and to identify spawning and nursey grounds.
- The windfarm site overlaps, or is in close proximity to, a number of fish spawning and nursery grounds including sandeel, sole, plaice, cod, whiting and mackerel (see Figures 8.4a-c and 8.5a-d and Table 8.11). It is noted that herring spawning grounds, while not overlapping, are found approximately 40km to the north west of the windfarm site (Coull *et al.* 1998). The wider Irish Sea area also supports populations of elasmobranchs (sharks, skates and rays), including basking sharks and thornback ray which are of national significance.



# Table 8.11 Spawning and nursery areas

Species	Hearing group	Areas overlapping the windfarm site		Commercial importance	Conservation designation
		Spawning	Nursery		
Sandeel sp.	Group 1: Fish with no swim bladder or other gas chamber	Y (high intensity)	Y (low intensity)	Low	The lesser sandeel is a Priority Species under the UK Post-2010 Biodiversity Framework.
Sole <i>Solea</i> <i>solea</i>	Group 1: Fish with no swim bladder or other gas chamber	Y (high intensity)	Y (high intensity)	Medium	International Union for Conservation of Nature (IUCN): data deficient
Plaice <i>Pleuronectes</i> <i>plattessa</i>	Group 1: Fish with no swim bladder or other gas chamber	Y (high intensity)	Y (low intensity)	High	IUCN (least concern)
Cod <i>Gadhus</i> <i>morhua</i>	Group 3: Fish in which hearing involves a swim bladder or other gas volume	Y (high intensity)	Y (high intensity)	Medium	IUCN Status Global: VU (Vulnerable) Europe: LC (Least Concern)
Whiting <i>Merlangius</i> <i>merlangus</i>	Group 3: Fish in which hearing involves a swim bladder or other gas volume	Y (low intensity)	Y (high intensity)	Medium	UK Biodiversity Action Plan (BAP), IUCN (least concern)
Mackerel <i>Scomber</i> <i>scombrus</i>	Group 1: Fish with no swim bladder or other gas chamber	Y (low intensity)	Y (low intensity	Low	UK BAP, IUCN (least concern)



Species Hearing group		Areas overlapping the windfarm site		Commercial importance	Conservation designation
		Spawning	Nursery		
Ling <i>Molva</i> molva	Group 3: Fish in which hearing involves a swim bladder or other gas volume	Y (low intensity)	Ν	Low	UK BAP
Herring <i>Clupea</i> <i>harengus</i>	Group 3: Fish in which hearing involves a swim bladder or other gas volume	Ν	Y (high intensity)	Low	UK BAP, IUCN (least concern)
Spurdog <i>Squalus</i> <i>acanthias</i>	Group 1: Fish with no swim bladder or other gas chamber	Ν	Y (high intensity)	Medium	UK BAP, OSPAR, IUCN (vulnerable)
Anglerfish <i>Lophius</i> <i>pisccatorius</i>	Group 1: Fish with no swim bladder or other gas chamber	Ν	Y (low intensity	Medium	UK BAP
Tope shark <i>Galeorhinus</i> galeus	Group 1: Fish with no swim bladder or other gas chamber	Ν	Y (low intensity	Low	UK BAP, IUCN (vulnerable)
Thornback ray <i>Raja clavata</i>	Group 1: Fish with no swim bladder or other gas chamber	Ν	Y (low intensity	High	OSPAR, IUCN (near threatened)
Spotted ray <i>Raja</i> <i>montagui</i>	Group 1: Fish with no swim bladder or other gas chamber	Ν	Y (low intensity	Medium	UK BAP, IUCN (least concern)



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## 8.4.3.2 Shellfish

313 The fish and shellfish ecology Study Area is commercially important for Norway Lobster *Nephrops*, queen scallops *Aequipecten opercularis*, king scallops *Pecten maximus*, whelks *Buccinum undatum* and lobster *Nephropidae* and brown crab *Cancer pagurus*. Lockwood (2005) shows two shellfish resources within the Irish Sea. This includes a large scallop ground across the whole eastern Irish Sea, and a *Nephrops* resource located to the north of Liverpool Bay, between the Isle of Man and the Cumbria coast (this finding is supported by similar findings by the Northern Ireland Ground Fish Survey (NIGFS)).

## 8.4.3.3 Rare and protected species

- A number of Annex II migratory fish species such as Atlantic salmon *Salmo salar*, sea trout *Salmo trutta*, smelt *Osmerus eperlanus* and European eel *Anguilla anguilla* may pass through the fish and shellfish ecology Study Area after leaving rivers in the area, during their more vulnerable life stage in March, April and early May (Atlantic salmon and sea trout) and early spring (smelt). Young eels (elvers) may also enter the rivers around Morecambe Bay in spring. Adult Atlantic salmon are observed to commence entry into the Leven, Kent, Lune and Wyre rivers during early spring, whilst sea trout commence entry in June (through until the autumn), although the upstream migration is not considered as extensive. Non-commercial species recorded from rivers and estuaries (Dee, Morecambe Bay, Conwy and Solway Firth) in the eastern Irish Sea include allis shad *Alosa alosa*, twaite shad *Alosa fallax* and sea lamprey *Petromyzon marinus* and river lamprey *Lampetra fluivatilis*.
- 315 As stated above, thornback rays have the potential to be present in the fish and shellfish ecology Study Area. These are listed as near-threatened under the IUCN Red List of Threatened Species owing to declines caused by fishing and exacerbated by their life history parameters (late maturation and low fecundity (ability to produce multiple offspring)).
- 316 Basking shark *Cetorhinus maximus* may be present within the fish and shellfish ecology Study Area. Basking shark are protected under Appendix III of the Bern convention and the Wildlife and Countryside Act (1981). They are also listed under the Convention on International Trade in Endangered Species (CITES).

## 8.4.3.4 Designated sites

317 The windfarm site is in proximity (within 30km) to **the following sites:** 



- Morecambe Bay Special Area of Conservation (SAC), designated for sandbanks, which may represent spawning habitats for sandeel
- Shell Flat and Lune Deep SAC designated for sandbanks, which may represent spawning habitats for sandeel
- Fylde Marine Conservation Zone (MCZ) designated for subtidal sand and subtidal mud, which represents productive areas for crustacean, mollusc and flatfish species
- Wyre Lune MCZ, designated for smelt
- Ribble Estuary MCZ, designated for smelt
- West of Walney MCZ which is designated for subtidal sand, seapen and burrowing megafauna communities and subtidal mud, which represent highly productive areas for crustacean, mollusc and flatfish species
- West of Copeland MCZ which is designated for subtidal sand, subtidal coarse sediment and subtidal mixed sediment which support an array of species including crabs, sea mats and bivalve molluscs (such as venus clams *Chamelea gallina* and razor clams *Ensis ensis*)
- Liverpool Bay Special Protection Area (SPA), designated for a number of seabirds that may be indirectly impacted via impacts on prey fish and shellfish species
- 318 Further afield, at approximately 45km to the south west of the windfarm site is the North Anglesey Marine SAC, the primary reason for site designation is harbour porpoise *Phocoena phocoena*, of which herring and sandeel are key prey species. Y Fenai a Bae Conwy/ Menai Strait and Conwy Bay is located approximately 43km to the south of the Windfarm site, it is designated for sandbanks, which may represent spawning habitats for sandeel.
- 319 The above review has been undertaken to identify designated sites in proximity to the fish and shellfish ecology Study Area which are either designated for fish and shellfish interest or habitats/species which are dependent on or associated with fish or shellfish. It should be noted that a separate Habitat Regulations Assessment (HRA) and Marine Conservation Zone (MCZ) Screening Report is being produced which will cover in more detail matters associated with relevant designations.
- 320 As noted in Section 8.4.3.3, there is potential for salmon and lamprey species to pass through the fish and shellfish ecology Study Area from various rivers associated with SACs, further detail on relevant SACs will be provided within the HRA.



# 8.4.4 Approach to data collection

321 It is intended that during the EIA, full analysis of the baseline sources (desk based) listed in Table 8.12 is completed. Table 8.12 outlines existing primary data that has been used to inform this section.

# Table 8.12 Existing datasets used to inform the fish and shellfish ecology assessment

Dataset	Spatial Coverage	Survey Year
MMO Landings Data (weight and value) by species	Irish Sea - Landings from ICES rectangles 36E6, 37E6 and 37E7	2009 - 2020
International Bottom Trawl Survey (IBTS)	Irish Sea	1965-2019
Irish Sea Annual Egg Production Method (AEPM) Plankton Survey	Irish Sea	2000
Cefas (2019) Young Fish Survey	North Sea, North East Atlantic, Irish and Celtic sea and Channel	1981-2010
Distribution of Spawning and Nursery Grounds as defined in Coull <i>et al.</i> (1998) and in Ellis <i>et al.</i> (2012)	North Sea, North East Atlantic, Irish and Celtic sea and Channel	1998 and 2010
Northern Ireland Ground Fish Survey (ICES)	Data coverage across the northern Irish Sea region	2005- 2018
North West Groundfish Survey (Cefas, 2013)	Data coverage of the Irish Sea	2013
Basking Shark Watch database	Data/information on relative abundance, distribution and behaviour of basking sharks in UK water	1987-2021
Manx Basking Shark Watch	Data/information on relative abundance, distribution and behaviour of basking sharks in Manx territorial waters	1987-2021
Bangor University's Fisheries and Conservation Science Group	Bangor University provide fisheries support to the Isle of Man	2007-2021
Manx Marine Environmental Assessment	Baseline environmental information in Manx territorial waters	2012
Barrow Offshore Windfarm Environmental Statement and	There have been many fish and shellfish surveys and desk	2002



Dataset	Spatial Coverage	Survey Year
associated technical supporting documents	studies undertaken for existing offshore windfarms which overlap with the fish and shellfish ecology Study Area. All fish and shellfish information and data related to the existing offshore wind farms will be <b>used to inform the Project's</b> EIA.	
Ormonde Offshore Windfarm Environmental Statement and associated technical supporting documents		2005
West of Duddon Sands Offshore Windfarm Environmental Statement and associated technical supporting documents		2006
Walney 1 & 2 Offshore Windfarm Environmental Statements and associated technical supporting documents		2006
Rhiannon Offshore Windfarm Preliminary Environmental Information Report		2012
Walney Extension Offshore Wind Farm Environmental Statement and associated technical supporting documents		2013
Awel y Môr Offshore Wind Farm Environmental Statement and associated technical supporting documents		2022
Any available basking shark sightings from the citizen science projects run by MarineLife (www.marinelife.org)	Data coverage across the northern Irish Sea region	As available

322 Other data and information available to inform the EIA include:

- Predictive European Nature Information System (EUNIS) seabed habitats, European Marine Observation and Data Network (EMODnet) (2021)
- Database containing information on the predicted seabed habitats present across Europe, mapped in accordance with the EUNIS habitat classification system, 2009 – 2013, 2013 – 2016 and 2017 – 2019
- North West Marine Plan documents (HM Government, 2021)



- 323 Given that fish are highly mobile, both temporally and spatially, a site specific survey only provides coverage of the species present in a particular area at a particular time. This has the potential to skew the baseline. Other datasets, as outlined in Table 8.12, with large-scale coverage are relevant for characterising the natural fish and shellfish resource.
- 324 Fisheries landings datasets provide sufficient information, detail and coverage to characterise and describe the fish and shellfish resource within the fish and shellfish ecology Study Area. Any previous monitoring from existing projects may also add to this information.
- 325 It is therefore proposed that given the volume of existing data and the low value of site-specific data collection, no site-specific survey is undertaken for the Project.
- 326 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

# 8.4.5 Approach to impact assessment

- 327 The specific assessment requirements for fish and shellfish ecology are in accordance with the overarching National Policy Statement (NPS) for Energy EN-1 and NPS for Renewable Energy infrastructure (EN-3), and with the draft versions that have been published for consultation. Requirements under the Eels (England and Wales) Regulations 2009 will also be agreed with relevant bodies during the EIA process.
- A key source of information will be fisheries landings data (see Section 8.7); these provide both large spatial coverage and effort. These datasets will be complimented with existing site-specific data available from previous projects (listed in Table 8.12), additionally, numerous studies that have been undertaken in the region on this topic (see Section 8.4.4).
- In addition, it is envisioned that the impact assessment will use existing and additional noise survey data (ambient noise) combined with appropriate guidance such as Popper *et al.* (2014); and the Environment Agency Informed Approach (Navitus Bay, 2014). This approach uses a combination of Popper *et al.* (2014), Hawkins & Popper (2014), and Hawkins (2014), to assess the level of potential noise impacts upon fish, including migratory fish and shellfish. As outlined in Section 8.5.5.1, site specific underwater noise



modelling will be undertaken for all potential noise sources that could impact fish and shellfish species.

- 330 The assessment of impacts on fish and shellfish ecology will be further informed by physical processes and geophysical and benthic data from the **Project's benthic ecology ass**essments.
- 331 The assessment for fish and shellfish ecology will consider the Project Design Envelope (PDE), following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a topic specific and **receptor led realistic 'worst case scenario' upon which the assessment will be** made. The worst case scenario will be outlined in the PEIR.

# 8.4.6 Potential impacts

332 A range of potential impacts on fish and shellfish ecology have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

# 8.4.6.1 Potential impacts during construction

- 333 Potential impacts during construction will arise from physical disturbance of seabed habitats and suspension of sediment during cable and foundation installation work (including seabed preparation). Impacts are:
  - Temporary habitat loss / physical disturbance
  - Increased suspended sediments and sediment re-deposition
  - Remobilisation of existing contaminated sediments if present
  - Underwater noise and vibration
  - Barrier effects
  - Changes in fishing activity
- 334 Impacts which span the life of the Project (e.g. long term habitat loss) will be considered as part of the operation and maintenance phase assessment (see below) and are therefore not considered in the construction phase assessment to avoid duplication.

# Temporary habitat loss / physical disturbance

335 Demersal fish and shellfish (such as king and queen scallops, whelk, crab and lobster), including the egg and larval stages of certain species, will be prone to direct physical disturbance during the construction phase from the installation of the windfarm infrastructure (namely foundations, scour



protection and cables). This will especially be the case if disturbance coincides with key spawning or migration periods. The level of effect will be dependent upon the habitat in question, its distribution in the wider area and the presence of a species that is reliant on that habitat.

#### Increased suspended sediments and sediment re-deposition

336 During construction activities there may be a temporary increase in suspended sediment concentrations and deposition. Suspended sediment has the potential to impair respiratory, filter feeding or reproductive functions, including the disruption of migration/spawning activity. Sediment deposition, especially if it changes the characteristics of the existing seabed sediments, could affect the quality of spawning and nursery habitats.

## Remobilisation of existing contaminated sediments if present

337 Potential impacts related to the resuspension of contaminants are currently scoped in for assessment. However, should the results of benthic sampling demonstrate low levels of contamination the Applicant would seek to scope these out of further assessment through the Evidence Plan Process (EPP). Water quality effects are also scoped in at this stage.

#### Underwater noise and vibration

338 Underwater noise generated by pile driving and other construction activities may result in disturbance and displacement of fish species and have the potential to affect spawning behaviour, nursery areas and migration patterns.

## Barrier effects

Acoustic barrier effects (noting the potential presence of Annex II migratory species) may also arise as a result of underwater noise during construction and will be included as part of the underwater noise assessment.

## Changes in fishing activity

340 The construction of offshore infrastructure could result in changes to fishing activity within the windfarm site but also in the wider area due to displacement of fishing activity into other areas. This could in turn result in changes to commercially targeted fish stocks.

## 8.4.6.2 Potential impacts during operation and maintenance

341 Potential impacts during operation will mostly result from loss of habitat and changes to seabed substrata from the physical presence of infrastructure (i.e. foundations and any cable protection above the seabed). Maintenance activities may result in disturbance to seabed habitats, these would be similar



to those during construction but at a lower magnitude. Associated with the activities above potential impacts include:

- Permanent habitat loss
- Increased suspended sediment concentrations
- Remobilisation of contaminated sediments
- Underwater noise and vibration
- Interactions of EMF
- Barrier effects
- Introduction of hard substrate
- Changes in fishing activity

# Permanent habitat loss

342 The presence of foundations on the seabed and cable protection would result in a relatively small footprint of lost habitat in the context of the habitat from the surrounding region. Depending on whether the infrastructure is removed or left in-situ at the decommissioning stage this impact is either long term or permanent habitat loss. The level of effect will be dependent upon the habitat in question, its distribution in the wider area and the presence of a species that is reliant on that habitat. As a worst case scenario it is assumed it would be permanent habitat loss unless the Applicant commits to removing any areas of infrastructure at decommissioning.

# Increased suspended sediment concentrations

343 Small volumes of sediment could be re-suspended during maintenance activities; the volumes would be lower than for construction. It is not expected that there would be significant effects, however the impact is scoped in to allow for further justification with full baseline information.

# Remobilisation of contaminated sediments

344 Potential impacts related to the resuspension of contaminants are currently scoped in for assessment. However, should the results of benthic sampling demonstrate low levels of contamination the Applicant would seek to scope these out of further assessment through the EPP. Water quality effects are also scoped in at this stage.

## Underwater noise and vibration

345 The main source of noise during operation (in addition to ambient noise) originates form the wind turbine generator gearbox and generator, in addition to any surface vessels undertaking operation and maintenance activities. Operational noise impacts are considered highly unlikely to cause physical



damage to fish or shellfish species (Nedwell *et al.*, 2007a,b; MMO, 2014) and it follows that any significant behavioural disturbance would be limited to the area immediately surrounding the wind turbine generator, however the impact is scoped in to allow for further justification with full baseline information.

## Interactions of EMF

Potential impacts from Electromagnetic Fields (EMFs) from operational cables will also be considered. NPS EN-**3 states that where cables are buried to** "*a depth of at least 1.5m below the seabed, the applicant should not have to assess the effect of the cables on intertidal habitat during the operational phase of the offshore wind farm*". It is currently expected that where cables can be buried, the minimum target depth would be 1m but may range from 0.5 to 3m. There is also the potential that it is not possible to bury cables at all locations (e.g. at crossings or in hard substrate) and therefore there may be sections of surface laid cables with cable protection. The assessment will consider a worst case scenario based on the extent of cables with the potential to be buried at less than 1.5m depth.

## Barrier effects

347 It is not expected that barrier effects would be significant during operation, given the scale of operational and maintenance activities, however the impact is scoped in to allow for further justification with full baseline information.

# Introduction of hard substrate

348 Concrete and steel structures may be colonised by a range of benthic invertebrate species, potentially increasing ecological diversity and with the potential to act as fish aggregating devices. The potential effect on fish and shellfish species will be dependent on the foundation structure used, and the volume and type of scour protection used. The fish aggregation effect of introduced hard substrate may not always benefit the existing communities and species, for example there may be increased predation on existing benthic invertebrates.

# Changes in fishing activity

349 The operation and maintenance of offshore infrastructure could result in changes to fishing activity within the windfarm site but also in the wider area due to displacement of fishing activity into other areas. This could in turn result in changes to commercially targeted fish stocks.



# 8.4.6.3 Potential impacts during decommissioning

350 It is anticipated that the decommissioning impacts would be similar in nature to those of construction, although the magnitude of effect is likely to be lower. For example, where construction may require drilling of foundations and/or seabed preparation, decommissioning would likely require cutting of foundations to seabed level and may potentially result in less seabed disturbance than construction.

## 8.4.6.4 Potential cumulative impacts

- 351 There may be potential for cumulative impacts to occur on fish and shellfish ecology as a result of other activities. The approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 352 Offshore wind projects and other activities (such as oil and gas operations) relevant to the assessment of cumulative impacts on fish and shellfish ecology will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.
- 353 The cumulative assessment for fish and shellfish will specifically consider cumulative noise impacts, habitat loss and changes to seabed habitat.

# 8.4.6.5 Potential transboundary impacts

354 The distribution of fish and shellfish species is independent of national geographical boundaries. The Environmental Impact Assessment (EIA) will be undertaken taking account of the distribution of fish stocks and populations irrespective of national jurisdictions. As a result, it is considered that a specific assessment of transboundary effects is unnecessary. This approach was adopted and accepted for several previous projects (e.g. East Anglia THREE (East Anglia THREE Ltd, 2015), East Anglia ONE North (East Anglia ONE North Ltd, 2019), Norfolk Vanguard (Planning Inspectorate, 2016) and Awel Y Mor (Planning Inspectorate, 2020).

## 8.4.6.6 Summary of potential impacts

355 Table 8.13 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.



# Table 8.13 Summary of impacts relating to fish and shellfish ecology

Potential Impact	Construction	Operation and maintenance	Decommissioning
Temporary habitat loss / physical disturbance	~	Х	$\checkmark$
Permanent habitat loss	Х	✓	Х
Increased suspended sediments and sediments re-deposition	~	✓	~
Remobilisation of contaminated sediments	✓	$\checkmark$	√
Underwater noise and vibration	✓	$\checkmark$	√
Electromagnetic fields.	Х	$\checkmark$	Х
Barrier effects	$\checkmark$	$\checkmark$	$\checkmark$
Introduction/removal of hard substrate	Х	✓	√
Changes in fishing activity	$\checkmark$	$\checkmark$	$\checkmark$
Cumulative underwater noise	✓	✓	✓
Cumulative permanent habitat loss	Х	$\checkmark$	$\checkmark$
Cumulative changes to seabed habitat	✓	✓	$\checkmark$
Transboundary impacts	Х	Х	Х

# 8.4.7 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the Preliminary Environmental Information Report (PEIR), and ultimately the Environmental Statement (ES), are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 357 Examples of mitigation measures which are likely to be considered include:



- Where seabed preparation is required (e.g. levelling) adoption of methods and equipment that have been designed to minimise potential for sediment suspension and dispersal.
- Application of foundation installation techniques using methods and equipment to minimise sediment suspension.
- Selection of cable installation methods and equipment most suitable for seabed conditions and designed to minimise sediment suspension into the water column.
- Preparation of Construction Method Statements (CMS), post consent, setting out detailed turbine foundation and cable installation methods and techniques (based on final project design).
- Cables will be buried to a target burial depth of 1 m where possible (recognised industry good practice). A detailed Cable Burial Risk Assessment (CBRA) will also be required to confirm the extent to which cable burial can be achieved. Where it is not possible to achieve cable burial, additional cable protection (rock placement, concrete mattressing or grout bags) may be required, as discussed in Section 6.3.
- A Marine Mammal Mitigation Protocol (MMMP) will be developed (see Section 8.5.7) and implemented which will include proposals for soft start and ramp-up of piling. A soft start and ramp up protocol for pile driving would allow mobile species to move away from the area of highest noise impact. A draft MMMP will be provided with the submitted DCO application.
  - A MMMP will detail the required mitigation measures to minimise the potential risk of physical and auditory injury (PTS) to marine mammals as a result of underwater noise during Unexploded Ordnance (UXO) clearance and piling. Any mitigation beneficial to marine mammals would also potentially reduce impacts on fish and shellfish ecology.
- An Offshore Decommissioning Plan will be developed post consent and implemented.
- 358 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process.



# 8.5 Marine mammal ecology

# 8.5.1 Introduction

359 This section considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on marine mammal receptors as well as marine turtles.

# 8.5.2 Study area

360 The marine mammals Study Area is based on the wider Irish Sea area to take into account the wide ranges and movements of marine mammals, turtles, and relevant Management Units<sup>8</sup> (MU).

# 8.5.3 Existing environment

- Initial assessments of the distribution of marine mammals throughout the Irish Sea have identified six marine mammal species that could occur in and around the windfarm site and wider area (e.g. Hammond *et al.*, 2021; Paxton *et al.*, 2016; Waggitt *et al.*, 2019; Department of Energy and Climate Change (DECC) (now Department for Business, Energy and Industrial Strategy (BEIS) 2016; Special Committee on Seals (SCOS), 2020). These include:
  - Harbour porpoise *Phocoena phocoena*
  - Bottlenose dolphin *Tursiops truncatus*
  - **Risso's dolphin** *Grampus griseus*
  - Minke whale Balaenoptera acutorostrata
  - Grey seal *Halichoerus* grypus
  - Harbour seal *Phoca* vitulina
- 362 Other marine mammal species that have been recorded in the Irish Sea in lower numbers include short-beaked common dolphin *Delphinus delphis*, white-beaked dolphin *Lagenorhynchus albirostris*, humpback whale *Megaptera novaengliae* and fin whale *Balaenoptera physalus*.
- 363 A full assessment of the baseline conditions will be undertaken through the Environmental Impact Assessment (EIA) process, and will inform, alongside the results of the site specific aerial surveys, the species to be included in the EIA. However, it is expected that the six species listed above will be taken

<sup>&</sup>lt;sup>*8*</sup> MUs provide an indication of the spatial scales at which impacts of plans and projects alone, cumulatively and in-combination, need to be assessed for the key cetacean species in UK waters, with consistency across the UK.



forward for assessment, based on the information and data currently available, as outlined below.

- A large scale survey (the third in a series of surveys) of the presence and abundance of cetacean species around the north-east Atlantic, undertaken in the summer of 2016 (the Small Cetaceans in the European Atlantic and North Sea (SCANS) III survey; Hammond *et al.*, 2021), indicates harbour porpoise to be the only cetacean species present in the relevant survey block (Block F).
- 365 The Joint Cetacean Protocol (JCP) Phase III report (Paxton *et al.*, 2016) shows similar results, with only harbour porpoise present with relatively high density **in the windfarm site, with lower densities of minke whale, Risso'**s dolphin and white-beaked dolphin.
- 366 Distribution maps of cetacean species within the north-east Atlantic (Waggitt *et al.*, 2019) also indicate that harbour porpoise would be the most likely species to be present within the windfarm site. Minke whale, Risso's dolphin and white-beaked dolphin are also observed within the windfarm site; bottlenose dolphin and short-beaked common dolphin may also be present in the wider area but in much lower numbers.
- 367 This is further supported by DECC (now BEIS) (2016), which states that five species are commonly encountered in the Irish Sea: harbour porpoise, bottlenose dolphin, short-beaked common dolphin, Risso's dolphin and minke whale. Grey and harbour seals are also regularly present in certain areas. Within the windfarm site, only harbour porpoise is considered to be common, whilst bottlenose dolphin, Risso's dolphin and minke whale are more commonly sighted seasonally further north, and short-beaked common dolphin is noted as uncommon for the windfarm site.
- 368 The Manx Whale and Dolphin Watch (MWDW) have conducted vessel-based surveys throughout the Manx territorial waters since 2007, most of which were conducted in the summer months between May and September. The surveys have reported five main species of marine mammals in Manx territorial waters: harbour porpoise, common dolphin, bottlenose dolphin, Risso's dolphin and minke whale (Howe, 2018).
- 369 A number of aerial surveys were undertaken for the Awel y Môr Offshore Wind Farm (located 28km to the southwest of the windfarm site) between March **2019 and February 2021. Unknown "dolphin/porpoise" was the most recorded** category during the surveys followed by unidentified seal; harbour porpoise was the only identified marine mammal within these surveys (Sinclair *et al.*, 2021).



- Both grey seal and harbour seal are present in the Irish Sea. Grey seal have a number of haul-out sites in the Irish Sea around Pembrokeshire, the Lleyn Peninsula, Anglesey, Liverpool Bay, the Solway Firth, northern Isle of Man, east Northern Ireland, the Firth of Clyde and the Dumfries and Galloway coast (DECC, 2016; SCOS, 2020). There are two main haul-out sites for grey seal in Northwest England MU, in the Dee Estuary on the Welsh-English border (Hilbre Island), and South Walney (SCOS, 2020). For grey seal, densities within the windfarm site are relatively low, with areas of increased densities near to the coast to the south and on the Irish coast, particularly near to Liverpool Bay and the Murlough Special Area of Conservation (SAC) (Carter *et al.*, 2020).
- 371 There are few harbour seal reported within the Irish Sea, except along the coast of Northern Ireland and in Southwest Scotland (Firth of Clyde), with no breeding sites known along the Welsh coast (DECC, 2016; SCOS, 2020). Harbour seal densities are very low across the eastern Irish Sea and the windfarm site, increasing slightly in the south near to Liverpool Bay and along the Northern Ireland coast (Carter *et al.*, 2020;).
- 372 Of the seven marine turtle species in the world, five have been recorded as rare vagrant species within UK water. Of these only one is regularly reported in UK waters, the leatherback turtle *Dermochelys coriacea*. Leatherback turtles are known to utilise the Irish Sea with sightings recorded off Anglesey and the Isle of Man (TURTLE database). Leatherback turtles are protected under Annex IV of Habitats Directive. Once further assessment of the presence of turtles within the marine mammals Study Area has been undertaken turtles may be scoped out of the assessment.

## 8.5.3.1 Site specific survey information

Aerial surveys commenced in March 2021 and will continue until February 2023. The surveys are being conducted monthly. In total 24 months of data will be collected for the site. The surveys for March 2021 to February 2022 recorded one known cetacean species (harbour porpoise) and identified two seal species (grey seal and harbour seal) in the survey area. (Table 8.14). No marine turtles have been identified during the aerial surveys.



## Table 8.14 Species recorded during the HiDef aerial surveys between March 2021 to February 2022

Species	Number of individuals
Harbour porpoise	372
Grey seal	21
Harbour seal	1
Seal species	22
Cetacean species	1
Seal / small cetacean species	1

# 8.5.3.2 Designated sites

- 374 The closest harbour porpoise SAC is the North Anglesey Marine (Gogledd Môn Forol) SAC which is 45km from the windfarm site at the nearest point. Connectivity between the windfarm site and all SACs with harbour porpoise as a qualifying feature in the Celtic and Irish Sea MU will be considered during the Habitat Regulations Assessment (HRA) screening.
- For bottlenose dolphin, connectivity between the windfarm site and all SACs with bottlenose dolphin as a qualifying feature in the Irish Sea MU will be considered during the HRA screening. The closest bottlenose dolphin SAC is Cardigan Bay SAC which is approximately 200km from the windfarm site.
- For grey seal and harbour seal, tagging studies and information on species' movements will be reviewed to determine the potential for connectivity between the windfarm site and all SACs with grey and / or harbour seal as a qualifying feature in the Celtic and Irish Sea area and West Scotland area in the HRA screening. The closest SAC for grey and harbour seals is Lambay Island SAC which is approximately 150km from the windfarm site .
- 377 There are also two Marine Protected Areas (MPA) for minke whale (Sea of the Hebrides MPA approximately 300km away and Southern Trench MPA approximately 945km away), **and one for Risso's dolphin (North**-east Lewis MPA approximately 620km away) within the relevant species MU.

# 8.5.4 Approach to data collection

378 In addition to the site specific surveys (Section 8.5.3.1) and the data and information outlined above, other data and information sources that will be used to inform the EIA include, but will not be limited to:



- Small Cetaceans in the European Atlantic and North Sea (SCANS-III): Estimates of cetacean abundance in European Atlantic waters in summer 2016 from the SCANS-III aerial and shipboard surveys (Hammond *et al.*, 2021)
- The identification of discrete and persistent areas of relatively high harbour porpoise density in the wider UK marine area (Heinänen and Skov, 2015)
- Revised Phase III data analysis of JCP data resources (Paxton *et al.*, 2016)
- Offshore Energy Strategic Environmental Assessment (including relevant appendices and technical reports) (DECC, 2016)
- ObSERVE surveys (Rogan *et al.*, 2018)
- Distribution maps of cetacean and seabird populations in the North-East Atlantic (Waggitt *et al.*, 2019)
- MWDW surveys (Howe, 2018)
- MARINElife surveys from ferry routes across the Irish Sea area (MARINElife, 2021)
- Sea Watch Foundation volunteer sightings off North West England (Sea Watch Foundation, 2021)
- Welsh Marine Atlas (Baines and Evans, 2012)
- Management Units for cetaceans in UK waters (Inter-Agency Marine Mammal Working Group (IAMMWG), 2021)
- Seal telemetry data (e.g. Sharples *et al.* 2008; Russel and McConnell 2014; Barker *et al.* 2014; Vincent *et al.*, 2017)
- UK seal at sea density estimates and usage maps (Carter *et al.*, 2020)
- Other wind farm survey data (Awel y Môr OWF; Gwynt y Môr OWF; Walney Extension)
- SCOS annual reporting of scientific advice on matters related to the management of seal populations (e.g. SCOS, 2020)
- TURTLE database records (published and unpublished) of turtle stranding and sightings around the UK and the Republic of Ireland
- Manx Wildlife Trust seal information
- Manx Marine Environmental Assessment (2012)
- 379 The latest and most up to date references will be applied to the assessment, data used will also be supplemented with appropriate results of ongoing research and studies as it becomes available.
- 380 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.



# 8.5.5 Approach to impact assessment

- 381 The specific assessment requirements for marine mammal ecology are in accordance with the overarching National Policy Statement (NPS) for Energy EN-1 and NPS for Renewable Energy infrastructure (EN-3), and with the draft versions that have been published for consultation.
- 382 The assessment for marine mammals will consider the Project Design Envelope (PDE, following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a topic specific and **receptor led realistic 'worst case scenario' upon which the assessment will be** made. The worst case scenario will be outlined in the PEIR.

# 8.5.5.1 Underwater noise modelling

- 383 Site specific underwater noise modelling will be undertaken for the Project for all potential underwater noise sources, including but not limited to:
  - Installation of foundations for turbines and substations
  - Other construction activities, including seabed preparations, rock placement and cable installation
  - Vessels
  - Operational noise
  - Maintenance activities, including rock placement, cable installation and vessels
- 384 Underwater noise modelling will be used to determine the potential risk of physical injury, auditory injury, disturbance and any barrier effects resulting from underwater noise.
- 385 Underwater noise modelling will also be undertaken for the clearance of unexploded ordnance (UXO). However, any UXO clearance, if required, will be assessed as part of a separate Marine Licence and not part of the DCO submission. Therefore, worst-case impacts for UXO clearance will be included as an Appendix within the project ES for information only. A more detailed assessment will be undertaken for the separate Marine Licence when more information on the requirement for any UXO clearance are available.
- 386 Underwater noise modelling will be undertaken using the latest and best available information, in particular relating to criteria and thresholds for predicting the noise impact ranges for marine mammal species (Southall *et al.*, 2019) and turtles (Popper *et al.*, 2014):
  - The peak Sound Pressure Level (SPL<sub>peak</sub>), Sound Exposure Level for a single strike (SEL<sub>ss</sub>) and cumulative exposure (SEL<sub>cum</sub>) thresholds based



on Southall *et al.* (2019) criteria for Permanent Threshold Shift (PTS) and Temporary Threshold Shit (TTS) in very high, high and low frequency cetaceans and pinnipeds in water

• The SEL<sub>cum</sub> scenarios for marine mammals and turtles will be completed assuming a fleeing receptor.

## 8.5.5.2 Impact assessment methodology for marine mammals

- 387 The overall approach to the Environmental Impact Assessment (EIA) is presented in Section 1.7. The assessment for marine mammals and turtles follows this overall approach with some specific references applicable to marine mammals where appropriate as discussed in this section.
- 388 The impact assessment will use a matrix approach to assess the potential impacts for marine mammals and turtles following best practice and relevant EIA guidance. Each potential impact identified in Section O has been determined based on experience and using expert judgement. These impacts will be agreed through consultation via the Scoping process and Evidence Plan Process (EPP).
- 389 An assessment of the impact significance will be made based on the sensitivity, value and magnitude of effect, the definitions of which are outlined below and will be agreed in consultation during the EPP. Where possible, the magnitude of effect will be quantified.
- 390 The assessments will be undertaken in accordance with the relevant standards, legislation and guidance including Natural England (2022) Offshore Wind Marine Environmental Assessments: Best Practice Advice for Evidence and Data Standards Phase III: Expectations for data analysis and presentation at examination for offshore wind applications.

## Sensitivity

- 391 The sensitivity of a receptor is determined through its ability to accommodate change and on its ability to recover if it is affected. The sensitivity level of marine mammals to each type of impact is justified within the impact assessment and is dependent on the following factors:
  - Adaptability The degree to which a receptor can avoid or adapt to an effect
  - Tolerance The ability of a receptor to accommodate temporary or permanent change without a significant adverse effect
  - Recoverability The temporal scale over and extent to which a receptor will recover following an effect



Sensitivity	Definition	
High	Individual receptor has very limited capacity to avoid, adapt to, tolerate or recover from the anticipated impact.	
Medium	Individual receptor has limited capacity to avoid, adapt to, tolerate or recover from the anticipated impact.	
Low	Individual receptor has some tolerance to avoid, adapt to, tolerate or recover from the anticipated impact.	
Negligible	Individual receptor is generally tolerant to and can tolerate or recover from the anticipated impact.	

## Table 8.15 Definitions of sensitivity levels for marine mammals

#### Value

- 392 In addition, for some assessments the 'value' of a receptor may also be an important element to add to the assessment where relevant for instance if the receptor is designated or has an economic value.
- 393 It is important to understand that high value and high sensitivity are not necessarily linked within a particular impact. A receptor could be of high value but have a low or negligible physical/ecological sensitivity to an effect. Similarly, low value does not equate to low sensitivity and is judged on a receptor by receptor basis.
- 394 In the case of marine mammals, most species are protected by a number of international commitments as well as European and UK law and policy. All cetaceans in UK waters are European Protected Species (EPS) and, therefore, are internationally important. Harbour porpoise, bottlenose dolphin, grey seal and harbour seals are also afforded international protection through the designation of Natura 2000 sites. As such, all species of marine mammal can be considered to be of high value.
- 395 Table 8.16 provides definitions for the value afforded to a receptor based on its legislative importance. The value will be considered, where relevant, as a modifier for the sensitivity assigned to the receptor, based on expert judgement.

Value	Description	Definition
High	Internationally or nationally important.	Internationally protected species that are listed as a qualifying interest feature of an internationally protected site (i.e. Annex II protected species designated feature of a European designated site) and protected

## Table 8.16 Definitions of the different value levels for marine mammals



Value	Description	Definition
		species (including EPS) that are not qualifying features of a European designated site.
Medium	Regionally important or internationally rare.	Protected species that are not qualifying features of a European designated site but are recognised as a Biodiversity Action Plan (BAP) priority species either alone or under a grouped action plan, and are listed on the local action plan relating to the marine mammal study area.
Low	Locally important or nationally rare.	Protected species that are not qualifying features of a European designated site and are occasionally recorded within the study area in low numbers compared to other regions.
Negligible	Not considered to be particularly important or rare.	Species that are not qualifying features of a European designated site and are never or infrequently recorded within the study area in very low numbers compared to other regions.

#### Magnitude

- 396 The thresholds for defining the potential magnitude of effect that could occur from a particular impact will be determined using expert judgement, current scientific understanding of marine mammal population biology, and Joint Nature Conservation Committee (JNCC) *et al.* (2010) draft guidance on disturbance to EPS species. The JNCC *et al.* (2010) EPS draft guidance **suggests definitions for a 'significant group' of individuals or proportion of the** population for EPS species. As such this guidance has been considered in defining the thresholds for magnitude of effects.
- 397 The JNCC *et al.* (2010) draft guidance provides some indication on how many animals may be removed from a population without causing detrimental effects to the population at Favourable Conservation Status (FCS). The JNCC *et al.* (2010) draft guidance also provides limited consideration of temporary effects, with guidance reflecting consideration of permanent displacement.
- 398 Temporary effects are considered to be of medium magnitude at greater than 5% of the reference population. The JNCC *et al.* (2010) draft guidance considered 4% as the maximum potential growth rate in harbour porpoise, and the 'default' rate for cetaceans. Therefore, beyond natural mortality, up to 4% of the population could theoretically be permanently removed before population growth could be halted. In assigning 5% to a temporary impact in


this assessment, consideration is given to uncertainty of the individual consequences of temporary disturbance.

399 Permanent effects with a greater than 1% of the reference population being affected within a single year are considered to be high in magnitude in this assessment. This is based on Agreement on the Conservation of Small Cetaceans of the Baltic and North Seas (ASCOBANS) (2015) and Department for Environment, Food and Rural Affairs (Defra) advice (2003) relating to impacts from fisheries by-catch (i.e. a permanent effect) on harbour porpoise. A threshold of 1.7% of the relevant harbour porpoise population above which a population decline is inevitable has been agreed with Parties to ASCOBANS, with an intermediate precautionary objective of reducing the impact to less than 1% of the population (Defra, 2003; ASCOBANS, 2015).



### Table 8.17 Definitions of levels of magnitude for marine mammals

Magnitude	Definition
High	Permanent irreversible change to exposed receptors or feature(s) of the habitat which are of particular importance to the receptor.
	Assessment indicates that more than 1% of the reference population are anticipated to be exposed to the effect. OR
	Long-term effect for 10 years or more, but not permanent (e.g. limited to operational phase of the Project).
	Assessment indicates that more than 5% of the reference population are anticipated to be exposed to the effect. OR
	Temporary effect (e.g. limited to the construction phase of development) to the exposed receptors or feature(s) of the habitat which are of particular importance to the receptor.
	Assessment indicates that more than 10% of the reference population are anticipated to be exposed to the effect.
Medium	Permanent irreversible change to exposed receptors or feature(s) of the habitat of particular importance to the receptor.
	Assessment indicates that between 0.01% and 1% of the reference population anticipated to be exposed to effect.
	OR
	Long-term effect for 10 years or more, but not permanent (e.g. limited to operational phase of the Project).
	Assessment indicates that between 1% and 5% of the reference population are anticipated to be exposed to the effect.
	OR
	Temporary effect (e.g. limited to the construction phase of development) to the exposed receptors or feature(s) of the habitat which are of particular importance to the receptor.
	Assessment indicates that between 5% and 10% of the reference population anticipated to be exposed to effect.



Magnitude	Definition
Low	Permanent irreversible change to exposed receptors or feature(s) of the habitat of particular importance to the receptor.
	Assessment indicates that between 0.001% and 0.01% of the reference population anticipated to be exposed to effect.
	OR
	Long-term effect for 10 years or more, but not permanent (e.g. limited to operational phase of the Project).
	Assessment indicates that between 0.01% and 1% of the reference population are anticipated to be exposed to the effect.
	OR
	Intermittent and temporary effect (e.g. limited to the construction phase of development) to the exposed receptors or feature(s) of the habitat which are of particular importance to the receptor.
	Assessment indicates that between 1% and 5% of the reference population anticipated to be exposed to effect.
Negligible	Permanent irreversible change to exposed receptors or feature(s) of the habitat of particular importance to the receptor.
	Assessment indicates that less than 0.001% of the reference population anticipated to be exposed to effect. OR
	Long-term effect for 10 years or more (but not permanent, e.g. limited to lifetime of the Project).
	Assessment indicates that less than 0.01% of the reference population are anticipated to be exposed to the effect.
	OR
	Intermittent and temporary effect (limited to the construction phase of development or Project timeframe) to the exposed receptors or feature(s) of the habitat which are of particular importance to the receptor.
	Assessment indicates that less than 1% of the reference population anticipated to be exposed to effect.



### Impact Significance

- 400 Following the identification of receptor sensitivity and the magnitude of the effect, the impact significance will be determined using expert judgement. The probability of the impact occurring is also considered in the assessment process. If doubt exists concerning the likelihood of occurrence or the prediction of an impact, the precautionary approach is taken to assign a higher level of probability to adverse effects.
- 401 The matrix provided in Table 8.18 below will be used as a framework to aid determination of the impact assessment. Definitions of impact significance are provided in Table 8.19. For the purposes of this EIA and specifically the marine mammal assessment, 'major' and 'moderate' impacts are deemed to be significant. However, whilst 'minor' impacts would not be deemed significant in their own right, they may contribute to significant impacts cumulatively or through inter-relationships.

		Negati	ve Magni <sup>.</sup>	tude		Beneficial Magnitude			
		High	Medium	Low	Negligible	Negligible	Low	Medium	High
ensitivity	High	Major	Major	Moderate	Minor	Minor	Moderate	Major	Major
	Medium	Major	Moderate	Minor	Minor	Minor	Minor	Moderate	Major
	Low	Moderate	Minor	Minor	Negligible	Negligible	Minor	Minor	Moderate
Ň	Negligible	Minor	Negligible	Negligible	Negligible	Negligible	Negligible	Negligible	Minor

### Table 8.18 Impact significance matrix

### Table 8.19 Impact significance definitions

Significance	Definition
Major	Very large or large change in receptor, either adverse or beneficial, which are important at a population (national or international) level because they contribute to achieving national or regional objectives, or, expected to result in exceedance of statutory objectives and / or breaches of legislation.
Moderate	Intermediate or large change in receptor, which may to be important considerations at national or regional population level. Potential to result in exceedance of statutory objectives and / or breaches of legislation.
Minor	Small change in receptor, which may be raised as local issues but are unlikely to be important at a regional population level.
Negligible	No discernible change in receptor.



### Mitigation and residual impacts

402 Following initial assessment, if the impact does not require additional mitigation (or none is possible) the residual impact will remain the same. If, however, additional mitigation is proposed there will be an assessment of the post-mitigation residual impact.

### 8.5.6 Potential impacts

- 403 A range of potential impacts on marine mammals and turtles have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.
- 404 The potential impacts during the construction, operation, maintenance and decommissioning phases are outlined below and summarised in Table 8.20.
- 405 All of the potential impacts scoped in for further assessment will be related to the potential area of impact, using marine mammal density information from site specific surveys where possible and the most recent and robust density information publicly available from other sources. This will be used to determine the number of marine mammals that could potentially be impacted, and assessed in the context of the relevant reference populations (MUs) in order to identify the potential for any population effects.
- 406 In addition, the potential for cumulative and transboundary impacts, as well as inter-relationships and interactions between impacts for the Project will also be determined and assessed.

### 8.5.6.1 Potential impacts during construction

- 407 The potential impacts for marine mammals and turtles during construction scoped in for further assessments in the EIA are:
  - Underwater noise
  - Vessel interaction
  - Disturbance at seal haul-out sites
  - Changes to prey resources
  - Change to water quality

### Underwater noise

408 The key potential impacts during construction are expected to be those from underwater noise. Activities that have the potential to generate underwater noise associated with the construction of the Project are:



- Installation of foundations
- Other construction activities such as seabed preparation, cable laying and rock placement
- Vessels
- 409 The potential for a barrier effect as a result of disturbance and displacement due to underwater noise will be considered. The assessment of barrier effects will take account of the maximum potential area of noise impacts, in particular the predicted extent towards the coastline. The maximum duration of underwater noise impacts will also be considered. The worst-case scenario in relation to barrier effects as a result of underwater noise will be based on the maximum spatial and temporal (i.e. longest duration) scenarios.
- 410 As outlined in Section 8.5.5, site specific underwater noise modelling will be undertaken for all potential noise sources that could impact marine mammals and turtles.
- 411 The potential impacts associated with underwater noise (including PTS, TTS, disturbance and behavioural effects, impacts on prey species and barrier effects) will be assessed in the EIA, taking into account the most recent and robust research, guidance and information available.
- 412 The Marine Noise Registry and Marine Online Assessment Tool will be used to inform the baseline noise environment, where possible.
- 413 As previously outlined, any UXO clearance, if required, will be assessed as part of a separate Marine Licence and not part of the DCO submission. Therefore, worst-case impacts for UXO clearance will be included as an Appendix for information only. A more detailed assessment will be undertaken for the separate Marine Licence when more information on the requirement for any UXO clearance are available.

### Vessel interaction

- 414 Despite the potential for marine mammals to detect and avoid vessels, ship strikes are known to occur (Wilson *et al.*, 2007). An increase in vessels could potentially lead to an increase in vessel collision risk.
- The increased risk of collision with marine mammals and turtles has been scoped in and will be assessed in the EIA, taking into account the most recent and robust research, guidance and information available.

### Disturbance at seal haul-out sites

416 Disturbance from vessel transits to and from the Project and the local port also has the potential to disturb seals at haul-out sites, depending on the route



and proximity to the haul-out sites. The potential for disturbance at seal haulout sites has been scoped in and will be assessed in the EIA, taking into account the most recent and robust research, guidance and information available.

417 The potential for any disturbance of seals from haul-out sites foraging at sea will also be determined.

#### Changes to prey resource

- 418 As outlined in Section 8.4.6, the potential impacts on fish species and therefore the prey resource for marine mammals during construction can result from:
  - Temporary habitat loss/physical disturbance
  - Increased suspended sediments and sediment re-deposition
  - Re-mobilisation of existing contaminated sediment, if present
  - Underwater noise and vibration
  - Barrier effects
  - Changes in fishing activity
- 419 The potential for any changes to the prey resource for marine mammals during construction has been scoped in and will be assessed further in the EIA.

### Changes to water quality

420 Potential impacts related to changes in water quality are currently scoped in for assessment. However, once further information is available on the potential for water quality changes, and the release of contaminants, (including the management measures that would be put in place) the scoping out of water quality impacts from further assessments would be considered and agreed through the EPP.

### 8.5.6.2 Potential impacts during operation and maintenance

- 421 The potential impacts for marine mammals and turtles during operation and maintenance (O&M) scoped in for further assessments in the EIA are:
  - Underwater noise
  - Vessel interaction
  - Disturbance at seal haul-out sites
  - Changes to prey resources
  - Change to water quality



- 422 Potential impacts during O&M will mostly result from the presence of routine vessels within the windfarm site (leading to an increase in vessel interactions/collision risk and/or disturbance), underwater noise (including operational turbines) and the impacts on prey species during any maintenance activities.
- 423 The potential impacts for marine mammals during operation and maintenance scoped out for further assessments in the EIA are:
  - Physical barrier effects
  - Electromagnetic Fields (EMFs)

### Underwater noise

- 424 Potential sources of underwater noise during the operation and maintenance phase include:
  - Operational noise of the wind turbine generators
  - Maintenance activities, such as cable re-burial and any additional rock placement
  - Operation and maintenance vessels
- 425 The potential for disturbance from underwater noise during the operation and maintenance phase will be based on the underwater noise modelling and assessment of similar activities for the construction phase.
- 426 The potential impacts associated with underwater noise during operation and maintenance (including PTS, TTS, disturbance and behavioural effects, impacts on prey species and barrier effects) will be considered further in the EIA, taking into account the most recent and robust research, guidance and information available.

### Vessel interaction

427 As outlined for construction, the increased risk of collision with marine mammals and turtles will be given further consideration in the EIA. It is anticipated that the impacts associated with vessel activities during operation and maintenance would be similar to, or less than those during the construction phase, due to a likely lower number of vessels.

### Disturbance at seal haul-out sites

- 428 As outlined for construction, depending on the vessel routes, there is the potential for disturbance at seal haul-out sites.
- The likelihood of increased vessels near to the locations of nearby seal haulout sites will be used to determine the level of potential disruption and



behavioural impact caused to the seals. An expert judgement will be made using current scientific knowledge.

430 The potential for any disturbance of seals from haul-out sites foraging at sea will also be determined.

#### Changes to prey resource

- 431 As outlined in Section 8.4.6, the potential impacts on fish species and therefore the prey resource for marine mammals during operation and maintenance can result from:
  - Permanent loss of habitat
  - Increased suspended sediments
  - Re-mobilisation of existing contaminated sediment, if present
  - Underwater noise and vibration
  - EMF
  - Barrier effects
  - Introduction of hard substrate
  - Changes in fishing activity
- 432 The potential for any changes to the prey resource for marine mammals, during operation and maintenance will be assessed further in the EIA.

### Changes to water quality

433 Potential impacts related to changes in water quality are currently scoped in for assessment. However, once further information is available on the potential for water quality changes, and the release of contaminants, (including the management measures that would be put in place) the scoping out of water quality impacts from further assessments would be considered, and agreed through the EPP.

#### Physical barrier effects - scoped out

- 434 Physical barrier effects from the windfarm alone will not be assessed further, however, the potential for cumulative barrier effects with other projects and infrastructure will be considered in the cumulative impact assessment.
- 435 The physical presence of a windfarm could be perceived as having the potential to create a physical barrier, preventing movement or migration of marine mammals between important feeding and/or breeding areas, or potentially increasing swimming distances if marine mammals circumvent the site.
- 436 The Project is not located on any known marine mammal migration routes.



- Data from operational windfarms show no evidence of exclusion of marine mammals, including harbour porpoise and seals (for example, Diederichs *et al.*, 2008; Lindeboom *et al.*, 2011; Marine Scotland, 2012; McConnell *et al.*, 2012; Russell *et al.*, 2014; Scheidat *et al.*, 2011; Teilmann *et al.*, 2006; Tougaard *et al.*, 2005, 2009a, 2009b).
- 438 Marine mammal species, including harbour porpoise and seals have been known to forage within operational windfarm sites (e.g. Lindeboom *et al.*, 2011; Russell *et al.*, 2014) indicating no restriction to movements.
- 439 As such physical barrier effects for the Project alone has been scoped out for further assessment, however, the potential for cumulative barrier effects with other projects and infrastructure will be considered in the cumulative impact assessment. Note that the potential for any acoustic barrier effects as a result of underwater noise during construction will be included as part of the underwater noise assessment.

### Direct impacts of EMF – scoped out

- The potential for direct impacts from EMF during operation have been scoped out. Once installed, operational EMF impacts are unlikely to be of sufficient range or strength to directly impact marine mammals. This is consistent with other recent projects (including for Norfolk Vanguard and Norfolk Boreas (Planning Inspectorate 2016; 2017b), East Anglia ONE North and East Anglia TWO (Planning Inspectorate 2017c; 2017d), and both the Dudgeon Extension and Sheringham Shoal Extension Projects (Planning Inspectorate; 2019)) as there is no evidence of any impact.
- 441 The potential for EMF to impact on marine mammal species directly has been scoped out from further assessment in the EIA, however, the potential for EMF to impact on marine mammal prey species will be considered.
- 442 Studies indicate that magnetic fields decrease rapidly with vertical and horizontal distance from subsea cables and that the reduction is greater the deeper cables are buried (Normandeau *et al.*, 2011).
- 443 Although it is assumed that marine mammals are capable of detecting small differences in magnetic field strength, this is unproven and is based on circumstantial information. There is also, at present, no evidence to suggest that existing subsea cables influence cetacean movements.
- Harbour porpoise are known to move in and out of the Baltic Sea, over several operating subsea cables in the Skagerrak and western Baltic Sea with no apparent effect to their migratory movements. There is also no evidence to suggest that seal species respond to EMF (Gill *et al.*, 2005).



- In addition, data from a number of operational windfarms show no evidence of exclusion of marine mammals, including harbour porpoise and seals (for example, Diederichs *et al.*, 2008; Lindeboom *et al.*, 2011; Marine Scotland, 2012; McConnell *et al.*, 2012; Russell *et al.*, 2014; Scheidat *et al.*, 2011; Teilmann *et al.*, 2006; Tougaard *et al.*, 2005, 2009a, 2009b).
- 446 Recent EIAs for other offshore windfarm projects only considered the impact of EMF on marine mammal prey species. Therefore, the potential for EMF to impact on marine mammal and turtle species directly has been scoped out from further assessment in the EIA, however, the potential for EMF to impact on marine mammal prey species will be considered further.

### 8.5.6.3 Potential impacts during decommissioning

447 It is anticipated that the decommissioning impacts would be similar in nature to those of construction.

### 8.5.6.4 Potential cumulative impacts

- 448 There may be potential for cumulative impacts to occur on marine mammal and marine turtle ecology as a result of other activities (such as oil and gas operations). The approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 449 The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.
- 450 The Cumulative Impact Assessment (CIA) will identify where the predicted impacts of the construction, operation, maintenance and decommissioning of the Project could interact with impacts from different plans or projects within the same region and impact marine mammals.
- 451 The types of plans and projects to be taken into consideration are:
  - Offshore windfarms, including transmission asset infrastrucure
  - Marine renewable energy (MRE) developments
  - Aggregate extraction and dredging
  - Licenced disposal sites
  - Shipping and navigation
  - Planned construction sub-sea cables and pipelines
  - Potential port/harbour and nuclear developments



- Oil and gas development, operation and decommissioning, including seismic surveys
- UXO clearance and military exercises
- Geophysical and seismic surveys across all sectors
- The plans and projects that will be considered in the CIA will be:
  - Located in the relevant marine mammal MU
  - Offshore projects and developments, if there is the potential for cumulative impacts during the construction, operation and maintenance or decommissioning of the Project
- 453 The CIA will consider projects, plans and activities which have sufficient information available to undertake the assessment.
- 454 The potential cumulative impacts that will be considered further in the EIA are:
  - Underwater noise
  - Vessel interaction
  - Disturbance at seal haul-out sites
  - Changes to prey resources
  - Change to water quality
  - Any barrier effects

### 8.5.6.5 Transboundary Impacts

- 455 There is a significant level of marine development being undertaken or planned by Ireland in the Irish Sea. Populations of marine mammals are highly mobile and there is potential for transboundary impacts especially when considering noise impacts.
- 456 Transboundary impacts will be assessed, where possible, in consultation with developers in other Member States to obtain up to date project information to feed into the assessment.
- 457 Transboundary impacts will be assessed, as with the other cumulative impacts, for the relevant marine mammal MUs. The potential for transboundary impacts will be addressed by considering the reference populations and potential linkages to international designated sites as identified through telemetry studies for seals and ranges and movements of cetacean species.
- The assessment of the effect on the integrity of the transboundary European sites as a result of impacts on the designated marine mammal populations will be undertaken and presented in the information for the HRA.



459 Transboundary impacts will be considered within the cumulative and incombination assessment.

### 8.5.6.6 Summary of potential impacts

460 Table 8.20 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

### Table 8.20 Summary of impacts relating to marine mammal ecology

Potential Impact	Construction	Operation and maintenance	Decommissioning
Underwater noise during foundation	✓	Х	Х
Underwater noise from other activities (for example rock placement and cable laying)	✓	~	$\checkmark$
Underwater noise and presence of vessels	✓	✓	✓
Underwater noise from operational wind turbine generators	Х	✓	Х
Barrier effects from underwater noise	√	✓	✓
Collision risk with vessels	✓	$\checkmark$	$\checkmark$
Disturbance at seal haul- out sites	✓	✓	✓
Changes in water quality	$\checkmark$	$\checkmark$	$\checkmark$
Changes to prey availability (including from habitat loss and EMF)	~	~	✓
Barrier effects from physical presence of windfarm	Х	Х	Х
Electromagnetic fields direct effects	Х	Х	Х
Cumulative impacts from underwater noise	<b>v</b>	✓	✓
Cumulative impacts from vessel interaction	<b>√</b>	✓	✓



Potential Impact	Construction	Operation and maintenance	Decommissioning
Cumulative barrier impacts	✓	$\checkmark$	$\checkmark$
Cumulative changes to water quality	√	V	√
Cumulative disturbance at seal haul-out sites	V	✓	✓
Cumulative changes to prey availability (including habitat loss)	~	~	~
Transboundary impacts	$\checkmark$	$\checkmark$	$\checkmark$

### 8.5.7 Potential mitigation measures

- 461 As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the Preliminary Environmental Information Report (PEIR), and ultimately the Environmental Statement (ES), are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 462 As part of the design process for the Project a number of mitigation measures are proposed to reduce the potential for impacts on marine mammal receptors. These will evolve over the project development process as the EIA progresses and in response to consultation.
  - A Marine Mammal Mitigation Protocol (MMMP) will be produced to reduce the risk of physical injury or permanent auditory injury (PTS) in marine mammals from underwater noise. A draft MMMP will be provided with the submitted DCO application. The final MMMP will be developed in the preconstruction period and based upon best available information, methodologies, industry best practice, latest scientific understanding, current guidance and detailed project design. The MMMP will be developed in consultation with the relevant stakeholders.
  - If required, a wildlife licence application will be submitted prior to construction, for the protection of cetacean species from injury or significant disturbance.



- 463 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process. The results of the EIA and HRA would inform the need for any additional mitigation requirements over and above the standard measures typically used for offshore windfarm construction. Examples of additional measures that could be considered include (noting that more options may be available in the future):
  - Noise Abatement Systems (NAS) to reduce noise at source for piling and UXO
  - Use of Acoustic Deterrent Devices (ADDs) to ensure marine mammals are not within any potential permanent auditory injury zone
  - Lower impact methods of construction, such as low-order detonation for UXO, alternate foundations and piling installation techniques
  - Seasonal restrictions/timing considerations for noisy activities



# 8.6 Offshore ornithology

### 8.6.1 Introduction

- 464 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on offshore ornithological receptors. The offshore ornithology impact assessment will consider potential effects of the Project on seabirds and other bird species passing through offshore areas (migratory species). Offshore ornithology is a key constraint for offshore windfarms (OWFs), due to the potential for displacement of seabirds from offshore foraging areas, and collisions with operating wind turbine generators. While individual developments may have relatively small predicted effects, as more OWFs are taken forward, the cumulative impacts of multiple projects may have population level effects on seabirds.
- The ornithology assessment will be informed by analysis of site-specific survey data and expert understanding of the seasonal distribution and movements of seabirds and migratory birds in the Irish Sea. As well as the regional populations of seabirds and migratory bird species, the assessment will consider the potential for connectivity of the windfarm site to statutory sites designated for nature conservation which have birds listed as qualifying features.

### 8.6.2 Study area

466 The location of the Project, and the offshore aerial survey area is shown in Figure 8.6.



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### 8.6.3 Existing environment

- 467 This section presents an overview of the existing environment and key bird species likely to be present at the windfarm site. This is based on expert knowledge, species recorded to date during baseline surveys (which began in March 2021), available Environmental Statements (ESs) for OWFs which are close to the windfarm site, the location and reasons for designation of Special Protection Areas (SPAs) in the Irish Sea, and other cited sources of information.
- The windfarm site is situated in the eastern Irish Sea, approximately 30km from shore at the nearest point, off the Lancashire Coast. The Irish Sea is important for seabirds throughout the year. It provides foraging grounds for seabirds breeding in adjoining coastal areas in the UK, Isle of Man and Ireland during the breeding season (many of them colonies of international importance designated as Special Protection Areas (SPAs)). Outside the breeding season seabirds from breeding colonies further afield, and migratory birds, occur on passage or overwinter, and sub-adult seabirds (pre-breeding age) may be present throughout the year.
- 469 At the time of writing, results from the Project monthly digital aerial surveys are available for the period March 2021 to February 2022 only. During this first survey year, the seabird species recorded regularly and in the largest numbers were (in order of decreasing abundance based on peak monthly (raw) counts):
  - Guillemot *Uria aalge*
  - Manx shearwater Puffinus puffinus
  - Kittiwake Rissa tridactyla
  - Gannet Morus bassanus
  - Razorbill *Alca torda*
  - Lesser black-backed gull *Larus fuscus*
  - Herring gull Larus argentatus
  - Common scoter Melanitta nigra
  - Common gull *Larus canus*
- 470 Other seabird species recorded less frequently and/or in small numbers were:
  - Puffin Fratercula arctica
  - Little gull Hydrocoloeus minutus
  - Red-throated diver Gavia stellata
  - Sandwich tern Thalassues sandvicensis
  - Fulmar Fulmaris glacialis
  - Great black-backed gull *Larus marinus*



- Common tern Sterna hirundo
- Great skua Stercorarius skua
- Black-headed gull Chroicocephalus ridbundus
- Cormorant Phalacrocorax carbo
- Shag Gulosis aristotelis
- 471 These can be compared with bird species recorded during baseline surveys at the nearby Walney Extension OWF, the most recently consented OWF in relatively close proximity to the windfarm site. Walney Extension is approximately 18km north of the windfarm site and 19km from shore (at the nearest points). During baseline aerial surveys undertaken between 2010 and 2012 (NIRAS, 2013), the most abundant seabird species at Walney Extension were (in order of decreasing abundance):
  - Guillemot
  - Razorbill
  - Kittiwake
  - Manx shearwater
  - Gannet
  - Common gull
  - Lesser black-backed gull
  - Herring gull
  - Great black-backed gull
  - Puffin
- 472 Other species recorded in smaller numbers were:
  - Common scoter
  - Divers Gavia spp.
  - Fulmar
  - Cormorant
  - Great skua
  - Black-headed gull
  - Little gull
  - Arctic tern Sterna paradisaea
- 473 Thus, the list of seabird species recorded during the first year of offshore surveys at the windfarm site is very similar to those recorded during two years of aerial surveys at Walney Extension, and it seems unlikely that any additional seabird species would be recorded in significant numbers during the remainder of the Project aerial survey programme. However, it should be noted additional surveys to capture 24 months of data are essential to provide



details of seasonal variation in abundance and distribution of seabirds at the windfarm site.

The monthly counts for the above species is presented in Table 8.21 below.



### Table 8.21 Monthly species count from first year of aerial survey

Species	Mar-21	Apr-21	May-21	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21	Jan-22	Feb-22
Guillemot	1775	563	346	431	2644	5016	933	1644	1921	151	823	832
Manx shearwater	1	9	56	2	3103	1221	12	0	0	0	0	0
Kittiwake	257	237	150	157	89	797	927	25	458	87	25	37
Gannet	7	8	33	9	208	436	90	8	12	0	0	0
Razorbill	220	165	10	3	11	6	1	294	276	95	75	206
Lesser black- backed gull	1	0	2	2	12	51	69	1	1	0	1	5
Herring gull	37	4	1	3	4	33	48	14	37	21	19	18
Common scoter	7	4	0	0	0	0	0	18	3	0	44	18
Common gull	18	0	2	0	0	0	4	6	28	38	41	17
Puffin	4	6	0	0	30	9	0	0	1	0	0	0
Little gull	26	2	0	0	0	0	0	0	8	2	6	18
Red-throated diver	0	2	0	0	0	0	0	0	2	21	0	2
Sandwich tern	0	2	0	0	0	0	17	3	0	0	0	0
Fulmar	2	1	0	1	3	17	0	0	0	0	1	0
Great black- backed gull	2	0	1	0	5	2	6	1	6	2	2	2
Common tern	0	0	0	2	0	2	5	0	0	0	0	0
Arctic tern	0	0	0	0	0	3	3	0	0	0	0	0
Great skua	0	0	1	0	0	3	0	0	0	0	0	0
(Snipe)	0	0	0	0	0	0	0	2	0	0	0	0
Black-headed gull	0	0	0	0	0	0	1	0	0	0	0	1

Document No.



Species	Mar-21	Apr-21	May-21	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21	Jan-22	Feb-22
Cormorant	0	0	1	1	0	1	0	0	0	0	0	0
(Feral pigeon)	0	0	0	0	0	0	1	0	0	0	0	0
Shag	1	0	0	0	0	0	0	0	0	0	0	0
NoID	123	45	32	15	94	128	24	84	253	44	46	42
Total Birds	2481	1048	635	626	6203	7725	2141	2100	3006	461	1083	1198
No of seabird species	14	12	11	11	10	14	13	10	12	8	10	11



- The windfarm site does not overlap with any designated sites for birds, although it is directly adjacent to the Liverpool Bay Special Protection Area (SPA), as shown in Figure 8.6. The part of the SPA adjacent to the windfarm site is part of an extension to the SPA which was identified on the basis of the distribution of the qualifying feature little gull (Natural England (NE), Natural Resource Wales (NRW) and Joint Nature Conservation Committee (JNCC), 2016) which may be vulnerable to collisions with OWFs.
- 476 Other qualifying species of the Liverpool Bay SPA include red-throated diver and common scoter, both species of which are considered particularly sensitive to displacement from anthropogenic disturbance and infrastructure. It should be noted that the areas of the SPA boundary closest to the windfarm site were not included in the SPA on the basis of the distribution of these two species (NE, NRW and JNCC, 2016).
- 477 The next closest SPA to the windfarm site is the Morecambe Bay and Duddon Estuary SPA, approximately 25km to the north east at the nearest point. Qualifying species include sandwich tern, common tern and lesser blackbacked gull which are considered vulnerable to collision risk with operational wind turbine generators, and sensitive to disturbance and displacement from anthropogenic disturbance and infrastructure.
- 478 Further information on the location of the proposed development in relation to European Sites (SPAs and Ramsar sites) will be included in the Habitats Regulations Assessment (HRA) Screening Report which will be prepared in 2022.

### 8.6.4 Approach to data collection

- 479 Baseline digital aerial surveys of the windfarm site began in March 2021 and will continue until February 2023. The methodology is based on the industry standard for offshore surveys, involving 24 monthly transect surveys of the offshore windfarm site boundary and a buffer. For OWFs, the usual offshore ornithology survey area is the windfarm site plus a 4km buffer; in this case the survey area has been extended to 10km to the north and east due to the close proximity (0km at the nearest point) of the windfarm site to the Liverpool Bay SPA. This is based on advice from Statutory Nature Conservation Bodies (SNCBs) for OWFs within 10km of a marine SPA for red-throated diver (SNCBs 2022) and discussed with Natural England in a meeting on 3<sup>rd</sup> November 2021 (see Table 3.1). The survey area and transects are shown in Figure 8.6.
- 480 The surveys will provide information on the abundance, distribution, behaviour, location, numbers, sex and age (where possible) and flight direction of bird species (or species-groups if species identification is not



possible from aerial images). Detailed analyses of survey data will provide density and abundance estimates (with associated confidence intervals and levels of precision) for key ornithological receptors within the windfarm site and buffer.

- 481 Flight height data derived from the aerial surveys will be provided. However, the intention is that generic flight height data (Johnston *et al.*, 2014a; 2014b) will be used in the collision risk model.
- 482 The survey data will be used in the Environmental Impact Assessment (EIA) in conjunction with published guidance, research and datasets, including, but not limited to, the following:
  - Sensitivity of birds to OWFs (Wade *et al.*, 2016; Furness *et al.*, 2013; Furness and Wade, 2012; Langston, 2010; Stienen *et al.*, 2007; Drewitt and Langston, 2006; Garthe and Hüppop, 2004)
  - Displacement and barrier effects on birds (UK SNCBs, 2017, 2022; Dierschke *et al.*, 2016; Masden *et al.*, 2012, 2010; Speakman *et al.*, 2009)
  - Collision risk modelling, flight heights and flight behaviour in the vicinity of wind turbine generators, and avoidance rates for birds and OWFs, including the Band deterministic model, the stochastic model and the migratory species model (Tjørnløv *et al.*, 2021; Bowgen and Cook, 2018; MacGregor *et al.*, 2018; Skov *et al.* 2018; Cook *et al.*, 2014; Johnston *et al.*, 2014a and b; SNCBs, 2014; Band, 2012; Wright *et al.*, 2012; Cook *et al.*, 2012, Natural England, 2022)
  - Population viability analysis modelling tool for seabirds (Searle *et al.*, 2019)
  - Seabird foraging ranges and distribution at sea (Cleasby *et al.*, 2020, 2018; Waggit *et al.*, 2019; Woodward *et al.*, 2019; Wakefield *et al.*, 2017, 2013; Kober *et al.*, 2010; Stone *et al.*, 1995);
    - including specific surveys and studies relevant to SPA populations in the eastern Irish Sea (Clewley *et al.*, 2021, 2017; NE, NRW and JNCC, 2016, Lawson *et al.*, 2016, NE and CCW, 2010, Dean *et al.*, 2013, 2015, Guilford *et al.*, 2008, Mackey and Giminez (undated))
  - Bird population estimates (Furness, 2015; Mitchell *et al.*, 2004; JNCC seabird monitoring programme database; designated site citations/departmental briefs/conservation advice from the websites of SNCBs)
  - Relevant documents from applications for other OWFs in UK offshore waters, in particular the Irish Sea
  - Relevant ecological studies for species included in EIA including peer reviewed scientific papers and 'grey' literature



- 483 The above will be supplemented as appropriate with new guidance, studies and research as they become available.
- 484 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

### 8.6.5 Approach to impact assessment

- 485 The impact assessment methodology will be based on that described in Section 7, adapted to make it applicable to assessment of ornithological receptors.
- 486 The EIA baseline will identify the seasonal use of the windfarm site by the bird species recorded in aerial surveys. The key parameters will be density and abundance estimates (with associated confidence intervals and levels of precision) for key ornithological receptors within the windfarm site and relevant buffer areas.
- 487 The impact assessment will be undertaken in line with industry standard guidance (Chartered Institute of Ecology and Environmental Management (CIEEM), 2018). The sensitivity of each species to each of the potential impacts will be determined based on the size of its seasonal populations, its conservation status, its known sensitivity to offshore wind farms and its ecological characteristics (e.g. auk flight heights are almost exclusively below rotor height and therefore these species have negligible collision risk). Species identified as key ornithological receptors for a given impact will be subject to full assessment.
- 488 Quantitative assessment methods will be used, including:
  - Displacement matrices combining ranges of displacement and mortality to obtain estimates of displacement mortality (SNCBs, 2017)
  - Collision risk modelling based on Natural England (2022) and discussions at the first Expert Topic Group for offshore ornithology (25 May 2022), the stochastic model (McGregor, 2018, option 2) will be used (rather than the deterministic Band (2012) model)
  - Population Viability Analysis to provide predictions of the population consequences of the impacts for the Project alone and also cumulatively with other wind farms. It is expected that the NE population modelling tool (Searle *et al.*, 2019) will be used



- 489 The detailed methodology and scope of the impact assessment, and reference population sizes for each species, will be based on the best available information at the time of undertaking the assessment and will be agreed with key stakeholders during the EPP.
- 490 The assessment for offshore ornithology will consider the Project Design Envelope (PDE, following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a topic specific and **receptor led realistic 'worst case scenario' upon which th**e assessment will be made. The worst case scenario will be outlined in the PEIR.

### 8.6.6 Potential impacts

491 A range of potential impacts on offshore ornithology have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

### 8.6.6.1 Potential impacts during construction

- 492 The key potential impacts during construction will come from disturbance and consequent displacement of birds due to construction activities. These potential impacts during construction include:
  - Direct disturbance and displacement due to work activity
  - Indirect effects through effects on prey species/habitats of prey species

### Direct disturbance and displacement due to work activity

- 493 The construction phase will require the mobilisation of vessels (day or night), helicopters and equipment and the installation of turbines, inter-array cables, and offshore substation platform(s). Construction will not occur across the whole of the windfarm site simultaneously or every day. Until wind turbine generators (and other structures) are installed, disturbance effects will occur only in the areas where construction traffic is operating at any given point.
- 494 During the construction phase, the Project therefore has the potential to impact offshore ornithology receptors through disturbance, leading to displacement of birds from construction sites and the areas that surround them. These potential impacts, which have the potential to last for the duration of the construction phase, effectively result in temporary habitat loss through reduction in the area available for behaviours such as foraging, loafing and moulting in the case of displacement, or commuting and migration in the case of barrier effects. Before wind turbines generators (and other structures)



are placed on foundations, the effects will occur only in the areas where vessels are operating at any given point and not the entire windfarm site. At such time as wind turbine generators (and other infrastructure) are installed onto foundations displacement and/or barrier effects would increase incrementally to the same levels as operational impacts.

- Offshore ornithology receptors differ considerably in their sensitivity to anthropogenic disturbance in the marine environment (Fliessbach *et al.*, 2019; Furness *et al.*, 2013; Furness and Wade, 2012; Garthe and Hüppop, 2004; MMO, 2018), though uncertainty also exists surrounding displacement effects (Wade *et al.*, 2016).
- Birds are considered to be most at risk from disturbance and displacement effects when they are resident in an area at any time of year, as opposed to birds on passage during migratory seasons. Birds that are resident in an area during the breeding season may regularly encounter and be displaced by an OWF that is under construction, during daily commuting trips to foraging areas from nest sites.
- Birds on passage may encounter (and potentially be displaced from) a particular OWF that is under construction only once during a given migration journey. The costs of one-off avoidances during migration have been calculated to be relatively small, accounting for less than 2% of available fat reserves (Masden *et al.*, 2012, 2009; Speakman *et al.*, 2009). Therefore, the impacts of construction disturbance, displacement and barrier effects on birds that only migrate through the windfarm site (including seabirds, waders and waterbirds on passage) will likely be small, though the assessment will consider this in detail.

Indirect effects through effects on prey species/habitats of prey species

498 Indirect effects on offshore ornithology receptors may occur during the construction phase of the Project if there are impacts on prey species and/or their habitats. Potential indirect effects include those resulting from the production of underwater noise and the generation of suspended sediments that may cause injury or mortality to, or alter the behaviour or availability of prey species. Underwater noise may cause fish and mobile invertebrates to avoid the construction area and also affect their physiology and behaviour. Suspended sediments may cause fish and mobile invertebrates to avoid the construction area and may smother and hide immobile benthic prey. These mechanisms may result in less prey being available to offshore ornithology receptors within the impact zone surrounding the construction area.



499 Potential effects on benthic invertebrates and fish will be assessed in their respective chapters, and the conclusions of those assessments will inform the assessment of indirect effects on offshore ornithology receptors.

### 8.6.6.2 Potential impacts during operation and maintenance

- 500 Potential impacts during operation will result from the presence of wind turbine generators and offshore infrastructure, these may include:
  - Disturbance
  - Displacement
  - Barrier effects
  - Collision risk
  - Indirect effects
- 501 For the purposes of assessing impacts on designated sites within the National Site Network, apportionment of seabirds to appropriate SPA populations during the breeding and non-breeding season will be undertaken based on current industry guidance. Further detail will be provided in the HRA Screening Report.

### Disturbance, displacement and barrier effects

- 502 Operational phase displacement is defined as a reduced number of birds occurring within or immediately adjacent to an OWF (Furness *et al.*, 2013), and involves flying birds and those on the water (UK SNCBs, 2017). Birds that do not intend to utilise an operational OWF but would have previously flown through it on the way to a feeding, resting or nesting area, and which either stop short or detour around it, are subject to barrier effects (UK SNCBs, 2017).
- 503 These potential impacts would result in reduction in the area available for behaviours such as foraging, loafing and moulting in the case of displacement, or commuting and migration in the case of barrier effects, and have the potential to last for the duration of the operational phase of the Project. Displacement and barrier effects will begin as turbines are installed during the latter part of the construction period and will persist into the decommissioning period until turbines are removed. The primary cause of displacement from operational OWFs is considered to be visual cues due to the presence of operational turbines and other infrastructure.
- 504 Offshore ornithology receptors differ considerably in their sensitivity to anthropogenic disturbance in the marine environment (Fliessbach *et al.*, 2019; Furness *et al.*, 2013; Furness and Wade, 2012; Garthe and Hüppop, 2004; MMO, 2018), though uncertainty also exists surrounding displacement effects (Wade *et al.*, 2016). As OWFs are relatively new features in the marine



environment, there is limited robust empirical evidence regarding disturbance and displacement effects of the operational infrastructure in the long term, although the number of available studies is increasing. The most applicable evidence available will be utilised by the assessment.

- 505 Birds are considered to be most at risk from disturbance and displacement effects when they are resident in an area at any time of year, as opposed to birds on passage during migratory seasons. Birds that are resident in an area may regularly encounter and be displaced by an OWF, for example during daily commuting trips to foraging areas from nest sites. In this assessment, the effects of displacement and barrier effects on the key resident species are considered together. Masden *et al.*, (2010) suggested that the energetic costs of extra flight during breeding season foraging trips to avoid an operational OWF appear to be much less than those imposed by low food abundance or adverse weather, though they could be additive.
- 506 Birds on passage may encounter (and potentially be displaced from) a particular OWF only once during a given migration journey. The costs of oneoff avoidances during migration have been calculated to be relatively small, accounting for less than 2% of available fat reserves (Masden *et al.*, 2012, 2009; Speakman *et al.*, 2009). Therefore, the impacts on birds that only migrate through the site (including seabirds, waders and waterbirds on passage) are considered to be relatively small, though they will be considered in the assessment.

### Collison risk

507 Birds which are not displaced and fly through an OWF at the height of the rotating blades will be at risk of collision with operational wind turbine generators. Collisions are likely to result in direct mortality. Studies indicate that collisions do occur but are rare events (e.g. Tjørnløv *et al.*, 2021,; Skov *et al.*, 2018), hence assessment involves modelling the risk of collision for individual species.

#### Indirect effects

508 Indirect effects on offshore ornithology receptors may occur during the operational phase of the Project if there are impacts on prey species and/or their habitats. These effects include those resulting from the production of underwater noise (e.g. from the turning of the wind turbine generators), electromagnetic fields (EMF) and the generation of suspended sediments (e.g. due to scour or maintenance activities) that may alter the behaviour or availability of prey species. Underwater noise and EMF may cause fish and mobile invertebrates to avoid the operational area and also affect their



physiology and behaviour. Suspended sediments may cause fish and mobile invertebrates to avoid particular areas and may smother and hide immobile benthic prey. All of these indirect effects could result in less prey being available within the Project to foraging seabirds. Changes in fish and invertebrate communities due to changes in presence of hard substrate (resulting in colonisation by epifauna) may also occur, and changes in fishing activity could influence the communities present.

509 Potential effects on benthic invertebrates and fish will be assessed in their respective chapters, and the conclusions of those assessments will inform the assessment of indirect effects on offshore ornithology receptors.

### 8.6.6.3 Potential impacts during decommissioning

510 During decommissioning the potential impacts are anticipated to be similar to those described above for the construction phase.

### 8.6.6.4 Potential cumulative impacts

- 511 There may be potential for cumulative impacts to occur on offshore ornithology as a result of other activities. The Project wide approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 512 Offshore wind projects and other activities (such as oil and gas operations) relevant to the assessment of cumulative impacts on offshore ornithology will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.
- 513 Given the wide ranging nature of many seabird species the cumulative impact assessment of the Project with other windfarms and relevant developments will be an essential element of the EIA and HRA for the Project. The cumulative assessment will focus on cumulative displacement/barrier effects and collision risk due to the presence of offshore infrastructure when considered alongside other OWF projects.

### 8.6.6.5 Potential transboundary impacts

514 Given the level of proposed OWF development in the Irish Sea (including projects off the east coast of Ireland and the Isle of Man as well as UK Round 4 projects), and the fact that birds are highly mobile and migratory, there is potential for transboundary impacts especially regarding displacement/barrier effects and collision risk during the operation and maintenance phase. Any



potential transboundary effects that are identified will be assessed as per other cumulative impacts.

### 8.6.6.6 Summary of potential impacts

515 Table 8.22 outlines the effects which are proposed to be scoped into/out of the EIA. This may be refined through the Evidence Plan Process as additional information and data become available.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Direct disturbance and displacement due to work activity (presence and movements of vessels and other plant, lighting)	$\checkmark$	✓	$\checkmark$
Disturbance/displacement/barrier effect due to presence of turbines and other infrastructure	Х	✓	Х
Collision risk from operational wind turbine generators	Х	$\checkmark$	Х
Indirect effects through effects on prey species/habitats of prey species		✓	$\checkmark$
Cumulative impacts	$\checkmark$	$\checkmark$	$\checkmark$
Transboundary impacts	Х	$\checkmark$	Х

### Table 8.22 Summary of impacts relating to offshore ornithology

### 8.6.7 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined, and the PEIR, and ultimately the ES, are prepared. A number of mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation. To assess the efficacy of any mitigation measures, pre and post construction monitoring of seabirds may be required.
- 517 A key mitigation measure which may be considered is increasing the turbine air gap (i.e. the distance between the lower rotor blade tip and the sea



surface). This can have a marked effect in reducing the estimated collision risk for some species such as kittiwake and gannet, and to a lesser extent for large gull species.

518 It is also noted that there is ongoing strategic research and investigation into the behaviour of birds within and around OWFs. This includes studies aimed at providing further empirical evidence on collision rates and refining industry standard methods for estimating bird mortality from collisions; as well as understanding the mechanisms for and estimating the effects of bird displacement. Should any further findings of relevance to mitigation emerge during an appropriate timescale for the Project, these would also be considered.



# 8.7 Commercial fisheries

### 8.7.1 Introduction

- 519 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on commercial fisheries. This section should be read alongside the following chapters of this Scoping Report:
  - Section 8.2: Fish and Shellfish Ecology, which includes consideration of potential impacts on species of commercial importance
  - Section 8.8: Shipping and Navigation, which includes consideration of potential impacts on vessel routing and navigational safety (which includes commercial fishing vessels)
  - Section 8.11: Infrastructure and Other Users, which includes consideration of potential impacts on charter angling businesses

### 8.7.2 Study area

- 520 The windfarm site is located within the southern portion of the International Council for the Exploration of the Sea (ICES) Division 7a (Irish Sea) statistical area; within United Kingdom (UK) Exclusive Economic Zone (EEZ) waters. For the purpose of recording fisheries landings, ICES Division 7a is divided into statistical rectangles which are consistent across all Member States operating in the Irish Sea.
- 521 The windfarm site is located outside the 12 NM territorial seas boundary, within ICES rectangle 36E6<sup>9</sup>. The commercial fisheries Study Area for this scoping exercise is therefore defined as ICES rectangles 36E6, and is shown in Figures 8.7, 8.8, and 8.9.

### 8.7.3 Existing environment

### 8.7.3.1 Baseline data

522 An initial desk-based review of literature and data sources was undertaken to support this scoping exercise, as presented in Table 8.23. Table 8.23 also identifies additional sources of information that would be expected to inform

<sup>&</sup>lt;sup>9</sup> ICES standardise the division of sea areas to enable statistical analysis of data. Each ICES statistical rectangle is '30 min latitude by 1-degree longitude' in size (approximately 30 x 30 nautical miles). A number of rectangles are amalgamated to create ICES statistical areas.



the assessment in the Preliminary Environmental information Report (PEIR) and Environmental Statement (ES).

# Table 8.23 Key sources of data to inform the commercial fisheries assessment

Source	Summary	Coverage of study area
Landings statistics for the period 2016 to 2020. Sourced from the Marine Management Organisation (MMO) and the European Union Data Collection Framework (EU DCF). Note EU DCF data is only available up to 2016 by ICES rectangle.	Fisheries landings data for nationally registered fishing vessels landing to their home nation ports.	National dataset providing full coverage of the commercial fisheries study area
Vessel Monitoring System (VMS) data, for the period 2015-2019 Sourced from ICES (2017 data) and the MMO (2015-2019 data). Note that the most recent data (2017-2019) has been presented in this Scoping Report and is considered representative. Longer term datasets will be analysed within the PEIR and ES.	VMS data for fishing vessels greater than 12 or 15 m in length.	National dataset providing full coverage of the commercial fisheries study area.
Key species stock assessments. Sources includes ICES, the North Western Inshore Fisheries Conservation Authority (IFCA), Welsh Government and Bangor University. Data yet to be sourced, but will be used to inform the PEIR and ES.	Reports on the status of commercially fished species, which consider to what extent they are being exploited sustainably.	Coverage to be confirmed.



Source	Summary	Coverage of study area
Bangor University's Fisheries and Conservation Science Group	Bangor University provide fisheries support to the Isle of Man	Coverage of Isle of man territorial waters
Regional offshore wind farm PEIR and ES commercial fisheries assessments. Various sources.	Contextual information obtained from commercial fisheries impact assessment for other offshore wind farms located within and in proximity to the study area (e.g. Awel y Môr and Gwynt y Môr).	Partial overlap with the commercial fisheries study area.

- 523 It should be noted that the quantitative datasets identified in Table 8.23 may not capture all fishing activity in the commercial fisheries study area. For instance, the VMS datasets only covers vessels ≥12 m (ICES data) or ≥15 m (MMO data) in length. Note that UK vessels ≥12 m in length have VMS on board, however, to date, the MMO provide amalgamated VMS datasets for ≥15 m vessels only. In addition to VMS data, consultation with fisheries stakeholders and industry is expected to further inform assessment in the PEIR/ES. Consultation will be undertaken to seek to corroborate the findings of desk-based baseline data analysis and to provide insight into specific fishing grounds and activity of any vessels active in the area. Consultation will also be important to inform gear specifications for vessels active in the area, which will allow a full understanding of how different vessels and different gear configurations may be affected.
- 524 Variations and trends in commercial fisheries activity are an important aspect of the baseline assessment and is the principal reason for considering up to five years of key baseline data. Given the time periods considered in this scoping exercise (i.e., 2016 to 2020), existing baseline data captures potential changes in commercial fisheries activity resulting from the COVID-19 pandemic, notable through changes in fishing effort from 2019 to 2020. However, changes in fishing patterns resulting from the withdrawal of the UK from the EU would be expected in future data sets, which include data for 2021. Long term environmental and climatic changes may be expected to be detectable within the five year time series, but may benefit from longer-term analysis dependant on the target species. Inclusion of such longer term analysis will be informed by stakeholder consultation.



- 525 Following withdrawal, the UK and the EU have agreed to a Trade and Cooperation Agreement (TCA), applicable on a provisional basis from 1 January 2021. The TCA sets out fisheries rights and confirms that from 1 January 2021 and during a transition period until 30 June 2026, UK and EU vessels will continue to access respective Economic Exclusion Zone (EEZs), 12-2000 NM) to fish. In this period, EU vessels with historic access rights will also be able to fish in specified parts of UK waters between 6-12 NM.
- 526 The PEIR and ES will further consider likely changes to the future baseline, primarily associated with withdrawal from the EU, taking into account planned changes in quota allocation.

### 8.7.3.2 Baseline environment

- 527 Landings from the commercial fisheries Study Area (ICES statistical rectangle 36E6) by UK-registered vessels had an approximate average annual value of £2.29 million (based on five-years data from 2016 – 2020; MMO, 2021). The value of landings by foreign vessels is not accounted for in this total, though landings data indicates very limited foreign vessel activity (minimal landings by Irish vessels) (EU DCF, 2021).
- 528 Plate 9 shows the key species landed from the commercial fisheries Study Area by value; the proportion of value by vessel nationality and by species is shown. These landings statistics are published annually by the MMO and include vessels registered to the following UK administrations and British crown dependencies: England, Wales, Scotland, Northern Ireland, Isle of Man (IOM), Guernsey and Jersey. Commercial fishing vessels that are registered to the Isle of Man (IOM) are required to hold both IOM and UK fishing licences. The MMO iFISH database therefore provides commercial landing statistics for all vessels registered to UK administrations and crown dependencies catching from the specified ICES rectangles and is included in the data presented in this section.
- 529 Furthermore, for fisheries statistics by ICES rectangle, the data indicates the nation that vessel is registered to, rather than where it is landed for example queen scallop caught by an IOM registered vessel from ICES rectangle 36E6 may have been subsequently landed to England, Scotland, IOM etc.
- 530 Landings of shellfish species account for approximately 95% of total landings values across the 2016 to 2020 period. Landings data indicate that queen scallops *Aequipecten opercularis* and king scallops *Pecten maximus* are primarily landed by Scottish-registered dredgers of over 10m length; whelks *Buccinum undatum*, brown crab *Cancer pagurus* and lobster *Homarus gammarus* by primarily English-registered vessels deploying pots and traps;


and prawns *Nephrops norvegicus* by Northern Irish and English-registered otter trawlers; and brown shrimp *Crangon crangon* by English beam trawlers. Non-shellfish, primarily demersal species, are primarily landed by vessels registered in England using a variety of gear types, including fixed nets, trawls and gears using hooks.





Plate 9 Average annual value of landings from commercial fisheries study area by species and vessel nationality between 2016 and 2020. Source: MMO, 2021



- 531 Trends in the landed weight of key species from the commercial fisheries Study Area are shown in Plate 10. Notably, landings of queen scallop have declined significantly over the five-year study period. A spike in queen scallop landings is noted in 2016, at 3,500 tonnes landed from the commercial fisheries Study Area, compared to approximately 500 tonnes on average from 2017 to 2020. The queen scallop in 2016 were landed by over 10m Scottish vessels targeting ICES rectangle 36E6 consistently throughout the whole year, with peaks in February, March and August. Landings of scallop (including king and queen) are known to fluctuate in approximately 7-year cycles, with large vessel UK scallop dredgers operating around the entirety of the UK offshore waters. This may explain the peak in queen scallop landings, which will be explored further through stakeholder consultation. Also of note, landings of whelk steadily increased up to 2019, subsequently showing slight decline in 2020, which may be as a result of the COVID-19 pandemic.
- 532 In addition to landings data, VMS data from 2019 for UK-registered vessels (including crown dependencies) have also been obtained for the commercial fisheries Study Area. The VMS data indicates that fishing activity by vessels over 15m in length takes place throughout the commercial fisheries Study Area, with areas of relatively greater activity located outside of the windfarm site. Figure 8.7 indicates scallop dredging activity in the southern portion of the windfarm site. Figure 8.8 indicates that some potting by vessels over 15m in length occurs within the windfarm site although greater activity by the over 15m potting fleet is noted towards the west and northwest of the windfarm site. Figure 8.9 indicates that otter trawling activity is focused in the northern half of the commercial fisheries Study Area, outside of the windfarm site.
- 533 The VMS dataset does not include vessels less than 15m in length, which form a significant portion of the UK and crown dependency fleets. Figures 8.7 to 8.9 are therefore highly likely to under-represent the fishing (particularly potting) activity in the region and additional data (e.g. surveillance and landings data), together with stakeholder consultation will inform the assessment of impacts on fleets for the PEIR and ES stages.
- 534 In summary, the key fleets operating across the commercial fisheries Study Area include (in no particular order):
  - UK, predominantly Scottish, but also English, and Welsh scallop dredgers targeting queen and king scallop species
  - UK, predominantly English, but also Welsh and Jersey potting vessels targeting whelks, lobsters and brown crabs
  - UK, predominantly Northern Irish and English otter trawlers targeting Nephrops





Plate 10 Annual weight of landings from the commercial fisheries study area by species. Source: MMO, 2021.









#### 8.7.3.3 Designated sites

- 535 In order to protect particular features of designated sites, fisheries management mechanisms may be put in place. These mechanisms can include spatial closures, permit schemes, effort controls, vessel size and fishing gear restrictions and seasonal fishing restrictions. These mechanisms are implemented by the relevant Inshore Fisheries Conservation Authority (IFCA) in waters out to 6 NM and by the MMO in waters between 6 and 12 NM.
- 536 Within the designated sites that are in proximity to the windfarm site, spatial closures to protect designated site features have been established via IFCA byelaws that are relevant to fisheries activity within the regional study area. These include a reef area within Shell Flat and Lune Deep Special Area of Conservation (SAC), which is closed to bottom-towed fishing gear (including dredges, beam and otter trawls). Figure 8.10 presents the location of the Shell Flat and Lune Deep SAC, together with the closed area where bottom trawl fishing gear is prohibited as per North Western IFCA Byelaw 6.



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## 8.7.4 Approach to data collection

- 537 It is intended that during the EIA, acquisition and analysis of the baseline data sources listed in Section 8.7.3.1 is completed. Data analysis will then be corroborated and expanded upon by consultation with the fishing industry and other relevant stakeholders, including the following:
  - MMO
  - National Federation of Fishermen's Organisations (NFFO)
  - Welsh Fishermen's Association
  - Scottish Fishermen's Federation
  - Anglo-North Irish Fish Producers Organisation
  - Northern Ireland Fish Producers Organisation
  - Manx Fish Producers Organisation
  - Scallop Industry Consultation Group
  - North Western IFCA
  - Isle of Man Government
  - Local Fishermen's Associations and Producer Organisations
  - Any EU Member State representative organisations as identified during baseline data analysis
  - Individual fishermen as identified by the Company Fisheries Liaison Officer/other means
- 538 Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

## 8.7.5 Approach to impact assessment

- 539 Detailed analysis of baseline datasets (see Section 8.7.3.1) will be undertaken to characterise long-term (i.e. over several years) patterns in commercial fisheries activity across the commercial fisheries Study Area and predict potential impacts upon commercial fishing activities. Consultation with the commercial fishing industry will be undertaken to ground-truth available baseline data and gain further understanding of fishing activity by smaller vessels. Analysis of data and the results of consultation will provide an extended baseline characterisation of the commercial fisheries Study Area, which will underpin impact assessment.
- 540 The commercial fisheries impact assessment will follow the EIA methodology set out in Section 7. Specific to commercial fisheries, the following guidance documents will also be considered:



- Best Practice Guidance for Fishing Industry Financial and Economic Impact Assessments (United Kingdom Fisheries Economic Network [UKFEN] and Seafish, 2012)
- Fisheries Liaison with Offshore Wind and Wet Renewables group (FLOWW) Recommendations for Fisheries Liaison: Best Practice guidance for offshore renewable developers (FLOWW, 2014 and BERR, 2008)
- FLOWW Best Practice Guidance for Offshore Renewables Developments: Recommendations for Fisheries Disruption Settlements and Community Funds (FLOWW, 2015)
- Options and opportunities for marine fisheries mitigation associated with wind farms (Blyth-Skyrme, 2010a);
- Developing guidance on fisheries Cumulative Impact Assessment for wind farm developers (Blyth-Skyrme, 2010b);
- Cumulative impact assessment guidelines, guiding principles for cumulative impacts assessments in offshore wind farms (RenewableUK, 2013);
- Guidelines for data acquisition to support marine environmental assessments of offshore renewable energy projects. Contract report: ME5403 (Cefas, 2012);
- Fisheries Liaison Guidelines Issue 6 (UK Oil and Gas, 2015);
- Fishing and Submarine Cables Working Together (International Cable Protection Committee, 2009); and
- Offshore Wind Farms Guidance note for Environmental Impact Assessment in respect of Food and Environment Protection Act (FEPA) and Coast Protection Act (CPA) requirements (Centre for Environment, Fisheries and Aquaculture Science [CEFAS], Marine Consents and Environment Unit [MCEU], Department for Environment, Food and Rural Affairs [DEFRA] and Department of Trade and Industry [DTI], 2004)
- 541 Where relevant, impact assessment will be informed by the outcomes of the Fish and Shellfish Ecology and Shipping and Navigation assessments.
- 542 Impacts will be assessed for each relevant fleet/fishery active in the commercial fisheries Study Area.
- 543 The assessment for commercial fisheries will consider the Project Design Envelope (PDE, following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a topic specific and **receptor led realistic 'worst case scenario' upon which the assessment will be** made. The worst case scenario will be outlined in the PEIR.



## 8.7.6 Potential impacts

A range of potential impacts on commercial fisheries have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

### 8.7.6.1 Potential impacts during construction

- 545 The following potential impacts have been identified as relevant to the construction phase of the Project.
  - Reduction in access to, or exclusion from established fishing grounds
  - Displacement leading to gear conflict and increased fishing pressure on adjacent grounds
  - Displacement or disruption of commercially important fish and shellfish resources
  - Increased vessel traffic associated with the Project within fishing grounds leading to interference with fishing activity
  - Additional steaming to alternative fishing grounds for vessels that would otherwise fish within the windfarm site

#### Reduction in access to, or exclusion from established fishing grounds

546 Installation activities and physical presence of constructed infrastructure may lead to reduction in access to, or exclusion from established fishing grounds. There is potential for some loss of fishing opportunities over the construction period, though any effect is expected to be localised, and the operational range of relevant fleets will not typically be limited to the windfarm site.

## Displacement leading to gear conflict and increased fishing pressure on adjacent grounds

547 Fishing activity may be displaced from the windfarm site, leading to gear conflict and increased fishing pressure on adjacent grounds. there is potential for displacement of fishing activity, though any effect is expected to be localised, and the operational range of relevant fleets will not typically be limited to the windfarm site.

## Displacement or disruption of commercially important fish and shellfish resources

548 Construction activities may lead to displacement or disruption of commercially important fish and shellfish resources. Assessment will be informed by the outcomes of the Fish and Shellfish Ecology impact assessment (see Section



8.2) and it will be assumed that commercial fisheries will be affected as a result of any loss of resources. The conclusions presented in the Fish and Shellfish Ecology impact assessment regarding impact significance will be considered in determining the magnitude of impact on commercial fisheries.

## Increased vessel traffic associated with the Project within fishing grounds leading to interference with fishing activity

549 Movement of vessels associated with the Project may add to the existing volume of marine traffic in the area, leading to interference with fishing activity. The assessment will be informed by the outcomes of the Shipping and Navigation impact assessment and the conclusions presented in the Shipping and Navigation impact assessment will be considered in determining the magnitude of impact on commercial fisheries.

## Additional steaming time to alternative fishing grounds for vessels that would otherwise fish within the windfarm site

550 This effect will be localised to safety zones and construction activities and therefore limited deviations to steaming routes are expected. Assessment will be informed by consultation with the local fishing industry as to the nature and extent of alternative grounds and associated additional steaming requirements.

## 8.7.6.2 Potential impacts during operation and maintenance

- 551 The potential impacts identified as relevant to the operation and maintenance phase of the Project are as per those identified for the construction phase, with the addition of the potential for gear snagging.
  - Reduction in access to, or exclusion from established fishing grounds
  - Displacement leading to gear conflict and increased fishing pressure on adjacent grounds
  - Displacement or disruption of commercially important fish and shellfish resources
  - Increased vessel traffic associated with the Project within fishing grounds leading to interference with fishing activity
  - Additional steaming to alternative fishing grounds for vessels that would otherwise fish within the windfarm site

## Reduction in access to, or exclusion from established fishing grounds

552 Operation and maintenance activities and physical presence of constructed infrastructure may lead to reduction in access to, or exclusion from established fishing grounds. It is assumed that fishing can resume to a degree within the windfarm site when the Project is operational. The effect will be long-term but



localised, and the operational range of relevant fleets will not typically be limited to the windfarm site.

## Displacement leading to gear conflict and increased fishing pressure on adjacent grounds

553 Fishing activity may be displaced from the windfarm site, leading to gear conflict and increased fishing pressure on adjacent grounds, during operation and maintenance. It is assumed that fishing can resume to a degree within the windfarm site when the Project is operational. The effect will be long-term but localised, and the operational range of relevant fleets will not typically be limited to the windfarm site.

### Displacement or disruption of commercially important fish and shellfish resources

554 Operation and maintenance activities may lead to displacement or disruption of commercially important fish and shellfish resources. Assessment will be informed by the outcomes of the Fish and Shellfish Ecology impact assessment (see Section 8.24) and it will be assumed that commercial fisheries will be affected as a result of any loss of resources. The conclusions presented in the Fish and Shellfish Ecology impact assessment regarding impact significance will be taken into account in determining the magnitude of impact on commercial fisheries.

# Increased vessel traffic associated with the Project within fishing grounds leading to interference with fishing activity

555 Movement of vessels associated with the operation and maintenance of the Project may add to the existing volume of marine traffic in the area, leading to interference with fishing activity. The assessment will be informed by the outcomes of the Shipping and Navigation impact assessment; the conclusions presented in the Shipping and Navigation impact assessment will be considered in determining the magnitude of impact on commercial fisheries.

## Physical presence of infrastructure leading to gear snagging

556 Standard industry practice and protocol in the design and construction of the offshore windfarm (e.g. seabed infrastructure will be buried where practicable and/or marked on nautical charts) will minimise the risk of gear snagging, but it remains likely to be an area of industry concern. This assessment will consider the loss or damage to fishing gear leading to reduced economic performance during operation and maintenance. Safety aspects associated with this impact, including potential loss of life due to potential snagging risk, will be assessed within the Shipping and Navigation impact assessment.



## Additional steaming to alternative fishing grounds for vessels that would otherwise fish within the windfarm site

557 This effect will be localised to safety zones and installed structures and therefore limited deviations to steaming routes are expected. The assessment will be informed by consultation with the local fishing industry as to the nature and extent of alternative grounds and associated additional steaming requirements.

### 8.7.6.3 Potential impacts during decommissioning

558 The potential impacts identified as relevant to the decommissioning phase of the Project are as per or similar to those identified for the construction phase, with the addition of the potential for gear snagging any infrastructure left in situ.

### 8.7.6.4 Potential cumulative impacts

- 559 There may be potential for cumulative impacts to occur on commercial fisheries as a result of other activities in the marine environment. The approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 560 Offshore wind projects and other activities relevant to the assessment of cumulative impacts on commercial fisheries will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.
- 561 For the purposes of cumulative impact assessment, it will be assumed that already-operational offshore wind farms and active licensed activities constitute part of the existing baseline environment, as commercial fisheries would already be adapted to them and any effect they might have had will be reflected in the baseline characterisation undertaken to inform impact assessment.
- 562 The likely scope of other offshore wind projects and other activities to be included in cumulative impact assessment is set out immediately below, though this will be confirmed by the aforementioned screening exercise.
- 563 Offshore wind: Given the presence of several other offshore wind development within the eastern Irish Sea, there is the potential for small impacts associated with the Project to be part of a more significant cumulative



impact from multiple offshore wind farm developments in the Irish Sea. The cumulative impact assessment will consider other offshore wind farm projects across the region and the key cumulative impacts are expected to result from loss or restricted access to established fishing grounds and displacement of fishing activity.

564 Other activities: There is the potential for other activities occurring in the region surrounding the Project to create cumulative impacts; these include aggregate dredging activity, oil and gas activity (including decommissioning of existing platforms) and infrastructure, and subsea cabling. As for offshore wind projects, the key cumulative impacts are expected to result from loss or restricted access to established fishing grounds and displacement of fishing activity.

### 8.7.6.5 Potential transboundary impacts

565 Baseline data indicates limited foreign fishing fleet activity. Consultation with stakeholders in other relevant Member States, and data gathered from other relevant Member States, will inform the scope of any future transboundary impact assessment within the EIA.

### 8.7.6.6 Summary of potential impacts

566 Table 8.24 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Reduction in access to, or exclusion from established fishing grounds	$\checkmark$	$\checkmark$	$\checkmark$
Displacement leading to gear conflict and increased fishing pressure on adjacent grounds	$\checkmark$	$\checkmark$	$\checkmark$
Displacement or disruption of commercially	$\checkmark$	$\checkmark$	$\checkmark$

## Table 8.24 Summary of impacts relating to commercial fisheries.



Potential Impact	Construction	Operation and maintenance	Decommissioning
important fish and shellfish resources			
Increased vessel traffic associated with the Project within fishing grounds leading to interference with fishing activity	$\checkmark$	~	$\checkmark$
Physical presence infrastructure leading to gear snagging	Х	~	✓
Additional steaming to alternative fishing grounds	$\checkmark$	$\checkmark$	$\checkmark$
Cumulative impacts	✓	✓	$\checkmark$
Transboundary impacts	✓	✓	✓

## 8.7.7 Potential mitigation measures

- 567 As part of the design process for the Project a number of embedded measures are proposed to reduce the potential for impacts on commercial fisheries. Consultation with the commercial fishing industry will be undertaken to discuss and agree potential mitigation measures where relevant.
- 568 Measures adopted as part of the Project will include:
  - The Applicant is committed to ongoing liaison with fishermen throughout all stages of the Project, based upon FLOWW (2014, 2015) guidance and the following:
    - Appointment of a company Fisheries Liaison Officer (FLO) to maintain effective communications between the project and fishermen
    - Appropriate liaison with relevant fishing interests to ensure that they are fully informed of development planning and any offshore activities and works
    - Timely issue of notifications including Notice to Mariners (NtMs), Kingfisher Bulletin notifications and other navigational warnings to the



fishing community to provide advance warning of project activities and associated Safety Zones and advisory safety distances

- Development, prior to construction, of a Fisheries Liaison and Coexistence Plan (FLCP), setting out in detail the planned approach to fisheries liaison and means of delivering any other relevant mitigation measures. It is intended that a draft of this plan be submitted at the point of consent application
- The Applicant is committed to marking and lighting the project in accordance with relevant industry guidance and as advised by relevant stakeholders including the Maritime and Coastguard Agency (MCA), Civil Aviation Authority (CAA) and Trinity House. The Applicant will also ensure the project is adequately marked on nautical charts
- The Applicant will ensure that any objects dropped on the seabed during works associated with the project are reported and that objects are recovered where they pose a hazard to other marine users and where recovery is possible
- Where practicable, cable burial will be the preferred means of cable protection
- 569 The Applicant is committed to implementing these measures (noting they may evolve over the development process as the EIA progresses and in response to consultation), and also various standard sectoral practices and procedures. It is therefore considered that these measures are inherently part of the design of the Project.
- 570 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process.



## 8.8 Shipping and navigation

## 8.8.1 Introduction

- 571 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on shipping and navigation. Shipping and navigation interfaces with several other topics and as such, it should be considered alongside the following chapters:
  - Section 8.7: Commercial Fisheries, which includes consideration of potential impacts on commercial fisheries
  - Section 8.10: Civil and Military Aviation, which includes consideration of potential aviation navigation
  - Section 8.11: Infrastructure and Other Users, which includes consideration of potential impacts on other marine users such as existing oil and gas infrastructure and other offshore windfarms.

## 8.8.2 Study area

572 The shipping and navigation Study Area, as depicted in Figure 8.11 is ten nautical miles (nm) around the windfarm site.



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## 8.8.3 Existing environment

- 573 The windfarm site is located in the Irish Sea in water depths of 19 40m. The closest distance from the windfarm site to shore is 30km (approximately 16nm). A full description of the Project is located in Section 6.
- 574 Key ports with greater than 1,000 vessel arrivals per year and with primary route approaches passing through or in proximity to the shipping and navigation Study Area are shown in Table 8.25.

## Table 8.25 Key ports in proximity to the shipping and navigation Study Area

Port	Approximate distance from windfarm site(nm)	Total port ship arrivals (2020) Source: Transport for London (TfL)
Heysham	25	2,008
Liverpool	28	5,899
Douglas	33	Data not available
Manchester	>40	1,540
Holyhead	>40	2,811

## 8.8.3.1 Navigational Features

- 575 No International Maritime Organisation (IMO) traffic schemes are present within the shipping and navigation Study Area. The closest Traffic Separation Scheme (TSS), the Liverpool TSS, is 12nm south of the windfarm site boundary, approximately 0.5nm south of the shipping and navigation Study Area. No other TSS are in close proximity, with the Off Skerries TSS >22nm south west of the shipping and navigation Study Area. It is noted, however, that commercial vessels route between the Off Skerries TSS and Liverpool TSS to the south of the shipping and navigation Study Area.
- 576 There are no military Practice and Exercise Areas (PEXA) within the shipping and navigation Study Area, the nearest of which is located approximately 15nm to the north of the windfarm site.
- 577 There is one aggregate production licence area within the shipping and navigation Study Area, the Liverpool Bay Aggregate Production Area operated by Westminster Gravels Ltd. The licence area is located approximately 5nm south of the windfarm site.
- 578 There are no active disposal sites within the windfarm site. Further information is provided in Section 8.11.3.4.



- 579 There are oil and gas wells and infrastructure within and in proximity to the shipping and navigation Study Area. Further information is provided in Section 8.11.3.1.
- 580 The sea station for boarding and disembarking of pilots from and to pilot boats for commercial vessels on route to and from the Port of Liverpool is the Liverpool Bar Station in vicinity of the Bar Buoy. In poor weather or at the request of the Master, boarding may also occur at Lynas Station off Point Lynas, Anglesey.
- 581 The nearest Royal National Lifeboat Institution (RNLI) lifeboat stations are Blackpool and Lytham St Annes Lifeboat Stations. It is noted that the RNLI stations which host offshore capable lifeboats (smaller C and D class boats) are unlikely to operate out to the Project windfarm site.

### 8.8.3.2 Vessel Traffic

- 582 The primary data source for the analysis of vessel traffic is AIS data, an automatic vessel tracking system for the monitoring of vessel movements worldwide. The International Maritime Organization's (IMO) International Convention for the Safety of Life at Sea (SOLAS) requires AIS to be fitted aboard international voyaging ships with 300 or more gross tonnage (GT), and all passenger ships regardless of size.
- 583 Commercial cargo and tanker AIS vessels tracks are shown in Figure 8.12. A number of shipping routes pass through the shipping and navigation Study Area. These are comprised primarily of vessels routeing to/from Dublin, Warrenpoint, Belfast and the Isle of Man to/from Heysham and Liverpool (Manchester).
- Passage Plans are required for commercial vessels through either international resolution (IMO Resolution A.893(21)) for international shipping or national legislation for domestic commercial vessels. Passage plans are developed prior to a vessel commencing a passage and are detailed descriptions of a vessels route from start to finish including the intended route of the vessel (indicating positions of waypoints), key navigational features and hazards, and alternative routes options in the event of a change of plan is needed (either for operational or safety reasons).
- 585 Consultation was undertaken with key ferry companies operating in the vicinity of the site, which included the Isle of Man Steam Packet Company, Sea Truck and Stena Line. Through consultation, each ferry company provided their passage plans for their ferry routes that transit closest to the site (see Figure 8.13).



- As can be seen from the analysis, one ferry route operates through the site Stena Line Birkenhead to Belfast (North Route) and another route operates adjacent to the site – Isle of Man Steam Packet Company Birkenhead to Douglas. The Stena Line Birkenhead to Belfast route passes either to the north or south of the Isle of Man. When passing to the north, there are two possible routes - an inshore route that passes through the site and an offshore route that passes to the west of the site.
- 587 Whilst passage plan routes provide the detail of a planned passage, including waypoints a vessel will navigate to, it should be noted that tracks of vessels may deviate from the routes and waypoints for a number of different reasons, such as weather (vessel tracks may be offset by wind causing the vessel to navigate off the centre line of an intended route) and presence of other vessel traffic (e.g. vessels engaged in fishing in a particular area, or other commercial vessel navigating in the area).
- 588 The Automatic Information System (AIS) tracks of 'other' vessels, including port services vessels, dredgers, high-speed craft, Search and Rescue (SAR) and law enforcement vessels are shown in Figure 8.16. Vessels of this category within the shipping and navigation Study Area are primarily associated with the offshore windfarms located to the north, and oil and gas infrastructure.
- 589 The tracks of AIS carrying fishing vessels are shown in Figure 8.14 alongside Marine Management Organisation (MMO) Vessel Monitoring Systems (VMS) fishing effort data. Few AIS carrying fishing vessel transits are noted within the shipping and navigation Study Area. VMS fishing effort data indicates moderate fishing intensity within the shipping and navigation Study Area with the major commercial fishing areas located to the west and south west of the Isle of Man. Full RADAR traffic surveys will be undertaken to inform further assessments and to effectively map all (including non-AIS carrying) fishing vessel activity. Further information is contained in Section 8.8.
- 590 Recreational vessel transits of AIS carrying vessels are shown in Figure 8.15 overlaid on Royal Yachting Association (RYA) Coastal Atlas of recreational boating intensity data. Recreational vessel activity is greatest to the south of the windfarm site due to vessels navigating to/from clubs and marinas within the River Wyre and the Walney Channel. Full RADAR traffic surveys will be undertaken to inform further assessments to effectively map all, including non-AIS carrying, recreational vessel activity.



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### 8.8.3.3 Maritime Incidents

591 Royal National Lifeboat Institute (RNLI) data between 2008 and 2020 shows that one callout occurred within the windfarm site, a mechanical failure of a sailing vessel in 2011.

## 8.8.4 Approach to data collection

592 The data sources outlined in Table 8.26 have been analysed to establish the shipping and navigation baseline to inform the Scoping Report. It is intended that during the EIA, full analysis of the baseline sources (desk based) listed in Table 8.26 is completed.

Source	Duration	Description
UK Hydrographic Office (UKHO) Admiralty Charts No: 2010,1981,1320.	2020	Denoting natural and man-made features of significance to shipping and navigation
AIS Data	2017	Most recently available open source AIS data including all large commercial vessels (including passenger vessels), large fishing vessels and some recreational vessels allowing preliminary review of primary vessel routes. A further 28-day survey covering seasonal variations will be collected in 2022 to inform future assessments.
RNLI Call-out Data	2008 to 2020	All RNLI call outs, for any purpose, within the study area.
RYA UK Coastal Atlas of Recreational Boating	Summer 2014 and summer 2017	RYA heat map of AIS derived data including; general boating areas, clubs, marinas and training centres.
Transport for London (TfL) UK Port Ship Arrivals (Data derived from Lloyds List Intelligence / Maritime and Coastguard Agency)	2009 - 2020	UK wide port arrivals by cargo vessels (including passenger vessels)
MMO VMS data	2019	UK fishing monitoring data utilised by environmental and regulatory organisations to monitor commercial fishing vessel activities. Displayed by

Table 8.26 Data sources to inform the shipping and navigation assessment



Source	Duration	Description
		fishing effort per International Council for the Exploration of the Sea (ICES) rectangles.

- In addition to the data sources outlined in Table 8.26 up to date AIS, RADAR and visual survey data will be acquired via two 14-day surveys (totally 28days) survey to be undertaken in February 2022 and summer 2022 reflecting seasonal traffic variations. Survey approach and timings will be agreed in consultation with the Maritime and Coastguard Agency (MCA) in accordance with Marine Guidance Note (MGN) 654 to inform the EIA. The survey will be undertaken as two separate 14-day surveys, one in winter and one in summer to capture seasonal traffic variations. The RADAR and visual survey data will be utilised particularly to supplement the fishing and recreational vessel datasets, where reliance on AIS alone may underrepresent small vessel activities.
- 594 Marine Accident Investigation Branch (MAIB) incident data will additionally be reviewed to inform the EIA.
- 595 Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

## 8.8.5 Approach to impact assessment

- 596 The approach to assessment for shipping and navigation will be agreed with the MCA. A Navigation Risk Assessment (NRA) will be undertaken to inform the EIA process. The key guidance document that will be considered within the NRA will be MGN 654. The NRA will be undertaken in accordance with IMO Formal Safety Assessment (FSA) methodology (2018) and with due regard of **the MCA's Methodology for Assessing Marine Navigational Safety (2021) as** required by the MCA, to inform impact identification within the Preliminary Environmental Information Report (PEIR) and Environmental Statement (ES). The NRA will additionally identify mitigation measures aimed at reducing any unacceptable hazards to As Low As Reasonably Practicable (ALARP).
- 597 The NRA will be informed by stakeholder consultation, lessons learnt from other offshore windfarm projects, baseline data (including vessel traffic surveys, Section 8.8.4) and quantitative modelling to identify and assess key hazards.



## 8.8.6 Potential impacts

- 598 In line with regulations the EIA will consider impacts where there is a likely significant impact. The following section identifies effect-receptor pathways that may potentially lead to a significant impact. Where it is assessed that an effect-receptor pathway will not lead to a significant impact, a recommendation may be made for the impact be scoped out from assessment at EIA, ensuring a proportionate EIA approach.
- 599 Receptors are identified in Section 8.8.3.2 and include commercial vessels (cargo, tanker and passenger vessels, including ferries and cruise ships), fishing vessels (commercial and recreational), port and offshore services vessels (associated with the offshore industry), dredgers, high-speed craft, SAR vessels, law enforcement vessels, recreational vessels and vessels associated with the Project. The approach to the impact assessment and potential impacts will be discussed with relevant shipping and navigation consultees as the EIA is developed.

## 8.8.6.1 Potential impacts during construction

- 600 The primary impacts scoped in for further assessment at EIA during the construction phase are:
  - Impact on collision risk (third-party vessel to third-party vessel/third-party vessel to construction vessel)
  - Impact on contact (allision) risk (stationary project vessel or project infrastructure)
  - Impacts on commercial vessel routeing (including poor weather routeing)
  - Impact on anchor/fishing gear snagging risk
  - Impact on SAR
  - Impact on radar, communications and vessel navigation equipment
- 601 No identified shipping and navigation impacts are proposed to be scoped out during the construction phase.

#### Impact on collision and allision risk

602 Due to presence of Project infrastructure and vessel traffic associated with construction activities, there is potential for increased collision risk between both third party vessels and between third-party and project vessels. Contact (allision) risk with Project infrastructure, partially constructed structures or stationary vessels engaged in construction activities may also increase.



#### Impacts on commercial vessel routeing (including poor weather routeing)

603 The presence of the structures and construction safety zones may additionally impact existing vessel routeing including commercial shipping routes and potentially poor weather routeing (Figure 8.12 and Figure 8.13) and access to other marine infrastructure, for example oil and gas assets, potentially requiring deviations and altering transit times.

#### Impact on anchor/fishing gear snagging risk

604 The installation of cables/partially protected cables during construction may increase anchor and fishing gear snagging risk.

#### Impact on SAR

605 SAR emergency response capabilities may be impacted if adequate consideration is not given to the turbine layout. Turbine layouts must be designed to ensure safe transit of vessels (and aircraft) with consideration of multiple lines of orientation ensuring lines of sight are maintained in accordance with MGN 654 requirements. It should also be noted that as turbine design and size develop larger turbines are more widely spaced than turbines within existing windfarms. Structures and partially constructed structures should be appropriately marked as directed by Trinity House. Structure alignment in straight rows is preferred for the purposes of SAR.

#### Impact on radar, communications and vessel navigation equipment

606 Presence of the offshore infrastructure and construction vessels may impact on vessel radar, communications and navigation equipment.

#### 8.8.6.2 Potential impacts during operation and maintenance

- 607 The primary impacts scoped in for further assessment at EIA during the operational phase are:
  - Impact on collision risk (third-party vessel to third-party vessel/third-party vessel to maintenance vessel)
  - Impact on contact (allision) risk (stationary project vessel or project infrastructure)
  - Impacts on commercial vessel routeing (including poor weather routeing)
  - Impact on anchor/fishing gear snagging risk
  - Impact on SAR
  - Impact on radar, communications and vessel navigation equipment
- 608 No identified shipping and navigation impacts are proposed to be scoped out during the operations and maintenance phase.



Impact on collision and allision risk and commercial vessel routeing (including poor weather routeing)

609 Impacts to shipping and navigation during the operation and maintenance phase may result from the presence of Project infrastructure and vessel traffic associated with maintenance activities potentially increasing collision risk between third party vessels, and third party and project vessels. The impact to contact (allision) risk may increase due to the presence of Project infrastructure and stationary vessels carrying out maintenance works. The presence of the structures and any safety zones (if required) may impact existing vessel routeing including commercial shipping routes and poor weather routeing (Figure 8.12 and Figure 8.13) and access to other marine infrastructure, for example oil and gas assets, potentially requiring deviations and altering transit times.

#### Impact on anchor/fishing gear snagging risk

610 Inter-array cables may increase impacts associated with anchor and fishing gear snagging and reduce the navigable depth in the event that adequate burial cannot be achieved.

#### Impact on SAR and radar, communications and vessel navigation equipment

611 Turbine layouts must be designed to ensure safe transit of SAR vessels (and aircraft) with consideration of multiple lines of orientation ensuring lines of sight are maintained in accordance with MGN 654 requirements. Additionally, the presence of the structures could impact on vessel radar, communications and navigation equipment.

#### 8.8.6.3 Potential impacts during decommissioning

612 The potential impacts during decommissioning are anticipated to be similar to those described above for the construction phase although certain impacts will likely be reduced owing to experience of navigating in vicinity of the Project and along newly established routes where deviation was required.

#### 8.8.6.4 Potential cumulative impacts

- 613 There may be potential for cumulative impacts to occur on shipping and navigation as a result of other activities (such as oil and gas operations). The project wide approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 614 The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are



highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.

- 615 The Cumulative Impact Assessment (CIA) will consider the potential for significant cumulative impacts to arise as a result of the construction, operation and decommissioning of the Project in the context of other developments that are existing, consented, or at application stage. These will be agreed in advance with relevant stakeholders. Existing developments form part of the baseline conditions.
- 616 Projects to be considered within the cumulative assessment may include:
  - Other wind farm developments (which are not operational)
  - Marine renewable energy developments, including the Project transmission assets
  - Aggregate extraction and dredging licences
  - Oil and gas platforms
  - Potential port/harbour developments
- 617 The primary impacts for CIA assessment at EIA are likely to include:
  - Impact on collision risk
  - Impact on contact (allision) risk
  - Impacts on commercial vessel routeing (including poor weather routeing)
- 618 Localised impacts of potential snagging risk (for example, those associated with the presence of the inter-array cables) are scoped out of the CIA as their impacts are of limited spatial influence.

## 8.8.6.5 Potential transboundary impacts

619 Given the international nature of shipping and navigation transboundary effects are possible. Commercial vessels on route to/from Dublin and Warrenpoint to/from Heysham and Liverpool transit through the study area. Further, there is a significant level of marine development being undertaken or planned in the Irish Sea that could cumulatively impact upon international routes. Consultation with stakeholders including commercial vessel operators will further inform the scope of the EIA transboundary assessment.

## 8.8.6.6 Summary of potential impacts

620 Table 8.27 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.



## Table 8.27 Summary of impacts relating to shipping and navigation

Potential Impact	Construction	Operation and maintenance	Decommissioning
Impact on collision (third party to third party or third party to project vessel) risk	~	~	~
Impact on contact (allision) risk	√	✓	✓
Impact on vessel routeing	$\checkmark$	$\checkmark$	$\checkmark$
Impact on snagging risk	$\checkmark$	$\checkmark$	$\checkmark$
Impact on SAR	$\checkmark$	✓	√
Impact on marine navigation equipment	$\checkmark$	$\checkmark$	$\checkmark$
Cumulative impact on collision risk (third party to third party or third party to project vessel)	$\checkmark$	$\checkmark$	✓
Cumulative impact on contact (allision) risk	~	$\checkmark$	✓
Cumulative impact on vessel routeing	√	✓	✓
Cumulative impact on snagging risk	Х	Х	Х
Cumulative impact on marine navigation equipment and SAR	X	X	Х
Transboundary impacts	$\checkmark$	$\checkmark$	$\checkmark$



## 8.8.7 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the PEIR, and ultimately the ES, are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 622 Examples of mitigation measures which should be considered include:
  - Compliance with applicable national and international maritime law (mandatory legal requirement) including COLREGS (IMO, 1972), SOLAS (IMO, 1974) and MGN 654
  - Appropriate lighting and marking agreed in consultation with Trinity House, MCA, and the Civil Aviation Authority (CAA) with consideration of IALA O-139 (IALA, 2013)
  - Development of an Aid to Navigation (AtoN) Management Plan covering the construction phase secured through the Development Consent Order (DCO) and Deemed Marine Licence (DML) conditions
  - Application for safety zones during the construction phase and during major maintenance
  - Marine co-ordination and agreement of operational procedures for Project vessels transiting to and from site
  - Layout agreement post-consent in consultation with the MCA with consideration of MGN 654 SAR requirements
  - Promulgation of information, for example, via Notice to Mariners (NtM) providing advance warning of project activities and vessel movements to stakeholders
  - Development of an Emergency Response Cooperation Plan (ERCoP) postconsent in consultation with the MCA
  - Update of navigational charts including the windfarm area and cables prior to construction
  - Cable burial / cable burial risk assessment (to be produced post-consent) and periodic monitoring to ensure under keel clearance and burial/protection remains adequate to reduce snagging risk to anchors and fishing gear
  - Agreement of construction and post-construction monitoring arrangements with the MCA


- 623 The Applicant is committed to implementing these measures (noting they may evolve over the development process as the EIA progresses and in response to consultation), and also various standard sectoral practices and procedures. It is therefore considered that these measures are inherently part of the design of the Project.
- 624 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process.



## 8.9 Marine archaeology and cultural heritage

### 8.9.1 Introduction

625 This section considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on marine archaeological and cultural heritage receptors.

### 8.9.2 Study area

626 The existing baseline is described below considering both the near-field (within the windfarm site) and far-field (beyond the windfarm site as well as across the wider regional (seabed (Irish Sea)) environment. Together, this comprises the marine archaeology and cultural heritage Study Area, as shown on Figure 8.17.

### 8.9.3 Existing environment

- 627 An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.
- The marine archaeology and cultural heritage Study Area is characterised by its proximity to major shipping lanes around Liverpool Bay and the west coast of the UK mainland. The area of Liverpool Bay was largely all above water during the Palaeolithic period and is known to have been characterised by a landscape of open tundra and floodplains cut by numerous watercourses draining from the surrounding highlands into large shallow lakes (Fitch and Gaffney, 2011).
- 629 The post glacial environment was cold and dry, while some areas of ice may still have survived. The large floodplains would have supported grazing animals, such as the prehistoric giant elk *Megaloceros*. The area would have supported occupation and exploitation by early hominins (Dyfed Archaeological Trust, 2018).
- 630 It has been noted most of the offshore area in the Irish Sea is formed of Devensian glacial till covered in tens of metres of marine deposits (Fleming, 2005). However, the palaeoenvironmental analysis of boreholes undertaken c.30km east of the former proposed Rhiannon Windfarm (which was not ultimately taken forward as a development project), and in proximity to the Project windfarm site, recovered pollen sequences relating to the upper Palaeolithic (c. 34,000 BP (Before Present), an archaeologically important period). This suggests that isolated pockets of material from this date could survive in the Array Area site (Wessex Archaeology, 2011).



- 631 Palaeographic research of the Irish Sea and Liverpool Bay area has shown that the windfarm site is associated with shallower bathymetry than further west in the Irish Sea (Fitch and Gaffney, 2011). Additionally, the windfarm site is in proximity to the general position of the Mesolithic coastline dating to c.10,000 BP (Fitch and Gaffney, 2011). This area is more likely to contain submerged and buried coastal peaty sediments of higher archaeological potential. The potential for encountering preserved artefacts and archaeological material in general in the east of the Irish Sea and Liverpool Bay is also significantly higher. Finds of this nature could be of high archaeological importance.
- Evidence of the Mesolithic in the Irish Sea and Liverpool Sea area and coastal regions comes from several sites along the coast including at Greasby, Irby, Holyoake, New Brighton, Heysham Head occupation site and Formby Point where over 145 footprints of humans and animal have been identified (Bailey et. al., 2020). Similarly, a human skeleton was located beneath peats in the Liverpool Bay area and radiocarbon-dated between 7,500 and 7,000 cal BP (calibrated years BP) (Bailey et. al., 2020).
- 633 By the Neolithic period, the Irish Sea and Liverpool Bay area had become inundated, with sea-levels around the UK having risen to a level approximate to their current position. As such, evidence from the Neolithic onwards is likely to be of an increasingly maritime nature. Examples of Neolithic log boats have been recorded in the UK and Ireland. Additionally, several Neolithic sites have been identified in the coastal regions at Oxton and Neston.
- Liverpool, to the southeast of the marine archaeology and cultural heritage Study Area, was a major trading hub to Europe, North America and the West Indies following the expansion of the British Empire. It was a principal location for shipbuilding, sugar refining, the coal industry and the slave trade. As such, there is potential for vessels associated with this to be present within the marine archaeology and cultural heritage Study Area.
- 635 Similarly, a large number of vessels and aircraft were lost during both World Wars with remains possibly present within the marine archaeology and cultural heritage Study Area.
- 636 Within the marine archaeology and cultural heritage Study Area there are no nationally important wrecks protected under the Protection of Wrecks Act 1973. Likewise, there are no known wrecks or aviation crash sites protected under the Protection of Military Remains Act 1986.
- 637 Within the windfarm site there are a total of 3 UKHO records, as shown in Figure 8.17 and summarised below:



- One 'dead' wreck
- Two records described as 'foul ground'
- 638 Dead wrecks are defined as wrecks that have not been detected by repeated surveys, so are therefore considered not to exist. Although classified as dead, the potential for fragmentary or buried remains to exist at the latter recorded locations cannot be discounted. This may be because they have become dispersed or buried over time, and have therefore not been seen in survey data, possibly due to changes in sediment cover or degradation of remains. As such, they are retained archaeologically.
- 639 The highest concentrations of UK Hydrological Office (UKHO) records are towards the coasts of Fleetwood, Crosby, and Middleton. There is also potential for previously unrecorded wrecks, wreck remains, and aircraft remains to be present within the marine archaeology and cultural heritage Study Area.
- 640 The potential receptors that may be present within the marine archaeology and cultural heritage Study Area are summarised as:
  - Palaeolandscape features and sub-seabed deposits of palaeoenvironmental interest
  - Prehistoric occupation sites
  - Wreck and aviation remains.



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## 8.9.4 Approach to data collection

#### 8.9.4.1 Data sources

641 The data sources that will be accessed to characterise the existing historic environment with respect to marine archaeology and cultural heritage are set out in Table 8.28 below.

# Table 8.28 Data sources to inform marine archaeology and cultural heritage assessment

Data source	Data contents
UKHO	Records of wrecks and obstructions data including 'dead' and salvaged wrecks that are no longer charted as navigational hazards.
British Geological Survey (BGS)	Historic borehole logs and the wider geological background for the region.
National Historic Seascape Characterisation	GIS data and character texts for the Historic Seascape Character (HSC) of coastal and marine areas around England, mapped through a series of projects funded by Historic England and consolidated into a single national database.
Existing archaeological studies and published sources	Background information on the archaeology of the Irish Sea and Liverpool Bay, including the results of archaeological assessments carried out for Celtic Array Offshore Wind Farm, Rhiannon Wind Farm, Walney 1, 2 and Walney Extension, West of Duddon Sands, and recent work undertaken in the wider Irish Sea.
West Coast Palaeolandscapes Survey	Study mapping submerged landscapes contained within an area of the Irish Sea using wide variety of seismic data sources.

# 642 In addition to the data presented in Table 8.28 the data presented in Table 8.29 will be collected for the EIA assessment.

### Table 8.29 Proposed baseline surveys

Data set	Spatial coverage	Survey timings
Geophysical (multibeam echosounder, side scan sonar & sub bottom profiling) survey	Windfarm site	Completed in 2021



Data set	Spatial coverage	Survey timings
Geotechnical (Cone Penetration Testing (CPT), vibrocore and borehole) surveys	Windfarm site	2022/2023
Grab sampling and drop- down video	Windfarm site	Completed in 2022

- 643 The marine geophysical survey data, has been and is currently being archaeologically assessed by MSDS Marine Ltd. This is in accordance with industry good practice set out in available guidance such as Marine Geophysics Data Acquisition, Processing, and Interpretation (Historic England, 2013).
- 644 The data acquired consisted of Side Scan Sonar (SSS), Sub Bottom Profiler (SBP), Magnetometer (Mag) and Multi-beam bathymetry. The SSS was acquired at 100% coverage with other data acquired on the same lines. An audit of the data collected has been undertaken by MSDS Marine. This was to determine the coverage, quality, and the appropriateness of the data for archaeological assessment to inform the Environmental Impact Assessment (EIA) process. This concluded that the data is considered to be of an appropriate specification, coverage, and quality, to undertake a robust archaeological assessment to inform the EIA process.
- 645 Regarding geotechnical investigations if any engineering led boreholes are undertaken, allowance will be made for archaeological involvement in the planning of the survey and the samples will be made available for geoarchaeological assessment by a qualified and experienced archaeological contractor if required.
- 646 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

### 8.9.5 Approach to impact assessment

The specific assessment requirements for marine archaeology and cultural heritage are in accordance with the overarching National Policy Statement (NPS) for Energy (EN-1) and NPS for Renewable Energy infrastructure (EN-3), and with the draft versions that have been published for consultation.



- 648 The marine archaeology assessment will be informed by the interpretation of the geophysical survey data (bathymetry and Side Scan Sonar (SSS) data to identify seabed features, such as wrecks, magnetometry data to identify magnetic anomalies and SBP data to identify palaeolandscape features).
- 649 A marine Archaeological Desk-Based Assessment (ADBA) will be undertaken to establish the baseline for both known and potential heritage assets within the windfarm site based upon the desk-based sources listed in Table 8.28. This may include a review of heritage assets which may require a setting assessment.
- 650 The ADBA and assessment of geophysical data will be used to identify a strategy for mitigation including the avoidance of identified heritage assets through the application of Archaeological Exclusion Zones where appropriate. Additional mitigation measures are further discussed in Section 8.9.6.6.
- 651 The methodology of the assessment will also take account of guidance including:
  - Joint Nautical Archaeology Policy Committee (JNAPC) Code of Practice for Seabed Development (JNAPC and The Crown Estate 2006)
  - Historic Environment Guidance for the Offshore Renewable Energy Sector (Wessex Archaeology 2007)
  - Guidance for Assessment of Cumulative Impacts on the Historic Environment from Offshore Renewable Energy (Oxford Archaeology 2008)
  - Chartered Institute for Archaeologists' Standard and Guidance for Historic Environment Desk-Based Assessments (2014a) and Code of Conduct (2014b)
  - Draft National Policy Statement for Renewable Energy Infrastructure (EN-3) (2021)
  - Institute of Environmental Management and Assessment (IEMA) Principles of Cultural Heritage Impact Assessment (2021)
- 652 Consideration of the Project is based on a 'Project Design Envelope' (PDE) approach following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018). The utilisation of a PDE is intended to identify key design parameters for the Project, setting out a realistic 'worst case scenario' for the different elements within the windfarm site, in order for this to be assessed.

## 8.9.6 Potential impacts

653 A range of potential impacts on marine archaeology and cultural heritage have been identified which may occur during the construction, operation and



maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

- 654 Heritage assets may be affected by direct physical changes or by changes to their setting (Historic England, 2015b).
- Direct impacts to heritage assets present on the seafloor, or buried within seabed sediments, may result in damage to, or the destruction of, any archaeological material, or the relationship between that material and the wider environment (stratigraphic context or setting). Relationships between archaeological material and the wider environment are crucial to developing a full understanding of such material. These impacts may occur if heritage assets or material are present within the footprint of the proposed scheme (i.e., foundations or cables) or from construction related activities (i.e., seabed preparation and vessel anchoring).
- There is also the potential for the project to change the local and regional hydrodynamic and sedimentary process regimes directly and indirectly as outlined in Section 8.1.6. Changes in physical processes can lead to the redistribution of erosion and accretion patterns. For example, changes in tidal currents may affect the stability of nearby morphological and archaeological features. Indirect impacts to heritage assets may occur if buried heritage assets become exposed to increased wave/tidal action, as these will deteriorate farther than assets protected by sediment. Conversely, if increased sedimentation results in an exposed site becoming buried, it may add some protection and considered a beneficial impact.
- 657 Impacts to the significance of a heritage asset may also occur if a development changes the setting of the asset (the surrounding in which the heritage assets is located, experienced, and appreciated).
- 658 Similarly, historic character may also be affected if the proposed scheme results in a change to the prevailing character of the area and/or alters perceptions of the seascape.

### 8.9.6.1 Potential impacts during construction

- 659 Potential impacts during construction on archaeological and cultural heritage receptors include:
  - Direct impacts to heritage assets
  - Indirect impacts to heritage assets associated with changes to marine physical processes



- Change to the setting of heritage assets, which could affect their heritage significance
- Change to character which could affect perceptions of the HSC

### Direct impacts

660 Direct impacts may occur if archaeological material is present within the footprint of the proposed development (e.g., cabling, foundations, footprint of jack-up vessels).

### Indirect impacts

661 Indirect impacts to heritage assets may occur if the physical presence of construction vessels and offshore infrastructure impacts the hydrodynamic regime. Similarly, if seabed preparation associated with foundation and cable installation leads to localised effects upon sedimentary processes this could lead to indirect impacts to heritage assets. Similarly, indirect impacts to heritage assets may occur through cable protection measures such as rock dumping. This could lead to heritage assets being covered and crushed.

### Change to the setting/character of heritage assets

662 There would also be potential for impacts to the setting of heritage assets and to the historic seascape character from the presence of vessels associated with the installation of offshore infrastructure.

### 8.9.6.2 Potential impacts during operation and maintenance

- 663 Potential impacts during operation and maintenance on archaeological and cultural heritage receptors include:
  - Direct impacts to heritage assets
  - Indirect impacts to heritage assets associated with changes to marine physical processes
  - Change to the setting of heritage assets, which could affect their heritage significance
  - Change to character which could affect perceptions of the HSC

### Direct impacts

664 Direct impacts may occur if archaeological material is present within the footprint of works required for routine maintenance activities which disturb the seabed (for example, seabed contact by legs of jack-up vessels and/or anchors). Similarly, this can occur in exceptional circumstances such as the replacement of cabling.



665 However, given the areas where such activities would be undertaken would already have been disturbed during construction, there would be limited further impact.

#### Indirect impacts

666 Indirect impacts to heritage assets may occur if the physical presence of the installed infrastructure impact the hydrodynamic or sedimentary regime. This includes the potential for increased scour around foundations.

#### Change to the setting/character of heritage assets

667 There would also be potential for impacts to the setting of heritage assets and to the historic seascape character from the presence of the installed infrastructure and ongoing maintenance activities.

### 8.9.6.3 Potential impacts during decommissioning

- 668 If cables and foundations are left in place there would be no potential for direct impact. However, if these and other infrastructure needed to be removed there would be potential for direct impacts. Direct impacts to heritage assets may occur if the cables, foundations and turbines infrastructure are removed. This is not anticipated as any remains at the locations of the installed infrastructure will already have been impacted/mitigated during the construction phase.
- 669 If archaeological material is present within the footprint of jack-ups or vessel anchors deployed during decommissioning activities, direct impacts may also occur.

### 8.9.6.4 Potential cumulative impacts

- There may be potential for cumulative impacts to occur on marine archaeology and cultural heritage receptors as a result of other activities (such as oil and gas operations). The Project wide approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 671 Offshore wind projects and other activities relevant to the assessment of cumulative impacts on marine archaeology and cultural heritage receptors will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.



- 672 Individual heritage assets would not be subject to cumulative direct impacts from other known plans or projects as there would be no physical overlap of different infrastructure as individual assets are discrete. However, although individual assets may be discrete, taken together they could have collective heritage significance. For example, if several vessels are known to have been lost in the same event across a large area the individual vessels could be impacted by different projects. As the vessels are known to have been lost in the same event, they would have a collective heritage significance. Therefore, multiple impacts upon similar assets could occur cumulatively.
- 673 In addition, there is potential for multiple developments to affect the largerscale archaeological features such as palaeolandscapes. The setting of heritage assets and the historic seascape character of the Irish Sea may also be affected.
- 674 There is also the potential for cumulative indirect impacts associated with changes to marine physical processes. There is, therefore, the potential for cumulative impacts to heritage assets.

### 8.9.6.5 Potential transboundary impacts

- 675 Direct transboundary impacts may occur during construction if wrecks or aircraft of non-British nationality are subject to impact from development. Such wrecks may fall within the jurisdiction of another country, and may include, for example, foreign warships lost in UK waters. Similarly, where palaeolandscapes within the Irish Sea cross international boundaries, direct transboundary impacts may occur.
- 676 Indirect transboundary impacts, associated with changes to marine physical processes, where those changes cross an international boundary, are not expected to occur as the proposed scheme is located well within the UK Economic Exclusion Zone (EEZ) boundary. As such it is proposed to scope out indirect transboundary effects on Marine Archaeology and Cultural Heritage.

### 8.9.6.6 Summary of potential impacts

677 Table 8.30 outlines the impacts which are proposed to be scoped into the EIA. This may be refined through the Evidence Plan Process (EPP) as additional information and data become available. The specific approach to impact assessment will be discussed through the EPP and this approach will be detailed in the PEIR.



Table 8.30 Summary of impacts relating to marine archaeology and cultural heritage.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Direct impacts to heritage assets	$\checkmark$	$\checkmark$	$\checkmark$
Indirect impacts to heritage assets associated with changes to marine physical processes	~	~	✓
Change to the setting of heritage assets, which could affect their heritage significance	~	~	✓
Change to character which could affect perceptions of the HSC	~	✓	$\checkmark$
Cumulative impacts	$\checkmark$	$\checkmark$	✓
Transboundary impacts (direct)	<b>v</b>	✓	✓
Transboundary impacts (indirect)	Х	Х	Х

## 8.9.7 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the PEIR, and ultimately the ES, are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 679 Examples of mitigation measures which are likely to be considered include:
  - Preparation of Written Scheme of Investigation (WSI) (of which an outline will be submitted with the DCO application) and Protocol for Archaeological Discoveries (PAD) in consultation with Historic England setting out process and procedures to be put in place on discovery of any marine archaeological features during construction, operation and



maintenance or decommissioning. Where more detailed surveys of potential anomalies are required post-consent but pre-construction, these would need to be carried out in accordance with the WSI and PAD.

- Archaeological Exclusion Zones (AEZs), as outlined in the Outline Offshore WSI, will be implemented to protect any known and identified marine archaeological receptors
- Avoidance of known wrecks or identified heritage sites through final wind turbine generator layout and routing and application of standard mitigation measures
- More detailed geophysical and geotechnical survey acquisition and assessment may be required post-consent e.g. using remotely operated vehicles (ROVs) for investigations of anomalies of potential archaeological interest (usually undertaken as part of Unexploded Ordnance (UXO) clearance) to confirm nature and potential heritage importance/value of any anomalies identified from the review of the geophysical data
- Commitment to undertake a full archaeological review and assessment of all relevant geophysical and geotechnical data collected pre-construction
- 680 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process.



## 8.10 Civil and military aviation

## 8.10.1 Introduction

- 681 This section considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on civil and military aviation.
- 682 Wind turbine generators have the potential to cause a variety of adverse effects on aviation interests. They can cause issues for the radars used by civilian and military air traffic controllers because the characteristics of moving turbine blades are similar to those of aircraft, leading to spurious returns, or clutter, on radar displays. This can affect the safe provision of air traffic services. Wind turbine generators can also present a physical obstruction for aviation activities such as military low flying.

### 8.10.2 Existing environment

683 An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.

### 8.10.2.1 Civil aviation

- The UK civil airport nearest to the windfarm site is Blackpool Airport, which is approximately 31km east of the windfarm site. Walney Airport is 37km to the north-east and Isle of Man Airport is 65km north-west of the windfarm site, while to the south-east are Liverpool Airport (63km), Hawarden Airport (73km) and Manchester Airport (93km). These airports are shown in Figure 8.18.
- 685 Airports with published Instrument Flight Procedures (IFPs) have associated Minimum Sector Altitudes (MSAs). An MSA defines the minimum safe altitude an aircraft can descend to above all objects located in the area contained within a sector of a circle of radius 25 nautical miles, approximately 46km. These Sectors provide obstacle clearance protection of at least 1,000ft to aircraft within that area. This allows pilots of aircraft flying under Instrument Flight Rules the reassurance of properly designated obstacle and terrain clearance protection whilst making an approach and landing at an airport in poor weather. The Blackpool Airport MSA extends over the windfarm site and is 2,000ft above mean sea level (AMSL).
- 686 Isle of Man, Liverpool, Hawarden, and Manchester are airports equipped with primary surveillance radars (PSRs). A preliminary radar line of sight (RLoS) analysis indicates that the Isle of Man PSR would have visibility of all wind turbine generators within the windfarm site while the Hawarden PSR would have visibility across more than a third of the windfarm site. Preliminary



analysis indicates that the Liverpool and Manchester PSRs would not detect wind turbine generators within the windfarm site.

- 687 The airspace above and adjacent to the windfarm site is used by civil and military aircraft and lies within the London Flight Information Region (FIR) for air traffic control, the airspace regulated by the UK Civil Aviation Authority (CAA), as shown in Figure 8.19.
- 688 From sea level to Flight Level (FL) 195, approximately 19,500ft AMSL, the airspace is Class G uncontrolled airspace. This airspace is used predominantly by low-level flight operations and generally by aircraft flying under Visual Flight Rules (VFR). Under VFR flight the pilot is responsible for maintaining a safe distance from terrain, obstacles, and other aircraft.
- 689 To the north and south of the windfarm site are two Transponder Mandatory Zones (TMZs), Walney TMZ to the north and Burbo Bank TMZ to the south, as shown in Figure 8.19. Within a TMZ the carriage and operation of aircraft transponder equipment is mandatory. The TMZs are in the vicinity of two large offshore windfarms and are used to mitigate the impact the associated wind turbine generators on PSRs. The establishment of a TMZ over the windfarm site is one of a number of potential mitigation measures to be considered during the Project design process.
- 690 Above FL195 is Class C controlled airspace in the form of a Temporary Reserved Area (TRA), as shown in Figure 8.19. This airspace, TRA 004, has an upper vertical limit of FL245, approximately 24,500ft AMSL, and is available for use by both military and civil aircraft, though its main use is to accommodate VFR military flying activity. The Holyhead Control Area, which lies between 4km and 6km to the west and south of the windfarm site, is also Class C controlled airspace from a minimum level of FL45, approximately 4,500ft AMSL, up to FL195. Embedded within this airspace are multiple Air Traffic Service routes connecting the Manchester, Birmingham and London regions with the Isle of Man and Northern Ireland.
- 691 The boundary of the London FIR with the Shannon FIR (regulated by the Irish Aviation Authority (IAA)) lies 116km to the west of the windfarm site at its nearest point.
- 692 NATS (En Route) plc (NERL) provides en-route civil air traffic services within the London FIR. NERL operates a network of radar facilities which provide en route information for both civil and military aircraft. The closest NERL radars to the windfarm site are based at St Annes, 33km to the east, Great Dun Fell, 117km to the north-east, Clee Hill, 162km to the south, and Lowther Hill, 169km to the north.



- Preliminary RLoS analysis indicates that all wind turbine generators within the 693 windfarm site would be visible to St Annes radar. Great Dun Fell radar would have visibility of wind turbine generators within the eastern extent of the windfarm site while Lowther Hill radar would have turbine visibility within the western extent. The preliminary analysis indicates that Clee Hill radar would not detect wind turbine generators within the windfarm site. NERL radar facilities are combined PSR and Secondary Surveillance Radar (SSR) systems. NATS do not consider the impact of wind turbine generators on SSR to be material or relevant for wind turbine generators that are beyond 15NM, approximately 28km, from their SSR facilities. Furthermore, the CAA Civil Aviation Publication (CAP) 764: Policy and Guidelines on Wind Turbines (CAA, 2016) states that wind turbine effects on SSR "... are typically only a consideration when the turbines are located very close to the SSR i.e. less *than 10km."* The nearest SSR facility, at St Annes, is 33km from the windfarm site and therefore SSR is scoped out from further analysis.
- 694 In summary, the civil radars that have been identified as being potentially impacted by wind turbine generators within the windfarm site are the PSRs at Isle of Man and Hawarden airports, and the NERL facilities at St Annes, Great Dun Fell and Lowther Hill.



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### 8.10.2.2 Military aviation

- 695 The only military radar that has been identified as being potentially impacted by wind turbine generators within the windfarm site is the PSR at Warton Aerodrome.
- 696 The nearest PSR-equipped military airfields to the windfarm site are Warton Aerodrome, 40km to the east, and Royal Air Force (RAF) Valley, 81km southwest. A PSR is also installed at Ministry of Defence (MoD) West Freugh, a weapons range that is 138km north-west of the windfarm site. Preliminary RLoS analysis indicates that Warton PSR would have visibility of all wind turbine generators within the windfarm site while neither the Valley nor West Freugh PSRs would detect any turbines.
- 697 RAF Woodvale is 35km south-east of the windfarm site and does not have a radar facility.
- 698 The MSA associated with Warton Aerodrome published IFPs extends over the windfarm site and is 1,800ft AMSL.
- 699 The windfarm site is within the Warton Advisory Radio Area. Considerable test flight activity is undertaken within this airspace, which exists between FL95, approximately 9,500ft AMSL, and FL190, approximately 19,000ft AMSL. Such flights will receive a radar service from Warton.
- To the north of the Walney TMZ are the Eskmeals Danger Areas D406A, D406B and D406C, within which ordnance, munitions and explosives, and unmanned aircraft system activities take place. It is unlikely that these activities will be impacted by the Project due to their distance, more than 28km, from the windfarm site.
- An Air-to-Air Refuelling Area, designated Area 13, with vertical limits of FL150, approximately 15,000ft AMSL, to FL240, approximately 24,000ft AMSL, is approximately 14km north-west of the windfarm site at its closest point.
- The nearest MOD air defence radars to the windfarm site are based at Remote Radar Head (RRH) Staxton Wold, 205km to the east, RRH Brizlee Wood, 209km to the north-east, and RRH Trimingham, 342km to the south-east. Preliminary RLoS analysis indicates that these radars would not have visibility of wind turbine generators within the windfarm site.

### 8.10.2.3 Offshore helidecks

To help achieve a safe operating environment, a 9NM consultation zone for planned obstacles exists around offshore helicopter destinations, as shown on Figure 8.20. Within 9NM, obstacles such as wind turbine generators can



potentially impact upon the feasibility of helicopters to safely fly low visibility or missed approach procedures at the associated helideck site. There are ten platforms within 9NM of the windfarm site, two of which, Calder CA1 and South Morecambe DP3, are inside the windfarm site boundary (however, the DP3 platform no longer has an operational helideck). As stated in CAP 764, a document which details CAA wind turbine policy and guidelines, this zone does not prohibit development, but is a trigger for consultation with offshore helicopter operators, the operators of existing installations and exploration and development locations to determine a solution that maintains safe offshore helicopter operations alongside proposed developments. The CAA advises wind energy lease holders, oil and gas developers, and petroleum licence holders to discuss their development plans with each other to minimise the risks of unanticipated conflict.

704 Helicopter Traffic Zones (HTZs) are established around the Morecambe Bay and Liverpool Bay gas fields to notify of helicopters engaged in platform approaches, departures and inter-platform transits. The HTZ airspace is from sea level to 2,000ft AMSL and extends to 1.5NM from the platform helidecks. Bi-directional routes are established for helicopter support flights from Blackpool Airport to these HTZs, with a normal operating height of 1,000ft AMSL. Whilst these routes have no official classification in airspace terms, they are published on aeronautical charts to alert other airspace users to the potential for frequent low-level helicopter traffic.



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## 8.10.3 Approach to data collection

The primary source of aviation related data to be used during desk-based studies in support of the EIA is the UK Aeronautical Information Publication (AIP). The AIP contains details on airspace and en-route procedures as well as charts and other air navigation information It is intended that during the EIA, full analysis of the baseline sources (desk based) listed in Table 8.31 is completed.

Source	Summary
CAP) 032: UK AIP (CAA, 2021)	Contains information on facilities, services, rules, regulations, and restrictions in UK airspace.
CAP 168: Licensing of Aerodromes (CAA, 2019)	Sets out the standards required at UK licensed aerodromes relating to management systems, operational procedures, physical characteristics, assessment and treatment of obstacles, and visual aids.
CAP 437: Standards for Offshore Helicopter Landing Areas (CAA, 2021)	Provides the criteria applied by the CAA in assessing offshore helicopter landing areas for worldwide use by helicopters registered in the UK.
CAP 670: Air Traffic Services Safety Requirements (CAA, 2019)	Highlights the requirements to be met by providers of civil air traffic services and other services in the UK in order to ensure that those services are safe for use by aircraft.
CAP 764: Policy and Guidelines on Wind Turbines (CAA, 2016)	Details the CAA policy and guidelines associated with wind turbine impacts on aviation that aviation stakeholders and wind energy developers need to consider when <b>assessing a development's viability.</b>
CAP 1616: Airspace Change (CAA, 2021)	Explains the CAA's regulatory process for changes to airspace.
CAP 2038A00: Air Navigation Order 2016 (CAA, 2021)	Sets out the Rules of the Air and includes the application of lighting to wind turbine generators in UK territorial waters (articles 222 and 223).
UK Military AIP (MOD, 2021)	The main resource for information and flight procedures at all military aerodromes.

# Table 8.31 Data sources to inform the civil and military aviation assessment



Source	Summary
MOD Obstruction Lighting Guidance (Low Flying Operations Flight, 2020)	Includes requirements for the lighting of offshore developments.
MCA Marine Guidance Note (MGN) 654: Safety of Navigation: OREIs – Guidance on UK Navigational Practice, Safety and Emergency Response (MCA, 2021)	Highlights issues to consider when assessing navigational safety and emergency response, caused by Offshore Renewable Energy Installation (OREI) developments.

706 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

## 8.10.4 Approach to impact assessment

- 707 The Environmental Impact Assessment (EIA) process will be supported by further desk-based studies, including Radar Line of Sight (RLoS) modelling, that will identify and examine in greater detail sensitive aviation and radar receptors. Studies will be undertaken in parallel with consultation with relevant stakeholders to provide a detailed understanding of potential impacts. It is expected that consultation will be an iterative process, allowing for any concerns that are raised to be considered in the wind farm design optimisation process. Stakeholders to be consulted include NATS and the MoD, together with the Air Navigation Service Providers at the airports whose radars and IFPs are potentially impacted, including Blackpool, Hawarden, Isle of Man and Warton.
- The assessment for civil and military aviation and radar will consider the Project Design Envelope (PDE, following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018)) and establish a **topic specific and receptor led realistic 'worst case scenario' upon which the** assessment will be made. The worst case scenario will be outlined in the PEIR.

## 8.10.5 Potential impacts

In both construction and operational phases wind turbine generators have the potential to affect civil and military aviation (fixed-wing and helicopters), either through their physical dimensions limiting access and affecting safeguarding or safe passage, or through their effects on PSRs.



- 710 The creation of a new obstacle environment increases the risk of collision for military low flying aircraft, helicopters in support of the oil and gas industry, and Search and Rescue operations.
- 711 Radar impacts are caused by the characteristics of rotating wind turbine generator blades being similar to aircraft, leading to spurious clutter on radar displays.
- 712 Helicopter traffic due to planned activities in support of the Project may raise the overall level of air traffic in the area and increase the likelihood of aircraftto-aircraft collision. However, all pilots would be expected to fly in compliance with the Rules of the Air regulations as stated in the UK Air Navigation Order (CAA, 2012), and any increase in air traffic would be managed by the existing Air Traffic Services infrastructure provided in accordance with regulatory requirements.

### 8.10.5.1 Potential impacts during construction

- 713 Potential impacts during construction on civil and military aviation and radar include:
  - Impacts on civil and military PSR systems
  - Creation of an aviation obstacle environment for civil and military aircraft due to tall crane vessels and wind turbine generators
  - Increased air traffic in the area related to wind farm activities
- 714 Potential impacts on civil and military aviation and radar during the construction phase are associated with the presence of tall crane vessels and recently erected fully or partially constructed structures, increasing the risk of collision with low-flying aircraft, extending aircraft routing to avoid obstructions, and causing permanent interference on civil and military radars.
- 715 Before the operation phase wind turbine generator blades will be mainly stationary, but not always as they need to be rotated to maintain their bearings. Therefore, a potential impact on civil and military radars is possible.
- 716 Helicopter traffic associated with the construction phase increases the likelihood of aircraft-to-aircraft collision.

### 8.10.5.2 Potential impacts during operation and maintenance

- 717 Potential impacts during operation and maintenance on civil and military aviation and radar include:
  - Impacts on civil and military PSR systems



- Creation of an aviation obstacle environment for civil and military aircraft due to tall crane vessels and wind turbine generators
- Increased air traffic in the area related to wind farm activities
- 718 Potential impacts on civil and military aviation and radar during operation are associated with the presence of wind turbine generators increasing the risk of collision with low-flying aircraft, extending aircraft routing to avoid obstructions, and causing permanent interference on civil and military radars.
- 719 Helicopter traffic associated with maintenance activities during operation increases the likelihood of aircraft-to-aircraft collision.
- As identified in construction impacts, the proximity of Blackpool airport gives rise to potential effects during operation which will be assessed in the EIA.

### 8.10.5.3 Potential impacts during decommissioning

- 721 Potential impacts on civil and military aviation and radar during the decommissioning phase are similar to those during construction and are associated with the presence of tall crane vessels and partially dismantled structures, increasing the risk of collision with low-flying aircraft, and extending aircraft routing to avoid obstructions.
- 722 Helicopter traffic associated with the decommissioning phase increases the likelihood of aircraft-to-aircraft collision.
- 723 The blades of decommissioned wind turbine generators will cease rotating, therefore radar impacts will gradual be reduced until the last wind turbine generator ceases operation.

### 8.10.5.4 Potential cumulative impacts

- There may be potential for cumulative impacts to occur on civil and military aviation and radar as a result of other activities. The Project wide approach to assessment of potential cumulative impacts is set out in Section 7.7.
- 725 Offshore wind projects and other activities relevant to the assessment of cumulative impacts on civil and military aviation and radar will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.



726 The cumulative assessment will consider the impacts in combination with other offshore windfarms and associated aviation activities, including increased collision risk and cumulative impacts on radar.

### 8.10.5.5 Potential transboundary impacts

727 The airspace around the array is used by international civil aviation and is adjacent to the Shannon FIR. However, the potential impacts of wind turbine generators on aviation are localised and the distance between the windfarm site and the FIR boundary is 119km. The Project is beyond the 60NM range of Ireland's PSRs and is outside the IAA's area of responsibility. As such, transboundary impacts will not exist. It is proposed that transboundary impacts are scoped out of the EIA.

### 8.10.5.6 Summary of potential impacts

Table 8.32 summarises the potential impacts to be scoped into the EIA.

### Table 8.32 Summary of impacts relating to civil and military aviation

Potential Impact	Construction	Operation and maintenance	Decommissioning
Impacts on civil and military PSR systems	$\checkmark$	✓	$\checkmark$
Impacts on SSR systems	Х	Х	Х
Creation of an aviation obstacle environment for civil and military aircraft due to tall crane vessels and wind turbine generators	~	~	~
Increased air traffic in the area related to wind farm activities	√	V	~
Cumulative impacts on civil and military radar systems	V	V	~
Cumulative creation of an aviation obstacle environment for civil and military aircraft	√	√	✓
Transboundary impacts	Х	Х	Х



## 8.10.6 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the PEIR, and ultimately the ES, are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 730 Examples of mitigation measures which are likely to be considered include:
  - Technological solutions (e.g. radar blanking)
  - Implementing aids to navigation (including lighting) deployed in line with latest available industry guidance as advised by NLB, MCA, CAA and MOD
  - Application of latest available industry guidance as advised by NATS and the CAA
  - Potential change to the designation of the airspace above the array area through agreement with the CAA. For example, the raising of MSAs or the establishment of a TMZ
  - An Offshore Decommissioning Plan will be developed post consent and implemented
- 731 Potential mitigation measures for civil and military aviation will be consulted upon with stakeholders throughout the EIA process and will also reflect appropriate measures that are being discussed at an industry level.



## 8.11 Infrastructure and other users

## 8.11.1 Introduction

732 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on infrastructure and other users. This section considers infrastructure and other users within the Irish Sea and interactions with industries not already covered as EIA topics in their own right. Commercial fisheries (Section 8.7) and Shipping and Navigation (Section 8.8) are not covered within this section.

### 8.11.2 Study area

The study area for infrastructure and other users is a 50km radius from the windfarm site as shown in Figures 8.21 and 8.22.

### 8.11.3 Existing environment

734 An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.

### 8.11.3.1 Offshore wind infrastructure

735 Offshore wind developments (at pre consent stage to operational) in the vicinity (50km buffer) of the windfarm site are summarised in Table 8.33 and shown on Figure 8.21.

Table 8 33	Offshore	windfarm	nrojects	within	50km	of the	Project
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Offshore windfarm	Distance from Morecambe windfarm site (km)			
Mona (Consortium of EnBW and bp)	8.9			
Morgan (Consortium of EnBW and bp)	11.2			
West of Duddon Sands	12.9			
Walney Extension 4	18.4			
Walney 1	20.3			
Barrow	21.0			
Walney 2	22.1			
Walney Extension 3	26.4			
Ormonde	27.0			
Gwynt y Mor	28.9			



Offshore windfarm	Distance from Morecambe windfarm site (km)
Awel y Mor	28.9
Burbo Bank Extension	29.1
Burbo Bank	33.4
North Hoyle	36.3
Isle of Man	38.3
Rhyl Flats	40.0





### 8.11.3.2 Oil and gas infrastructure

- There are a number of offshore oil and gas fields present in the region. The windfarm site overlaps with the Morecambe South Gas Fields (Morecambe South CPC active gas platforms and DP3 are owned and operated by Spirit Energy) and the Calder Gas Field (Calder CA1 is owned by Harbour Energy and operated by Spirit Energy). These fields are supported by offshore infrastructure (platforms, pipelines, cables and wells) and onshore facilities for extracting, transporting and processing reserves. The wells and pipelines associated with these fields overlap with the windfarm site.
- An AfL with the Crown Estate was awarded for the Gateway Gas Storage Facility in 2018, which covers offshore rights in the east of the Irish Sea for a 1.5 billion cubic metres (bcm) salt cavern gas storage facility. It is proposed that natural gas is stored in artificially created salt caverns, connected to the shore at Barrow-in-Furness via a pipeline. No development activities have taken place to date and the storage facility is located to the south of the windfarm site with no direct overlap.
- ENI UK Limited (Eni) were awarded a carbon dioxide (CO2) appraisal and storage licence (CS licence). CS licence covers an area located within the Liverpool Bay area of the East Irish Sea. Under the CS licence, Eni plans to reuse and repurpose depleted hydrocarbon reservoirs (the Hamilton, Hamilton North and Lennox fields) and associated infrastructure to permanently store CO2 captured in north west England and north Wales. These fields are located to the south of the windfarm site and there is no direct overlap.
- A number of developers for oil and gas may have a requirement to undertake seismic surveys, to identify sub surface geological structures that might hold reserves of oil and gas and to further site investigation.
- 740 The HRA undertaken for the offshore oil and gas licensing 31st seaward round (BEIS, 2019) noted that none of the indicative work programmes for the Irish Sea region included the option to conduct 3D seismic survey, with activity restricted to drilling and well evaluation (e.g. site survey, vertical seismic profiling, rig and vessel movement, possible conductor piling).

### 8.11.3.3 Sub-sea cables

- 741 The Irish Sea has a significant number of cables, primarily telecommunication connections between the UK and the Isle of Man and Ireland, as well as numerous export cables from existing offshore windfarms.
- A live telecommunication cable, GTT/Hibernia Atlantic, traverses the windfarm site in a west-east direction and the southern boundary of the windfarm site



follows the Lanis-1 telecommunication cable which connects the Isle of Man to the Lancashire coast, coming ashore to the south of Blackpool.

743 The Isle of Man/UK Interconnector, operated by Manx Electricity Authority, crosses to the north of the windfarm site in a west–east direction and there is also an out of service cable located to the south of this. Numerous export cables from offshore windfarms, come ashore in proximity to the windfarm site.

### 8.11.3.4 Dumping, disposal and aggregate sites

744 There are no aggregate licences nor disposal or dumping sites in proximity to the windfarm site.

### 8.11.3.5 Ministry of defence activities

- 745 There is no overlap with known practice and exercise areas (PEXA) and the windfarm site. Eskmeals (D406) PEXA Danger area (the closest PEXA to the Project) is approximately 28km north of the windfarm site at its nearest point.
- 746 There is also potential for wartime UXO within the Irish Sea. Exact locations of any UXO would be determined post-consent and mitigation agreed in consultation with Natural England and MMO.

### 8.11.3.6 Nuclear power stations

747 Three nuclear power stations are found along the coastline of the Irish Sea; Heysham in Morecambe, Sellafield and Calder Hey on the Cumbrian coast. There is no overlap with any infrastructure that could result in impacts on or from these facilities.

### 8.11.3.7 Tourism and recreation

- The Irish Sea is a popular recreational boating area with cruising and racing routes from between points on the English, Welsh, Scottish and Irish coasts as well as to and from the Isle of Man. The Royal Yachting Association (RYA) atlas (RYA, 2019) identifies low intensity routes across the Irish Sea and boating areas along the coastline.
- 749 Recreational fishing in the area includes shore anglers, private boat anglers and commercial charter boat operators with shellfish collection particularly along the nearshore areas in Morecambe Bay. Commercial charter boats are vessels that can be hired by recreational anglers for fishing trips. There are four registered charter boats in the English north west region and several more registered in the north Wales coast. Further information on commercial fishing can be found in Section 8.7.



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## 8.11.4 Approach to data collection

- 750 The Infrastructure and Other Users assessment will be informed by the latest GIS datasets such as those shown in the Figures 8.21 and Figure 8.22. Where there is potential for interactions with other users, the Applicant will liaise with the relevant infrastructure owners/operators. Relevant GIS datasets include:
  - Oil & Gas Authority (2021) Licenced blocks
  - CEFAS (2021) disposal sites
  - The Crown Estate (2021) aggregate sites
  - UK Hydrological Office (2021) PEXA areas
  - Marine Themes (2021) all other infrastructure and other users data
  - Potential for UXO will be initially established through geophysical surveys pre consent and pre-construction surveys will be undertaken to identify exact locations and numbers of confirmed UXO.
- 751 Data analysis will be corroborated and expanded upon by consultation with relevant stakeholders. Consultation will not only seek to validate the baseline, but also to identify any other additional data sources and understand stakeholder concerns to inform the impact assessment. Further information regarding consultation is provided in Section 3.

## 8.11.5 Approach to impact assessment

- 752 The specific assessment requirements for infrastructure and other users are in accordance with the overarching NPS for Energy EN-1 and NPS for Renewable Energy infrastructure (EN-3), and with the draft versions that have been published for consultation.
- 753 The Applicant will undertake consultation with all relevant developers, operators and marine users within the vicinity of the windfarm site to ascertain any concerns relating to the Project. Any areas of concern will be identified and considered within the EIA. However, it is likely that any impacts will either be non-significant or able to be fully mitigated after consultation with the relevant parties as discussed above.
- 754 The EIA will be based on existing data and supplementary information gathered through consultation. The EIA will focus on the windfarm site and consider infrastructure or users that overlap with these boundaries. The assessment will consider agreed or best practice mitigation.
- 755 **Consideration of the Project is based on a 'Project Design Envelope' (PDE)** approach following the guidelines from Planning Inspectorate Advice Note



Nine: Rochdale Envelope (2018). The utilisation of a PDE is intended to identify key design parameters for the Project, setting out a realistic 'worst case scenario' for the different elements within the windfarm site, in order for this to be assessed.

## 8.11.6 Potential impacts

A range of potential impacts on infrastructure and other users have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.

### 8.11.6.1 Potential impacts during construction

- 757 Potential impacts during construction on infrastructure and other users include:
  - Potential impacts on other windfarms or developments/activities
  - Potential impacts on oil and gas infrastructure and future exploration
  - Physical impact on subsea cables and pipelines
  - Potential impacts on disposal and aggregates site
  - Potential impact on tourism and recreation
- 758 Construction works such as the installation of cables or wind turbine generators and offshore substation platform(s) foundations have the potential to impact on other marine infrastructure and users within the construction footprint or adjacent. The physical presence of infrastructure has the potential to disturb, displace, or exclude users from the area. The presence of increased vessel numbers during construction may also impact on other marine users. Cable crossings with cable owners and operators will also be required for which agreement will be sought.

### 8.11.6.2 Potential impacts during operation and maintenance

- 759 Potential impacts during operation and maintenance on infrastructure and other users include:
  - Potential impacts on other windfarms or developments/activities
  - Potential impacts on oil and gas infrastructure and future exploration
  - Physical impact on subsea cables and pipelines
  - Potential impacts on disposal and aggregates site
  - Potential impact on tourism and recreation


760 The presence of permanent offshore infrastructure has the potential to impact projects either within or adjacent to the windfarm site. Vessel movements during operation and maintenance may also affect neighbouring activities.

#### 8.11.6.3 Potential impacts during decommissioning

761 During decommissioning the potential impacts are anticipated to be similar to those described above for the construction phase although on a smaller scale.

#### 8.11.6.4 Potential cumulative impacts

The potential impacts of the project site on infrastructure and other users are expected to be non-significant or able to be fully mitigated after consultation with the relevant parties (i.e. through the development of crossing agreements or similar). It is proposed that these impacts are scoped in at this stage but following consultation may be able to be scoped out at a later stage.

#### 8.11.6.5 Potential transboundary impacts

763 The only potential transboundary receptors are cables owned by international operators, these will be covered in the assessments outlined above, and therefore there will be no separate transboundary assessment.

### 8.11.6.6 Summary of potential impacts

Table 8.34 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Potential impacts on other windfarms	V	$\checkmark$	$\checkmark$
Potential impacts on oil and gas infrastructure and future exploration	~	✓	$\checkmark$
Physical impact on subsea cables and pipelines	V	✓	$\checkmark$
Potential impacts on disposal and aggregates sites	~	✓	$\checkmark$
Potential impact on tourism and recreation	V	~	$\checkmark$

## Table 8.34 Summary of impacts relating to infrastructure and other users



Potential Impact	Construction	Operation and maintenance	Decommissioning
Potential impacts on nuclear power stations	Х	Х	Х
Potential impacts on MoD activities	Х	Х	Х
Cumulative impacts	~	$\checkmark$	$\checkmark$
Transboundary impacts	Х	Х	Х



# 8.11.7 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the PEIR, and ultimately the ES, are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 766 Examples of mitigation measures which are likely to be considered include:
  - Safety Zones will be implemented to avoid interaction with any existing oil and gas infrastructure where possible.
  - Avoidance of existing infrastructure through final wind turbine generator layout and routing
- 767 Potential mitigation measures will be consulted upon with stakeholders throughout the EIA process.



# 8.12 Seascape, landscape and visual amenity

# 8.12.1 Introduction

768 This section of the Scoping Report considers the potential effects of construction, operation and maintenance, and decommissioning of the Project on seascape, and landscape. Section 8.9 covers the potential effects of the Project on Cultural Heritage.

## 8.12.2 Study area

- 769 The seascape, landscape and visual impact assessment (SLVIA) Study Area for the Project covers a radius of 50km from the proposed windfarm site, as illustrated in Figure 8.23. Beyond the boundary of the windfarm site, the SLVIA will generally focus on locations from where it may be possible to see the offshore wind turbine generators and other infrastructure.
- A 50km radius SLVIA Study Area has been selected for a number of reasons. Although wind turbine generators of the height proposed could theoretically be visible at distances beyond 50km, the EIA regulations require assessment **of the 'likely significant effects' of the Project. Therefore, the SLVIA Study Area** should extend far enough to include all areas within which likely significant effects may occur. It need not cover all areas where there may be effects. In considering this, the sensitivity of the receiving landscape and visual receptors has been reviewed taking particular account of the Landscape Planning Designations and Defined Areas, as shown on Figure 8.24, and Visual Receptors within the Study Area.
- 771 Blade tip Zone of Theoretical Visibility (ZTV) analysis has been generated by Geographical Information System (GIS) software (Figures 8.25 and 8.26ao). This demonstrates the relative number of turbines that may theoretically be seen from any point in the SLVIA Study Area. It is based on theoretical visibility of any part of a grid of turbines across the windfarm site and placed around the boundary using the maximum turbine tip height of 345m above Highest Astronomical Tide (HAT). The ZTV then represents the area over which any part of the windfarm site could theoretically be visible. The purpose of the ZTV is to inform stakeholders of the approximate area within which it may be theoretically possible to have visibility of the Project. The ZTV illustrates where there would be no visibility at all or where there would be low to high numbers of turbines theoretically visible, but it does not indicate the extent to which each turbine may be visible. The ZTV illustrates the 'bare ground' situation and does not take into account the screening effects of vegetation, buildings, or other local features that may prevent or reduce visibility.



- 772 Relevant guidance (White *et al.*, 2019), professional experience, ZTV analysis (Figures 8.25 and 8.26a-o), published visibility studies (e.g. Bureau of Ocean Energy Management, 2013) and Met Office visibility frequency data all indicate that the threshold at which significant visual effects would diminish is likely to be within this proposed 50km radius area. In reality, significant seascape, landscape and visual effects are more likely to occur from locations at closer proximity; and less likely to occur towards the outer edges of the SLVIA Study Area at long distances.
- 773 The blade tip ZTV (Figures 8.25 and 8.26a-o) indicates that the visibility of the Project from the land will become very restricted and dispersed at distances beyond 50km. Furthermore, actual visibility from inland areas would further fragmented by either landform, be vegetation or built features/settlements that screen visibility of the Project. At distances over 50km, the lateral spread of the windfarm site will occupy a very small portion of available views, which would generally also contain operational wind farms located either to the side of or in the foreground of the windfarm site. The vertical height of the wind turbine generators would appear relatively small, therefore significant visual effects are unlikely to arise at greater than this distance (even if the wind turbine generators are visible – in excellent visibility conditions).
- 774 Taking the above factors into account it is considered that the Project is unlikely to result in significant effects at distances over 50km. Seascape, landscape and visual effects as a result of the Project are proposed to be scoped out beyond 50km.
- 775 Within the SLVIA Study Area, the assessment will focus primarily on the assessment of seascape, landscape and visual effects of the Project within England due to its proximity to the windfarm site and its location within an English Marine Plan area. There are a number of existing operational offshore windfarms off the Lancashire and Cumbria coast which have an intervening and closer range influence on these developed sections of the coast, ensuring that significant effects are less likely to occur.
- The SLVIA Study Area also includes seascape, landscape and visual receptors along the coast of Wales at distances of over 45km from the windfarm site. There are a number of existing operational offshore windfarms off the North Wales coast which have an intervening and closer range influence on these developed sections of the coast, ensuring that significant effects are less likely to occur.
- 777 The SLVIA Study Area may be reviewed and revised following further consultation responses, as a result of any amendments to the windfarm site



or the identification of additional constraints (environmental and/ or engineering).

778 Consideration of the Project is based on a 'Project Design Envelope' (PDE) approach following the guidelines from Planning Inspectorate Advice Note Nine: Rochdale Envelope (2018). The utilisation of a PDE is intended to identify key design parameters for the Project, setting out a realistic 'worst case scenario' for the different elements within the windfarm site, in order for this to be assessed.





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# 8.12.3 Existing environment

779 An initial desk-based review of existing literature and data sources was undertaken to support this scoping exercise.

#### 8.12.3.1 Seascape character

- The majority of the SLVIA Study Area is covered by the sea and consists of both English and Welsh National Marine Character Areas. Following the approach set out by Natural England (Natural England, 2012, p7, Box 1) the National Seascape Assessment for England includes the areas identified as being within the North West Inshore and North West Offshore Marine Plan Areas. The National Marine Character Areas for Wales are defined within the inshore waters and extend 12 nautical miles from the high water mark.
- A national level seascape character assessment for the English sector of the Study Area has been prepared for the Marine Management Organisation (MMO) namely MMO 1134: Seascape Character Assessment for the North West Inshore and Offshore marine plan areas, 2018.
- At a national scale, the Welsh part of the Study Area is covered by the National Seascape Assessment for Wales, Natural Resources Wales (NRW) Evidence Report No: 80, 2015. In addition, NRW has recently published the Seascape and visual sensitivity to offshore wind farms in Wales: Strategic assessment and guidance (White *et al.*, 2019).
- The MMO (2018) Seascape Character Assessment for the North West Inshore and Offshore marine plan areas defines the windfarm site as lying largely within Marine Character Area (MCA) 38: Irish Sea South (England). The overall character of this area is described as:

'The southern part of the Irish Sea is a busy area, with multiple offshore activities including fishing, main shipping routes, oil and gas extraction and dredging. Offshore wind farms extend into the north-west of the MCA. These activities also influence the night-time character with lighting on the main offshore platforms and wind turbine generators across the area. The sea is shallow, generally less than 40m deep, and is sheltered with low tidal flows. Due to the intensity of human activity there is limited nature conservation interest, though the mud and sand in the less disturbed north of the area provides key subtidal habitats. The offshore area is distant from low-lying coasts, and is not widely visible except from the ferry routes which link England with Ireland and the Isle of Man, although it is overlooked in distant views from **the Lake District fells.'** 

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A small area in the north-east of the windfarm site and the area of seascape that separates the windfarm site from the closest section of the coast is located within MCA 34: Blackpool Coastal Waters and Ribble Estuary. Its overall character is described as:

**'Wide, sandy beaches, resulting from a combination of shallow waters and a** high tidal range, characterise the length of the MCA, but there are distinct differences between the Sefton Coast, which is dominated by sand dunes, and the more urban coastline to the north of the Ribble, centred on Blackpool. The Ribble Estuary is noted for its wildfowl, waders and seabirds. Further offshore, the Lennox oil and gas field reflects the importance of the Irish Sea for energy production.'

- 785 The English and Welsh National Marine Character Areas are complemented by the existing National Landscape Character Areas, which extend to the low water mark to provide seamless character assessment coverage between land and sea.
- In order to ensure consistency with this approach and baseline characterisation the SLVIA will assess seascape effects on seascape character areas (SCAs) that are seaward of the high water mark, which include beaches and intertidal areas. Landscape effects will be assessed on landscape character areas (LCAs) lying to the landward side of the low water mark and coastlines within LCAs covering the coast and those LCAs covering inland terrestrial areas with views of the Project that may materially alter its character.

### 8.12.3.2 Landscape character

- 787 There is a hierarchy of published Landscape Character Assessments that describe the baseline landscape character of the landscape in the SLVIA Study Area, at the national and local level.
- The English and Welsh Landscape is classified at the national level by National Character Areas (NCA) and National Landscape Character Areas (NLCAs) respectively. The 159 NCAs, which cover England, have been revised and developed by Natural England into NCA profiles, which provide a recognised, national, spatial framework. Similarly, the descriptive profiles for the 48 individual NLCAs identified and described in Wales by Natural Resource Wales (NRW) highlight what distinguishes one landscape from another, with reference to their regionally distinct natural, cultural and perceptual characteristics.
- 789 The north-eastern landscape within this SLVIA Study Area comprises part of NCA 7: West Cumbrian Coastal Plain. It is an area of diverse natural habitats

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and land uses separating the Irish Sea to the west from the Lake District mountains. Parts have been reclaimed from mining and the energy and shipbuilding industries are apparent particularly in the south around Barrow-in-Furness.

- 790 The SLVIA Study Area includes small areas of both NCA 19: South Cumbria Low Fells and NCA 8: Cumbria High Fells parts of which are covered by the Lake District National Park (LDNP). The South Cumbria Low Fells lie to the south and south-east of the central core of the Lake District (the Cumbria High Fells NCA). There is a sudden change in the underlying rock from the harder volcanic rock to the softer sedimentary rock which creates a dramatic change in landscape: the rugged high fells give way to gentler undulating hills, dissected by pastoral river valleys, woodland and linear lakes. The Cumbria High Fells NCA is a dramatic upland landscape carved by past glaciation into a series of rugged peaks, ridges and open fells separated by U shaped valleys with lakes and rivers.
- 791 The lowland landscape that arcs around the north and east around Morecambe Bay is within NCA 20: Morecambe Bay Limestones. It consists of conspicuous limestone hills separated by areas of low-lying undulating farmland and settlement. The dynamic coastal landscape is dominated by an intertidal foreshore consisting of wide and extensive areas of mudflat, sand flat and salt marsh backed by low limestone cliffs, pebble beaches or manmade defences. To the south of Morecambe Bay lies NCA 31 Morecambe Coast and Lune Estuary. It includes areas of high population including Heysham, Morecambe and the City of Lancaster but is also described as having areas of high tranquillity. Its identity is strongly linked to the coastal environment around Morecambe Bay and inland through the estuaries of the Lune and Keer. Away from the coast the landscape is characterised by pastoral agriculture.
- In the east of the SLVIA Study Area a large part of the coastal and inland landscape is defined as NCA 32: Lancashire and Amounderness Plain, which is an area of high-grade agricultural land. The northern Fylde (or Amounderness) coastal plain is an area of improved pasture with isolated arable fields of medium to large scale and contains several rivers and the estuary of the River Wyre. To the south of the Ribble Estuary the plain is predominantly highly productive arable land in a pattern of large, open, rectilinear fields with a prevalence of drainage features indicating the transformation from a former marshland.
- NCA 57: Sefton Coast is a narrow strip of land that runs along the coast from the mouth of the Ribble Estuary in the north to the edge of Crosby in the south, backed by the Lancashire and Amounderness Plain to the east. It is

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characterised by intertidal sand flats and mudflats, coastal sand dunes, coastal dune heathland and conifer plantations, with areas of farmland inland. It contains a series of coastal settlements that include Southport, Ainsdale, Formby and Hightown.

- 794 The Merseyside Conurbation is defined as NCA 58 and is a predominantly urban and suburban landscape with a dense settlement pattern of housing and large scale industry including extensive docks and warehouses interlinked by extensive transport infrastructure.
- 795 The Wirall NCA 59 is defined by a peninsula formed by the Mersey and Dee estuaries. Its unique character is based on the formal landscapes of former large country estates, rural areas, natural coastal scenery and wooded sandstone ridges. It is a rich pastoral landscape interspersed with settlements.
- 796 To the west side of the River Dee lies the Welsh coast. Within the SLVIA Study Area it extends from the Point of Ayr in the east to the prominent headland of the Great Orme in the west. This stretch of coastline is characterised by a number of other headlands and distinctive small hills and upland areas. To the west these separate indented bays, many of which are characterised by towns and villages such as Llandudno and Ross-On-Sea that are popular with tourists. The eastern section of the coast is more uniform and provides the setting for Rhyl and Prestatyn. Inland from the coast the land rises providing containment and less developed uplands. This is with the exception of the lower lying Vale of Clwyd which runs away from the coast set below the Clwydian Range. The northern part of the Clwydian Range is within the Study Area. It separates the lower lying valley landscapes of Deeside and Wrexham which form the most easterly extent of Wales in the north.
- 797 Due to the distance of the windfarm site at over 45km from the Welsh coast and the prevalence of closer range, intervening offshore windfarms it is considered that significant effects on the landscape character of Wales would not arise as a result of the Project. This takes into account the higher value and therefore sensitivity of the landscapes within the Clwydian Range and Dee Valley Area of Outstanding Natural Beauty (AONB) and Great Orme Heritage Coast. It is therefore proposed that effects on landscape character within Wales are scoped out of the SLVIA.

#### 8.12.3.3 Landscape planning designations and defined areas

798 The windfarm site is not within the boundary of any area subject to international, national or regional landscape designation intended to protect landscape quality.

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- 799 Certain landscapes found within the onshore SLVIA Study Area have been designated or defined due to their scenic landscape as shown on Figure 8.23 and some of their defined special qualities relate to their setting, which may include seascape.
- Of importance in this SLVIA are the Lake District National Park and the Clwydian Range and Dee Valley AONB, which are located at approximate distances of 43.5km and 46.5 km from the windfarm site respectively.
- 801 The Lake District National Park (LDNP) is the largest National Park in England. It is host to a collection of breath-taking lakes and high mountains, picturesque valleys and a sandy coastline. The south-western extents of the LDNP lies within the SLVIA Study Area. This is an area that includes the small settlement of Silecroft, a small section of the coastal plain and the steeply rising landform up to the summit of Black Combe.
- 802 The Clwydian Range and Dee Valley AONB is described in the AONB management plan as 'the dramatic upland frontier to North Wales embracing some of the country's most wonderful countryside. The Clwydian Range is an unmistakeable chain of heather clad summits topped by Britain's most strikingly situated hillforts. Beyond the windswept Horseshoe Pass, over Llantysilio Mountain, lies the glorious Dee Valley with historic Llangollen a famous market town rich in cultural and industrial heritage.'
- 803 The northern extents of the Clwydian Range and Dee Valley AONB lies within the SLVIA Study Area.
- There is an area of Heritage Coast covering the Great Orme, which is not part of an AONB. There are no statutory requirements or powers associated with the Heritage Coast definition. However, reference will be made in the assessment of the effects of the Project in relation to the Conwy Local Development Plan 2007-2022 and the Great Orme Country Park and Local Nature Reserve Management Plan 2011-2016.
- 805 There are several Registered Parks and Gardens (RPG) in the English parts of the Study Area (Figure 8.23), the closest to the windfarm site are located in Lytham St Anne's (Ashton Gardens and Promenade Gardens Lytham St Anne's) at a distance of just over 30km from the windfarm site. The key reference material for consideration of these receptors is the Historic England 'Register of Parks and Gardens of Special Historic Interest in England'. This is an online resource that can be accessed through the National Heritage List for England (NHLE).
- 806 Cadw has prepared a statutory register of Historic Parks and Gardens (HPG) in Wales which has now replaced the non-statutory register.

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- 807 The SLVIA will undertake an assessment of the visual effects on the registered RPG and HPG only where access to the public is provided. The Cultural Heritage assessment in the Environmental Impact Assessment (EIA) will consider the effects on the historic and cultural aspects of the RPG and HPG properties and their settings.
- In England parts of the landscape within the SLVIA Study Area have been identified as local landscape designations through their Local Development Plans (LDP). Similarly, Special Landscape Areas have been designated locally by Conwy Borough Council. These will be mapped in the SLVIA and the associated value of the landscape within these areas will be considered in the assessment of sensitivity. The LANDMAP visual and sensory landscape evaluation categories will also be considered.

#### 8.12.3.4 Visual receptors

- 809 The principal visual receptors in the SLVIA Study Area are likely to be found along the closest sections of the English and Welsh coastline. These include people within settlements, driving on roads, visitors to tourist facilities or historic environment assets and people engaged in recreational activity such as those using walking and cycle routes as well as coast and beach users. A detailed assessment will be undertaken in the SLVIA for those visual receptors that are most susceptible to changes, which may experience significant visual effects as a result of the Project and will focus on visual receptors on the land where the sea is a strong influence in the baseline view, along the English and Welsh coastline and immediate hinterland.
- 810 There are numerous ferry routes through the SLVIA Study Area emanating from both Liverpool and Heysham and parts of the SLVIA Study Area are also used by recreational vessels. The effects on the views of people in vessels using these routes and areas will be considered in the SLVIA.

## 8.12.4 Approach to data collection

- 811 Data to inform the SLVIA will be collected using both desk based study and analysis and extensive field work within the SLVIA Study Area including photography for the preparation of visualisations and impact assessment using those visualisations as an aid to defining seascape, landscape and visual effects.
- 812 Baseline data will be used to define and describe the seascape, landscape and visual receptors that will be considered in the SLVIA. Data will be gathered from official, reliable and up-to-date sources. These will include Ordnance Survey map-based data, as well as data on seascape and landscape

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characterisation, landscape designations and other Governmental and local authority data of relevance.

813 In addition, the EIAs for other nearby offshore windfarms may also be referred to.

### 8.12.4.1 Seascape character

- 814 A national level seascape character assessment for the English sector of the SLVIA Study Area has been prepared for the MMO namely MMO 1134: Seascape Character Assessment for the North West Inshore and Offshore marine plan areas, 2018.
- 815 At a national scale, the Welsh part of the SLVIA Study Area is covered by the National Seascape Assessment for Wales, NRW Evidence Report No: 80, 2015. In addition, NRW has recently published the Seascape and visual sensitivity to offshore wind farms in Wales: Strategic assessment and guidance (White, *et al.*, , 2019).
- 816 It is these documents that will be used as the primary sources for the mapping and characterisation of the seascape.

#### 8.12.4.2 Landscape character

- 817 The landscape of the onshore parts of the SLVIA Study Area within England will be described and assessed in relation to the following documented landscape character assessments and other reference material:
  - Lancashire County Council (2000). A Landscape Strategy for Lancashire Landscape Character Assessment
  - Cumbria County Council (2011). Cumbria Landscape Character Guidance and Toolkit, Part One – Landscape Character Guidance and Part Two – Landscape Character Toolkit
  - Lake District National Park Partnership (2021). Lake District National Park Landscape Character Assessment and Guidelines
  - Sefton Council (2003). Supplementary Planning Guidance in Sefton, Landscape Character of Sefton
  - Wirral Metropolitan Borough Council (2019). Wirral Landscape Character Assessment.

### 8.12.4.3 Landscape planning designations

- 818 The following documents will inform the understanding of the baseline characteristics and qualities of the nationally designated areas of landscape:
  - Lake District National Park Partnership Management Plan 2020-2025
  - Clwydian Range and Dee Valley AONB Management Plan 2014-2019

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- RPG in England from the National Heritage List for England (NHLE)
- Local Development Plans
- Great Orme Country Park and Local Nature Reserve Management Plan 2011-2016
- LANDMAP Wales visual and sensory data

#### 8.12.4.4 Visual receptors

- 819 Visual receptors will be identified using ZTV analysis. Preliminary ZTV analysis has been conducted as shown in Figures 8.25 and 8.26a-o. The ZTV shows the main area in which the Project would theoretically be visible, highlighting the different groups of people who may experience views of wind turbine generators located within the windfarm site and assisting in the identification of viewpoints where they may be affected.
- 820 The SLVIA will assess the Project Design Envelope which has the maximum effect on seascape, landscape and visual receptors and this will be agreed with relevant consultees.
- 821 The preliminary ZTV overlaid on OS mapping shows that the main areas of theoretical visibility of the offshore elements of the Project will be across the open sea and extending across much of the English coast and the settlements and urban areas located along it. The closest point is around Blackpool at a distance of approximately 28km from the windfarm site. In the north-east of the SLVIA Study Area the ZTV extends across patches of higher land, including across the edge slopes and summits within the LDNP. Views from this part of the SLVIA Study Area would have closer range views of the intervening operational offshore windfarms.
- 822 In the east and south-east of the SLVIA Study Area the ZTV is shown across more extensive areas of low lying land. Actual visibility of the Project from within these areas will be reviewed in the field, however, much of it is likely to be locally screened by intervening vegetation and built form. Where visible out to sea the Project would be viewed within a relatively open area of the seascape with peripheral views of other operational windfarms.
- 823 Further south, along the Wirral coast in England and within Wales from the coasts of Denbighshire and Flintshire there is long range theoretical visibility of the Project. In addition, there is theoretical visibility shown along the high ground formed by the Clwydian Range and the estuary of the River Dee as well as along the Conwy coastline, including from Llandudno Bay and the Great Orme at distances of over 48km.

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- As well as OS mapping, the following datasets, information and stakeholder consultation will be used to inform the identification and analysis of visual receptors during the EIA:
  - Local and County Planning Authorities
  - NRW
  - Cadw
  - Natural England
  - Historic England
  - Sustrans UK
  - ROW maps
  - Local Development Plans prepared by the Planning Authorities
- 825 Viewpoint photography will be taken at a number of representative viewpoints to be agreed with relevant consultees through the scoping process, further consultation and the Evidence Plan Process (EPP). In compiling the preliminary list presented in Table 8.35, reference has been made to the agreed viewpoints used in the SLVIAs for the Walney, Walney Extension, Burbo Bank, Gwynt y Mor and Awel y Mor SLVIAs where these are located within the SLVIA Study Area for the Project and may have clear views of it.

No	Location	Easting	Northing	Distance to windfarm site (km)
1	Black Combe <sup>w</sup>	313109	484961	48.32
2	Coast Path, Haverigg <sup>w</sup>	314161	477812	41.72
3	Hoad Monument, Ulverston <sup>W</sup>	329454	479042	49.61
4	High Haume Farm, Public Right of Way <sup>w</sup>	322391	475727	43.07
5	Biggar Bank Road, Walney Island <sup>w</sup>	317904	467362	33.58
6	South Walney Nature Reserve <sup>w</sup>	321423	461782	30.98
7	Heysham Head <sup>W</sup>	340893	461589	45.88
8	Rossall Point, Fleetwood <sup>W</sup>	331152	447563	31.13
9	Blackpool Tower <sup>w</sup>	330618	436032	29.11
10	St Anne's Pier <sup>B</sup>	331701	428516	30.22
11	Southport Pier <sup>B</sup>	332585	418160	33.17
12	Formby Lifeboat Station (Formby Point) <sup>G</sup>	327035	406295	34.68
13	Clieves Hill <sup>B</sup>	338420	407450	43.13

# Table 8.35 Preliminary representative viewpoint list

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No	Location	Easting	Northing	Distance to windfarm site (km)
14	Crosby, near leisure centre <sup>G</sup>	330665	398815	42.52
15	Fort Perch Rock, New Brighton <sup>B</sup>	330950	394550	45.90
16	Hoylake, near Hilbre Point (Beach Road Slipway) <sup>B</sup>	320295	388465	45.37
17	Point of Ayr (near lighthouse) <sup>B</sup> *	312206	385074	45.95
18	Prestatyn (near Nova Centre) <sup>A</sup> *	306092	383798	46.19
19	Bryn—Ilwyn Viewpoint (Prestatyn Hillside, Gwaenysgor	307450	381750	48.38
20	Graig Fawr, Clwydian Range	305948	380398	49.56
21	Rhos Point	284050	381200	49.32
22	Llandudno Promenade (near end of Vaughan Street)	278650	382350	49.64
23	Great Orme's Head near summit complex <sup>A</sup>	276686	383403	49.32

<sup>W</sup> denotes viewpoint used in Walney or Walney Extension SLVIA

- <sup>G</sup> denotes viewpoint used in Gwynt y Môr SLVIA
- <sup>B</sup> denotes viewpoint used in Burbo Bank SLVIA

<sup>A</sup> denotes viewpoint used in Awel y Môr SLVIA (Preliminary Environmental Information Report)

### 8.12.4.5 Visibility

- 826 The Met Office visibility data collected from the Blackpool, Squires Gate and Rhyl weather stations will be used to inform the assessment of the likelihood of effects.
- 827 The likelihood of the seascape, landscape and visual effects arising will be described in relation to the Met Office definitions for the different ranges of visibility. These are found on the Met Office website and range from 'very poor' to 'excellent' as follows:
  - Very poor visibility range is less than 1km
  - Poor visibility range is 1 to 4km
  - Moderate visibility range is 4 to 10km
  - Good visibility range is 10 to 20km
  - Very good visibility range is 20 40km

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- Excellent visibility range is over 40km
- 828 This suggests that from the English parts of the SLVIA Study Area there would require to be 'very good visibility' or 'excellent visibility' conditions for the Project to be visible and for visibility from the Welsh coast 'excellent visibility' conditions.

#### 8.12.4.6 Cumulative windfarms and other relevant development

- 829 Details regarding projects assessed as being relevant to the cumulative assessment will be obtained from the Crown Estate Offshore Wind Farm locational mapping data, data obtained from planning portals, and data provided by the Applicant and other developers. These will be used to inform the cumulative windfarm mapping and assessment, where there is sufficient information available.
- 830 The key development types likely to be included for assessment are offshore windfarms, onshore windfarms, above sea oil and gas installations and offshore wave and tidal energy developments.
- 831 The Ormonde, Barrow, West of Duddon Sands, Walney, Walney Extension, Gwynt y Môr, Rhyl Flats, North Hoyle, Burbo Bank and Burbo Bank Extension operational offshore windfarms (shown on Figure 8.23) as well as numerous onshore windfarms form part of the baseline environment.

### 8.12.5 Approach to impact assessment

- 832 The assessment will be undertaken in accordance with the methods outlined in the following best practice guidance documents:
  - The Landscape Institute with the Institute of Environmental Management and Assessment (2013). Guidelines for Landscape and Visual Impact Assessment. Third Edition
  - Planning Inspectorate (2018) Advice Note Nine: Rochdale Envelope
  - Planning Inspectorate (2019). Advice Note Seventeen: Cumulative effects assessment relevant to nationally significant infrastructure projects
  - Natural England (2012). An Approach to Seascape Character Assessment
  - Natural England (2014). An Approach to Landscape Character Assessment
  - Landscape Institute (2019). Visual Representation of Development Proposals Technical Guidance Note 06/19
  - Scottish Natural Heritage (2012). Assessing the Cumulative Impact of Onshore Wind Energy Developments
  - Scottish Natural Heritage (2017). Visual Representation of Windfarms: Version 2.2

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- Natural Resources Wales (2021). Guidance Note 046 Using LANDMAP in Landscape and Visual Impact Assessments (LVIA)
- SNH (2017) Siting and Designing Windfarms in the Landscape, Guidance (Version 3)
- 833 Although some of this guidance has been derived from publications by bodies located in other UK nations it is commonly drawn on for work carried out in England and Wales where no equivalent guidance exists.
- The objective of the seascape, landscape and visual assessment of the Project will be to predict the likely significant effects on the seascape, landscape and visual resource. In accordance with the EIA Regulations 2017, the SLVIA effects will be assessed to be either significant or not significant. The methodology to undertake the SLVIA will reflect the 'Guidelines for Landscape and Visual Impact Assessment: Third Edition' (Landscape Institute, 2013) (GLVIA 3)
- 835 The significance of effects will be assessed through a combination of two considerations the sensitivity of the landscape or visual receptor/view and the magnitude of change that will result from the Project. In accordance with **the Landscape Institute's** GLVIA 3, the SLVIA methodology requires the application of professional judgement, but generally, the higher the sensitivity and the higher the magnitude of change the more likely that a significant effect will arise.
- 836 The objective of the cumulative SLVIA is to describe, visually represent and assess the ways in which the Project will have additional effects when considered together with other existing, consented or application stage developments and to identify related significant cumulative effects arising. The guiding principle in preparing the cumulative SLVIA will be to focus on the likely significant effects and in particular those which are likely to influence the outcome of the consenting process.

# 8.12.6 Potential impacts

- 837 A range of potential impacts on SLVIA have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.
- 838 As shown in **Figure 8.23** there are a number of existing offshore windfarms which have been in operation for many years in the SLVIA study area, and the


Project is located in an area (MCA 38: Irish Sea South) which is already characterised to some degree by other offshore windfarm developments. The Seascape Character Assessment for this MCA recognises that offshore windfarms are part of the seascape character of this area.

839 In addition, there is a transition from a seascape in some areas characterised by oil and gas energy infrastructure to one more characterised by offshore windfarms.

## 8.12.6.1 Potential impacts during construction

- 840 Potential impacts during construction on seascape, landscape and visual amenity include:
  - Impact (daytime) of the Project on seascape character
  - Impact of daytime visibility of the Project on landscape character and landscape planning designations
  - Impact of daytime visibility of the Project on visual receptors
  - Impact of night-time visibility of the Project on visual receptors
- 841 There may be impacts on seascape character through the construction of the Project. In addition, impacts may arise as a result of views of this construction from surrounding areas of the seascape, landscape and visual resource. Impacts on the seascape, landscape and visual resource would result only from above sea elements of the construction with the main impacts arising from a concentration of construction vessels as well as the offshore substation platform(s) and wind turbine generators as they are constructed. Impacts may arise during the day and night due to construction and safety lighting at the offshore construction site.

#### Impact of the Project on seascape character

842 The Project activities and structures will alter the seascape character of the windfarm site itself and within the wider area through visibility of the changes within the windfarm site.

#### Impact of the Project on landscape character / visual receptors

843 The Project activities and structures will be visible from the coast during good to excellent visibility conditions and may therefore affect the character of the landscape as part of its context.

## 8.12.6.2 Potential impacts during operation and maintenance

844 Potential impacts during operation and maintenance on seascape, landscape and visual amenity include:



- Impact (daytime) of the Project on seascape character
- Impact of daytime visibility of the Project on landscape character and landscape planning designations
- Impact of daytime visibility of the Project on visual receptors
- Impact of night-time visibility of the Project on visual receptors
- 845 There may be impacts on seascape character through the operation of the Project. In addition, impacts may arise as a result of views of the operation of the Project from surrounding areas of the seascape, landscape and visual resource. Impacts would result only from above sea elements of the operation **including aspects of the Project's maintenance and management. Impacts** may arise during the day and at night due to operational aviation light markers and activity and safety lighting maintenance (see Sections 8.8 and 8.10) of the offshore infrastructure, which may include Civil Aviation Authority (CAA) and marine navigation lighting, which may affect night time views.

#### Impact of the Project on seascape character

846 The Project activities and structures will alter the seascape character of the windfarm site itself and within the wider area through visibility of the changes within the windfarm site.

#### Impact of the Project on landscape character / visual receptors

847 The Project activities and structures will be visible from the coast during good to excellent visibility conditions and may therefore affect the character of the landscape as part of its context.

## 8.12.6.3 Potential impacts during decommissioning

848 There may be impacts on seascape character through the decommissioning of the Project. In addition, impacts may arise because of views of decommissioning activity from surrounding areas of the seascape, landscape and visual resource. Impacts on the seascape, landscape and visual resource would result only from above sea elements of the decommissioning. The main impacts would arise from a concentration of decommissioning vessels as well as the offshore substation platforms and wind turbine generators as they are decommissioned. Impacts may arise during the day and night due to construction and safety lighting.

# 8.12.6.4 Potential cumulative impacts

849 There may be potential for cumulative impacts to occur on SLVIA as a result of other activities (such as oil and gas operations). The Project wide approach to assessment of potential cumulative impacts is set out in Section 7.7.



- 850 Offshore wind projects and other activities relevant to the assessment of cumulative impacts on SLVIA will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised (i.e. they occur only within the windfarm site) or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.
- 851 The Project activities and structures will alter the seascape character of the windfarm site itself. This may result in cumulative effects on seascape character through the addition of the Project to a seascape affected by other cumulative offshore developments. In addition, visibility of the addition of the Project to other cumulative development may result in cumulative impacts on landscape character and visual receptors.

#### 8.12.6.5 Potential transboundary impacts

852 There are unlikely to be any transboundary SLVIA impacts due to the distance of the Project from other jurisdictions i.e. over 50km.

## 8.12.6.6 Summary of potential impacts

853 Table 8.36 outlines the impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Impact (daytime) of the Project on seascape character	$\checkmark$	✓	$\checkmark$
Impact of daytime visibility of the Project on landscape character and landscape planning designations	✓	✓	$\checkmark$
Impact of daytime visibility of the Project on visual receptors	~	✓	✓
Impact of night-time visibility of the Project on visual receptors	~	✓	$\checkmark$

# Table 8.36 Example Summary of impacts relating to SLVIA



Potential Impact	Construction	Operation and maintenance	Decommissioning
Cumulative impacts	Х	~	Х
Transboundary impacts	Х	Х	Х

# 8.12.7 Potential mitigation measures

- As discussed in Section 7.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the Preliminary Environmental Information Report (PEIR), and ultimately the Environmental Statement (ES), are prepared. Several mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 855 Mitigation of seascape, landscape and visual effects could occur through a reduction in the horizontal or vertical extent of the Project within the windfarm site or increasing the distance of the turbines from the coast within the windfarm site. These potential mitigation measures would constrain the Project and potentially reduce its renewable energy output and therefore its contribution to reducing climate change impacts; the Applicant will look to balance these two carefully.
- 856 Mitigation of the effects of civil aviation lighting may also be possible through agreement with the CAA.
- 857 The requirement and feasibility of any mitigation measures will be consulted upon with relevant consultees throughout the EIA process.



# 8.13 Air quality

# 8.13.1 Existing environment

- 858 The main source of existing offshore atmospheric emissions is likely to be from vessels (exhaust emission) operating within the Irish Sea. The typical pollutants associated with vessel emissions are nitrogen oxides (NOx), particulate matter (PM) and sulphur dioxide (SO2). Intermittent emissions may also occur from flaring associated with the Morecambe gas fields; however, this is expected to be infrequent and of a relatively short duration in comparison to emissions from vessels.
- 859 The International Maritime Organisation (IMO) has enacted regulations to reduce vessel emissions under Annex VI of the International Convention for the Prevention of Pollution from Ships (MARPOL). The revised Annex VI of MARPOL introduced a more stringent sulphur limit in fuel globally from 1st January 2020 (known as 'IMO 2020') which required fuel to contain no more than 0.5% sulphur by mass. Whilst the Irish Sea is not currently a dedicated Emission Control Area under MARPOL, vessels operating within it will be required to comply with the IMO 2020 limit.
- 860 The relevant UK health-based air quality Objectives<sup>10</sup> only apply where there is representative exposure. There are few human receptors offshore, and marine-based ecological designations are unlikely to be sensitive to air pollution impacts, or they are usually dominated by other sources of inputs (Centre for Ecology and Hydrology 2021). Receptors may, therefore, only be affected where there are isolated locations of relevant human exposure (e.g., residences) and/or land-based designated ecological sites close to the shoreline.

# 8.13.2 Potential impacts

# 8.13.2.1 Potential impacts during construction, operation and maintenance and decommissioning

861 Vessel movements during the construction, operation and decommissioning phases of the Project may give rise to pollutant emissions offshore. However, in the context of the existing vessel traffic operating within the Irish Sea the Project contribution would form a small percentage. The majority of construction and operation and maintenance works would be undertaken at a

<sup>10</sup> These are limits on the acceptable presence of contaminants in the atmosphere. The way the Objectives are to be measured is set out in the UK Air Quality (England) Regulations (2000).



significant distance from land (at the windfarm site) and therefore would be unlikely to impact upon landside human or ecological receptors. The majority of vessel movements would be during the construction phase, these construction activities are temporary in nature anticipated to take place over a period of two-and-a-half-years.

- 862 The main source of emissions would be exhaust emissions from vessels, and due to the nature and location of the Project, associated vessel movements would only generate a small increase in emissions in all phases. This is unlikely to result in significant effects to land based human and ecological receptors and given the limitations on sulphur content in marine fuel and the distance to sensitive receptors, it is considered that impacts would not be significant.
- 863 Any potential impacts associated with the transportation of materials onshore will be considered separately in a Port Access and Transport Plan which will be submitted with the Development Consent Order application

#### 8.13.2.2 Potential cumulative impacts

As described above, most offshore works would be undertaken at a significant distance from any landside sensitive receptors. As such, it is considered unlikely that any significant cumulative effects would occur with other offshore emission sources (i.e., vessels) used for any other plans or projects within the windfarm site.

#### 8.13.2.3 Potential transboundary impacts

- 865 It is considered unlikely that emissions from Project vessels operating within the Irish Sea would give rise to any significant transboundary effects, based on the distances to EU Member States.
- As a result of the nature and location of the Project, associated vessel movements would only generate a small increase in emissions, which is unlikely to result in significant effects to land based human and ecological receptors for all phases. As such, due to the limited pathway for offshore air quality to impact receptors, it is proposed that air quality is scoped out of the EIA for further consideration.



# 8.14 Airborne noise

# 8.14.1 Existing environment

- 867 Two main sources of noise are considered to characterise the offshore environment:
  - Natural noise generated by wind, wave and precipitation
  - Anthropogenic noise from vessel traffic and other users (oil and gas infrastructure)

# 8.14.2 Potential impacts

- 868 Construction, operation, maintenance and decommissioning activities have the potential to increase airborne noise from within the windfarm site. The main sources of noise would be from increased vessel activity, cable laying and foundation installation and subsequent operation and maintenance of infrastructure.
- 869 The windfarm site is approximately 30km from shore at its nearest point, and it is therefore highly unlikely that onshore receptors (i.e. coastal recreation users, coastal ecological designated sites and coastal settlements) will be affected by increases in noise from construction or operational activities in the windfarm site, in the context of the existing noise sources.
- 870 Any potential impacts associated with the transportation of materials onshore will be considered separately in a Port Access and Transport Plan which will be submitted with the Development Consent Order application
- 871 Disturbance to offshore biological receptors (including fish and marine mammals) from offshore airborne noise (including underwater noise) will be considered within the relevant sections for these topics and disturbance to birds is covered in offshore ornithology.
- 872 Due to the limited pathway for offshore airborne noise to impact receptors it is proposed that offshore airborne noise is scoped out of the EIA for further consideration. Noting that the main impacts from noise to ecological receptors occur from underwater noise, which is to be assessed in other relevant aspects chapters.



# 8.15 Human health

- 873 The human health assessment within the Project Environmental Statement (ES) will bring together the relevant conclusions of the impact assessments made in other topics of the Environmental Impact Assessment (EIA). The key inter-relationships occur in relation to marine water and sediment quality, commercial fisheries, shipping and navigation, seascape, landscape and visual amenity, infrastructure and other users and socio-economics, tourism and recreation.
- 874 The scope of the assessment will consider the World Health Organisation **(WHO) definition of health, which states that health is** "*a state of complete physical, mental and social wellbeing and not merely the absence of disease or infirmity*". The focus of human health within EIA will be on community health and wellbeing and not on occupational health and safety. The potential for Major Accidents and Disasters arising from the Project is considered separately in Section 8.18.
- 875 The Study Area for the assessment on human health will focus on a site specific (Project limits) study area. The assessment will also be informed by the zones of influence and receptors impacted or potentially impacted by the commercial fisheries, shipping and navigation, offshore seascape landscape and visual amenity, and socio-economics, tourism and recreation. This will enable the effects on human health to be better understood. As these Study Areas do not necessarily define the boundaries of potential health effects, the assessment will use Study Areas from other topics to broadly define representative population groups instead of setting boundaries on the extent of potential effects.
- At this scoping stage there is not a fixed location for the port/harbour from which offshore workforce and vessels will operate during construction or the operational phase of the Project. The health considerations in relation to port activities are therefore scoped at a high level. As the final port decision may not be taken before application for development consent, it is anticipated that any issues relating to the port will be addressed by Development Consent Order (DCO) condition.

# 8.15.1 Existing environment

- 877 The wider determinants of health and health inequalities are key considerations when undertaking an assessment of human health as part of EIA. The following population groups are present and will be considered:
  - The 'general population' including residents, workers, service providers, and service users



- The 'vulnerable group population' including potential vulnerability due to: young age, older age, low income, poor health status, social disadvantage, restricted access or geographic proximity to Project activities
- 878 The community receptors for the assessment are often onshore communities. However, the scope of population health outcomes arising from the Project link to activities that are undertaken offshore.
- 879 Human health will be informed by the quantitative and qualitative analysis within relevant topics, including:
  - Commercial fisheries
  - Shipping and navigation
  - Offshore seascape, landscape and visual amenity
  - Socio-economics, tourism and recreation
- 880 The human health chapter will also consider wider determinants of health (which are detailed within Table 8.37) not covered by other EIA chapters.
- A population health approach will be taken, informed by discussion of receptors within the topic specific EIA chapters. For each determinant of health, the human health EIA chapter will identify relevant inequalities through consideration of the differential effect to the 'general population' of the Study Area and effects to the 'vulnerable population group' of that Study Area. The vulnerable population group being comprised of relevant sensitivities for that determinant of health. This is in line with guidance and good practice.
- 882 No bespoke baseline human health surveys are proposed to be undertaken as part of the assessment. The health analysis will be informed by project wide consultation.

# 8.15.2 Approach to impact assessment

- 883 The Health Impact Assessment (HIA) will be embedded within the EIA in line with good practice. There will be parity between physical health and mental health within the assessment. The HIA methodology will use best practice as published by:
  - The Institute of Public Health (IPH), Health Impact Assessment Guidance, Standalone HIA and health in environmental assessment (2021) (Pyper et al., 2021). This guidance for Northern Ireland and the Republic of Ireland can be applied more broadly and is the only UK HIA guidance that provides detail on the analysis and reporting of human health in EIA.
  - International Association for Impact Assessment (IAIA) and European Public Health Association (EUPHA), Human health: Ensuring a high level



of protection. A reference paper on addressing Human Health in Environmental Impact Assessment (2020) (Cave et al., 2021). This reference paper informed the IPH guidance.

- IEMA, Health in Environmental Impact Assessment: A Primer for a Proportionate Approach (outlined in Cave et al., 2017). This sets broad principles that have been developed in more detail by the IPH guidance.
- Public Health England (PHE) guidance, Health Impact Assessment in spatial planning (PHE, 2020). This sets a broad context, including that HIA be integrated into EIA.
- PHE, Advice on the content of Environmental Statements accompanying an application under the Nationally Significant Infrastructure Planning (NSIP) Regime (2021). This confirms a wider determinants of health approach in EIA.
- It is noted that the Office of Health Improvement and Disparities (OHID), (previously PHE) and IEMA are in the process of producing updated guidance on the coverage of human health within EIA. Regard will be made to that work.
- 884 The EIA human health assessment will be a qualitative analysis, following the IPH 2021 guidance approach, which draws on qualitative and quantitative inputs from other EIA topic chapters. This is considered the most appropriate methodology for assessing wider determinants of health proportionately, consistently and transparently.

# 8.15.3 Potential impacts

885 Potential impacts and scoping conclusions for the Project are based on the tools used by IPH (IPH, 2021). Table 8.37 details the determinants of health which are scoped in or out for further assessment.



# Table 8.37 Wider determinants of health scoping exercise

Determinant of health	Rationale
Scoped in	
Healthy lifestyles: Physical activity and leisure	Healthy lifestyles will be considered within the EIA in relation to mental health and physical activity. <b>Consideration will be given to the offshore infrastructure's influence on recreational sailing and similar</b> marine activities, as set out in Shipping and Navigation, Section 8.8. If, once further information is available, the scale of change does not have the potential for a likely significant population health effect, this will be explained in the EIA health chapter. This issue is therefore currently scoped in, but in line with proportionate assessment will be kept under review.
Education: Workforce upskilling	The Project offers the potential to support positive upskilling and career development in relation to its workforces, as discussed in Section 4.1.3. This may include apprenticeships and adult learning.
Socioeconomic status: Employment and investment	The employment opportunities of the Project may benefit workers directly and their dependants. Levels of construction and operational employment will be reported by the EIA socio-economic chapter. The health assessment will consider the potential population health effects of direct and indirect employment, including exploring opportunities and inequalities. Should there be any negative <b>implications, these will also be discussed. For example, the Projects' eff</b> ects on commercial fishing grounds, as assessed in Section 8.7.
Environmental conditions: Climate change	The health effects of climate change are recognised and are a source of concern. The Project would be a part of a wider positive energy sector transition that reduces the severity of climate change. The benefits to population health will be discussed.
Environmental conditions: Water	Due to the presence and movements of construction vessels/equipment there is the potential for spills and leaks which could result in changes to water quality and pollution of the environment as discussed in Section 8.2.6. Reference will be made to the Marine Water and Sediment Quality assessment when considering potential health impacts. If, once further information is available, the scale of change does not have the potential for a likely significant population health effect, this will be explained in the EIA



Determinant of health	Rationale
	health chapter. This issue is therefore currently scoped in, but in line with proportionate assessment will be kept under review.
Safe and cohesive communities: Community identity	Visual change can affect mental health and wellbeing with psychological and physiological responses. The nearest point from the windfarm site to shore is approximately 30km. The operational visual impacts of the Project are expected to be limited, but may affect a wide area of the coast. If, once further information is available, the scale of change does not have the potential for a likely significant population health effect, this will be explained in the EIA health chapter. This issue is therefore currently scoped in, but in line with proportionate assessment will be kept under review.
Wider societal benefits	The Project provides important energy infrastructure that supports many aspects of public health. Energy security providing a reliable supply of electricity is recognised as an essential service enabling, thermal comfort, healthcare, learning, income generation and social networking. The benefits of the Project in supporting these wider societal benefits will be noted. <b>The Project's benefits in reducing the</b> effects of climate change is also noted.
Scoped Out	
Safe and cohesive communities: Housing	No new housing is proposed as part of the Project. The workforce will have housing requirements, but it is expected that a high proportion will be resident in the local region of the loadout port, or would be based aboard their vessels, unless traveling to their usual place of residence.
Safe and cohesive communities: Transport	During construction, the vast bulk of material will arrive by ship at the loadout port a port location associated with the offshore construction for marshalling and loadout to the Project. Whilst the Port will be busy there would be limited effect on the local road network from offshore construction activities. Although the port has not been determined, the road infrastructure to ports in general is good. There will be a commitment to produce a Port Traffic Management Plan (PTMP). On the basis of an effective PTMP it is proposed that this determinant is scoped out of the health assessment.



Determinant of health	Rationale
Safe and cohesive communities: Community safety	There are not anticipated to be community safety or security issues associated with worker behaviour in ports or communities.
Environmental conditions: Air quality	Offshore works are likely to have a very limited effect on onshore air quality. Section 8.13 proposes to scope air quality out of the EIA. The health assessment would take a consistent approach.
Environmental conditions: Noise	Airborne noise, Section 8.14 identifies that there is limited potential for the majority of offshore infrastructure installation to give rise to noise effects at onshore human receptors and proposes to scope airborne noise out of the EIA. The health assessment would take a consistent approach.
Environmental conditions: Radiation	The Project is not located in proximity to people, other than project works. Relevant occupational safeguards would be followed. Electromagnetic Frequency (EMF) risks to human health associated with the Project is therefore considered unlikely.
Health and social care services	It is not expected that a high proportion of offshore workers would move to the Project area with dependants requiring social care. Demand for social care service is scoped out. Health protection measures such as screening and immunisations are expected to <b>continue from the offshore workers'</b> usual place of residence so would not be affected by the Project. Similarly, routine dental appointments <b>are assumed to be with the offshore worker's dental practice close to their usual place of residence.</b> Sexual health services are not expected to be affected as no largescale in-migration is expected and the workforce of skilled technical roles would return to their usual places of residence when ashore. Prolonged offshore shift working in confined quarters has potential to affect mental health. It is however expected that any requirement for mental health would be met via the usual primary care <b>gatekeepers at the workers' registered GP close to their usual place of residence. Appropriate</b> occupational mental health support would be available. In relation to preparedness for emergency scenarios, this is most relevant to offshore shipping and port storage/loading. In line with proportionate assessment, it is proposed to scope emergency planning implications of the Project out of the human health chapter. Relevant occupational practices and emergency planning procedures



Determinant of health	Rationale
	would be required by law. Section 8.18 discusses the EIA approach to the Major Accidents and Disasters topic area.



886 The inter-related effects between determinants of health will also be considered, including how these are distributed temporally, geographically and in terms of vulnerable population groups.

#### 8.15.3.1 Potential transboundary impacts

887 Transboundary effects in relation to human health are not expected. Port activities within another jurisdiction, if required, would be expected to operate within their existing consented levels of activity. Any international supply chain would be expected to operate appropriate policies that safeguard against significant population challenges to equality, health and safety, for both workers and, as appropriate, the public.

#### 8.15.3.2 Summary of potential impacts

888 Table 8.38 outlines the human health related impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

Potential Impact	Construction	Operation and maintenance	Decommissioning
Healthy lifestyles	$\checkmark$	$\checkmark$	$\checkmark$
Transport	Х	Х	Х
Education	~	$\checkmark$	✓
Socio-economic status	✓	$\checkmark$	$\checkmark$
Climate change	Х	$\checkmark$	Х
Air quality	Х	Х	Х
Water	✓	Х	$\checkmark$
Noise	Х	Х	Х
Radiation	Х	Х	Х
Health and social care services	Х	Х	Х
Community identity	✓	$\checkmark$	$\checkmark$
Wider societal benefits	Х	$\checkmark$	Х
Cumulative effects	✓	✓	$\checkmark$
Transboundary	Х	Х	Х

## Table 8.38 Summary of impacts relating to human health



# 8.15.4 Potential mitigation measures

- As discussed in Section 1.7.2.4, mitigation measures will be developed as site specific information becomes available, the project design is refined and the Preliminary Environmental Information Report (PEIR), and ultimately the ES, are prepared. A number of mitigation measures that may be appropriate for the Project could be embedded within the design and accounted for within the assessment of impacts. Further mitigation measures may be proposed in response to impact assessments. These will evolve as the Project design develops and the EIA progresses, and/or in response to consultation.
- 890 Mitigation measures which are likely to of relevance to human health are linked to other topics including:
  - Marine water and sediment quality
  - Commercial fisheries
  - Shipping and navigation
  - Offshore seascape, landscape and visual amenity
  - Socio-economics, tourism and recreation
- 891 Health mitigation may compromise; design elements aimed at reducing impacts; commitment to adoption of specific best practice and consultation.



# 8.16 Socio-economics and tourism and recreation

- 892 This section of the Scoping Report identifies the potential effects of construction, operation and maintenance, and decommissioning of the Project on socioeconomics, tourism and recreation. Socio-economic, tourism and recreation receptors relevant to the Project are also identified.
- 893 The assessment will bring together the conclusions of assessments made in other relevant chapters of the environmental impact assessment (EIA). For example effects to socio-economics, tourism and recreational assets are estimated with reference to water and sediment quality, shipping and navigation, archaeology and cultural heritage, infrastructure and other users, and offshore seascape, landscape and visual amenity.

# 8.16.1 Existing environment

- 894 The existing environment relevant to the EIA will consider two receptor groups:
  - Economic receptors, i.e. people or businesses that would benefit from or be adversely affected by the Project and associated development
  - Social receptors, which are the social infrastructure relevant to a community, that would benefit from or be adversely affected by the Project. Impacts on social receptors subsequently impact on the population and its health and wellbeing.
- 895 The Study Area covers part of the Irish Sea, which is a busy shipping area, used by commercial shipping vessels, fishing vessels and oil and gas operators. Impacts to shipping and navigation are considered in Section 8.8 impacts to commercial fishing is considered in Section 8.7, and impacts to other users is considered in Section 8.11.
- A desk-based study will be undertaken to identify tourism and recreation features which may be affected by the Project, using sources of information online and through continued consultation with statutory stakeholders. The tourism baseline will be described on the basis of trends for visitor numbers, visitor origin, expenditure, secondary benefits from tourism, and the timing of visitor periods.
- 897 The socio-economics assessment will be informed by a desk-based assessment of socio-economic baseline conditions, including collecting data on:
  - Regional and local labour market and trends (considering commercial fisheries as discussed in Section 8.8)



- High level indication of temporary and rented accommodation supply and trends
- Current workforce
- Local and regional population and trends
- Local and regional employment and trends
- Education
- Skills
- 898 Any additional primary or secondary datasets will be identified through ongoing consultation with stakeholders through the Evidence Plan Process (EPP), as described in Section 3.4.

# 8.16.2 Approach to impact assessment

- 899 The Overarching National Policy Statement (NPS) for Energy (EN-1) states that where a project is likely to have an impact on socio-economics at a local or national scale the assessment should consider all relevant impacts.
- 900 There is no set of industry standard guidance for the assessment of socioeconomic impacts. In light of this, the socio-economic assessment will present a qualitative assessment of the anticipated impacts and benefits, their extent and when they are expected to occur. A methodology will be developed using the following guidance:
  - Good practice from the International Association for Impact Assessment (IAIA)'s Social Impact Assessment: Guidance for assessing and managing the social impacts of projects (Vanclay 2015)
  - Emerging best practice published by the IEMA in line with the 'Health in Environmental Impact Assessment: A Primer for a Proportionate Approach' (Cave et al. 2017)
  - Published guidance from Glasson and Chadwick in Methods of Environmental and Social Impact Assessment (Natural and Built Environment Series) Fourth Edition (Therivel and Wood 2017):
    - Chapter 13 Socio-economic impacts 1: overview and economic impacts and Socio-economic impacts
    - o Chapter 14 Socio-economic impacts 2: Social impacts
  - The methodology used to estimate the economic impacts follows the guidance set out in the HM Treasury's Green Book (HM Treasury 2020) and Homes and Communities Agency Additionality Guide (2014)
  - Guidance notes from the Office for National Statistics have been used to ensure appropriate use of national statistics



- 901 Economic impacts will be dependent on a range of factors which will be considered in the EIA where possible, such as:
  - The technologies and infrastructure to be deployed during construction, operation and maintenance and decommissioning methodologies
  - Procurement/contracting strategy
  - Availability and capacity of the supply chain
  - Number of workers
  - Where the workers come from
  - The duration of employment
- 902 The absolute scale of economic impacts, both beneficial (e.g. the number of jobs which construction, operation and maintenance, and decommissioning activity is expected to support) and adverse (e.g. disruption to other activities) would be calculated based on a worst case scenario, using an approach consistent with methods for economic impact assessment set out in HM Treasury Green Book (2020). The socio-economic impact magnitude will be determined by consideration of the predicted deviation from baseline conditions.
- 903 With regards to tourism, are no specific statutory guidelines which inform the assessment of impacts upon tourism and recreation receptors. The assessment will focus on factors that have the potential to reduce the number of tourists visiting or returning to an area and will be developed with other inter-related assessments such as the offshore seascape landscape and visual impact assessment and the socio-economics assessment to ensure that inter-relationships are captured and relevant receptors are considered. The tourism and recreation assessment will cross reference these assessments as appropriate.
- As there is no statutory guidance on assessing tourism, or recreation impacts, a methodology will be developed using guidance notes from the Office for National Statistics.

# 8.16.3 Potential impacts

905 A range of potential impacts on socio-economic, tourism and recreation receptors have been identified which may occur during the construction, operation and maintenance, and decommissioning phases of the Project. These impacts include those issues identified as requiring consideration in the National Policy Statement for Renewable Energy Infrastructure (EN-3) (DECC, July 2011) and in the guidance documents listed above.



## 8.16.3.1 Potential impacts during construction

- 906 There is potential for impacts on socio-economic, tourism and recreation receptors during construction which may include:
  - Direct economic benefit (supply chain)
  - Increased employment
  - Change in demographics due to in-migration
  - Loss of, disruption to or pressure on existing offshore activities (including disruption to recreational activities)
  - Changes in visitor behaviour as a result of visual, noise, transport or other environmental impacts Reduction in available accommodation due to construction personnel
- 907 The construction of offshore windfarms can have beneficial socio-economic effects in terms of providing employment and continuing to develop the wind energy market at a national level, i.e. encouraging wind energy manufacturers to be based in the UK. However, there is a small potential for adverse impacts on social infrastructure where the project components and activities to construct them impact on specific receptors, unless they are identified and avoided through micro-siting and mitigation measures.
- 908 The EIA will consider direct economic benefit through the supply chain required for the Project, including spending on local goods and services supplied by local businesses. Increased employment, as well as potential changes to demographics due to national and international immigration will be assessed, considering likely recruitment strategies.
- 909 There is a small potential for in-migrant workers to affect the local tourism economy by using accommodation that might otherwise be used by tourists. There is also the beneficial effect of in-migrant workers in the offseason utilising hotel beds that would otherwise be empty.
- 910 The potential visibility of the offshore construction activities may also affect the amenity value of tourist features, particularly those areas most valued for their landscape setting.
- 911 Offshore construction activities would require the introduction of navigation safety zones, which may affect marine and coastal recreation activities.

## 8.16.3.2 Potential impacts during operation and maintenance

912 There is potential for impacts on socio-economic, tourism and recreation receptors during the operation and maintenance (O&M) phase which may include:



- Direct economic benefit (supply chain)
- Increased employment
- Change in demographics due to immigration
- Loss of, disruption to or pressure on offshore activities
- Visual impacts
- Disruption to marine recreational activities
- 913 The impacts assessed for the O&M phase of the Project will be as described above for construction. As has been seen from the other offshore windfarms in the Irish Sea, the O&M activities associated with maintaining a windfarm is considerable and will create opportunities for training and long-term employment across a number of sectors. Adding to the existing Irish Sea windfarms will help develop O&M bases and supporting business with the associated socio-economic benefits.
- 914 The visibility of the wind turbine generators to onshore tourist and recreation receptors has the potential to affect the amenity of the area. Tourism perception research in rural Wales (NFO, 2003), North Devon (Aitchison, 2004), Scotland (Glasgow Caledonian University, 2008), and Northumberland (Northumbria University, 2014) show that the majority of people do not perceive windfarms negatively. Furthermore, economic studies of Wales (Regeneris and The Tourism Company, 2014) and Scotland (Biggar Economics, 2017) demonstrate that windfarms have no measurable effect on the tourism economy.
- 915 Offshore, some navigational restrictions for leisure craft are likely to continue in the immediate vicinity of the wind turbine generators. This is likely to be applied in the form of safety zones around each fixed structure. Recreational sailing is considered separately in Section 8.8.

## 8.16.3.3 Potential impacts during decommissioning

916 Potential impacts during decommissioning impacts will be assessed as outlined in Section 7.2. It is anticipated that the decommissioning impacts would be similar in nature to those of construction.

# 8.16.3.4 Potential cumulative impacts

- 917 There may be potential for cumulative impacts to occur on socio-economic, tourism and recreation receptors as a result of other activities.
- 918 Projects and activities relevant to the assessment of cumulative impacts on socio-economic, tourism and recreation receptors will be identified through a screening exercise. The potential impacts considered in the cumulative assessment as part of EIA will be in line with those described for the project-



alone assessment, though it is possible that some will be screened out on the basis that the impacts are highly localised or where management measures in place for the Project and other projects will reduce the risk of impacts occurring.

919 There is potential for the Project to bring socio-economic benefits, for example by providing opportunities for business, jobs and training. The clustering of offshore windfarm developments in the Irish Sea, including other Round 4 windfarms, will provide longer term opportunities for the supply chain and skills sectors than a single development. Conversely, there is also potential to cumulatively impact upon other industries negatively as a result of displacement of workers currently employed in other industries. This will be considered further in the EIA.

#### 8.16.3.5 Potential transboundary impacts

920 Transboundary effects in relation to socio-economics, tourism and recreation are not expected and are therefore scoped out for further assessment. Any potential transboundary impacts on recreational fishing, sailing and other users are considered separately in Sections 8.7, 8.8 and 8.11 respectively.

## 8.16.3.6 Summary of potential impacts

921 Table 8.39 outlines the socio-economic, tourism and recreation impacts which are proposed to be scoped into and/or out of the EIA. This may be refined as additional information and data become available.

Potential impact	Construction	Operation and maintenance	Decommissioning
Direct economic benefit (supply chain)	V	V	V
Increased employment	✓	✓	✓
Change in demographics due to immigration	V	√	V
Loss of, disruption to or pressure on offshore activities	V	✓	V
Visual impacts	$\checkmark$	$\checkmark$	√
Disruption to recreational activities	V	V	V

#### Table 8.39 Summary of impacts relating to tourism and recreation



Potential impact	Construction	Operation and maintenance	Decommissioning
Reduction in available accommodation due to construction personnel	V	Х	Х
Cumulative impacts	$\checkmark$	$\checkmark$	✓
Transboundary impacts	Х	Х	Х



# 8.17 Climate change

- 923 The Project EIA will consider the potential effects of the Project and potential effects on the Project in relation to climate change.
- 924 Climate change was included as a required topic as part of the EIA Directive 2014/52/EU, which was implemented into UK regulations in May 2017. The climate change chapter will include consideration of the effect of the Project to climate change (net change in greenhouse gas (GHG) emissions), and the impact of climate change to the Project (vulnerability of infrastructure and assets)
- 925 The climate change assessment will therefore comprise two separate assessments, an assessment which quantifies the GHG emissions released **from activities associated with the Project. This will also determine the 'net'** effect of the provision of renewable energy to the UK grid. In addition, a climate resilience assessment will be carried out to understand how the Project infrastructure may be potentially impacted by the projected effects of climate change. The approach to the assessment will follow the updated Environmental Impact Assessment Guidance on Assessing Green House Gas Emissions by the Institute of Environmental Management and Assessment.



# 8.18 Major accidents and disasters

- 926 The Environmental Impact Assessment (EIA) will consider the potential effects of the Project in relation to major accidents and disasters.
- 927 Following guidance published by Institute of Environmental Management and Assessment (IEMA) on Major Accidents and Disasters in EIA (IEMA, 2020), it is proposed that consideration of major accidents and disasters within the EIA process for the Project will be based on assessments conducted within individual technical chapters, where this can be adequately covered by the scope of these chapters.
- 928 Following a review of the potential major accidents and disasters which may interact with, or arise from the Project, the following have been identified:
  - Accidental spills of hazardous material (considered within the 'Marine Water and Sediment Quality', 'Benthic Ecology', Fish and Shellfish Ecology', 'Marine Mammal Ecology' and 'Human Health' EIA chapters)
  - Vessel collision (considered within the 'Shipping and Navigation' EIA chapter)
  - Exposed cables leading to vessel snagging (considered within the 'Shipping and Navigation', 'Commercial Fisheries' and 'Infrastructure and Other Users' EIA chapters)
- 929 As the impacts of these accidents/disasters are being considered individually within the above technical EIA chapters, a separate Major Accidents and Disasters chapter is not considered within the EIA or its ES, and the topic is therefore proposed to be scoped out of further assessment.

# 8.19 Onshore topics

- 930 As discussed previously, this Scoping Report considers the Generation assets only. As these Generation assets are located approximately 30km from shore, for some topics which are usually included in an EIA for Generation and Transmission assets associated with an offshore windfarm, there is no pathway for effect as potential receptors are located onshore outside an potential zone of influence. Therefore, the following topics are proposed to be scoped out of the EIA.
  - Ground conditions and contamination
  - Land use
  - Onshore ecology
  - Onshore ornithology
  - Onshore archaeology and cultural heritage



- Water resources and flood risk (any potential impacts on water resources is considered in the Marine Water and Sediment Quality chapter)
- Onshore traffic and transport (any potential impacts on traffic and transport and associated air and noise impacts will be considered separately in a Port Access and Transport Plan which will be submitted with the Development Consent Order application).



# 9. Part 3: Inter-relationships

931 The EIA will identify and assess inter-relationships which are likely to result from the construction, operation and decommissioning of the Project. The inter-relationships relevant to the Project are outlined in Table 9.1. Each inter-relationship identified in the table below will be considered in the relevant EIA topic chapter as the assessment is undertaken.

Торіс	Inter-relationships
Marine geology, oceanography and physical processes	<ul> <li>Will have effects on:</li> <li>Marine archaeology and cultural heritage</li> <li>Benthic ecology</li> <li>Marine water and sediment quality</li> <li>Fish and shellfish ecology</li> </ul>
Marine water and sediment quality	<ul> <li>Is affected by:</li> <li>Marine geology, oceanography and physical processes</li> <li>Will have effects on:</li> <li>Benthic ecology</li> <li>Eish and shellfish ecology</li> </ul>
	<ul> <li>Marine mammals</li> <li>Human health</li> </ul>
Benthic ecology	<ul> <li>Is affected by:</li> <li>Marine geology, oceanography and physical processes</li> <li>Marine water and sediment quality Will have effects on:</li> </ul>
Fish and shellfish ecology	<ul> <li>Fish and shellfish ecology</li> <li>Is affected by:</li> <li>Marine, geology, econography, and physical</li> </ul>
	<ul> <li>Marine geology, oceanography and physical processes</li> <li>Marine water and sediment quality</li> <li>Benthic ecology</li> <li>Will have effects on:</li> </ul>
	<ul> <li>Commercial fisheries</li> <li>Marine mammals</li> <li>Offshore ornithology</li> <li>Socio-economics, tourism and recreation</li> </ul>
Marine mammals	<ul> <li>Is affected by:</li> <li>Marine water and sediment quality</li> <li>Fish and shellfish ecology</li> <li>Shipping and navigation</li> </ul>

#### Table 9.1 Inter-relationships



Торіс	Inter-relationships	
	Will have effects on:	
	<ul> <li>Socio-economics, tourism and recreation</li> </ul>	
Offshore ornithology	Is affected by:	
	<ul> <li>Fish and shellfish ecology</li> </ul>	
Commercial fisheries	Is affected by:	
	<ul> <li>Fish and shellfish ecology</li> <li>Shipping and navigation</li> <li>Will have effects on:</li> </ul>	
	<ul><li>Socio-economics, tourism and recreation</li><li>Human health</li></ul>	
Shipping and navigation	Will have effects on:	
	<ul> <li>Marine mammals</li> <li>Commercial fisheries</li> <li>Will have effects on:</li> </ul>	
	<ul><li>Socio-economics, tourism and recreation</li><li>Human health</li></ul>	
Marine archaeology and cultural	Is affected by:	
heritage	<ul> <li>Marine geology, oceanography and physical</li> </ul>	
	processes	
Civil and military aviation	<ul> <li>Seascape, lanuscape and visual amenity</li> </ul>	
Infrastructure and other users	Will have effects on:	
	<ul> <li>Socio-economics, tourism and recreation</li> </ul>	
Offshore seascape, landscape	Will have effects on:	
and visual impact assessment	<ul> <li>Marine archaeology and cultural heritage</li> </ul>	
	<ul> <li>Socio-economics, tourism and recreation</li> </ul>	
Offshore air quality	N/A	
Offshore airborne noise	N/A	
Human health	Is affected by	
	<ul> <li>Water and sediment quality</li> </ul>	
	Commercial fisheries	
	<ul> <li>Shipping and navigation</li> <li>Offshore, seascane, landscane, and visual</li> </ul>	
	amenity	
	<ul> <li>Socio-economics, tourism and recreation</li> </ul>	
Socio-economics, tourism and	Is affected by:	
recreation	<ul> <li>Fish and shellfish ecology</li> </ul>	
	Marine mammal ecology	
	<ul> <li>Shipping and navigation</li> <li>Commercial fisheries</li> </ul>	
	<ul> <li>Infrastructure and other users</li> </ul>	



Торіс	Inter-relationships
	<ul> <li>Offshore seascape, landscape and visual amenity</li> <li>Will have effects on:</li> </ul>
	<ul> <li>Human health</li> </ul>
Climate change	The need to need to reduce greenhouse gas emissions is a key driver for the Project.
	Inter-relationships with climate change will be considered within each relevant EIA topic.
Major accidents and disasters	N/A



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# **SCOPING OPINION:**

# Proposed Morecambe Offshore Wind Farm

Case Reference: EN010121

Adopted by the Planning Inspectorate (on behalf of the Secretary of State) pursuant to Regulation 10 of The Infrastructure Planning (Environmental Impact Assessment) Regulations 2017

02 August 2022



The Planning Inspectorate Yr Arolygiaeth Gynllunio

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#### **APPENDIX 1: CONSULTATION BODIES FORMALLY CONSULTED**

#### **APPENDIX 2: RESPONDENTS TO CONSULTATION AND COPIES OF REPLIES**

# **1. INTRODUCTION**

- 1.0.1 On 23 June 2022, the Planning Inspectorate (the Inspectorate) received an application for a Scoping Opinion from Cobra Instalaciones y Servicios S.A. (Cobra) and Flotation Energy plc (the Applicant) under Regulation 10 of the Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 (the EIA Regulations) for the proposed Morecambe Offshore Wind Farm Generation Assets (the Proposed Development). The Applicant notified the Secretary of State (SoS) under Regulation 8(1)(b) of those regulations that they propose to provide an Environmental Statement (ES) in respect of the Proposed Development and by virtue of Regulation 6(2)(a), the Proposed Development is 'EIA development'.
- 1.0.2 The Applicant provided the necessary information to inform a request under EIA Regulation 10(3) in the form of a Scoping Report, available from:

http://infrastructure.planninginspectorate.gov.uk/document/EN010121-000028

- 1.0.3 This document is the Scoping Opinion (the Opinion) adopted by the Inspectorate on behalf of the SoS. This Opinion is made on the basis of the information provided in the Scoping Report, reflecting the Proposed Development as currently described by the Applicant. This Opinion should be read in conjunction with the Applicant's Scoping Report.
- 1.0.4 The Inspectorate has set out in the following sections of this Opinion where it has / has not agreed to scope out certain aspects / matters on the basis of the information provided as part of the Scoping Report. The Inspectorate is content that the receipt of this Scoping Opinion should not prevent the Applicant from subsequently agreeing with the relevant consultation bodies to scope such aspects / matters out of the ES, where further evidence has been provided to justify this approach. However, in order to demonstrate that the aspects / matters have been appropriately addressed, the ES should explain the reasoning for scoping them out and justify the approach taken.
- 1.0.5 Before adopting this Opinion, the Inspectorate has consulted the 'consultation bodies' listed in Appendix 1 in accordance with EIA Regulation 10(6). A list of those consultation bodies who replied within the statutory timeframe (along with copies of their comments) is provided in Appendix 2. These comments have been taken into account in the preparation of this Opinion.
- 1.0.6 The Inspectorate has published a series of advice notes on the National Infrastructure Planning website, including <u>Advice Note 7: Environmental</u> <u>Impact Assessment: Preliminary Environmental Information, Screening and</u> <u>Scoping (AN7)</u>. AN7 and its annexes provide guidance on EIA processes during the pre-application stages and advice to support applicants in the preparation of their ES.

1.0.7 Applicants should have particular regard to the standing advice in AN7, alongside other advice notes on the Planning Act 2008 (PA2008) process, available from:

https://infrastructure.planninginspectorate.gov.uk/legislation-andadvice/advice-notes/

1.0.8 This Opinion should not be construed as implying that the Inspectorate agrees with the information or comments provided by the Applicant in their request for an opinion from the Inspectorate. In particular, comments from the Inspectorate in this Opinion are without prejudice to any later decisions taken (e.g. on formal submission of the application) that any development identified by the Applicant is necessarily to be treated as part of a Nationally Significant Infrastructure Project (NSIP) or Associated Development or development that does not require development consent.

# 2. OVERARCHING COMMENTS

#### **2.1 Description of the Proposed Development**

(Scoping Report Section 6)

	Ref	Description	Inspectorate's comments
2.1.2	Section 5	Alternatives	The Scoping Report discusses the alternatives reviewed when identifying the location of the Proposed Development. the reasoning for the selection of the chosen option(s), including a comparison of the environmental effects. However, the Scoping Report does not explain if a discussion of alternatives will be provided in the ES. The Inspectorate would expect to see a discrete section in the ES that provides details of the reasonable alternatives studied up to the point of submission and the reasoning for the selection of the chosen option(s), including a comparison of the environmental effects.
2.1.3	Section 6.2	Project Design Envelope (PDE) approach	<ul> <li>Section 6.2 states that the EIA will be based on parameters for key elements of the Proposed Development rather than finalised detailed design, to retain flexibility. It is stated that a "maximum design scenario" and "options and/ or parameters for which maximum values are defined" will be used to support the impact assessment in the ES. The Inspectorate advises that flexibility in design should only be sought where absolutely necessary, in the interests of a proportionate ES based on the most realistic and refined maximum design envelope possible.</li> <li>For the avoidance of doubt, the ES should assess the worst case that could potentially be built out in accordance with the Authorised Development of the Development Consent Order (DCO) being applied</li> </ul>

	Ref	Description	Inspectorate's comments
			number of turbines, turbine height, foundation types, scour protection, cable protection and the layout of offshore structures.
2.1.4	Table 6.3 and paragraph 101	Scour protection	The Scoping Report sets out an indicative maximum diameter for different foundation types, which appears to include an allowance for scour protection. Paragraph 101 states that the amount of scour protection will be defined and refined during the Preliminary Environmental Information Report (PEIR) process. The ES should confirm the amount of scour protection required for each foundation type under consideration, what the maximum seabed footprints would be and the timeframes for installation.
2.1.5	Section 6.3.2	Wind turbine foundations	If drilling is required for the installation of foundations, the ES should identify the likely site for disposal of drilling arisings and include an assessment of effects from these activities.
2.1.6	Paragraph 107	Seabed preparation	The ES should provide further detail on the proposed seabed preparation activities required and identify the worst-case footprint of seabed disturbance that would arise. Should seabed preparation involve dredging, the ES should identify the quantities of dredged material and likely location for disposal. Any likely significant effects (LSE) from dredging should be assessed.
2.1.7	Paragraph 108	Unexploded Ordnance (UXO) removal	It is noted that consent for UXO removal will be sought in a future Marine Licence application which would be supported by a more detailed assessment. The Inspectorate advises that the ES should still include a high level assessment based on a likely worst case scenario (any assumptions used in the definition of the worst case scenario should be explained in the ES). The ES should address any cumulative effects from the construction of the Proposed Development with the likely effects from the UXO clearance. If any

	Ref	Description	Inspectorate's comments
			preliminary works such as UXO surveys would be permitted under the DCO then the effects of these should also be included in the ES.
2.1.8	Section 6.3.4	Inter-array cables	The Scoping Report states that there will be a target depth of 1m for cable burial, with a range between 0.5m to 3m, to be determined by a Burial Assessment Study (BAS) and Cable Burial Risk Assessment (CBRA). Burial could be achieved through a number of techniques dependent on seabed conditions, and where burial is not possible protection measures could be used.
			The BAS and CBRA should be submitted alongside the ES where available. The ES should explain which burial techniques are to be used in which locations and, where a final decision has not been made, include an assessment of the effects using the worst case scenario. It should detail the maximum volume of material required for cable protection and explain how this has been quantified.
2.1.9	Section 6.4.2	Port facilities	Paragraph 125 of the Scoping Report states that onshore works required within a port are excluded from the scope of the ES (on the basis that it relates only to offshore generation assets). Section 7, paragraph 134 confirms that a full and comprehensive assessment of interaction, including cumulative effects, between the Proposed Development and the related proposals for the Transmission Assets would be included. This should include consideration of onshore port works during construction and operation where there is potential for likely significant cumulative effects to occur.
2.1.10	Section 6.5	Operation and maintenance	The ES should provide a full description of the nature and scope of operation and maintenance activities, including types of activity, frequency, and how works will be carried out. This should include consideration of potential overlapping of activities with those required

	Ref	Description	Inspectorate's comments
			for the continuing operation of existing windfarms in the area and construction of those proposed.
2.1.11	Sections 6.4.2 and 6.5.1	Vessel movements	The ES should detail the type, number and frequency of vessel movements required to construct and operate the Proposed Development. If these are unknown, then the ES should explain the assumptions that have been made about vessel movements to inform the assessment.
2.1.12	Section 6.5.2	Decommissioning	The Inspectorate notes that a decommissioning plan will be prepared when the Proposed Development reaches the end of its operation. However, the ES should still include an assessment of the effects of decommissioning in as much detail as can be provided at the stage of the DCO application. It should indicate as far as possible the assumptions that have been made about the options likely to be considered for decommissioning and explain how these have been taken into account in the assessment of different aspects of the environment.
2.1.13	n/a	Relationship to other offshore wind farms	The Proposed Development is located in the Irish Sea with both built and proposed offshore wind farms close by. The Inspectorate considers that it would be useful to include a figure in the introductory section of the ES which places the Proposed Development in the context of the surrounding offshore wind farms.

#### 2.2 EIA Methodology and Scope of Assessment

(Scoping Report Section 7)

ID	Ref	Description	Inspectorate's comments
2.2.1	Section 7.2.2	Predicting the magnitude of impacts	The Scoping Report refers to effects being temporary or short-term in nature but does not explain how these periods have been defined. The ES should define the time periods associated with different durations of effect.
2.2.2	Section 7.7	Cumulative effects	The ES should clearly state which developments will be assumed to be part of the baseline and those which are to be considered in the cumulative effects assessment.
			The Inspectorate notes that while paragraph 134 of the Scoping Report states that the applications for the generation and transmission assets would be accompanied by a full and comprehensive assessment of cumulative impacts and inter- relationships, paragraph 159 qualifies this by stating that information which summarises the impacts of the transmission assets "insofar as it is available". The ES for the generation assets DCO should address any cumulative or inter-related effects arising from interactions with the transmission assets. In addition to cumulative/inter-related impacts which arise because of overlapping zones of influence associated with different projects, it should also consider temporal cumulative/inter-related impacts. Examples might include noise impacts on seabirds which initially arise from the construction of the array and then from construction of the transmission assets. Where information on the transmission assets is limited, the ES should explain and justify any assumptions which have been made about the parameters of the transmission assets and why these represent the worst case scenario.

ID	Ref	Description	Inspectorate's comments
2.2.3	Paragraph 155	Use of 'as built' parameters in cumulative effects assessment	The Scoping Report states that where possible, the assessment would use 'as built' project parameter information, as opposed to the use of consented parameters to avoid over-precaution in the assessment. It is the Inspectorate's understanding that unless a DCO or other consent has been revised to recognise the 'as built' rather than as consented parameters, then the consented parameters should be the ones which are considered since the possibility still exists that further build out could be allowed. The ES should undertake the cumulative effects assessment on the basis of the consented parameters for other developments. The Applicant's attention is drawn to the advice from Natural England (NE) on this point in Appendix 2 of this Opinion. However, it would also assist the decision maker if a cumulative effects assessment was included in the ES which uses the 'as built' parameters for other developments.
2.2.4	n/a	Cumulative effects	For a number of aspects, including marine archaeology and heritage, socio-economics and tourism and recreation, the Scoping Report states that cumulative effects are scoped into the ES for all phases of the Proposed Development (for the same impact pathways as the project alone) at this stage but indicates that some may be screened out through cumulative impact assessment screening. This would be on the basis that impacts would be highly localised or management measures would be in place to reduce the risk of impacts.
			The Inspectorate considers that this is an acceptable approach to the assessment provided that the ES includes a clear justification for any screening out of individual impact pathways.
			The Applicant is also advised to seek to agree with stakeholders through the Evidence Plan Process (EPP) which plans and projects should be included in the cumulative effects assessment. The ES should also consider the potential for cumulative effects on receptors within Welsh waters and/or the coastal regions of Wales.

ID	Ref	Description	Inspectorate's comments
2.2.5	n/a	Effects on Welsh waters/coastal region	<ul> <li>While the Proposed Development is located entirely in English waters, the ES should explain if the zones of influence of the Proposed</li> <li>Development affect Welsh waters and/or the coastal regions of Wales.</li> <li>If this is the case, then the ES should also consider relevant Welsh</li> <li>legislation and policy, notably the Environment (Wales) Act 2016 and the Wellbeing of Future Generations (Wales) Act 2015.</li> </ul>
2.2.6	n/a	Confidential annexes	Public bodies have a responsibility to avoid releasing environmental information that could bring about harm to sensitive or vulnerable ecological features. Specific survey and assessment data relating to the presence and locations of species such as badgers, rare birds and plants that could be subject to disturbance, damage, persecution, or commercial exploitation resulting from publication of the information, should be provided in the ES as a confidential annex. All other assessment information should be included in an ES chapter, as normal, with a placeholder explaining that a confidential annex has been submitted to the Inspectorate and may be made available subject to request.

## 3. ENVIRONMENTAL ASPECT COMMENTS

#### **3.1** Marine geology, oceanography and physical processes

(Scoping Report Section 8.1)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.1.1	Paragraph 190 and Table 8.3	Effects on waves and tidal currents during construction and decommissioning	The Scoping Report seeks to scope this matter out noting the potential effect from the physical presence of construction equipment will increase incrementally during construction with the greatest effects being predicted during operation negating the need for a construction assessment. The Inspectorate notes that the ES would include an assessment of the most severe effects and agrees that this matter can be scoped out of further assessment.
3.1.2	Paragraph 191 and Table 8.3	Effects on bedload sediment transport and seabed morphological change during construction and decommissioning	The Scoping Report seeks to scope this matter out on the grounds that effects are expected to be localised so would not give rise to any significant effects on seabed features or coastal morphology. Effects on the form and function of the sediment transport processes, including the potential requirement for sand wave levelling, boulder clearance, cable removal and cable protection would be included in the assessment. The Inspectorate agrees that this matter can be scoped out of further assessment.
3.1.3	Paragraph 198 and Table 8.3	Effects on bedload sediment transport and seabed morphological change during operation	Table 8.3 scopes in effects on bedload sediment transport and seabed morphological changes into the assessment. However, paragraph 198 appears to imply effects on bedload sediment transport conditions and sediment transport are likely to be minimal; it is unclear if the intention is to include assessment of these effects in the ES. For the avoidance of doubt, the Inspectorate considers these effects should be assessed in the ES.

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.1.4	Section 8.1.6.5	Potential transboundary impacts	The Scoping Report seeks to scope this matter out on the grounds that the Proposed Development is too far from any international border for effects to reach an EEA State. The Inspectorate agrees that significant effects on an EEA site are unlikely to arise and therefore this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.1.5	Paragraph 167 and Figure 8.1	Study area	The study area is defined as the 'Morecambe Offshore Windfarm Site' as shown on Figure 8.1. However, the Scoping Report states that the study area also extends beyond the windfarm site and across the wider regional seabed and coastline. This is not shown on Figure 8.1. The ES should include a figure clearly showing the boundary of the study area and justification for its final extent.
3.1.6	Section 8.1.3.6	Designated sites	The Scoping Report identifies various designated sites within 30km of the Proposed Development which will be included in the assessments in the ES. However, the Scoping Report does not explain how the 30km distance reflects the zone of influence for the Proposed Development. The ES must clearly explain how designated sites included in the assessment have been identified, supported by evidence of agreement from relevant stakeholders. If agreement is not possible, a justification should be provided as to the approach used.
3.1.7	Section 8.1.4 and Table 8.1	Approach to data collection	Table 8.1 lists various reports and datasets which would be used to inform the assessment. It is noted that many of the data sources listed in Table 8.1 are taken from other offshore wind farm assessments and may not cover the area of the Proposed Development. The Applicant's attention is drawn to the Marine Management Organisation's (MMO) comments on the need to give more weight to the regional environmental studies than the offshore

ID	Ref	Description	Inspectorate's comments
			windfarm assessments (see Appendix 2 of this Opinion). The ES should clearly identify the data sources relied on to inform the baseline and their relevance to the area affected by the Proposed Development.
			The Applicant's attention is also drawn to the comments from Natural England (NE) on other potential datasets which could be used to inform the assessment. The ES should include evidence of agreement with relevant stakeholders on the adequacy of the baseline wherever possible.
3.1.8	Table 8.2	Surveys	The Scoping Report lists surveys which have either been carried out or are planned for 2022/23 but does not provide any other information. In the absence of information on the precise methods used, and the rationale behind the approach to sampling and the area covered by the surveys, it is difficult for the Inspectorate to understand if the baseline data is likely to be adequate. The ES should either demonstrate that the adequacy of the baseline data has been agreed through the EPP (with supporting information eg meeting minutes) or present a detailed justification as to why it is considered adequate. A figure should be provided in the ES which shows the survey coverage.
3.1.9	Paragraph 189	Potential impacts	The Inspectorate notes the MMO recommendation that the ES should include a discussion of suspended sediment concentrations profiles during operation to ensure that effects on water quality are fully considered (see Appendix 2 of this Opinion). The Applicant is advised to seek to agree the list of likely impacts with relevant stakeholders and to provide evidence of this agreement in the ES.
3.1.10	Paragraph 205	Potential cumulative impacts	When considering the zone of influence for the cumulative effects assessment, the Applicant's attention is drawn to the comments from the MMO on the potential for multiple adjacent areas of impact to

ID	Ref	Description	Inspectorate's comments
			lead to cumulative effects over a wide area (see Appendix 2 of this Opinion). The ES should provide a full justification for the range of cumulative effects considered and their spatial/temporal coverage.
3.1.11	n/a	Scour protection	Scour protection is proposed around wind turbine bases, however secondary scour effects are not referenced. The Inspectorate considers that the potential for secondary scour to arise from the protection itself should be scoped into the assessment.
			No information has been provided regarding the timeframes for installing scour protection. The ES should provide details regarding timeframes for installing scour protection and either provide assurances that the timeframes for installing scour protection would be sufficient to ensure there would be no LSE or provide an assessment of effects prior to the installation of scour protection, where significant effects are likely to occur.

### **3.2** Marine water and sediment quality

(Scoping Report Section 8.2)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.2.1	Paragraphs 236 and 241 - 242	Potential leaks and spills during construction, operation and decommissioning	The Inspectorate agrees that control measures set out in regulations (such as the International Convention for the Prevention of pollution from Ships (MARPOL) 73/78), the proposed Project Environmental Management Plan (construction and decommissioning) and Marine Pollution Contingency Plan drafted with the approval of the MMO mean that the Proposed Development is unlikely to give rise to significant effects from leaks and spills.
			assessment.
3.2.2	Section 8.2.6.5	Potential transboundary impacts	The Scoping Report states that effects are unlikely to extend into EEA states. The Inspectorate agrees that significant effects on a European Economic Area site are unlikely to arise and therefore this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.2.3	Paragraph 212 and Figure 8.1	Study area	The study area is defined as the 'Morecambe Offshore Windfarm Site' as shown on Figure 8.1. However the scoping report states that the study area also includes areas beyond the windfarm site and across the wider regional seabed and coastline. This is not shown on Figure 8.1.
			The ES should include a figure clearly showing the boundary of the study area and provide a justification for the final extent.

ID	Ref	Description	Inspectorate's comments
3.2.4	Table 8.4	Existing datasets	The datasets listed are, with one exception, over ten years old and it is not clear how relevant they are to the area affected by the Proposed Development. Given the age of previous surveys within the area, the distance from the Proposed Development and the lack of information on the survey methods used, there is a risk that the baseline may not be robust.
			The ES should clearly identify the datasets used to determine the baseline, supported with evidence of agreement with relevant stakeholders wherever possible.
3.2.5	Paragraph 223	Sediment sampling	The Applicant should ensure that sediment samples used for the analysis of contaminants (e.g. metals, polycyclic aromatic hydrocarbon (PAHs), and Polychlorinated biphenyls (PCBs)) are collected separately from faunal samples and utilise suitable collection techniques. The ES should include a detailed description of the survey methodology used. The intention to agree the survey approach through the EPP is noted; the Applicant should also seek to agree the suite of contaminants to be considered through the EPP.

### **3.3 Benthic ecology**

(Scoping Report Section 8.3)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.3.1	Paragraphs 285 – 287 and Table 8.10	Physical presence of infrastructure during construction and decommissioning leading to a change in habitat type	As described in the Scoping Report, this effect is expected only to arise in the operational phase when the sub-sea structures such as the foundations and cable/scour protection are in place. The Inspectorate agrees that this matter can be scoped out of further assessment for the construction phase. However, in the absence of detailed information on the extent to which sub-sea structures would be left in place after decommissioning, the Inspectorate is not in a position to agree to scope this matter out of further assessment. Accordingly, the ES should include an assessment of these matters or information demonstrating agreement with the relevant consultation bodies and the absence of LSE.
3.3.2	Paragraphs 277, 291 and Table 8.10	Remobilisation of contaminated sediments during construction and operation	The Scoping Report notes that if the benthic sampling demonstrates low levels of contamination, then this matter would be scoped out of further assessment through the evidence plan process (EPP). The Inspectorate agrees that if this approach is agreed through the EPP then this matter can be scoped out of further assessment. However, the specific contamination levels recorded through benthic sampling should still be provided as an annex to the ES.
3.3.3	Paragraph 279 and Table 8.10	Introduction and colonisation of invasive non-native species (INNS) during construction and decommissioning	Paragraph 279 of the Scoping Report identifies this matter as something that will be assessed but Table 8.10 scopes it out for construction and decommissioning. For the avoidance of doubt, the risk of introducing INNS during construction and decommissioning should be assessed in the ES.

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.3.4	Paragraphs 280 - 281 and 295 - 296	Effects on water quality during construction due to spillages and leakages during construction and operation	The Scoping Report proposes to scope out accidental pollution resulting from the construction and operation of the Proposed Development. The Inspectorate agrees that such effects are capable of mitigation through standard management practices and can be scoped out of the assessment. The ES should provide details of the proposed mitigation measures to be included in the Project Environment Management Plan and Marine Pollution Contingency Plan.
3.3.5	Paragraph 288	Effects of electromagnetic fields (EMF) during operation	The Scoping Report cites various studies which show that various benthic species do not respond to EMF. However, it does not explain whether the cable burial depth in these studies is similar to the cable burial depth for the Proposed Development. In the absence of information such as evidence demonstrating clear agreement with relevant statutory bodies, the Inspectorate is not in a position to agree to scope these matters from the assessment. Accordingly, the ES should include an assessment of these matters or the information referred to demonstrating agreement with the relevant consultation bodies and the absence of LSE. The Applicant's attention is also drawn to the comments from NE on this point (see Appendix 2 of this Opinion).
3.3.6	Paragraph 292	Underwater noise and vibration during operation	The Scoping Report seeks to scope this matter out on the grounds that monitoring studies from several operational offshore wind farms demonstrate that levels of noise and vibration during operation are only marginally above ambient noise levels. However, the Inspectorate notes that NE do not consider the available evidence to be conclusive (see Appendix 2 of this Opinion). In addition, the size of turbines likely to be installed may be considerably larger than those assessed in the monitoring studies. In the absence of information such as evidence demonstrating clear agreement with

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			relevant statutory bodies, the Inspectorate is not in a position to agree to scope these matters from the assessment. Accordingly, the ES should include an assessment of these matters or the information referred to demonstrating agreement with the relevant consultation bodies and the absence of LSE.
3.3.7	Section 8.3.6.5	Potential transboundary effects	The Scoping Report seeks to scope this matter out on the grounds that the effects of the Proposed Development would not occur beyond English waters. The Inspectorate agrees that effects on EEA States are unlikely to occur and this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.3.8	Table 8.8	Existing datasets	The intention to agree the baseline data with relevant stakeholders is noted. The Applicant is advised to check if there are any other relevant datasets available for instance through the Marine Data Exchange and to confirm the adequacy of the desk-based assessments with relevant stakeholders. The Applicant's attention is drawn to the comments from NE on this point (see Appendix 2 of this Opinion).
3.3.9	Paragraph 262	Benthic surveys	The Scoping Report states that the benthic surveys were carried out in accordance with the guidance listed and that a detailed method statement was presented to stakeholders as part of the EPP. In the absence of information on the precise methods used, and the rationale behind the approach to sampling and the area covered by the survey, it is difficult for the Inspectorate to understand if the baseline data is likely to be adequate. The ES should either demonstrate that the adequacy of the baseline data has been agreed

ID	Ref	Description	Inspectorate's comments
			through the EPP (with supporting information eg meeting minutes) or present a detailed justification as to why it is considered adequate.
3.3.10	Paragraph 264	Reliance on proxy species	The Scoping Report states that where information is unavailable relating to key species, proxy species with similar ecological features may be used in the assessment. The ES should explain (with supporting evidence) to what extent this approach has been agreed with the marine expert working group of the EPP.
3.3.11	Paragraph 266	Duration of impacts	Where the duration of impacts is being determined with reference to the time for recovery for various receptors, the ES should explain what evidence is being relied on to reach conclusions about the likely time for recovery from impacts.
3.3.12	Paragraph 287	Impacts from presence of sub-sea structures	The Scoping Report states that as part of the assessment of the presence of sub-sea structures, potential indirect effects from localised changes in hydrodynamic/sedimentary processes would also be taken into account. However, the Scoping Report does not explain how this would be done. The Inspectorate is concerned that combining two different effects (colonisation of sub-sea structures and habitat loss/disturbance as a result of hydrodynamic/ sedimentation changes) will be confusing. The ES should clearly distinguish between the two different impacts and their effects on benthic ecology.
3.3.13	Paragraph 290	Increased sediment deposition from maintenance during operation	It is not clear from the wording of the Scoping Report if the intention is to assess this impact or scope it out of further consideration. For the avoidance of doubt, this impact should either be assessed in the ES or a justification should be provided as to why significant environmental effects are unlikely.
3.3.14	n/a	Temperature changes from cables	Temperature changes from the presence and operation of cables have not been discussed in the Scoping Report and it is unclear whether

ID	Ref	Description	Inspectorate's comments
			this would have an impact on benthic communities. The ES should determine if there would be any temperature changes as a result of cable presence and assess any impacts on benthic communities where they are likely to occur.

### 3.4 Fish and shellfish ecology

(Scoping Report Section 8.4)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.4.1	Paragraph 335 and Table 8.13	Temporary habitat loss/physical disturbance during operation	It is noted that the ES will consider permanent habitat loss during operation. As such the Inspectorate is content for this matter to be scoped out of further assessment.
3.4.2	Table 8.13	Permanent habitat loss during construction and decommissioning	It is noted that the ES will consider permanent habitat loss during operation. The Inspectorate is content that this matter can be scoped out of further assessment.
3.4.3	Table 8.13	EMF during construction and decommissioning	On the basis that the Proposed Development will not be operational and generating EMF during construction and decommissioning, the Inspectorate is content to scope this matter out during construction and decommissioning.
3.4.4	Paragraph 348 and Table 8.13	Introduction/removal of hard substrate during construction	As described in the Scoping Report, this refers to the potential for marine structures to be colonised by benthic invertebrates. The Inspectorate agrees that it is more appropriate for this effect to be considered during operation and therefore this matter can be scoped out of the construction stage assessment.
3.4.5	Table 8.13	Cumulative permanent habitat loss during construction	As noted above, permanent habitat loss will be considered as part of the assessment of operational effects. On the basis that the ES will assess cumulative permanent habitat loss during operation, the Inspectorate agrees that this matter can be scoped out of the construction stage assessment.

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.4.6	Paragraphs 337, 344 and Table 8.13	Remobilisation of contaminated sediments during construction and operation	The Scoping Report notes that if the benthic sampling demonstrates low levels of contamination, then this matter would be scoped out of further assessment through the EPP. As stated above, the Inspectorate agrees that if this approach is agreed through the EPP then this matter can be scoped out of further assessment. However, the contamination levels recorded through benthic sampling should still be provided as an annex to the ES.
3.4.7	Section 8.4.6.5 and Table 8.13	Potential transboundary impacts	The Scoping Report states that as the distribution of fish and shellfish species is independent of national geographical boundaries, a specific assessment of transboundary effects is unnecessary, in line with the approach adopted for several other offshore wind farms (East Anglia THREE, East Anglia ONE North, Norfolk Vanguard and Awel y Môr). However, the Applicant should be aware that the Inspectorate undertook transboundary consultation with the relevant European Economic Area (EEA) states for these projects, including for their impacts on fish and shellfish. As such, the assessment in the ES must be sufficient to allow any EEA states to determine if a significant effect on their environment is likely.
			The Inspectorate does not consider that the Scoping Report provides sufficient evidence to allow this matter to be scoped out. Accordingly, the ES should include an assessment of this matter or a justification as to the absence of LSE.

ID	Ref	Description	Inspectorate's comments
3.4.8	Section 8.4.3.4	Designated sites (ecological)	The Scoping Report notes the presence of various designated sites with 30 – 45km of the windfarm site but also notes the potential for migratory species associated with other designated sites to occur in the windfarm site. The ES should explain how the zone of influence
ID	Ref	Description	Inspectorate's comments
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			for the Proposed Development has been defined and how this has led to the identification of designated sites which could be affected.
3.4.9	Section 8.4.4	Baseline data	Table 8.12 lists existing datasets used to inform the review. Given the age of previous surveys within the area, the distance from the Proposed Development and the lack of information on the survey methods used, there is a risk that the baseline may not be robust.
			The ES should clearly identify the datasets used to determine the baseline, supported with evidence of agreement with relevant stakeholders wherever possible. The Applicant's attention is drawn to the comments from the MMO relating to the need to include data on Irish Sea herring larvae which is held by the Agri-Food and Biosciences Institute of Northern Ireland (see Appendix 2 of this Opinion).
3.4.10	Paragraph 331	Assessment of impacts	The Scoping Report states that the assessment of impacts will be based on a realistic worst case scenario. The Applicant is reminded that the ES should assess the full range of potential impacts which could occur as a result of the works which would be permitted by the DCO.
3.4.11	Paragraph 334	Consideration of impacts from different phases of the Proposed Development	The Scoping Report states that impacts which span the life of the Proposed Development will be considered as part of the operational phase rather than the construction phase to avoid duplication. This implies that the ES may not report the full range of effects for construction. The Inspectorate advises that it would be more appropriate to take the approach outlined in relation to benthic ecology (para 274) where effects likely to arise across the lifetime of the Proposed Development are assessed in the construction phase.
3.4.12	Paragraph 345	Underwater noise and vibration during operation	The Scoping Report states that it considers unlikely that operational noise impacts would cause physical harm to fish or shellfish but this

ID	Ref	Description	Inspectorate's comments
			matter has been scoped in to allow for further justification when full baseline information is available. It is noted that the research cited in the Scoping Report dates from 2011 and 2014. Given the age of the studies and the increase in the size and capacity of wind turbines since 2014, the Inspectorate considers that this matter should be addressed in the ES.
3.4.13	Sections 8.4.6.1 and 8.4.6.2	Potential impacts	The Inspectorate notes that the Scoping Report identifies the potential presence of basking shark. The ES should assess the potential for vessel collision on basking shark and any significant effects that are likely to occur.
3.4.14	Section 8.4.5	Approach to impact assessment	The Scoping Report gives little information on the methods likely to be used for assessments. The ES should include a clear description of the methods used to assess impacts on fish and shellfish and any assumptions which support the assessment (including whether concurrent piling is expected to occur).
			Evidence demonstrating that the methodology has been agreed with relevant stakeholders should also be included wherever possible. If agreement with consultees on the approach used is not possible then the ES should include a justification as to why the methods used in the assessments are appropriate.
			Unless otherwise agreed with the relevant stakeholders, the ES should:
			<ul> <li>Base assessments of underwater noise impacts on the assumption that fish, eggs and larvae are stationary rather than fleeing receptors for the reasons outlined in the advice from the MMO (see Appendix 2 of this Opinion).</li> </ul>
			<ul> <li>Use particle size analysis to inform the assessment of habitat suitability for herring spawning and sandeel.</li> </ul>

ID	Ref	Description	Inspectorate's comments
			<ul> <li>Use a 135 dB threshold for herring at their spawning ground to model behavioural responses.</li> </ul>
3.4.15	Section 8.4.7	Potential mitigation measures	The Applicant should explain how it will control the timing of the proposed construction and / or operational activities to avoid key and sensitive periods to species, such as fish spawning seasons and fish migration periods. Mitigation measures for noise generating activities such as piling (such as the use of twin walled piles or bubble curtains) should also be described in the ES. The ES should explain how the delivery of measures has been secured through the DCO.

## **3.5** Marine mammal ecology

(Scoping Report Section 8.5)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.5.1	Paragraph 372	Sea turtles	The Scoping Report states that effects on marine turtles may be scoped out of further assessment. The Inspectorate agrees that this matter can be scoped out of further assessment but advises that the ES should explain the supporting evidence for the conclusions that significant effects would be unlikely to occur. This should be supported by evidence of agreement from the relevant stakeholders. In the event that marine turtles are included in the assessment, then the Inspectorate advises that this chapter of the ES should be re- named to recognise that it covers turtles as well as marine mammals.
3.5.2	Paragraphs 420, 433 and Table 8.20	Potential impacts from changes to water quality during construction and operation	The Scoping Report states that impacts related to changes in water quality are currently scoped in for assessment but may be scoped out once further information is available. The Inspectorate agrees this matter can be scoped out of further assessment, provided the ES can demonstrate that the remobilisation of contaminants or increases in suspended sediment concentrations would not be significant. Any mitigation measures which would be relied on to avoid significant environmental effects must also be described.
3.5.3	Paragraphs 434 – 439 and Table 8.20	Barrier effects on marine mammal movements from the Proposed Development alone	The Scoping Report seeks to scope out this matter on the grounds that a number of research reports demonstrate that marine mammals are not excluded from operational wind farms and in fact will forage within them. However, it concludes that the cumulative effects of the Proposed Development with other projects will be considered in the cumulative effects assessment. The logic of this position is not entirely clear to the Inspectorate – if the Proposed Development is not going to affect marine mammal movements then why would a

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			cumulative effect arise? In the absence of information such as evidence demonstrating clear agreement with relevant statutory bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. Accordingly, the ES should include an assessment of this matter or the information referred to demonstrating agreement with the relevant consultation bodies and the absence of an LSE.
3.5.4	Paragraphs 440 – 446 and Table 8.20	Direct effects of EMF during operation	The Scoping Report seeks to scope this matter out on the grounds that there is no evidence to suggest that existing subsea cables affect cetaceans or seals, that harbour porpoise are known to move over operating cables in the Baltic Sea and that evidence from operational windfarms does not suggest that marine mammals are excluded. In addition, this matter has not been included in EIAs for other offshore windfarms. The Inspectorate agrees this matter can be scoped out of further assessment. However, no supporting evidence has been provided in relation to effects of EMF on marine turtles. In the event that marine turtles are not scoped out of further assessment, the ES should include either an assessment of this matter or information demonstrating agreement with the relevant consultation bodies and the absence of an LSE
3.5.5	Table 8.20	Underwater noise during foundation installation during operation and decommissioning	It is noted that this effect would only arise during the construction phase. The Inspectorate is content that this matter can be scoped out of further assessment.
3.5.6	Table 8.20	Underwater noise from operational wind turbines during construction and decommissioning	It is noted that this effect would only arise during the operational phase. The Inspectorate is content that this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.5.7	Section 8.5.2	Study area	The Scoping Report states that the study area covers the wider Irish Sea area to take account of the movements of marine mammals/turtles and relevant Management Units (MU). However, NE has advised that several of the MUs being scoped in are greater than the spatial extent of the wider Irish Sea and that the full extent of the MUs should be considered in the ES (see Appendix 2 of this Opinion). The Inspectorate considers that the study area should include the full extent of the relevant MUs.
3.5.8	Section 8.5.3.1	Site specific survey information	The Scoping Report does not provide details on the coverage of the aerial surveys which are currently being undertaken, or how much of the data collected would be included in the final assessments. The ES should include a figure demonstrating the coverage. It should also include a description of the methods used to collect the survey data and the subsequent data analysis, supported by evidence of agreement with the relevant stakeholders. Where agreement has not been possible, the ES should provide a justification for the appropriateness of the methods used.
3.5.9	Section 8.5.3.2	Designated sites	The Scoping Report states that connectivity between the wind farm site and various Special Areas of Conservation will be considered during the Habitats Regulations Assessment. Any significant effects should also be reported in the ES.
			The Applicant's attention is drawn to the advice from NE (see Appendix 2 of this Opinion) which suggests the use of an additional Marine Protected Area for minke whale and draft MUs for seals to identify designated sites which could be affected by the Proposed Development. The Applicant should seek to agree the list of designated sites which could be affected by the Proposed Development with the appropriate nature conservation bodies (ANCB).

ID	Ref	Description	Inspectorate's comments
3.5.10	Paragraphs 385 and 413	Underwater noise modelling and UXO	Please see the comment under ID REF. 2.1.7 above on the potential need for a cumulative effects assessment with the UXO clearance to be consented under a separate Marine Licence.
3.5.11	Paragraph 391	Definition of sensitivity	The factors which affect the sensitivity of receptors are listed as adaptability, tolerance and recoverability. The ES should clearly explain and provide supporting evidence used to determine the adaptability, tolerance and recoverability of each species included in the assessment.
3.5.12	Paragraphs 397 – 398 and Table 8.17	Definition of magnitude	The Scoping Report refers to the Joint Nature Conservation Committee (JNCC) 2010 draft guidance to determine what represents an effect of medium magnitude. The Inspectorate notes that the guidance is still draft and now around 12 years old. In relation to the definitions of magnitude used in the assessment, the ES should present evidence that the definitions have been agreed with relevant stakeholders or, if agreement is not possible, a justification as to why the approach used in the ES remains appropriate.
3.5.13	Paragraph 416	Disturbance at seal haul-out sites during construction	The Scoping Report states that the potential for disturbance at seal haul-out sites from vessel transits between the Proposed Development and the local port will be assessed. However, paragraph 125 states that at present the port facilities are unknown. The ES should explain the assumptions that have been made in relation to movements between the Proposed Development and the port and why this represents the worst case scenario.
3.5.14	Section 8.5.7	Potential mitigation measures	The Inspectorate advises that the Applicant should provide an outline Vessel Management Plan to demonstrate how effects on marine mammals would be minimised. The Applicant's attention is drawn to the comments from NE in Appendix 2 of this Opinion.

## **3.6 Offshore ornithology**

(Scoping Report Section 8.6)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.6.1	Table 8.22	Displacement/disturbance/barrier effects due to presence of turbines and other infrastructure during construction and decommissioning	While these effects will principally occur during operation, the Scoping Report does not explain why they would not also occur during other phases of the development as structures and cables are being installed or removed. In the absence of information such as evidence demonstrating clear agreement with relevant statutory bodies, the Inspectorate is not in a position to agree to scope these matters from the assessment. Accordingly, the ES should include an assessment of this matter or the information referred to demonstrating agreement with the relevant consultation bodies and the absence of LSE.
3.6.2	Table 8.22	Collision risk from operational wind turbines during construction and decommissioning	It is noted that this effect would only arise during the operational phase. The Inspectorate is content that this matter can be scoped out of the construction and decommissioning stage assessments.
3.6.3	Section 8.6.6.5 and Table 8.22	Potential transboundary impacts during construction and decommissioning	As information on the species which could be affected and the likely construction/decommissioning activities is limited, the Inspectorate is not in a position to agree to scope these matters from the assessment. Accordingly, the ES should include an assessment of these matters or a justification as to why LSE would not arise.

ID	Ref	Description	Inspectorate's comments
3.6.4	Section 8.6.2	Study area/identification of receptors	It is not clear from the Scoping Report how the study area for ornithology will be defined. Paragraph 465 refers to regional populations of seabirds and migratory birds and the possibility of connectivity with designated sites but does not explain how the

ID	Ref	Description	Inspectorate's comments
	Paragraphs 465 and 479		regional populations or connectivity would be established. Paragraph 479 and Figure 8.6 describe the area covered by the aerial surveys which is stated to be based on the advice from the ANCBs. The Scoping Report lists the species which have so far been recorded in the aerial surveys but does not explain if all these species would be considered in the assessment.
			The ES must clearly explain and justify how the receptors for the assessment have been identified, supported by evidence of agreement with relevant stakeholders wherever possible. It must also explain how regional populations and connectivity have been established.
3.6.5	Section 8.6.4	Approach to data collection	It is noted that the survey coverage (both temporal and spatial) has been based on advice from the ANCBs, particularly NE. The ES should provide the full rationale for the survey coverage, supported by evidence demonstrating agreement with relevant stakeholders. Where agreement cannot be reached then the ES should include a justification for the approach used.
3.6.6	Table 8.21	Results from aerial survey data	Table 8.21 records substantial numbers of birds which have not been identified. While the Inspectorate recognises that it is not always possible to identify every bird to species level, surveys for offshore windfarms are normally able to at least put birds into categories such as 'large gulls'. The Applicant is encouraged to take a similar approach if at all possible. Where such large numbers of birds remain unidentified it may call into question the credibility of any assessments using the baseline data. The Applicant's attention is also drawn to the comments from NE in Appendix 2 of this Opinion.
3.6.7	Paragraph 482	Baseline data	The Scoping Report refers to various surveys and studies relevant to seabird populations. It is noted that the list of datasets in paragraph 482 is not exhaustive. The ES should identify the datasets used to

ID	Ref	Description	Inspectorate's comments
			inform the baseline data and explain their age and geographical coverage in relation to the zone of influence of the Proposed Development.
3.6.8	Paragraph 488	Population viability analysis (PVA)	The Scoping Report lists the various quantitative assessment methods which will be used in the ES assessments, including PVA. However, the Scoping Report does not explain which species would be subject to PVA. The Applicant should seek to agree this point with relevant stakeholders through the EPP.
3.6.9	Paragraph 489	Methodology and scope of assessment	The Scoping Report states that the detailed methodology and scope of the assessment will be agreed with key stakeholders through the EPP. While this approach is welcomed, the Inspectorate notes that it has not always been possible for offshore wind farms to reach agreement with stakeholders on the appropriate methods for analysis of effects on offshore ornithology. Where it is not possible to reach agreement with the relevant stakeholders, the ES should provide assessments based both on the Applicant's preferred approach and that recommended by statutory consultees.
3.6.10	Paragraphs 496 and 505	Bird displacement risk during construction and operation	The Scoping Report states that birds are considered to be most at risk from disturbance when they are resident in an area as opposed to being on passage. The ES should explain the evidence which supports this statement and whether it applies throughout the year.
3.6.11	Paragraph 502	Barrier effects	The Scoping Report provides some information on the methodology for assessing displacement and collision related mortality but there is no explanation as to how barrier effects would be dealt with. The ES should explain the methodology to be used and evidence demonstrating agreement of relevant stakeholders. Where agreement is not possible then the ES should provide a justification for the approach used.

#### **3.7** Commercial fisheries

(Scoping Report Section 8.7)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.7.1	Table 8.24	Physical presence of infrastructure leading to gear snagging during construction	The Scoping Report does not provide a direct justification as to why this matter has been excluded from further assessment. It appears likely that as construction proceeds, there is an increasing risk that infrastructure would be present that could lead to gear snagging. Accordingly, the ES should include an assessment of this matter or provide a justification (for instance through explaining the relevant mitigation and how it has been secured) as to why LSE would not arise.

ID	Ref	Description	Inspectorate's comments
3.7.2	Paragraph 523	Baseline data	When using landings data, any conservation or management measures for species captured in the vicinity of the windfarm should be considered and acknowledged, as this may affect the species abundance and distribution within the windfarm area. The Applicant should make efforts to include, or otherwise account for, vessels excluded from the Vessel Monitoring Systems data. Baseline data should also be up to date as possible at the point of submission.
3.7.3	Paragraph 526	Future baseline	The ES should clearly explain how the future baseline has been derived from the existing baseline and identify sources of evidence on long term trends.
3.7.4	Paragraph 552	Reduction in access to, or exclusion from established fishing grounds	The ES should provide a justification, with supporting evidence where available, as to the extent of fishing that is likely to be resumed within the array area once the Proposed Development is operational.

ID	Ref	Description	Inspectorate's comments
3.7.5	n/a	Invasive non-native species	The ES should assess the potential for the introduction of hard substrate and vessel movements to facilitate the spread of INNS (e.g. via ballast water and through accidents and spillages) and the potential for impacts upon commercial fisheries, where significant effects are likely to occur. Where significant effects are likely to occur, the ES should also consider the potential for climate change-related effects to facilitate the spread and exacerbate the impacts of INNS.
3.7.6	Section 8.7.7	Potential mitigation measures	The Scoping Report states that where practicable, cable burial will be the preferred means of cable protection. The ES should include an assessment of the effects of cable protection from methods other than burial, based on the worst case scenario which has been defined for the area of cable protection likely to be required.

## 3.8 Shipping and navigation

(Scoping Report Section 8.8)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.8.1	Paragraph 618	Cumulative impact on snagging risk	The Applicant proposes to scope out cumulative impact on snagging risk for all phases of the Proposed Development. The Scoping Report states that potential snagging risk impacts would be of limited spatial influence. However, the Scoping Report does not provide any evidence to support this conclusion. As shown on Figure 8.23 of the Scoping Report, there are a number of existing or proposed offshore wind farms in the vicinity of the Proposed Development so it appears to the Inspectorate that there could be a cumulative impact.
			In the absence of information such as evidence demonstrating clear agreement with relevant statutory bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. Accordingly, the ES should include an assessment of this matter or the information referred to demonstrating agreement with the relevant consultation bodies and the absence of LSE.
3.8.2	Table 8.27	Cumulative impact on marine navigation equipment and Search and Rescue (SAR)	Cumulative impacts on marine navigation equipment and SAR are proposed to be scoped out of the ES but the Scoping Report does not provide a justification for this approach. As noted above, the number of offshore wind farms in the Irish Sea is expected to increase. In the absence of information such as evidence demonstrating clear agreement with relevant statutory bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. Accordingly, the ES should include an assessment of this matter or the information referred to demonstrating agreement with the relevant consultation bodies and the absence of an LSE.

ID	Ref	Description	Inspectorate's comments
3.8.3	Paragraph 572	Study area	A study area of 10 nautical miles (nm) has been proposed for the shipping and navigation assessment. The ES should explain the rationale behind the choice of study area and, where possible, the approach should be agreed with the relevant consultation bodies.
3.8.4	n/a	Future baseline	The ES should identify a future baseline for vessel movements and explain how this has been established, taking into account the existing sea users and the numerous proposed offshore wind farm projects in the vicinity.

# 3.9 Marine archaeology and cultural heritage

(Scoping Report Section 8.9)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.9.1	Table 8.30	Indirect transboundary impacts associated with changes to marine physical processes	The Scoping Report seeks to scope this matter out on the grounds that indirect transboundary impacts would only occur as a result of changes to marine processes and these would not affect an EEA State. As noted above, the Inspectorate agrees that transboundary impacts on marine processes can be scoped out. Consequently, the Inspectorate also agrees that indirect transboundary impacts on marine archaeology can also be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.9.2	Paragraph 626	Study area	The Scoping Report describes the study area but does not explain why the area chosen is sufficient to reflect the likely zone of influence of the Proposed Development. The ES should be based on a defined study area, which is sufficient to identify the LSE of the Proposed Development, including any potential setting effects to any offshore heritage assets within the English coastal zone. The ES should confirm whether the study area aligns with relevant policy and guidance and provide justification for any divergences. A figure showing the extent of the final study area should be provided in the ES.
3.9.3	Sections 8.9.4 and 8.9.5	Baseline information	The Applicant's attention is drawn to the comments of Historic England (see Appendix 2) about the scope and planning of desk- based assessment and surveys, with regards to informing the marine archaeological mitigation strategy. Unless otherwise agreed with relevant stakeholders the assessment should include:

ID	Ref	Description	Inspectorate's comments
			<ul> <li>Including geoarchaeological considerations into the geotechnical investigations and providing the geoarchaeologist with direct access to core material.</li> </ul>
			<ul> <li>A specialist palaeoenvironmental assessment, where surveys indicate potential for survival of palaeoenvironmental remains.</li> </ul>
			<ul> <li>A preliminary deposit model as part of the desk-based assessment to assist in identification of the potential depth and character of Palaeolithic archaeology.</li> </ul>
			<ul> <li>Use of data generated by monitoring programmes for oil and gas infrastructure in the area.</li> </ul>
3.9.4	Section 8.9.7	Potential mitigation measures	It is noted that mitigation measures likely to be considered include a Written Scheme of Investigation and Protocol for Archaeological Discoveries. Unless otherwise agreed with relevant stakeholders, the ES should explain how it will be ensured that a professional, accredited archaeological consultant will be involved in assessing the risk to archaeological remains during seabed levelling. The Applicant's attention is drawn to the comments from Historic England in Appendix 2 on this matter.

# 3.10 Civil and military aviation

(Scoping Report Section 8.10)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.10.1	Paragraph 693	Impacts to Secondary Surveillance Radar (SSR) systems for all phases of the Proposed Development	The Scoping Report seeks to scope out impacts to SSR systems, on the basis that the wind turbine generators would be located 33km away from the nearest SSR facility at St Annes. However, given the concerns raised by NATS (see Appendix 2 of this Opinion), the Inspectorate does not consider that it has enough information to scope out this matter at present.
			Accordingly, the ES should include an assessment of this matter or information demonstrating agreement with the relevant consultation bodies and the absence of LSE.
3.10.2	Section 8.10.5.5	Potential transboundary impacts	The Scoping Report seeks to scope out transboundary impacts on the grounds that the effects on aviation are expected to be localised. The distance between the Proposed Development and the Shannon Flight Information Region (FIR) boundary is 119 km which puts it beyond the responsibility of the Irish Aviation Authority. As such the Applicant considers there would be no transboundary effects. The Inspectorate agrees that this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.10.3	Section 8.10	Study area	The Scoping Report does not describe the study area used to assess the effects on civil and military aviation receptors. The ES must clearly describe the study area(s) and explain why it is sufficient in extent to support the identification of LSE.

ID	Ref	Description	Inspectorate's comments
			The Applicant should seek to agree the study area and receptors with relevant consultation bodies. The ES should include figures to identify the final study area and location of any receptors considered in the assessment.
3.10.4	Section 8.10.6	Potential mitigation measures	It is noted that the measures listed include implementing aids to navigation such as lighting as advised by various consultees including the Ministry of Defence (MOD). Unless otherwise agreed with relevant stakeholders, including the MOD, the ES should explain how the Proposed Development would be fitted with MOD accredited aviation safety lighting in accordance with the Civil Aviation Authority Air Navigation Order 2016.

#### **3.11 Infrastructure and other users**

(Scoping Report Section 8.11)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.11.1	Section 8.11.3.6 and Table 8.34	Impacts on or from nuclear power stations	The Applicant proposes to scope out effects on or from nuclear power stations for all phases of the Proposed Development. The Scoping Report states that there are three nuclear power stations along the coastline of the Irish Sea, but potential impacts on or from these facilities have been scoped out as there is no overlap with any existing infrastructure.
			On the basis that there is no overlap in infrastructure, the Inspectorate is content to scope this matter out of further assessment.
3.11.2	Section 8.11.3.5	Impacts on MOD activities	The Applicant seeks to scope out impacts on MOD activities on the basis of the distance between the Proposed Development and known practice and exercise areas (PEXA). The Inspectorate notes that the MOD has no concerns about this approach and therefore agrees that this matter can be scoped out of further assessment. However, the Applicant should ensure that the ES covers effects on the surveyed routes which support defence maritime navigational interests referred to by the MOD (see Appendix 2 of this Opinion).
3.11.3	Section 8.11.6.5	Potential transboundary impacts	The Scoping Report seeks to scope these matters out of further assessment on the grounds that the only potential transboundary receptors are cables owned by international operators which would already be covered by the assessments in the ES. The Inspectorate agrees that this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.11.4	Section 8.11.2	Study area	It is noted that the study area is a 50km radius from the Proposed Development but the Scoping Report does not explain why this extent has been chosen. The ES should provide a justification for the extent of the study area and why it is considered to reflect the zone of influence for the Proposed Development.
3.11.5	Paragraph 746	Unexploded Ordnance (UXO)	The Scoping Report states that there is potential for Unexploded Ordnance (UXO) within the Irish Sea and the exact locations of any UXO would be determined post-consent following discussion with relevant consultation bodies. As noted in section 2.1 of this Opinion, the ES should include a high level assessment of the LSE associated with UXO clearance.

#### **3.12** Seascape, landscape and visual amenity

(Scoping Report Section 8.12)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.12.1	Paragraph 774	Seascape, landscape and visual effects beyond 50km of the Proposed Development	The Inspectorate notes that the zone of theoretical visibility (ZTV) mapping presented at Figure 8.25 of the Scoping Report indicates that visibility of the Proposed Development is restricted at distances beyond 50km, although some areas of visibility at greater distance are shown. Paragraph 773 of the Scoping Report also describes that actual visibility from inland areas would be further fragmented by landform and screening (vegetation and buildings).
			The Inspectorate considers that, on the basis of the information presented in the Scoping Report, the potential for LSE beyond 50km cannot be excluded. As the zone of visual influence is refined through the further desk study and field work described at paragraph 811 of the Scoping Report, consideration should be given to the possibility of significant effects at a distance of 60km from the Proposed Development. This includes potential for effects to St Bees Head Heritage Coast. The Applicant should make effort to agree the final study area with relevant consultation bodies. The Applicant's attention is drawn to the advice from NE on this point in Appendix 2 of this Opinion.
3.12.2	Paragraph 797	Landscape character effects within Wales	The Scoping Report seeks to scope out this matter on the basis of the distance of the Proposed Development from the Welsh coast (more than 45km) and the presence of closer range, intervening offshore windfarms. The Inspectorate notes that the ZTV and study area do include parts of the Welsh coast. In the absence of evidence that demonstrates agreement with relevant consultation bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. Accordingly, the ES should include an assessment of

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			these matters or evidence demonstrating agreement with the relevant stakeholders and the absence of LSE.
3.12.3	Table 8.36	Cumulative impacts during construction and decommissioning	The Inspectorate notes that there is potential for a cluster of new offshore windfarms in proximity to the Proposed Development as part of the Round 4 Leasing, as shown on Figure 8.23 of the Scoping Report, which could have similar or overlapping construction and decommissioning timescales. The transmission assets for the Proposed Development are proposed to be subject to a separate DCO application, the impacts of which would be summarised "insofar as [information is] available" through cumulative impact assessment according to paragraph 159 of the Scoping Report. There may be construction activity and equipment, as well as partially built turbines, associated with these developments that could result in a cumulative impact to seascape, landscape and visual receptors.
			The Scoping Report does not set out a rationale for scoping this matter out and for the reasons stated above, the Inspectorate considers that there is potential for likely significant cumulative effects to seascape, landscape and visual receptors. In the absence of evidence that demonstrates agreement with relevant consultation bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. The ES should include an assessment of these matters or evidence demonstrating agreement with the relevant stakeholders and the absence of LSE.
3.12.4	Section 8.12.6.6 and Table 8.36	Potential transboundary impacts	The Scoping Report seeks to scope this matter out of further assessment on the grounds that there are unlikely to be any transboundary effects because of the distance between the Proposed Development and the boundaries of EEA States. Notwithstanding the concerns expressed under ID Ref 3.12.1 above, the Inspectorate

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			agrees that effects on an EEA State are unlikely and this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.12.5	Paragraph 778	Definition of worst case scenario	It is noted that the assessment will be based on the Project Design Envelope (PDE), which is "intended to identify key design parameters setting out a realistic 'worst case scenario' for different elements within the windfarm site." The ZTV used in the Scoping Report is based on the maximum height to blade tip that would be allowed under the proposed DCO. The Applicant should consider if relying on one scenario will be sufficient to capture the full range of effects. Subject to agreement with other consultation bodies, the ES should present assessments based on a scenario using the largest turbines allowed under the DCO and one where the maximum number of turbines is constructed.
3.12.6	Paragraph 810	Visual receptors – recreational vessel routes	The Scoping Report states that the visual effects on people using recreational vessels on routes from Liverpool and Heysham will be considered in the assessment. The preliminary representative viewpoint list at Table 8.35 does not include any dynamic views on the vessel route. The Applicant should give consideration to whether representative visualisations of points on the vessel route should be used to support the assessment.
3.12.7	Section 8.12.7	Mitigation measures	The Scoping Report describes a number of potential mitigation measures, which will evolve as the project design is developed. It is stated that the requirement and feasibility for mitigation will be discussed with relevant consultation bodies. For the avoidance of

ID	Ref	Description	Inspectorate's comments
			doubt, the ES should include a description of all measures proposed to mitigate adverse effects. Where mitigation would be secured through management plans or strategies, drafts or outlines of these should be submitted as part of the DCO application.

## 3.13 Air Quality

(Scoping Report Section 8.13)

ID	Ref	Applicant's proposed aspect to scope out	Inspectorate's comments
3.13.1	Section 8.13.2.1	Emissions from vessels on human and ecological receptors during all phases of the Proposed Development	The Inspectorate agrees that this matter may be scoped out of further assessment in the ES on the basis that the main source of emissions would be exhaust emissions from vessels and, due to the nature and location of the Proposed Development, associated vessel movements would only generate a small increase in emissions, which is unlikely to result in significant effects on land based human and ecological receptors.
3.13.2	Section 8.13.2.2	Cumulative effects	The Inspectorate agrees that due to the nature and location of the Proposed Development it is unlikely that emissions from it would combine with other offshore proposals to result in significant cumulative effects on land based human and ecological receptors. This matter can therefore be scoped out of further assessment in the ES.
3.13.3	Section 8.13.2.3	Potential transboundary impacts	The Scoping Report seeks to scope this matter out on the grounds that as vessel movements associated with the Proposed Development would only trigger a small increase in emissions, significant effects on land based human and ecological receptors in an EEA State are unlikely. The Inspectorate agrees that this matter can be scoped out of further assessment.

#### 3.14 Airborne Noise

(Scoping Report Section 8.14)

ID	Ref	Applicant's proposed aspect to scope out	Inspectorate's comments
3.14.1	Section 8.14.2	Offshore airborne noise during construction, operation and decommissioning	On the basis of the information presented in paragraph 868 about the types of activity, and the distance of these activities from the nearest onshore receptors (at circa 30km), the Inspectorate agrees that offshore airborne noise impacts are unlikely to result in significant effects during construction, operation and decommissioning, and can be scoped out of further assessment in the ES. The Inspectorate is content that the main impacts from underwater offshore noise to biological receptors, including fish, marine mammals and birds, will be assessed in other relevant aspect chapters.

# 3.15 Human Health

(Scoping Report Section 8.15)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.15.1	Paragraph 882	Baseline surveys	The Scoping Report states that no bespoke baseline surveys will be undertaken and that health analysis will be informed by project wide consultation.
			The Inspectorate agrees that bespoke surveys are not required for the ES. However, this is on the basis that the ES will include information about the baseline condition from relevant public data sources, for example any joint strategic needs assessment, to inform the assessment of LSE.
3.15.2	Table 8.37	Safe and cohesive communities: housing	The Scoping Report states that no housing is proposed as part of the Proposed Development and that it is expected that a large proportion of the workforce will be resident in the local region or aboard vessels.
			The Scoping Report does not provide information about the predicted number of workers or the baseline conditions for local housing supply. As such the Inspectorate does not consider that the Scoping Report contains sufficient information to allow this matter to be scoped out of further assessment. In the absence of evidence that demonstrates agreement with relevant consultation bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. The ES should include an assessment of this matter or evidence demonstrating agreement with the relevant stakeholders and the absence of LSE.
3.15.3	Tables 8.37 and 8.38	Transport	The Scoping Report states that the vast bulk of material will arrive by ship and that there would be a limited effect on the local road

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			network. It is stated that a Port Traffic Management Plan (PTMP) would be produced to manage impacts.
			Please see the Inspectorate's comments at ID Ref. 3.19.7 in respect of potential onshore transport effects. For the same reasons, the Inspectorate cannot exclude the possibility of effects to human health arising from increased traffic on the local road network.
3.15.4	Table 8.37	Safe and cohesive communities: community safety	The Inspectorate agrees that this matter can be scoped out of the ES on the basis that worker behaviour at ports and in communities would be managed to avoid issues and there is no evidence that the Proposed Development would give rise to an increase in crime or other activity that could affect community safety.
3.15.5	Tables 8.37 and 8.38	Air quality	Please see the Inspectorate's comments at ID Ref. 3.19.7 in respect of potential onshore transport effects. For the same reasons, the Inspectorate cannot exclude the possibility of effects to human health arising from increased traffic on the local road network leading to localised increases in emissions. In the absence of evidence that demonstrates agreement with relevant consultation bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. The ES should include an assessment of this matter or evidence demonstrating agreement with the relevant stakeholders and the absence of LSE.
3.15.6	Tables 8.37 and 8.38	Noise	Please see the Inspectorate's comments at ID Ref. 3.19.7 in respect of potential onshore transport effects. For the same reasons, the Inspectorate cannot exclude the possibility of effects to human health arising from increased traffic on the local road network leading to localised increases in noise emissions. In the absence of evidence that demonstrates agreement with relevant consultation bodies, the Inspectorate is not in a position to agree to scope this matter from

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			the assessment. The ES should include an assessment of this matter or evidence demonstrating agreement with the relevant stakeholders and the absence of LSE.
3.15.7	Tables 8.37 and 8.38	Radiation	Radiation (EMF) risks are proposed to be scoped out of the ES on the grounds that the Proposed Development is not located in proximity to people and relevant occupational safeguards would be followed.
			The Inspectorate agrees on that basis that such risks to human health are unlikely and this matter can therefore be scoped out further assessment in the ES.
3.15.8	Tables 8.37 and 8.38	Health and social care services	The Inspectorate agrees that it is unlikely that there would be significant effects on health and social care services arising from workers associated with the Proposed Development. However, the Scoping Report does not present any information about the predicted number of workers, the proportion of these that are expected to already live in the local area or the baseline condition/ capacity of services including GPs, dentists and schools and there is therefore insufficient information on which to exclude the possibility of LSE. In the absence of evidence that demonstrates agreement with relevant consultation bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. The ES should include an assessment of this matter or evidence demonstrating agreement with the relevant stakeholders and the absence of LSE.
3.15.9	Table 8.38	Climate change during construction and decommissioning	The Scoping Report does not provide a justification for excluding LSE from effects on climate change during the construction and decommissioning phases. In the absence of this information, the Inspectorate is not in a position to agree to scope this matter from the assessment. The ES should include an assessment of this matter or a justification as to why LSE would not arise.

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.15.10	Table 8.38	Water quality during operation and maintenance	Section 8.2.6 of the Scoping Report states that no LSE on marine water quality are expected as pollution prevention and control measures would be in place. This includes implementation of a PEMP and MPCP.
			The Inspectorate agrees that, given marine water quality effects during operation and maintenance have been scoped out of the ES as described at ID Ref. 3.2.1, significant effects to human health receptors as a result of changes to water quality are also unlikely. This matter can therefore be scoped out of further assessment in the ES.
			Outline versions of the PEMP and MPCP should be submitted as part of the DCO application.
3.15.11	Table 8.38	Wider societal benefits during construction and decommissioning	The Scoping Report describes wider societal benefits in Table 8.37, as comprising energy security, noting that a reliable supply of electricity is an essential service that enables a range of benefits including healthcare, learning and income generation.
			Based on that definition of wider societal benefits, the Inspectorate agrees there are unlikely to be significant effects during construction and decommissioning of the Proposed Development, as no renewable electricity would be produced during these phases. The Inspectorate therefore agrees that this matter can be scoped out of the ES.
3.15.12	Section 8.15.3.2 and Table 8.38	Potential transboundary effects	The Scoping Report seeks to scope this matter out on the grounds that port activities within another jurisdiction would be expected to operate within their existing consented levels of activity. In addition, any international supply chain would be expected to operate policies which would protect against significant effects on populations. The Inspectorate notes that even where a port is operating within its consented levels of activity, significant environmental effects may

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			arise. The Inspectorate does not consider that the Scoping Report provides sufficient evidence to allow this matter to be scoped out of further assessment. Accordingly, the ES should include an assessment of this matter or a justification as to why LSE would not arise.

ID	Ref	Description	Inspectorate's comments
3.15.13	Paragraph 875	Study area	The Scoping Report states that a study area will be established based on the project limits and zones of influence and receptors impacted by other aspects with inter-relationships with human health, for example including marine water quality, commercial fisheries, etc. Study areas will also be used from other aspects to broadly define representative population groups instead of setting boundaries.
			The Inspectorate agrees that potential human health effects may not be limited to strictly defined geographical boundaries but the ES must clearly describe the study area(s) and explain why it is sufficient in extent to support the identification of LSE.
			The Applicant should seek to agree the study area and receptors with relevant consultation bodies. The ES should include figures to identify the final study area and location of any static receptors considered in the assessment.
3.15.14	Paragraph 876	Health considerations in relation to port activities	If a decision has not been made on the port that will be used during construction and operation of the Proposed Development, the ES should include an assessment of effects to human health arising from port activities using a worst case scenario, consistent with the

ID	Ref	Description	Inspectorate's comments
			approach described in paragraph 125 of the Scoping Report, where significant effects are likely to occur.
3.15.15	Table 8.37	Effects to be scoped into the ES	The Inspectorate notes the proposal to scope in a number of matters on a precautionary basis at this stage, which will be kept under review as further information becomes available. If the potential for a LSE can be excluded, it is proposed that such matters would be scoped out but that an explanation would be provided in the ES.
			The Inspectorate recommends that the Applicant seeks agreement with relevant consultation bodies on matters subsequently scoped out and provides evidence of any such agreement in the ES.
3.15.16	Table 8.37	Effects on human health receptors	Whilst the Inspectorate acknowledges the potential for beneficial effects to human health receptors from the operation of the Proposed Development as described in relation to reduction in the severity of climate change, increased energy security (described as wider societal benefits) and upskilling of the workforce, the ES should also identify and assess any adverse effects, where significant effects are likely to occur.
3.15.17	Table 9.1	Inter-relationships	The Scoping Report describes that the human health assessment will draw on the conclusions of other chapters in the ES. The Inspectorate notes that there is some discrepancy in the Scoping Report (between paragraph 873 and Table 9.1) about the inter-relationships that would be of relevance. For the avoidance of doubt, the Inspectorate agrees that all of the inter-relationships described in paragraph 873 would be relevant to human health.

#### 3.16 Socio-economics and tourism and recreation

(Scoping Report Section 8.16)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.16.1	Table 8.39	Reduction in accommodation due to construction personnel during operation and decommissioning	The Inspectorate notes that paragraph 913 of the Scoping Report describes the operational and maintenance activities associated with maintaining an offshore windfarm as 'considerable', and that impacts arising from increased employment and change in demographics are scoped into the assessment of the operational phase. Paragraph 916 of the Scoping Report describes decommissioning impacts as being similar to those of construction. The Scoping Report does not set out information about the estimated number of workers required for each phase, including those that would migrate into the area, or the local housing supply.
			As such, the Inspectorate does not have sufficient information to conclude that there would be no LSE during operation and decommissioning. In the absence of evidence that demonstrates agreement with relevant consultation bodies, the Inspectorate is not in a position to agree to scope this matter from the assessment. The ES should include an assessment of these matters or evidence demonstrating agreement with the relevant consultation bodies and the absence of LSE.
3.16.2	Paragraph 920 and Table 8.39	Potential transboundary effects	It is noted that potential transboundary effects to commercial fishing, shipping and navigation and other users will be considered separately. On this basis, the Inspectorate agrees that this matter can be scoped out of further assessment.

ID	Ref	Description	Inspectorate's comments
3.16.3	Paragraph 893	Inter-relationships with other aspects	The Inspectorate notes that the assessment will draw on conclusions from other assessments scoped into the ES. The Inspectorate is content with this approach to avoid duplication of effort but it should be clear to the reader where relevant information is located within the ES. In addition to the aspects listed at paragraph 893 of the Scoping Report, the Inspectorate considers that effects to commercial fisheries may also be of relevance to the socio-economic assessment and should be included in the ES if LSE are likely to arise. If LSE are not likely to arise then a reasoned justification should be provided as to why this is the case.
3.16.4	Paragraph 895	Study area	The Scoping Report broadly describes the study area as being part of the Irish Sea. The Applicant should seek to agree the study area and receptors with relevant consultation bodies. The ES should include figures to identify the final study area and location of any static receptors considered in the assessment.
3.16.5	Paragraph 897	Baseline data	The Inspectorate is unclear as to what is meant by a "high level indication of temporary and rented accommodation supply and trends." Baseline data should be sufficiently detailed to enable a robust assessment in the ES of the potential LSE of the Proposed Development on the local housing supply.
3.16.6	Paragraph 909	Potential construction impacts	The Inspectorate considers that, as well as tourism accommodation, in-migrant construction workers could also use accommodation in the local housing supply more generally, with potential for impacts such as a reduction in available accommodation and increases in rental cost. These matters should also be considered in the ES where significant effects are likely to occur.

# 3.17 Climate change

(Scoping Report Section 8.17)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.17.1	n/a	n/a	No matters have been proposed to be scoped out of the assessment

ID	Ref	Description	Inspectorate's comments
3.17.2	Section 8.17	Assessment of climate change	The Inspectorate notes that the Scoping Report includes high level information regarding the scope of the climate change assessment to be undertaken and has the following comments. The ES should include a description and assessment (where relevant) of the LSE the Proposed Development would have on climate (for example having regard to the nature and magnitude of greenhouse gas emissions) and the vulnerability of the project to climate change. Where relevant, the ES should describe and assess the adaptive capacity that has been incorporated into the design of the Proposed Development. This may include, for example, alternative measures such as changes in the use of materials or construction and design techniques that will be more resilient to risks from climate change. The assessment should be based upon the latest published projections. The ES should also describe and assess the adaptive capacity that has been incorporated into the design of the Proposed Development.

# 3.18 Major accidents and disasters

(Scoping Report Section 8.18)

ID	Ref	Applicant's proposed aspect to scope out	Inspectorate's comments
3.18.1	Section 8.18	Major accidents and disasters	The Scoping Report states that major accidents and disasters are not proposed to be considered as a standalone chapter but considered in other relevant aspect chapters of the ES, as listed in paragraph 928.
			The Inspectorate is content that this aspect does not need to be assessed within a standalone chapter, subject to the following comments:
			• The ES should include a section which signposts the reader to the specific sections of the ES which deal with the relevant matters.
			• The Inspectorate notes that the sections of the Scoping Report addressing the aspects listed at paragraph 928 do not specifically state that the assessments will include consideration of major accidents and disasters, as relevant to the identified project risks. The ES should clearly describe the consideration that has been given to this matter and any LSE deriving from vulnerability to risks of major accidents and disasters.
			• In addition to the aspects listed at paragraph 928, the Applicant should consider whether there is potential for major accidents and disasters relating to the vulnerability of the Proposed Development to climate change.
			<ul> <li>Any design measures taken to avoid major accidents and disasters should be clearly described within the ES.</li> </ul>
# **3.19 Onshore topics**

(Scoping Report Section 8.19)

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
3.19.1	930	Ground conditions and contamination	The Scoping Report seeks to scope this matter out on the grounds that as the Proposed Development is located approximately 30km from shore, there is no pathway for effects. The Inspectorate agrees that this matter can be scoped out of further assessment.
3.19.2	930	Land use	The Scoping Report seeks to scope this matter out on the grounds that as the Proposed Development is located approximately 30km from shore, there is no pathway for effects. The Inspectorate agrees that this matter can be scoped out of further assessment.
3.19.3	930	Onshore ecology	The Scoping Report seeks to scope this matter out on the grounds that as the Proposed Development is located approximately 30km from shore, there is no pathway for effects. On the basis that effects on migratory fish which could be associated with freshwater rivers will be included in the ES, it is agreed that other effects on onshore ecology can be scoped out of further assessment.
3.19.4	930	Onshore ornithology	The Scoping Report seeks to scope this matter out on the grounds that as the Proposed Development is located approximately 30km from shore, there is no pathway for effects. The Inspectorate agrees that this matter can be scoped out of further assessment.
3.19.5	930	Onshore archaeology and cultural heritage	The Scoping Report seeks to scope this matter out on the grounds that as the Proposed Development is located approximately 30km from shore, there is no pathway for effects. The Inspectorate agrees that there would be no direct physical impacts to onshore cultural heritage assets and no direct physical or setting impacts to onshore

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			archaeology, and these matters can therefore be scoped out of the ES.
			However, the Inspectorate notes that section 8.12 of the Scoping Report describes that the ZVI for the Proposed Development is approximately 50km and that there are several registered parks and gardens within the study area for the seascape, landscape and visual impact assessment, including the Grade II listed Ashton Gardens and Promenade Gardens at Lytham St. Anne's, which it states would be assessed in the cultural heritage chapter of the ES. The Scoping Report does not contain any other information about the baseline environment.
			The Inspectorate does not have sufficient information to exclude the possibility of significant effects on the setting of onshore cultural heritage assets, including onshore assets located within the English coastal zone, and this matter should therefore be assessed in the ES or an explanation should be provided as to why significant effects are not likely to occur, together with evidence of agreement with relevant consultation bodies.
3.19.6	930	Water resources and flood risk	The Scoping Report seeks to scope this matter out on the grounds that as the Proposed Development is located approximately 30km from shore, there is no pathway for effects. The Inspectorate notes that effects on marine water quality will be included in the ES and agrees that this matter can be scoped out of further assessment.
3.19.7	930	Onshore traffic and transport, air and noise impacts	The Scoping Report states that any potential onshore traffic and transport, air quality and noise impacts associated with transport of materials onshore will be considered separately in a Port Access and Transport Plan, which will be submitted with the DCO application. No information is presented in the Scoping Report about the likely routeing of vehicles, location of receptors or predicted traffic

ID	Ref	Applicant's proposed matters to scope out	Inspectorate's comments
			movements arising from the Proposed Development, although section 8.15 describes that the vast bulk of material will arrive by ship at a loadout port.
			On the basis of information presented in the Scoping Report, the Inspectorate considers that it is unlikely that the volume of traffic movements arising from the Proposed Development would result in significant onshore traffic, air quality and/ or noise effects but does not have sufficient information to exclude this possibility. The ES should confirm that the anticipated road vehicle movements are below the screening values in relevant guidance for these aspects, and if values are exceeded then an assessment of LSE should be provided.

# APPENDIX 1: CONSULTATION BODIES FORMALLY CONSULTED

#### TABLE A1: PRESCRIBED CONSULTATION BODIES<sup>1</sup>

SCHEDULE 1 DESCRIPTION	ORGANISATION
The Health and Safety Executive	Health and Safety Executive
Natural England (Offshore Wind Farms)	Natural England (Offshore Wind Farms)
The relevant fire and rescue authority	Lancashire Fire and Rescue Authority
The relevant police and crime commissioner	Lancashire Police and Crime Commissioner
The relevant police and crime commissioner	Merseyside Police and Crime Commissioner
The Joint Nature Conservation Committee	Joint Nature Conservation Committee
The Maritime and Coastguard Agency	Maritime & Coastguard Agency
The Maritime and Coastguard Agency - Regional Office	The Maritime and Coastguard Agency - Liverpool
The Marine Management Organisation	Marine Management Organisation (MMO)
The Civil Aviation Authority	Civil Aviation Authority
Trinity House	Trinity House
Public Health England, an executive agency of the Department of Health	United Kingdom Health Security Agency
The Crown Estate Commissioners	The Crown Estate
The Secretary of State for Defence	Ministry of Defence

<sup>&</sup>lt;sup>1</sup> Schedule 1 of The Infrastructure Planning (Applications: Prescribed Forms and Procedure) Regulations 2009 (the 'APFP Regulations')

#### TABLE A2: RELEVANT STATUTORY UNDERTAKERS<sup>2</sup>

STATUTORY UNDERTAKER	ORGANISATION
Lighthouse	Trinity House
Civil Aviation Authority	Civil Aviation Authority
Licence Holder (Chapter 1 Of Part 1 Of Transport Act 2000)	NATS En-Route Safeguarding
The relevant public gas transporter	Cadent Gas Limited
	Last Mile Gas Ltd
	Energy Assets Pipelines Limited
	Southern Gas Networks Plc
	ES Pipelines Ltd
	ESP Networks Ltd
	ESP Pipelines Ltd
	ESP Connections Ltd
	Fulcrum Pipelines Limited
	Harlaxton Gas Networks Limited
	GTC Pipelines Limited
	Independent Pipelines Limited
	Indigo Pipelines Limited
	Leep Gas Networks Limited
	Murphy Gas Networks limited
	Quadrant Pipelines Limited
	Squire Energy Limited
	National Grid Gas Plc

<sup>&</sup>lt;sup>2</sup> 'Statutory Undertaker' is defined in the APFP Regulations as having the same meaning as in Section 127 of the Planning Act 2008 (PA2008)

# Scoping Opinion for Morecambe Offshore Windfarm (Generation Assets)

STATUTORY UNDERTAKER	ORGANISATION		
	Scotland Gas Networks Plc		
	Southern Gas Networks Plc		
The relevant electricity distributor with	Eclipse Power Network Limited		
CPO Powers	Energy Assets Networks Limited		
	ESP Electricity Limited		
	Forbury Assets Limited		
	Fulcrum Electricity Assets Limited		
	Harlaxton Energy Networks Limited		
	Independent Power Networks Limited		
	Indigo Power Limited		
	Last Mile Electricity Ltd		
	Leep Electricity Networks Limited		
	Murphy Power Distribution Limited		
	The Electricity Network Company Limited		
	UK Power Distribution Limited		
	Utility Assets Limited		
	Vattenfall Networks Limited		
	National Grid Electricity Transmission Plc		
	National Grid Electricity System Operator Limited		

# TABLE A3: SECTION 43 LOCAL AUTHORITIES (FOR THE PURPOSES OF<br/>SECTION 42(1)(B))3

# LOCAL AUTHORITY<sup>4</sup>

N/A

#### TABLE A4: NON-PRESCRIBED CONSULTATION BODIES

ORGANISATION
Blackpool Council
Borough of Barrow-in-Furness
Conwy County Council
Copeland Borough Council
Cumbria County Council
Denbighshire County Council
Flintshire County Council
Fylde Borough Council
Historic England
Isle of Man Government
Lancashire County Council
Lancaster City Council
North West Ambulance Service NHS Trust
Royal National Lifeboat Institution
Sefton Council
South Lakeland District Council
West Lancashire Borough Council

<sup>&</sup>lt;sup>3</sup> Sections 43 and 42(B) of the PA2008

<sup>&</sup>lt;sup>4</sup> As defined in Section 43(3) of the PA2008

# ORGANISATION

Wirral Council

Wyre Council

# APPENDIX 2: RESPONDENTS TO CONSULTATION AND COPIES OF REPLIES

#### CONSULTATION BODIES WHO REPLIED BY THE STATUTORY DEADLINE:

Conwy County Council

Health and Safety Executive

Historic England

Joint Nature Conservation Committee

Lancashire County Council

Marine Management Organisation

Maritime & Coastguard Agency

Ministry of Defence

National Grid Electricity Transmission Plc

NATS En-Route Safeguarding

Natural England

Trinity House

United Kingdom Health Security Agency

Wyre Council



**Gwasanaethau Rheoleiddio a Thai / Regulatory and Housing Services** Pennaeth Gwasanaeth / Head Of Service – Peter Brown

Adain Rheoli Datblygu ac Adeiladu / Development & Building Control Section Rheolwr Rheoli Datblygu ac Adeiladu / Development & Building Control Manager – Paula Jones

Cyfeiriad Post / Postal Address: Blwch Post 1, CONWY / PO Box 1, CONWY, LL30 9GN;

[Dolen i'r Hysbysiadau Preifatrwydd: <u>http://www.conwy.gov.uk/cy/YCyngor/Mynediad-at-Wybodaeth/Hysbysiadau-Preifatrwydd.aspx</u>. Link to Privacy Notices: <u>http://www.conwy.gov.uk/en/Council/Access-to-Information/Privacy-Notices/Privacy-Notices.aspx</u>]

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		Dyddiad / Date:	(	08/07/2022
Site / Location:	Morecambe Offshore Windfarm	Proposal:	EN01012 <sup>2</sup>	1 - Morecambe

EN010121 - Morecambe Offshore Windfarm (Generation Assets) - EIA Scoping Consultation

Dear The Planning Inspectorate

#### **Re: Your EIA Scoping Consultation**

Thank you for your letter dated 23<sup>rd</sup> June regarding the above matter.

In view of the site's distance from Conwy County Borough, I can confirm that Conwy County Borough Council does not wish to comment on the Scoping Consultation.

#### Yn ddiffuant / Yours sincerely



ppPaula Jones Rheolwr Rheoli Datblygu ac Adeiladu / Development and Building Control Manager







Chemicals, Explosives and Microbiological Hazards Division – Unit 4

NSIP Consultations Land Use Planning Team Building 1.2, Redgrave Court, Bootle L20 7HS

NSIP.applications@hse.gov.uk http://www.hse.gov.uk/

For the attention of: Laura Feekins-Bate The Planning Inspectorate Temple Quay House Temple Quay Bristol BS1 6PN

By email only:morecambeoffshorewindproject@planninginspectorate.gov.uk

#### Date: 5/7/2022

References:	CM9 Ref: 4.2.1.6988.
	NSIP Ref: EN010121

Dear Ms Feekins-Bate,

# PROPOSEDMORECAMBE OFFSHORE WIND FARMPROPOSAL BYCOBRA INSTALACIONES Y SERVICIOS S.A. AND FLOTATION ENERGY PLC

#### INFRASTRUCTURE PLANNING (ENVIRONMENTAL IMPACT ASSESSMENT) REGULATIONS 2017 (as amended) REGULATIONS 10 and 11

Thank you for your letter of **(date)** regarding the information to be provided in an environmental statement relating to the above project. HSE does not comment on EIA Scoping Reports, but the following information is likely to be useful to the applicant.

#### **HSE's Land Use Planning Advice**

#### Will the proposed development fall within any of HSE's consultation distances?

The detail provided in the Scoping Report is heavily focussed on the offshore aspects with only minimal information on the onshore aspects e.g. location of the onshore project substation. At this stage, it is not possible to determine whether the onshore components fall within any of HSE's consultation distances.

If, after greater detail is provided on the onshore components, the proposed development should encroach on any of HSE's consultation distances, HSE would be able to provide more specific advice. The advice will detail which site or pipeline operators the Applicant should make contact with, to inform an assessment of whether or not the proposed onshore aspects are vulnerable to a possible major accident.

HSE's Land Use Planning advice would be dependent on the location of areas where people may be present. When we are consulted by the Applicant with further information under Section 42 of the Planning Act 2008, we can provide full advice.

#### Hazardous Substances Consent

It is not clear whether the applicant has considered the hazard classification of any chemicals that are proposed to be present within the onshore aspects of the development e.g. onshore project substation. Hazard classification is relevant to the potential for accidents. For example, hazardous substances planning consent is required to store or use any of the Categories of Substances or Named Hazardous Substances set out in Schedule 1 of The Planning (Hazardous Substances) Regulations 2015 as

amended, if those hazardous substances will be present on, over or under the land at or above the controlled quantities. There is an addition rule in the Schedule for below-threshold substances. If hazardous substances planning consent is required, please consult HSE on the application.

#### Consideration of risk assessments

Regulation 5(4) of the Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 requires the assessment of significant effects to include, where relevant, the expected significant effects arising from the proposed development's vulnerability to major accidents. HSE's role on NSIPs is summarised in the following Advice Note 11 Annex on the Planning Inspectorate's website - <u>Annex G – The Health and Safety Executive</u>. This document includes consideration of risk assessments on page 3.

#### Explosives sites

Regarding the above NSIP, the Explosives Inspectorate has no comment to make as there are no licensed explosive sites in the vicinity'.

#### Electrical safety

No comment from a planning perspective

At this time, please send any further communication on this project directly to the HSE's designated email account for NSIP applications at <u>nsip.applications@hse.gov.uk</u>. We are currently unable to accept hard copies, as our offices have limited access.

Yours faithfully,



pp MR ALLAN BENSON CEMHD4 NSIP Consultation Team



Helen Lancaster Senior EIA Advisor The Planning Inspectorate Temple Quay House 2 The Square Bristol, BS1 6PN

Your Ref: EN010121

15<sup>th</sup> July 2022

Dear Ms Lancaster,

#### Morecambe Offshore Wind Project – Generation Assets Environmental Impact Assessment Scoping Report

Thank you for your email and letter, dated 23<sup>rd</sup> June 2022 requesting our comments on the following document, as referenced:

Morecambe Offshore Wind – Generation Assets, Environmental Impact Assessment Scoping Report (June 2022), prepared by Royal HaskoningDHV for Cobra Instalaciones Servicios, S.A. and Flotation Energy plc.

In summary, we concur with the conclusions of the above referenced Scoping Report that marine archaeology and cultural heritage, as relevant to defined aspects of construction, operation and maintenance and decommissioning phases of this proposed development, will be scoped into the EIA exercise for this proposed development.

#### The role of Historic England

As you may be aware, Historic England is the Government's advisor on all aspects of the historic environment in England. Historic England's general powers under section 33 of the National Heritage Act 1983 were extended (via the National Heritage Act 2002) to modify our functions to include securing the preservation of monuments in, on, or under the seabed within the seaward limits of the UK Territorial Sea adjacent to England. We provide our advice in reference to National Policy Statements and in recognition of the English marine plan areas (inshore and offshore), as defined by the Marine and Coastal Access Act 2009 and the objectives and policies of published Marine Plans.



Historic England, 4<sup>th</sup> Floor, Cannon Bridge House, 25 Dowgate Hill, London EC4R 2YA Telephone 020 7973 3700 Facsimile 020 7973 3001 HistoricEngland.org.uk



#### The proposed Morecambe Offshore Wind Project

We understand that Cobra Instalaciones Servicios, S.A. and Flotation Energy plc. are jointly developing the Morecambe Offshore Wind Project which could be located in the eastern Irish Sea 30km from the northwest coast of England.

The information regarding an output from the Holistic Network Design Review (HNDR) was helpful in that the Morecambe Offshore Wind Project will share a grid connection location at Penwortham (Lancashire) with the proposed Morgan Offshore Windfarm. However, we are aware that this Scoping Report is focused on generation assets and that the Morgan and Morecambe projects will each separately prepare Scoping Reports in accordance with The Infrastructure Planning (Environmental Impact Assessment) Regulations 2017.

#### Morecambe Offshore Wind EIA Scoping Report

#### Part 1: Project Background

We understand that a particularly unique aspect of this proposed project is that windfarm array area overlaps with the South Morecambe Gas Fields, which are expected to cease production around 2027. It is interesting to see that the array area location was selection to be the first offshore wind farm which would be "fully co-exist with oil and gas operations on previously developed seabed." We noted that this co-location strategy was a way to minimise potential impacts on other sea users.

Section 3.3 (Pre-scoping consultation), paragraph 40 – It is apparent from the information supplied to us that the proposed Wind Turbine Generator (WTG) array area is located within the English Offshore Marine Planning Area. It is important to make this distinction as "English territorial waters" only extend to 12 nautical miles offshore.

We appreciated the attention given in Section 3.4 (Technical consultation), Table 3.2 (Consultation Groups) to the Evidence Plan Process and the establishment of an Expert Working Groups (EWG) for the Offshore Historic Environment.

Chapter 6 (Description of the Project), Section 6.2 describes the adoption of a Design Envelope approach (i.e. the Rochdale Envelope approach), which we appreciate affords the Applicant flexibility in project design options, including foundations and WTG type in any eventual DCO application made to the Planning Inspectorate. Furthermore, that the Design Envelope approach should ensure that maximum design parameters will be assessed in the production of the Environmental Statement (ES), such as highest point of the structure, which could be 350m above Mean Sea Level (as set out in Table 6.2).

Section 6.3.2 (Wind turbine foundations), paragraph 107 describes how seabed levelling could be required to remove surface and subsurface debris e.g. boulders, fishing gear or "lost anchors". It is therefore important that we highlight the role of an accredited, professional and experienced archaeological consultant in assessing the risk that archaeological materials might be encountered and that such material is not treated as (contemporary) debris.



Historic England, 4<sup>th</sup> Floor, Cannon Bridge House, 25 Dowgate Hill, London EC4R 2YA Telephone 020 7973 3700 Facsimile 020 7973 3001 HistoricEngland.org.uk



#### Part 2: Technical sections

#### Section 8.9 Marine archaeology and cultural heritage

Sub-section 8.9.3 (Existing environment), paragraphs 630 to 632 allude to the palaeoenvironmental potential of the proposed array area. The referral to studies conducted for the former Rhiannon Windfarm project is useful and provides important context for this proposed development. The brief description provided in paragraphs 634 and 635 outlines maritime archaeological potential and the possibility of encountering presently unknown archaeological and historic sites, including aircraft crash sites, as mentioned in paragraph 639.

The proposed location of the Morecambe Offshore Wind Farm (Generation Assets) project occurs within the North West Offshore Marine Plan area and therefore a key source of information will be records as held by the UK Hydrographic Office, as mentioned in paragraph 639. However, these records will require corroboration with commissioned geophysical survey investigations to support the production of the Preliminary Environmental Information Report (PEIR) and ES. It is therefore important that these data will be assessed by a marine archaeology specialist contractor. We add, that a crucial contributing factor to the EIA exercise will be optimising corroboration between desk-based sources of information (published and 'grey literature') and bespoke survey campaigns (geophysical and geotechnical) with analysis conducted by an accredited, professional and experienced archaeological contractor/consultant.

We noted in Table 8.28 (Data sources to inform marine archaeology and cultural heritage assessment) that while data and information generated by archaeological studies conducted for other renewable energy development will be utilised, there was no specific attention given to any legacy of survey data as produced by the oil and gas sector. For example, use of data generated by monitoring programmes for the South Morecambe Gas Fields infrastructure, which could assist the identification of other anomalies of possible archaeological interest.

Table 8.29 (Proposed baseline surveys) includes brief mention of geophysical survey conducted in 2021, comprising Multibeam Echo Sounder (MBES), Side Scan Sonar (SSS) and Sub-bottom Profiler (SBP) and that geotechnical survey work (including vibrocore and borehole) will be conducted in 2022/23. We concur that all these survey data generated are to be reviewed by an experienced archaeological consultant with the analysis reported to the ETG during pre-application consultation and included within any PEIR and/or ES produced. Detailed, technical reporting should be provided through accompanying appendices to the PEIR and ES.

Paragraph 645 mentions access by geo-archaeologists to any "...engineering led boreholes" that might be acquired and that "...allowance will be made for archaeological involvement in the planning of the survey..." However, in consideration of the desk-based sources of information already used to determine the risk of encountering in-situ prehistoric terrestrial environmental evidence, we recommend that to support realisation of the matters covered in Part 1, Section 7.4 (Embedded and additional mitigation, impact significance and residual impact), that archaeological-led geotechnical data acquisition may also be necessary with the requisite professional standards set for data acquisition that supports analysis to optimise all relevant techniques and methodologies available.



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Regarding the guidance referred to in paragraph 651, we offer the following publication updates which should be used in the production of any subsequent PEIR and ES:

- Archaeological Written Schemes of Investigation for Offshore Wind Farm *Projects*, as published by The Crown Estate in July 2021 (which now replaces the version published in 2010);
- Gribble J. and Leather S. (2011) *Guidance for Offshore Geotechnical Investigations and Historic Environment Analysis*: guidance for the renewable energy sector. Published by the former COWRIE Group; and
- Historic Environment Advice Note 15 Commercial Renewable Energy Development and the Historic Environment (2021). Published by Historic England<sup>1</sup>.

Section 8.9.6 (Potential impacts) – we concur with the potential impacts identified, as summarised in Table 8.30. We add that it is our advice that in consideration of the risk of encountering presently unknown cultural heritage (prehistoric environmental evidence or historic vessels and aircraft), that measures and procedures are established at an early stage of project planning. The benefit of adopting this approach is to ensure capacity is built in to inform design and to best deliver UK policy objectives for the protection of underwater cultural heritage.

The attention given in Sections 8.9.6.4 (Potential cumulative effects) is important and we will consider such matters further as they are addressed through PEIR and in any ES submitted with any Development Consent Order (DCO) application. It is therefore relevant that full consideration is given to the following relevant publication:

• COWRIE (2008), Guidance for Assessment of Cumulative Impacts on the Historic Environment from Offshore Renewable Energy. Commissioned by COWRIE Ltd (project reference CIARCH-11-2006). Project contractors: Oxford Archaeology with George Lambrick Archaeology and Heritage.

We agree with the impacts relating to marine archaeology and cultural heritage included in Section 8.9.6.6 (Summary of potential impacts) and Table 8.30 to be scoped into the EIA (paragraph 677).

It is stated in section 8.9.7 (Potential mitigation measures) that the mitigation measures adopted will focus on the implementation of archaeological exclusion zones, the development of a Written Scheme of archaeological Investigation and Protocol for reporting Archaeological Discoveries and the commitment to undertake a full archaeological review of geophysical and geotechnical data. We recommend a joined-up approach so that the geoarchaeologists and geophysicists are included in the design of these assessments to maximise opportunities and to ensure the information obtained is also suitable for archaeological assessments.

We agree that the potential mitigation measures, as described in this section, should be embedded within the design of the proposed development whereas other measures might be necessary in response to impact assessments, as they are conducted. We therefore consider such action as adaptive mitigation which should enable the project to continually adjust as the project develops through the EIA exercise.

<sup>&</sup>lt;sup>1</sup> <u>https://historicengland.org.uk/images-books/publications/commercial-renewable-energy-development-historic-environment-advice-note-15/</u>





Regarding the outline provided in paragraph 679, it is important to distinguish the different roles played by a marine archaeological Written Scheme of Investigation (WSI) and a protocol system for reporting archaeological discoveries (PAD), such that:

- an outline marine archaeological Written Scheme of Investigation provides a suite of methodological approaches to optimise post-consent and preconstruction survey data acquisition programmes to best serve archaeological analysis and interpretation, a subsequent WSI, tailored accordingly, will be required for any operations and maintenance phases of the proposed development; and
- a protocol system for reporting archaeological discoveries is a means to ensure efficient lines of communication between key identified parties should the project encounter unexpected archaeological materials during construction or operations and maintenance phases of the proposed project.

To effectively deliver historic environment mitigation, we recommend that specialist palaeoenvironmental assessment is undertaken where the desk-based assessment and other surveys indicate potential for the survival of palaeoenvironmental remains. This will ensure that a detailed and informed archaeological mitigation strategy can be prepared and agreed. We also recommend that geoarchaeological considerations and requirements are built into any geotechnical investigations that are carried out to ensure that opportunities are maximised where possible. This should include providing the geoarchaeologist with direct access to the core material rather than just to the logs or to extruded samples.

An effective method for identifying the potential depth and character of Palaeolithic archaeology, as may occur in the proposed development area is to undertake a preliminary deposit model as part of the desk-based assessment. This should be prepared by a geoarchaeologist based on any available stratigraphic information, including archaeological and geotechnical data. The deposit model will help to illustrate the depth, characteristics and potential of the deposits of archaeological interest and should inform any subsequent evaluation strategy, borehole sampling and/or geophysical survey.

#### Chapter 8.12 Seascape, landscape and visual amenity

We note that this chapter refers to Section 8.9 regarding effects of the proposed project on cultural heritage. However, this section, in paragraph 774 states that it is thought that "...the Project is unlikely to result in significant effects at distances over 50km. Seascape, landscape and visual effects as a result of the Project are proposed to be scoped out beyond 50km." We appreciate that this EIA scoping report only addresses offshore generation assets and that Section 8.9 was for marine archaeology; we therefore wish to highlight that consideration should be given to the setting of heritage assets within the English coastal zone and included within any PEIR subsequently produced.

We noted the statement made in Paragraph 775 that there are other operational offshore wind farms off the Lancashire and Cumbria coasts (as illustrated in Figure 8.23); such developments should be considered in terms of cumulative effects on the setting the historic environment, as also mentioned in sub-section 8.12.4.6 (Cumulative windfarms and other relevant development).



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Regarding the inclusion of historic environment assets and further consultation with heritage bodies, as mentioned in paragraphs 809 and 824, we consider this a matter which should be considered in detail within any PEIR and ES subsequently produced (i.e. impacts as summarised in Table 8.36) and we will look to provide further advice as relevant to any PEIR. We also offer the following reference for information:

 Historic England (2017) The Setting of Heritage Assets. Historic Environment Good Practice Advice in Planning Note 3 (Second Edition)<sup>2</sup>.

In conclusion, we concur with the potential impacts, as relevant to marine archaeology and cultural heritage that are to be scoped into the EIA exercise for the proposed Morecambe Offshore Wind Project Generation Assets project.

Yours sincerely,

Dr Christopher Pater Head of Marine Planning

Cc Dr Sam Rowe (Science Advisor – North West Region, Historic England)

<sup>&</sup>lt;sup>2</sup> <u>https://historicengland.org.uk/images-books/publications/gpa3-setting-of-heritage-assets/</u>



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#### Feekins-Bate, Laura

From:Jillian WhyteSent:30 June 2022 16:46To:Morecambe Offshore Wind ProjectSubject:RE: EN010121 - Morecambe Offshore Windfarm (Generation Assets) - EIA Scoping<br/>Notification and Consultation

Good afternoon Laura,

Thank you for consulting JNCC on the Morecambe Offshore Wind Farm, which we received on 23 June 2022. JNCC's role in relation to offshore renewables in English waters has been delegated to Natural England. Natural England is now authorised to exercise the JNCC's functions as a statutory consultee in respect of certain applications for offshore renewable energy installations in inshore and offshore waters (0-200nm) adjacent to England. Therefore, Natural England should provide a full response. As such JNCC have not reviewed this document and will not be providing further comment.

Kind regards, Jillian

Jillian Whyte BSc(Hons) *Offshore Industries Adviser Marine Management Team* JNCC, Inverdee House, Baxter Street, Aberdeen, AB11 9QA Tel: +44 ( Email

JNCC have been monitoring the outbreak of COVID-19 closely and developed a response plan. As a result, the vast majority of our staff are working from home and adhering to the government's advice on social distancing and travel restrictions. Whilst we are taking these actions we are available for business as usual. We will respond to enquiries as promptly as possible. However, there may be some delays due to the current constraints and we ask for your understanding and patience.



jncc.gov.uk







Helen Lancaster Environmental Services Central Operations Temple Quay House 2 The Square Bristol BS1 6PN Phone: Email: 01772 534 558

Your ref: EN010121 Our ref: MH/RT Date: 21 July 2022

Dear Ms Lancaster,

Planning Act 2008 and The Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 – Regulation 10 Application by Cobra Instalaciones y Servicios S.A. and Flotation Energy plc (the Applicant) for an Order Granting Development Consent for the Morecambe Offshore Windfarm (Generation Assets) (the Proposed Development) Scoping consultation with non-prescribed consultation bodies

Thank you for allowing the County Council the opportunity to make contributions on the above scoping consultation.

At this stage the County Council has no general comments or observations to make on the offshore development. Your attention is however drawn to the response by the County Council's drainage section below.

#### Lead Local Flood Authority Position

The Lead Local Flood Authority has no comments to make on the EIA Scoping Notification and Consultation.

#### What this response does not cover

This response does not cover highway drainage, matters pertaining to highway adoption (s38 Highways Act 1980) and/or off-site highway works (s278 Highways Act 1980). Should the applicant intend to install any sustainable drainage systems under or within close proximity to a public road network (existing or proposed), then they would need to separately discuss the use and suitability of those systems with the relevant highway authority.

The applicant is encouraged to discuss the suitability of any overland flow routes and/or flood water exceedance with the relevant highway authority should they have the potential to impact the public highway network and/or public highway drainage infrastructure (either existing or proposed).

Lancashire County Council PO Box 100 • County Hall • Preston • PR1 0LD www.lancashire.gov.uk I hope that you find these comments valuable and should you require any further information or clarification on the contents of this letter please contact me at the email address provided.

Yours sincerely



Marcus Hudson Head of Planning



Helen Lancaster Environmental Services Central Operations Temple Quay House 2 The Square Bristol BS1 6PN Marine Licensing T +44 ( Lancaster House F +44 ( Hampshire Court WWW Newcastle upon Tyne NE4 7YH

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> Your reference: EN010121 Our reference: DCO/2022/00001

21 July 2022

Dear Helen Lancaster

# Formal scoping request under the Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 for the Morecambe Offshore Windfarm (Generation Assets)

Thank you for your scoping opinion request of 23 June 2022 and for providing the Marine Management Organisation (MMO) with the opportunity to comment on HyNet North West Hydrogen Pipeline Project Environmental Impact Assessment (EIA) Scoping Report. Below outlines the MMO's Scoping Opinion under the Regulations 10 and 11 of the Infrastructure Planning (Environmental Impact Assessment) Regulations 2017.

#### The MMO's role in Nationally Significant Infrastructure Projects

The MMO was established by the Marine and Coastal Access Act 2009 (the "2009 Act") to contribute to sustainable development in the marine area and to promote clean, healthy, safe, productive and biologically diverse oceans and seas. The responsibilities of the MMO include the licensing of construction works, deposits and removals in English inshore and offshore waters and for Welsh and Northern Ireland offshore waters by way of a marine licence<sup>1</sup>. Inshore waters include any area which is submerged at mean high water spring ("MHWS") tide. They also include the waters of every estuary, river or channel where the tide flows at MHWS tide. Waters in areas which are closed permanently or intermittently by a lock or other artificial means against the regular action of the tide are included, where seawater flows into or out from the area. In the case of Nationally Significant Infrastructure Projects ("NSIPs"), the 2008 Act enables Development Consent Order's ("DCO") for projects which affect the marine environment to include provisions which deem marine licences<sup>2</sup>.

As a prescribed consultee under the 2008 Act, the MMO advises developers during preapplication on those aspects of a project that may have an impact on the marine



<sup>&</sup>lt;sup>1</sup> Under Part 4 of the 2017 Act

<sup>&</sup>lt;sup>2</sup> Section 149A of the 2008 Act

area or those who use it. In addition to considering the impacts of any construction, deposit or removal within the marine area, this also includes assessing any risks to human health, other legitimate uses of the sea and any potential impacts on the marine environment from terrestrial works. Where a marine licence is deemed within a DCO, the MMO is the delivery body responsible for post-consent monitoring, variation, enforcement and revocation of provisions relating to the marine environment. As such, the MMO has a keen interest in ensuring that provisions drafted in a deemed marine licence ("DML") enable the MMO to fulfil these obligations. Further information on licensable activities can be found on the MMO's website<sup>3</sup>. Further information on the interaction between the Planning Inspectorate and the MMO can be found in our joint advice note<sup>4</sup>.

Please find attached the scoping opinion of the MMO. In providing these comments, the MMO has sought the views of our technical advisors at the Centre for Environment, Fisheries and Aquaculture Science (Cefas) and the MMO Coastal Office – North West Marine Area.

The MMO reserves the right to make further comments on the project throughout the preapplication process and may modify its present advice or opinion in view of any additional information that may come to our attention. This representation is also submitted without prejudice to any decision the MMO may make on any associated application for consent, permission, approval or any other type of authorisation submitted to the MMO either for the works in the marine area or for any other authorisation relevant to the proposed development.

If you require any further information, please do not hesitate to contact me using the details provided below.

Yours Sincerely



Ashley Endacott Marine Licensing Case Officer



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<sup>&</sup>lt;sup>3</sup> <u>https://www.gov.uk/planning-development/marine-licences</u>

<sup>&</sup>lt;sup>4</sup> <u>http://infrastructure.planningportal.gov.uk/wp-content/uploads/2013/04/Advice-note-11-v2.pdf</u>

# **Scoping Opinion**

# The Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 (the EIA Regulations) ("the Regulations")

Title: Morecambe Offshore Windfarm (Generation Assets)

Applicant: Cobra Instalaciones y Servicios S.A and Flotation Energy plc

# MMO Reference: DCO/2022/00001

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# **1** Proposal

Morecambe Offshore Windfarm (Generation Assets) (hereafter 'the project').

#### 1.1 Project Background

- 1.1.1 The project is a proposal by Cobra Instalaciones y S.A and Flotation Energy plc. The Morecambe Offshore Windfarm will have an anticipated nominal capacity of 480 megawatts (MW) and is located in the east Irish Sea. At its nearest point, the windfarm site is approximately 30 kilometres (km) from the shore of the Lancashire coast.
- 1.1.2 Wind turbine generators and offshore substation(s) will be fixed to the seabed with foundation structures. The electricity generated by the wind turbine generators would be transported via subsea inter-array cables to offshore substation platform(s) which will then connect to the shore (at the landfall location) via offshore export cables.
- 1.1.3 From the landfall, onshore export cables will be routed underground to an onshore project substation which will in turn transform the power generated offshore to make it suitable to feed it into the National Electricity Transmission System (NETS) at the grid connection point (typically an existing National Grid substation).

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# 2 Location

The project is located in the east Irish Sea. At its nearest point, it is 30km from the Lancashire Coast. Location is displayed in Figure 1 below.



Figure 1: Location of works. Image taken from applicants Scoping Report

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# **3 Scoping Opinion**

Pursuant of regulations 10 and 11 of the Regulations, Cobra Instalaciones y Servicios S.A and Flotation Energy plc have requested a Scoping Opinion from the MMO. In so doing a Scoping Report entitled "Morecambe Offshore Windfarm Generation Assets Scoping Report" has been submitted to the MMO for review.

The MMO agrees with the topics outlined in the Scoping Report and in addition, we outline that the following aspects be considered further during the EIA and must be included in any resulting Environmental Statement (ES).

#### 3.1 Marine Planning

3.1.1 The MMO highlights that the project is proposed to take place within the North West Inshore Marine Plan area. The MMO believes that for the final ES, a table is produced to highlight all policies within this plan area and whether these have been screened in or out, including justification. The MMO welcomes any further discussions with the applicant with regards to this.

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## 3.2 Benthic Ecology

- 3.2.1 The existing datasets used to inform the benthic ecology assessment are provided in Table 8.8 of the draft scoping report. This list of datasets contains relevant and useful information from nearby developments and studies. The MMO recommend the list is checked against the datasets available in the Cefas OneBenthic data extraction tool to ensure other relevant datasets are not excluded (available online: https://rconnect.cefas.co.uk/onebenthic\_dataextractiongrabcore/).
- 3.2.2 In addition to the existing datasets a series of geophysical, grab and video sampling surveys will also be conducted to identify benthic habitats and features. This approach is suitable and like that expected of other developments of this nature.
- 3.2.3 Section 8.3.6.2 includes relevant literature and the MMO agree with the scoping decision made regarding the interaction of the benthos with Electro Magnetic Fields (EMF). However, the MMO recommend the applicant refers to Scott et al., 2021, which contains additional evidence for scoping out the impacts of EMF, in section 8.3.6.2 of the scoping report. The MMO recommend that the applicant provides further evidence to support the decision to scope out the effects of EMF from the EIA.
- 3.2.4 While most of the relevant impacts have been scoped in, the MMO requires clarification regarding the scoping out of the impact of Introduction of Non-Native Species (INNS) from the construction phase of the development. Line 278 of the scoping report acknowledges that INNS are relevant at the construction phase, but the summary table (Table 8.10) excludes the impact form INNS from the construction stage (but includes the impact from INNS in the operation and maintenance phase). The increased presence of vessels in the area (particularly those used during construction that may operate globally) may lead to the introduction of INNS during construction and therefore appropriate mitigations and further evidence would be needed to scope this impact out at this stage.
- 3.2.5 It is proposed that the potential impacts on the benthic assemblage at the decommissioning phase are considered at a high level currently and that the applicant will therefore carry out a more detailed assessment subsequently to better understand the change the benthic assemblage at the time of decommissioning. The MMO agree that this approach is appropriate and reasonable.
- 3.2.6 The MMO notes that the latest literature will be included in the ES regarding the impact of noise and vibration and the scoping report refers to recent and appropriate literature (Stöber and Thomsen, 2021).
- 3.2.7 The MMO notes that the relevant datasets have been identified and acoustic and benthic (sediment sampling and imagery) surveys have been conducted with the Morecambe Bay OWF area to address data gaps and to better characterise the benthic assemblage.

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- 3.2.8 The applicant has provided several example mitigation measures that may be appropriate for the Morecambe Bay OWF development (figure 2.) and further measures may be proposed in response to the outcome of the impact assessment and following stakeholder engagement. The MMO are therefore unable to determine if the mitigation measures are appropriate at this stage. However, the approach to mitigation appears appropriate and reasonable.
- 3.2.9 The MMO notes that an updated version (1.1) of the guidance document referenced in line 263 of the scoping report is available and recommend the applicant confirms the most recent version is used for the assessment and referenced accordingly.
- 3.2.10 Within the examples of mitigation measures it is stated that "where potential impacts on habitats and species of conservation importance cannot be avoided, it is likely that potential effects will need to be monitored" and that detailed monitoring methods will be included in an In-Principle Monitoring Plan (IPMP). Although not directly relevant at this stage, the MMO recommend that the IPMP includes benthic habitats of ecological importance i.e. any benthic habitat within the Morecambe Bay OWF area that may be impacted e.g., by scouring processes around infrastructure (line 200 of the scoping report states that consideration will be given to the "likely changes in seabed elevation due to deposition of suspended sediment"). The MMO also recommend that any assessment of seabed elevation changes (e.g., using acoustic methods) is reviewed in combination with associated physical samples of the benthic assemblage at these impacted areas to better understand the predicted impact of the Morecambe Bay OWF. The MMO require that at least 10% of proposed turbine locations are monitored within the IPMP.



### 3.3 Coastal Processes

- 3.3.1 The MMO notes the report proposes the use a large collection of old sources from OWFs dating back to 2002 (Table 8.1) plus new geophysical surveying of the development site itself. The sources appear to be relevant but the earlier OWF assessments predate much of the regional environmental study data i.e., the sediment study, regional monitoring wave analyses and shoreline management plans listed (which largely were developed 2010-2011), and so should be correspondingly less emphasised in the applicant's analysis. The MMO are not aware of any other major data sources which should be added to this list at present.
- 3.3.2 The data in these sources should be presented with reference to the local marine system processes to generate a baseline description of dynamics, not just the static state i.e., the baseline should represent both pathways and receptors to support the impact assessment model being applied. Paragraph 180 lists all important elements of the baseline environment the MMO would expect. It includes line items for morphological change and coastal processes, plus trends in baseline conditions, which would appear to indicate a pathways-based approach will be taken.
- 3.3.3 Section 8 paragraph 174, includes a quantified reference to the expected higher suspended sediment concentrations (SSC) at greater depth. This brings forward data already given in paragraph 219 on Water Quality. Other changes relating to SSC are also made in paragraph 239 on the causes of resuspension in O&M stages. The scoping retains reference to SSC as a pathway to benthic and fisheries impact in construction and operation (e.g., paragraphs 290, 343).
- 3.3.4 For OWF impact assessment there must be a discussion of vertical SSC profiles, especially in a zone of muddy sediment, given what is now known about the wakes that effect vertical redistribution of sediment plumes in the lee of monopiles. This should also include reference to the frequency of storm conditions and the settling periods for sediments raised to elevated levels. Wakes are not mentioned in the Scoping study, but the PEIR should discuss potential temporal impact on turbidity, relevant to Section 8.2, not only in respect of contaminants but for the overall extent and duration of any incidences of elevated SSC.

MMO request evidence to explain why SSC is considered only as an impact to mechanical works, rather than a hydroodyamic side effect

3.3.5 Section 8.1 paragraph 170 mentions Lune Deep and 'the deep-water channel'; paragraph 171 mentions many sandbanks and describes wave refraction but none of these features are marked on the reference Figure 8.1 (they are shown on Figure 8.2 but this is in a very different section and is not referenced). Paragraph 173 discusses sandwaves, also unmarked – the PEIR should take care to map and reference all features discussed and specifically with reference to impact envelopes, to ensure that potential effects on regional processes are clearly understood.



- 3.3.6 The cumulative methods section demonstrates a Tier system for other developments to be considered (paragraph 154). The MMO require the assessment maintains the application of an SPR model approach and focuses on cumulative changes to sources and pathways, rather than simplistically mapping overlapping impact envelopes.
- 3.3.7 Paragraph 129 states that one 'repowering' is anticipated over the lifetime. The MMO are unaware of what this implies and whether it has coastal process (or any other) implications for the MMO advice, therefore this should be clarified (i.e., a description of repowering should be added). Further, since this text makes clear that repowering is an inherent and clearly foreseen part of the operation and hence the development. The MMO cannot see that it is appropriate to omit this form the scope of the impact assessment, as is proposed by the applicant.
- 3.3.8 Paragraph 140 states "The assessment of impacts on some receptors will be predicated on a source-pathway-receptor model" in stating only 'some', the statement does not explain which impacts will use another method and nor does it state what other method(s) will be used. However, for marine processes, paragraph 184 indicates the SPR model will be used and this is appropriate. Paragraph 139 refers to the use of a consistent framework but with specific definitions of sensitivity and magnitude tailored to the receptors, which the MMO also fully support.
- 3.3.9 Paragraph 185 indicates that two approaches to marine process assessment will be taken: (1) for impacts to morphology of intrinsic value, which the MMO understand to mean for features, defined as receptors; and (2) for changes to processes, significance will be assessed elsewhere (e.g., via the subsequent impact on benthic receptors). The MMO consider this a valid approach but would add that it is important to identify the possible pathways of process changes, even if not defining 'receptors' as such and if not expecting significant changes. For example, discursive description such as "a reduction in bedload transport [over a given area] could potentially affect downstream sediment supply [toward another area], though it is thought that this would not result in directly detectable impacts".
- 3.3.10 Cumulative assessment should recognise that zones of influence (ZoI) of separate developments need not directly overlap to result in a combined effect i.e., multiple adjacent areas of impact could lead to a cumulative effect by affecting connected processes over a wide area; thus, wave energy lowered by 5% over 30% of bay is a cumulative impact, and discussion should not be confined only to the (e.g.,) 2% of the Bay where ZoIs overlap and the energy is lowered by 8%. In defining the ZoI, some consideration of the 'process envelope' is required. For example, consideration of the combined effect on the major system pathways. It is noted that paragraph 419 indicates assessment of cumulative impact to prey resources (incl. habitat loss) is to be conducted and it will be important that the assessment of spatial changes has considered systemic impacts on habitat maintenance processes and not simply the zones of overlapping ZoI.



- 3.3.11 Mitigation for any potential systemic (i.e., source or pathway) impacts is not discussed e.g., changes to key sediment transport pathways. A worst-case assessment assuming that works such as cable protection or bed levelling may be required on significant pathways should be included to address this as well as the potential need for (and methods of, if appropriate) mitigation.
- 3.3.12 As also noted in 3.3.4 above, the MMO consider that the impact assessment should address the question of possible changes in the vertical distribution of suspended sediment as a consequence of the hydrodynamic effect of the presence of the OWF piles during the operations phase (as a pathway to impact on water quality, and hence ecology).
- 3.3.13 Further, paragraph 155 of the scoping report suggests that cumulative assessments will be conducted assuming that any projects "sufficiently implemented during the site characterisation ... will be considered as part of the baseline for the EIA". The MMO consider this approach to EIA methodology flawed as it permits the neglect of any accumulation of incremental changes due to regional development contradicting the meaning of 'cumulative'.
- 3.3.14 It is stated in several places (e.g., paragraph 77) that the potential to demonstrate OWF co-existing with oil/gas fields is a major factor in siting. It is not totally clear why this is considered helpful, since the development should also be assessed in respect of the impact of the transmission assets and the potential for minimising overall impact. It is suggested that this siting is minimising impacts on other users, and uses pre-developed seabed, but this suggests that the impact of doing so on optimising the wind resource and environmental constraints should be assessed for significance
- 3.3.15 Paragraph 128 indicates Operation and Maintenance (O&M) activities "including but not limited to...". Activities not included in this list at DCO would therefore not be covered by the ES and would need separate licensing if later required. Further, any assessment of reburial / remediation / repair / replenishment of rock protection for cables should be based on realistic estimates and be based on 'worst case' potential locations i.e., assessments of significance should not be based simply on volumes or lengths of material disposed. Thus, 10km of rock protection is not necessarily worse than 1km of protection affecting a key marine process pathway.
- 3.3.16 There is a notable decline in the quality/resolution of Plate 8 and Table 7.1.



## 3.4 Fish Ecology and Fisheries

- 3.4.1 The Scoping Report is very high level for a Nationally Significant Infrastructure Project. Whilst the MMO appreciate that much of the project's design and infrastructure has not yet been determined, and that there will be further opportunity to comment on the appropriateness of the EIA at Preliminary Environmental Information Report (PEIR) stage, the MMO would still have expected a more detailed characterisation of fisheries and fish ecology to be included in the report, together with a more extensive list of data and resources proposed for use in the assessment. The scoping report lacks information on the proposed methods and approaches to the assessment of herring spawning habitat suitability, sandeel habitat suitability, and underwater noise modelling. Please see the comments below for further detail.
- 3.4.2 The MMO recommend that in using and interpreting some of the existing data indicated in Table 8.12, the limitations of some of the data sources proposed for use are acknowledged. For example, in terms of the vintage of data, some of Environmental Statements (ES) are well in excess of 10 years old (e.g., Barrow, Ormonde, Walney, and West of Duddon Sands offshore wind farms). The fishing methods (i.e., gear type) and the (seasonal) timing of past surveys are likely to influence the fish species caught and the size of catches, therefore data should be interpreted with caution.
- 3.4.3 Underwater noise and vibration generated by piling has the potential to propagate over vast areas, potentially beyond UK jurisdictional waters. With this in mind, the MMO recommend that potential transboundary effects of underwater noise and vibration on fish during the construction phase are scoped into the assessment. Table 8.13 shows that Transboundary Impacts have been scoped out. This comment is also applicable to shellfish below.
- 3.4.4 Impacts arising from Temporary habitat loss / physical disturbance during the operational phase should also be scoped in to the EIA. There is currently no justification as to why this has been scoped out.
- 3.4.5 The MMO notes that whilst the Project is not situated within a herring spawning ground, there is a spawning ground located 40km to the north west of the project site. With this in mind, for the purpose of the characterisation and the assessment of impacts of noise and vibration from construction activities (e.g., piling), the MMO recommend that the Agri-Food and Biosciences Institute (AFBI) of Northern Ireland is contacted to request Irish Sea herring larvae survey data. Herring larvae surveys of the northern Irish Sea are conducted around the Isle of Man and eastern coast of Northern Ireland herring spawning grounds by AFBI. Please also refer to the ICES WGSINS (2020) report for further details of this survey.
- 3.4.6 The MMO note that the Applicant is not proposing to undertake any fisheries specific surveys to inform the baseline characterisation. The MMO consider this to be acceptable given the available data and publications for the Project area.



- 3.4.7 However, the MMO note that benthic grab surveys are proposed to be carried out to inform the seabed characterisation. The MMO recommend that the Applicant carries out particle size analysis (PSA) on the sediment samples collected as these can be used to determine herring spawning habitat suitability. The MMO also recommend that the Applicant adapts their herring spawning habitat suitability assessment using the method described by MarineSpace (2013a) which uses a suite of data to determine habitat suitability including PSA data, British Geological Survey (BGS) data, Regional Seabed Monitoring Plan (RSMP) data, herring larval survey data, as well as fishing fleet data and scientific publications, and then assigns a score to the heat map outputs based on confidence of the data.
- 3.4.8 The MMO recommend recommend the Applicant uses the PSA data to inform their sandeel habitat suitability assessment using the methods described by Latto et al. (2013) and MarineSpace (2013b) which also uses data layers assigned with scores to produce a heat map based on the confidence of data.
- 3.4.9 The MMO note the Applicant has assigned fish according to the hearing groups described by Popper et al. (2014) for the purpose of the assessment of underwater noise and vibration. However, there is no further information on how the hearing thresholds will be applied in the underwater noise modelling. Please note that the MMO recommend that all underwater modelling is based on a stationary rather than a fleeing receptor for fish, for the reasons outlined below:
  - i. The MMO know that fish will respond to loud noise and vibration, through observed reactions including schooling more closely; moving to the bottom of the water column; swimming away, and; burying in substrate (Popper et al. 2014). However, this is not the same as fleeing, which would require a fish to flee directly away from the source over the distance shown in the modelling. We are not aware of scientific or empirical evidence to support the assumption that fish will flee in this manner.
  - ii. The assumption that a fish will flee from the source of noise is overly simplistic as it overlooks factors such as fish size and mobility, biological drivers, and philopatric behaviour which may cause an animal to remain/return to the area of impact. This is of particular relevance to herring, as they are benthic spawners which spawn in a specific location due to its substrate composition.
  - iii. Eggs and larvae have little to no mobility, which makes them vulnerable to barotrauma and developmental effects. Accordingly, they should also be assessed and modelled as a stationary receptor, as per the Popper et al. (2014) guidelines.
- 3.4.10 For the purpose of modelling behavioural responses in herring at their spawning ground, the MMO recommend the inclusion of a 135dB threshold based on startle responses observed in sprat by Hawkins et al. (2014). Sprat is considered a suitable proxy species for herring for the purpose of modelling likely behavioural responses in gravid herring at the spawning ground. It would be useful if the 135dB noise contour was presented in mapped form (i.e., as an additional contour to the 186dB, 203dB and 207dB, as per Popper et al., 2014).



- 3.4.11 In relation to commercial fishing activity in the Eastern Irish Sea, this project will impact most significantly on the potting and dredging activity which is prominent in this area. It may also displace/disrupt fishing activity to other parts of the Irish Sea, potentially putting extra pressure on stocks. It may also, once constructed, provide habitat creation opportunities and nursery/feeding grounds for fish.
- 3.4.12 There is the possibility cables could be damaged by dredging activity if not buried and maintained sufficiently deep under the seabed.

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# 3.5 Shellfish Ecology

- 3.5.1 The MMO note Section 8.4.3.2 (paragraph 313) gives a clear description of the shellfish important to the area. Lockwood (2005) has been used as a reference for shellfish resources in the eastern Irish Sea, though it is unclear if the applicant has considered more recent data which may be more representative of current shellfish population dynamics.
- 3.5.2 The MMO acknowledge that the Northern Ireland Ground Fish Survey (NIGFS) has been used to support Lockwood's findings, though this might provide an indication of species presence/absence at best, given many shellfish are usually caught by traps (inshore cuttlefish, crabs, lobsters, whelks). The MMO requests that the date of the NIGFS data is provided.
- 3.5.3 The MMO note that our own landings data have been analysed, and is satisfied that key shellfish species have been identified. Specifically, paragraph 530 details that "Landings of shellfish species account for approximately 95% of total landings values across the 2016 to 2020 period. Landings data indicate that queen scallops *Aequipecten opercularis* and king scallops *Pecten maximus* are primarily landed by Scottish-registered dredgers of over 10m length; whelks *Buccinum undatum*, brown crab *Cancer pagurus* and lobster *Homarus gammarus* by primarily English-registered vessels deploying pots and traps; and prawns *Nephrops norvegicus* by Northern Irish and English-registered otter trawlers; and brown shrimp *Crangon crangon* by English beam trawlers. Non-shellfish, primarily demersal species, are primarily landed by vessels registered in England using a variety of gear types, including fixed nets, trawls and gears using hooks."
- 3.5.4 The MMO is satisfied that all relevant impacts have been scoped in. The MMO notes Section 8.4.5 that states it is envisioned that the impact assessment will use existing and additional noise survey data to assess the level of potential noise impacts upon shellfish, and that site specific underwater noise modelling will be undertaken for all potential noise sources that could impact shellfish species.
- 3.5.5 The MMO welcome the inclusion of Table 8.13 that summarises the potential impacts which have been scoped in or out. For the construction phrase, permanent habitat loss, electromagnet fields, introduction/removal of hard structure, cumulative permanent habitat loss, and transboundary impacts have been scoped out. For the operation and maintenance phase, temporary habitat loss/physical disturbance and transboundary impacts have been scoped out. For the decommissioning phase, permanent habitat loss, electromagnetic fields and transboundary impacts have been scoped out. The MMO consider that these decisions are justified.
- 3.5.6 The applicant has provided example mitigation measures that may be appropriate for the Morecambe Bay OWF development and further measures may be proposed in response to the outcome of the impact assessment and following stakeholder engagement, such as with the commercial fishing industry. The measures adopted as part of the project are detailed in paragraph 568. The MMO believe these measures to be appropriate, though their effectiveness will be determined at a later stage.

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# 3.6 Underwater Noise

- 3.6.1 The MMO note that in the Fish and Shellfish ecology section of the Scoping Report, underwater noise and vibration has been appropriately identified as a potential impact during the construction, operation and maintenance phases.
- 3.6.2 As per para 338: "underwater noise generated by pile driving and other construction activities may result in disturbance and displacement of fish species and have the potential to affect spawning behaviour, nursery areas and migration patterns". The MMO advises that underwater noise may also have the potential to injure fish species.
- 3.6.3 The MMO welcome that acoustic barrier effects (noting the potential presence of Annex II migratory species) which may also arise as a result of underwater noise during construction, will be included as part of the underwater noise assessment (para 339).
- 3.6.4 The MMO welcome that the potential impacts (including barrier effects) of underwater noise and vibration during the operational phase (e.g. from wind turbines, surface vessels and maintenance activities) will be scoped in to allow for further consideration with full baseline information (see paras 345 and 347).
- 3.6.5 The MMO note that the relevant impacts have been scoped in for marine mammals. The installation of foundations, other construction activities (e.g. seabed preparation, cable laying and rock placement) and vessels during the construction phase can all generate underwater noise. The potential impacts associated with underwater noise during operation and maintenance (including PTS, TTS, disturbance and behavioural effects, and acoustic barrier effects) will also be considered further in the EIA, taking into account the most recent and robust research, guidance and information available. In keeping with other wind farm developments, the MMO recommend that auditory injury (i.e. PTS and TTS) is also considered, using appropriate criteria from Southall et al. (2019) and NOAA (NMFS, 2018). The MMO acknowledged however, that the risk of auditory injury from other (non-piling) construction activities is likely to be low, if a fleeing (marine mammal) receptor is considered.
- 3.6.6 Point 3.6.5 above is also relevant for fish ecology, but the MMO note that Unexploded Ordnance (UXO) clearance will be assessed as part of a separate Marine Licence and not part of the DCO submission. A more detailed assessment will be undertaken for this separate Marine Licence (para 413). The MMO request that UXO disposal is considered within the ES. The MMO remind the applicant that UXO surveying will be required prior to a marine licence being sought.
- 3.6.7 As for UXO clearance, the MMO also recommend consideration of underwater noise during the installation of foundations for turbines and substations with and without mitigation options, so that the regulator is informed of the risk reduction options available. This is particularly important for the assessment of cumulative impact from multiple activities where regulators need to be informed of the measures available to reduce cumulative risk for specific populations and habitats (Faulkner et al., 2018).

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- 3.6.8 The proposed EIA approach for marine mammals is considered to be appropriate. Section 8.5.5.1 of the marine mammal ecology chapter confirms that site specific underwater noise modelling will be undertaken for the Project for all potential noise sources including the following activities (bullet points below). It is appropriate that noise modelling will be used to determine the potential risk of physical injury, auditory injury, disturbance and any barrier effects resulting from underwater noise.
  - Installation of foundations for turbines and substations
  - Other construction activities, including seabed preparations, rock placement and cable installation
  - Vessels
  - Operational noise
  - Maintenance activities, including rock placement, cable installation and vessels
- 3.6.9 The MMO consider it appropriate that underwater noise modelling will be undertaken using the latest and best available information, in particular relating to criteria and thresholds for predicting the noise impact ranges for marine mammal species (Southall et al., 2019) and turtles (Popper et al., 2014):
  - The peak Sound Pressure Level (SPLpeak), Sound Exposure Level for a single strike (SELss) and cumulative exposure (SELcum) thresholds based on Southall et al. (2019) criteria for Permanent Threshold Shift (PTS) and Temporary Threshold Shift (TTS) in very high, high and low frequency cetaceans and pinnipeds in water.
  - The SELcum scenarios for marine mammals and turtles will be completed assuming a fleeing receptor.

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- 3.6.10 Para 329 states the following: "It is envisioned that the impact assessment will use existing and additional noise survey data (ambient noise) combined with appropriate guidance such as Popper et al. (2014); and the Environment Agency Informed Approach (Navitus Bay, 2014). This approach uses a combination of Popper et al. (2014), Hawkins & Popper (2014), and Hawkins (2014), to assess the level of potential noise impacts upon fish, including migratory fish and shellfish....site specific underwater noise modelling will be undertaken for all potential noise sources that could impact fish and shellfish species". The Popper et al. (2014) criteria are the most current, peer-reviewed criteria for fish.
  - 3.6.11 The MMO advises the Applicant provide further information/context on the specified 'Environment Agency Informed Approach' (Navitus Bay 2014).
  - 3.6.12 The MMO notes that there are currently no noise exposure criteria for marine invertebrate / shellfish species. The MMO recommend that the assessment draws upon the peer-reviewed literature to support conclusions.
  - 3.6.13 The MMO notes that mitigation measures will be developed as site specific information becomes available, the project design is refined and the Preliminary Environmental Information Report (PEIR), and ultimately the Environmental Statement (ES), are prepared.
  - 3.6.14 The MMO is satisfied that a Marine Mammal Mitigation Protocol (MMMP) will be produced to reduce the risk of physical injury or permanent auditory injury (PTS) in marine mammals from underwater noise. A draft MMMP will be provided with the submitted DCO application. The final MMMP will be developed in the preconstruction period.
  - 3.6.15 Potential measures will be consulted upon with stakeholders throughout the EIA process. Examples of additional measures that could be considered include noise abatement systems, use of Acoustic Deterrent Devices, lower impact methods of construction such as low-order detonation for UXO, and seasonal timing restrictions. Reducing noise at source through noise abatement systems will also likely reduce the potential risk of impact on other non-marine mammal species.

# 4 Conclusion

The topics highlighted in this scoping opinion must be assessed during the EIA process and the outcome of these assessments **must** be documented in the ES in support of the DCO application. This statement, however, should not necessarily be seen as a definitive list of all EIA requirements. Given the scale and programme of these planned works other work may prove necessary.

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# **5** References

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Marine Management Organisation





Maritime & Coastguard Agency

Helen Lancaster The Planning Inspectorate Environmental Services Central Operations Temple Quay House 2 The Square Bristol, BS1 6PN Vinu John Maritime and Coastguard Agency UK Technical Services – Navigation 105 Commercial Road Southampton SO15 1EG www.gov.uk/mca

Your ref: EN010121

14 July 2022

# By email to: morecambeoffshorewindproject@planninginspectorate.gov.uk

Dear Ms Lancaster

# Application by Morecambe Offshore Wind Limited for an Order granting Development Consent for the Morecambe Offshore Wind Project (the Proposed Development)

#### Scoping Report Consultation: Morecambe Offshore Windfarm

Thank you for your letter dated 23 June 2022 requesting comments on the scoping report provided by Morecambe Offshore Wind Limited. The MCA welcomes the opportunity to provide comments under the above Environmental Impact Assessment Regulations, and we would comment as follows: The Environmental Impact Report should supply detail on the possible impact on navigational issues for both commercial and recreational craft, specifically:

- Collision Risk
- Navigational Safety
- Visual intrusion and noise
- Risk Management and Emergency response
- Marking and lighting of site and information to mariners
- Effect on small craft navigational and communication equipment
- The risk to drifting recreational craft in adverse weather or tidal conditions
- The likely squeeze of small craft into the routes of larger commercial vessels.

The development area carries a significant amount of traffic with a number of important commercial shipping routes to/from UK ports and the Irish Sea, particularly lifeline ferries between UK, Isle of Man and Ireland. Attention needs to be paid to routing, particularly in heavy weather routeing so that vessels can continue to make safe passage without large-scale deviations. The likely cumulative and in combination effects on shipping routes should be considered which will be an important issue to assess for this project. It should consider the proximity to other windfarm developments, other infrastructure, and the impact on safe navigable sea room.

It is noted that a Navigational Risk Assessment will be submitted in accordance with MGN 654. This should be accompanied by a detailed MGN 654 Checklist which can be found at: https://www.gov.uk/guidance/offshore-renewable-energy-installations-impact-on-shippingb

We note that a vessel traffic survey will be undertaken to the standard of MGN 654. We also note the winter vessel traffic survey was intended to be carried out in February 2022 and the second survey is planned for summer 2022. The surveys will consist of a minimum of 28 days of seasonal



data (two x 14-day surveys) collected from a vessel-based survey using AIS, radar and visual observations to capture all vessels navigating in the study area.

The proximity to other offshore windfarms will need to be fully considered, with an appropriate assessment of the distances between OREI boundaries and shipping routes as per MGN 654. The cumulative impacts of other windfarms in close proximity, in particular the proposed Morgan and Mona offshore wind farms will change routing. Attention must be paid for ensuring the established shipping routes in the Irish sea, particularly ferry routes, can continue safely without unacceptable deviations.

The turbine layout design will require MCA approval prior to construction to minimise the risks to surface vessels, including rescue boats, and Search and Rescue aircraft operating within the site. Any additional navigation safety and/or Search and Rescue requirements, as per MGN 654 Annex 5, will be agreed at the approval stage.

Attention should be paid to cabling routes and where appropriate burial depth for which a Burial Protection Index study should be completed and subject to the traffic volumes, an anchor penetration study may be necessary. If cable protection measures are required e.g. rock bags or concrete mattresses, the MCA would be willing to accept a 5% reduction in surrounding depths referenced to Chart Datum. This will be particularly relevant where depths are decreasing towards shore and potential impacts on navigable water increase, such as at the HDD location.

Particular consideration will need to be given to the implications of the site size and location on SAR resources and Emergency Response Co-operation Plans (ERCoP). The report must recognise the level of radar surveillance, AIS and shore-based VHF radio coverage and give due consideration for appropriate mitigation such as radar, AIS receivers and in-field, Marine Band VHF radio communications aerial(s) (VHF voice with Digital Selective Calling (DSC)) that can cover the entire wind farm sites and their surrounding areas. A SAR checklist will also need to be completed in consultation with MCA, as per MGN 654 Annex 5 SAR requirements.

MGN 654 Annex 4 requires that hydrographic surveys should fulfil the requirements of the International Hydrographic Organisation (IHO) Order 1a standard, with the final data supplied as a digital full density data set, and survey report to the MCA Hydrography Manager. Failure to report the survey or conduct it to Order 1a might invalidate the Navigational Risk Assessment if it was deemed not fit for purpose.

On the understanding that the Shipping and Navigation aspects are undertaken in accordance with MGN 654 and its annexes, along with a completed MGN checklist, MCA is likely to be content with the approach.

Yours sincerely, Vinu John

Navigation Policy Advisor UK Technical Services - Navigation



Your Ref: EN010121-000028

Our Ref: DIO10054567

Helen Lancaster Environmental Services Central Operations Temple Quay House 2 The Square Bristol BS1 6PN Teena Oulaghan Ministry of Defence Safeguarding Department St George's House DIO Headquarters DMS Whittington Lichfield Staffordshire WS14 9PY

Tele	ephone	e [M	OD
	00110110	· [	

E-mail:

21 July 2022

Dear Helen,

By email only

Planning Act 2008 (as amended) and The Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 (the EIA Regulations) – Regulations 10 and 11

Application by Cobra Instalaciones y Servicios S.A. and Flotation Energy plc (the Applicant) for an Order granting Development Consent for the Morecambe Offshore Windfarm (Generation Assets) (the Proposed Development)

# Scoping consultation and notification of the Applicant's contact details and duty to make available information to the Applicant if requested

Thank you for consulting the Ministry of Defence (MOD) on the above scoping opinion request in respect of the Morecambe Offshore Windfarm development. The consultation was received by this office on 23 June 2022.

I write to confirm the safeguarding position of the MOD regarding information that should form part of any Environmental Statement submitted in support of an application.

The applicant has prepared a scoping report for the proposed development. The scoping report recognises the principal defence issues relevant to MODs consideration of the proposed development.

The use of airspace in the vicinity of the proposed development for defence purposes has been appropriately identified. The scoping report highlights the aviation and radar systems that may be affected by the proposed wind farm and the MOD is identified as a relevant receptor in 8.10 Civil and military aviation of the scoping report.

The report correctly identifies that the proposed turbines will be detectable to Primary Surveillance Radars (PSR) at Warton Aerodrome and has been scoped in. The report also notes that the development would have no impact on the operation and capability of any Air Defence Radars (ADR), this has also been scoped out.

Impact on military activity has been considered in 8.8.3 of the scoping report. The report correctly identifies that there are no military Practice and Exercise Areas (PEXA) and therefore the MOD has no concerns. However, the development zone does occupy an area containing highly surveyed routes which support defence maritime navigational interests which we would need to take into consideration when reviewing any development proposal.

The potential presence of unexploded ordnance (UXO) has been identified as a relevant consideration in section 8.11.3.5 Ministry of defence activities. The potential presence of UXO and disposal sites is also a relevant consideration to the installation of cables and other intrusive works that may be undertaken in the maritime environment. I acknowledge that the scoping report in 8.9 Marine archaeology and cultural heritage has identified the presence and potential for locating wrecks of vessels and /or aircraft.

Impact on military low flying has been scoped in and the applicant states in the scoping report that they are committed to lighting and charting the turbines. In the interests of air safety, the MOD would request that the development be fitted with MOD accredited aviation safety lighting in accordance with the Civil Aviation Authority, Air Navigation Order 2016.

MOD acknowledge that this consultation request relates to the proposed Section 36 consent and Marine Licence applications and not the onshore elements of the works. MOD request that we are consulted once more detail is available relating to the cable route and onshore landfall location.

I trust this is clear however should you have any questions please do not hesitate to contact me.

Yours sincerely

Teena Oulaghan Safeguarding Manager

# national**grid**

National Grid House Warwick Technology Park Gallows Hill, Warwick CV34 6DA

**Complex Land Rights** Ellie Laycock Development Liaison Officer UK Land and Property

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Tel: +

SUBMITTED ELECTRONICALLY: MorecambeOffshoreWindProject@planninginspectorate.gov.uk

11 July 2022

Dear Sir/Madam

#### APPLICATION BY COBRA INSTALACIONES Y SERVICIOS S.A. AND FLOTATION ENERGY PLC (THE APPLICANT) FOR AN ORDER GRANTING DEVELOPMENT CONSENT FOR THE MORECAMBE OFFSHORE WIND FARM (GENERATION ASSETS) (THE PROPOSED DEVELOPMENT)

#### SCOPING CONSULATION REPONSE

I refer to your letter dated 23<sup>rd</sup> June 2022 in relation to the above proposed application. This is a response on behalf of National Grid Electricity Transmission PLC (NGET). Having reviewed the scoping report, I would like to make the following comments regarding NGET infrastructure within or in close proximity to the current red line boundary.

NGET has no apparatus within or in close proximity to the proposed offshore site boundary but I am aware that there will be NGET apparatus affected by the onshore stage of the Morecambe Offshore Wind Farm proposals.

I note that a separate application to consent the construction, operation and maintenance and decommissioning of the transmission assets required to enable the export of electricity is to follow. NGET will provide a response to that subsequent Scoping Consultation.

The information in this letter is provided not withstanding any discussions taking place in relation to connections with electricity customer services.

Yours faithfully



Ellie Laycock Development Liaison Officer, Complex Land Rights

National Grid is a trading name for: National Grid Electricity Transmission plc Registered Office: 1-3 Strand, London WC2N 5EH Registered in England and Wales, No 2366977

#### Feekins-Bate, Laura

From:	ROSSI, Sacha
Sent:	19 July 2022 15:47
То:	Morecambe Offshore Wind Project
Cc:	NATS Safeguarding
Subject:	RE: EN010121 - Morecambe Offshore Windfarm (Generation Assets) - EIA Scoping
	Notification and Consultation [SG33585]

Dear Sirs,

I refer to the Consultation for a Scoping Opinion for the Application reference above. Following a preliminary assessment, NATS anticipates an unacceptable impact from the proposal. Accordingly, it wishes to raise the Applicant's awareness in respect of identifying and assessing the potential impact on Aviation in its supporting documentation and planning application.

NATS remains at the Applicant's and the Inspectorate's disposal in respect of providing further advice. To this effect it also recommends a wind farm pre-planning assessment is undertaken so that NATS's position can be confirmed. Details are available through the Safeguarding Office or our <u>website</u>.

Regards S. Rossi NATS Safeguarding Office



Sacha Rossi ATC Systems Safeguarding Engineer



4000 Parkway, Whiteley, Fareham, Hants P015 7FL www.nats.co.uk



# NATS Internal



Date: 21 July 2022 Our ref: 18251/399738 Your ref: EN010121



Customer Services Hornbeam House Crewe Business Park Electra Way Crewe Cheshire CW1 6GJ

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BY EMAIL ONLY

Helen Lancaster

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**Central Operations** 

**Temple Quay House** 

**Environmental Services** 

Dear Ms Lancaster,

Planning Act 2008 (as amended) and The Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 (the EIA Regulations) – Regulations 10 and 11

Application by Cobra Instalaciones y Servicios S.A. and Flotation Energy plc (the Applicant) for an Order granting Development Consent for the Morecambe Offshore Windfarm (Generation Assets) (the Proposed Development)

# Scoping consultation and notification of the Applicant's contact details and duty to make available information to the Applicant if requested

Thank you for your letter dated 23 June 2022 consulting Natural England on the Scoping Roeprt for Morecambe Offshore Windfarm Generation Assets. The following constitutes Natural England's formal statutory response; however, this is without prejudice to any comments we may wish to make in light of further submissions or on the presentation of additional information.

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

The advice contained within this letter is provided by Natural England, which is the statutory nature conservation body within English territorial waters (0-12 nautical miles). It should be noted that pursuant to an authorisation made on the 9th December 2013 by the JNCC under paragraph 17(c) of Schedule 4 to the Natural Environment and Rural Communities Act 2006, Natural England is authorised to exercise the JNCC's functions as a statutory consultee in respect of applications for offshore renewable energy installations in offshore waters (0-200 nm) adjacent to England. This application was included in that authorisation and therefore Natural England will be providing statutory advice in respect of that delegated authority.

Case law<sup>1</sup> and guidance<sup>2</sup> has stressed the need for a full set of environmental information to be available for consideration prior to a decision being taken on whether or not to grant planning permission. Annex 1 to this letter provides Natural England's advice on the scope of the Environmental Impact Assessment (EIA) for this development.

<sup>&</sup>lt;sup>1</sup> Harrison, J in *R. v. Cornwall County Council ex parte Hardy* (2001)

<sup>&</sup>lt;sup>2</sup> Note on Environmental Impact Assessment Directive for Local Planning Authorities Office of the Deputy Prime Minister (April 2004) available from

http://webarchive.nationalarchives.gov.uk/+/http://www.communities.gov.uk/planningandbuilding/planning/sustainabilityenv ironmental/environmentalimpactassessment/noteenvironmental/

#### **Summary of Main Points**

#### Approach to EIA scoping

Natural England notes that the project has adopted a similar approach to EIA scoping as other offshore windfarm (OWF) Nationally Significant Infrastructure Projects (NSIPs) by consulting on a large scoping boundary. The rationale for the inclusion of these large boundaries is due to substantial components of the projects remaining undetermined at the point of scoping, in particular regarding the location of the grid connection but also other aspects including incomplete data collection. Thereby, the EIA scoping reports are extremely high level, especially when compared non-OWF NSIPs.

This makes it difficult to provide targeted advice on the scope of the EIA at this stage, and given the EIA scoping opinion from PINS is binding as regards the scope of the Environmental Statement (ES), this risks creating difficulties with identifying and resolving consenting issues further down the line.

Additionally, we highlight that because we are unable to confirm with a high level of confidence that the data collection proposed is sufficient to inform the ES/areas of search, we are also unable to advise on the potential scale and level of risk this project may pose to nature conservation receptors. Without having this understanding it is unclear to Natural England how this project will now progress towards submission and ensure that there is sufficient time in the pre-application phase to identify and address all of the potential environmental concerns. There is a risk with premature EIA scoping that consenting issues are identified late in the day and are not resolved in advance through pre-application discussions or data collection, and that Examinations are then unable to resolve these issues. This runs counter to the increased emphasis on 'front-loading' issues in the NSIP process, and the ambition of the British Energy Security Strategy as regards speeding up the consenting process.

We note the Preliminary Environmental Information Report (PEIR) for the Morecambe OWF project will not be able to present data analysis of the full 24 months of the digital aerial surveys for both birds and marine mammals. Natural England highlight the risk that the additional data analysis could have the potential to change the conclusions of the ES from those set out in the PEIR, which could cause delays to the project. More generally, Natural England advises that 24 months of survey effort is the minimum expected evidence standard for bird and marine mammal data.

#### Proposed separate DCO applications for generation and transmission assets

Whilst welcoming the proposed coordinated grid connection between Morgan and Morecambe OWF, this does raise some potential concerns regarding the consenting process. Natural England has encountered such issues previously during the separate examinations of the Triton Knoll generation and transmission assets and offers some initial advice on the matter based on these experiences. Please see the attached paper.

The advice within this letter is provided with respect to the generation assets scoping report provided, but we consider that the transmission assets are an integral part of the project and therefore the ES should, at the point of submission, be in a position to consider the project as a whole. Therefore the final ES, when considering the project as a whole, will include additional impacts and designated sites than those mentioned within the Morecambe OWF Generation Assets Scoping Report.

#### Offshore Wind Marine Environmental Assessments: Best Practice Advice for Evidence and Data Standards

Natural England has been leading the 'Offshore Wind Marine Environmental Assessments: Best Practice Advice for Evidence and Data Standards' project, funded by Defra's Offshore Wind Enabling Actions Programme (OWEAP).

The project is providing up-front best practice advice on the way data and evidence is used to support offshore wind farm development and consenting in English waters, focussing on the key ecological receptors which pose a consenting risk for projects, namely seabirds, marine mammals, seafloor habitats and species and fish.

The project aims to facilitate the sustainable development of low impact offshore wind by increasing clarity for industry, regulators and other stakeholders over data and evidence requirements at each stage of offshore wind development, from pre-application through to post-consent.

The advice documents are currently stored on a SharePoint Online site, access to the SharePoint site needs to be requested from <u>neoffshorewindstrategicsolutions@naturalengland.org.uk</u>. Please allow up to three working days for requests to access the site to be granted. Natural England is currently reviewing ways of making the advice more accessible and open access.

The ES should be fully informed by the recommendations in the Best Practice Advice and we will increasingly be appraising ESs with respect to the extent to which the guidance has been followed.

#### Physical Processes

It is vital that the marine and coastal physical processes within, and in the vicinity of, the proposed development are well understood in order to provide robust estimates of the temporal and spatial scale of changes to hydrodynamic and sediment transport regimes and to the subtidal, intertidal and supratidal environments. This should describe both contemporary conditions as well as longer-term historical change.

Little information is provided on seabed preparation activities (e.g. sandwave clearance, material disposal) and the impacts on sediment transport patterns and morphological change, due to the early stage of the project. Natural England reserve the right to make future detailed comments once further information is known, this could include scoping in of additional impacts.

#### Underwater noise

We recommend that underwater noise modelling of the operational wind farm noise is undertaken using the best available evidence and reasonable assumptions based on wind turbine generators that are of representative size for the Morecambe OWF.

In regard to modelling fish for the purpose of exposure, we advise that all fish hearing groups (Group 1 to 4 fish) should be assessed as static receptors.

#### Benthic subtidal and intertidal ecology

We do not agree, at this stage, that sufficient evidence has been provided to scope out impacts to benthic invertebrates due to electromagnetic fields or the release of sediment-bound contaminants. In addition we are unclear whether impacts from temperature changes due to heating from cables on benthic communities has been considered and whether it is scoped into or out of the project assessment.

#### Marine Mammals

Marine Mammal Management Units should be used as the regional study area for the purposes of calculating the reference populations, the screening extent as regards Special Areas of Conservation, and for cumulative impacts spatial screening extent.

We have provided some additional evidence sources within our advice, and recommend that consideration of the use of these sources in establishing the baseline characterisation.

We advise that geophysical surveys should be included as a source of underwater noise in the cumulative impact assessment.

#### Offshore ornithology

Tracking studies should also be used where available to evidence connectivity, or lack thereof, they should also be used to aid screening where possible.

Natural England has provided some advice to the applicant directly), stating that within the upcoming Statutory Nature Conservation Bodies (SNCB) guidance there will be a clear recommendation to use the stochastic CRM (sCRM). As detailed in the CRM technical note, Natural England advise that CRM is not undertaken according to the existing guidance as this will in all

likelihood be superseded at the point of submission .

The SNCB guidance note and supporting evidence are still being prepared and finalised, however Natural England have provided the applicant with avoidance rates and updated parameters to inform the approach to sCRM. Further discussions on the appropriate methodology including parameterisation of models can be discussed at the Offshore Ornithology Expert Topic Group (ETG) through the Evidence Plan process.

#### Seascape, landscape and visual resources

We advise that a 60km buffer to assess seascape impacts is used due to the elevated viewpoints within the local area. This will enable any impacts to be fully assessed, although we acknowledge that the Morecambe OWF may be visible but not dominant within the seascape.

We have provided guidance on EIA requirements and specific comments to sections of the Morecambe Offshore Windfarm Scoping Report in the following annexes of this letter:

#### Annex 1 Advice related to EIA Scoping Requirements Annex 2 Comments on Chapters 1-7 Annex 3 Comments on Part 2: Technical sections

Further guidance is set out in Planning Practice Guidance on <u>environmental assessment, natural</u> <u>environment and climate change</u>.

In accordance with Section 4 of the Natural Environment and Rural Communities Act 2006, Natural England should be consulted again if the proposal is amended in any way which significantly affects its impact on the natural environment.

Please note that Natural England must be consulted on Environmental Statements.

Please send any new consultations or further information on this consultation to <u>consultations@naturalengland.org.uk</u>.

For clarification of any points in this letter, please do not hesitate to contact Natural England using the details provided below.

Yours sincerely Laurence Browning

Marine Senior Adviser Cumbria Area Team

#### Annex 1 Advice related to EIA Scoping Requirements

#### 1. General Principles

<u>Schedule 4</u> of the Town & Country Planning (Environmental Impact Assessment) Regulations 2017 / Infrastructure Planning (Environmental Impact Assessment) Regulations 2009 (Regulation 10) sets out the necessary information to assess impacts on the natural environment to be included in an ES, specifically:

- A description of the development including physical characteristics and the full marine use requirements of the site during construction and operational phases;
- Expected residues and emissions (water, air and soil pollution, noise, vibration, light, heat, radiation, etc.) resulting from the operation of the proposed development;
- An assessment of alternatives and clear reasoning as to why the preferred option has been chosen;
- A description of the aspects of the environment likely to be significantly affected by the development, including, in particular, population, fauna, flora, soil, water, air, climatic factors,

material assets, including the architectural and archaeological heritage, landscape/seascape and the interrelationship between the above factors;

- A description of the likely significant effects of the development on the environment this should cover direct effects but also any indirect, secondary, cumulative, short, medium and long term, permanent and temporary, positive and negative effects. Effects should relate to the existence of the development, the use of natural resources and the emissions from pollutants. This should also include a description of the forecasting methods to predict the likely effects on the environment;
- A description of the measures envisaged to prevent, reduce and where possible offset any significant adverse effects on the environment;
- A non-technical summary of the information;
- An indication of any difficulties (technical deficiencies or lack of know-how) encountered by the applicant in compiling the required information.

#### **1.2 Cumulative and in-combination effects**

It will be important for any assessment to consider the potential cumulative effects of this proposal, including all supporting infrastructure, with other similar proposals and a thorough assessment of the 'in combination' effects of the proposed development with any existing developments and current applications. A full consideration of the implications of the whole scheme should be included in the ES. All supporting infrastructure and activities should be included within the assessment.

An impact assessment should identify, describe, and evaluate the effects that are likely to result from the project in combination with other projects and activities that are being, have been or will be carried out. The following types of projects should be included in such an assessment (subject to available information):

- a. existing completed projects;
- b. approved but uncompleted projects;
- c. ongoing activities;
- d. plans or projects for which an application has been made and which are under consideration by the consenting authorities; and
- e. plans and projects which are reasonably foreseeable, i.e. projects for which an application has not yet been submitted, but which are likely to progress before completion of the development and for which sufficient information is available to assess the likelihood of cumulative and in-combination effects.

Natural England's advice on the scope and content of the ES is given in accordance with the National Infrastructure Planning Advice Notes:

https://infrastructure.planninginspectorate.gov.uk/legislation-and-advice/advice-notes/

#### 1.3 Environmental data

Natural England is required to make available information it holds where requested to do so. National datasets held by Natural England are available at <u>http://www.naturalengland.org.uk/publications/data/default.aspx</u>.

Detailed information on the natural environment is available at <u>www.magic.gov.uk</u>.

Natural England's Site of Special Scientific Interest (SSSI) Impact Risk Zones are a GIS dataset which can be used to help identify the potential for the development to impact on a SSSI. The dataset and user guidance can be accessed from the <u>Natural England Open Data Geoportal</u>.

Natural England does not hold local information on local sites, local landscape character, priority habitats and species or protected species. Local environmental data should be obtained from the appropriate local bodies. This may include the local environmental records centre, the local wildlife trust, local geo-conservation group or other recording society.

#### 2. Biodiversity and Geology

#### 2.1 Ecological Aspects of an Environmental Statement

Natural England advises that the potential impact of the proposal upon features of nature conservation interest and opportunities for habitat creation/enhancement should be included within this assessment in accordance with appropriate guidance on such matters. <u>Guidelines</u> for Ecological Impact Assessment (EcIA) have been developed by the Chartered Institute of Ecology and Environmental Management (CIEEM) and are available on their website.

EcIA is the process of identifying, quantifying and evaluating the potential impacts of defined actions on ecosystems or their components. EcIA may be carried out as part of the EIA process or to support other forms of environmental assessment or appraisal.

The <u>National Planning Policy Framework (NPPF)</u> sets out guidance in paragraphs 174-175 and 179-182 on how to take account of biodiversity and geodiversity interests in planning decisions and the framework that the responsible authority should provide to assist developers. Further guidance is set out in Planning Practice Guidance on the <u>natural environment</u>.

#### 2.2 Internationally Designated Sites

The ES should thoroughly assess the potential for the proposal to affect designated sites. Internationally designated sites (e.g. designated Special Areas of Conservation (SAC) and Special Protection Areas (SPA)) fall within the scope of the Conservation of Habitats and Species Regulations 2017 (as amended). In addition paragraph 181 of the National Planning Policy Framework requires that potential Special Protection Areas, possible Special Areas of Conservation, listed or proposed Ramsar sites, and any site identified as being necessary to compensate for adverse impacts on classified, potential or possible SPAs, SACs and Ramsar sites be treated in the same way as classified sites (NB. sites falling within the scope of regulation 8 of the Conservation of Habitats and Species Regulations 2017 are defined as 'habitats sites' in the NPPF).

The ES should include a full assessment of the direct and indirect effects of the development on the features of special interest within these sites, and should identify such mitigation measures as may be required in order to avoid, minimise or reduce any adverse significant effects.

Internationally designated site conservation objectives are available on our internet site <u>http://publications.naturalengland.org.uk/category/6490068894089216.</u>

#### 2.3 Habitats Regulations Assessment

If the proposal outlined within the scoping document has the potential to significantly effect features of the internationally designated sites and the activity is not directly connected to the management of any designated site it should be assessed under Regulation 63 the Conservation of Species and Habitats Regulations (2017) (as amended) and Regulation 28 of the Conservation of Offshore Species and Habitats regulations (2017) (as amended). Should a Likely Significant Effect on an internationally designated site be identified or be uncertain, the competent authority for the licence/consent (the Marine Management Organisation / Government Department) should undertake an Appropriate Assessment of the implications for the site in view of its conservation objectives, in addition to consideration of impacts through the EIA process. Noting recent case law (People Over Wind<sup>3</sup>) measures intended to avoid and/or reduce the likely harmful effects on an internationally designated sites cannot be taken into account when determining whether or not a plan or project is likely to have a significant effect on a site, therefore consideration is required at Appropriate Assessment and the information that will be produced to support it and should be formally consulted on any Appropriate Assessment provided for the proposal (Regulation 63).

The consideration of Likely Significant Effects should include any functionally linked habitat outside the designated site. These areas may provide important habitat for mobile species populations that are qualifying features of the site, for example birds and bats. This can also include areas which have a critical function to a habitat feature within a designated site, for example by being linked hydrologically or geomorphologically. Further guidance is set out in Planning Practice Guidance on appropriate assessment here: <a href="https://www.gov.uk/guidance/appropriate-assessment.">https://www.gov.uk/guidance/appropriate-assessment.</a>

<sup>&</sup>lt;sup>3</sup> People Over Wind and Sweetman vs Coillte Teoranta (ref: C 323/17).

Further information on the special interest features, their conservation objectives, and any relevant conservation advice packages for designated sites is available on our website <u>https://designatedsites.naturalengland.org.uk/;</u> and the Joint Nature Conservation Committee (JNCC) website <u>About Marine Protected Areas | JNCC - Adviser to Government on Nature Conservation</u>.

Natural England notes that the Crown Estate's plan level Habitat Regulations Assessment (HRA) has concluded that there will be no Adverse Effect on Site Integrity for the National Site Network sites relevant to the Morecambe project. This conclusion relates to The Offshore Wind Leasing Round 4 Plan only and individual projects must complete a detailed Project-Level HRA as part of the application for development consent through the statutory planning process. This advice is therefore given on a without prejudice basis pending any further project specific evidence that will inform the Proeject Level HRA for Morecambe Offshore Windfarm.

#### 2.4 Nationally Designated Sites

**Sites of Special Scientific Interest -** The Generation assets of the Project do not fall within or adjacent to any Sites of Special Scientific Interest (SSSI).

**Marine Conservation Zones -** Marine Conservation Zones (MCZ) are areas that protect a range of nationally important, rare or threatened habitats and species. You can see where MCZs are located and their special interest features on <u>www.magic.gov.uk</u>. Factsheets that establish the purpose of designation and conservation objectives for each of the MCZ's are available at <u>https://www.gov.uk/government/collections/marine-conservation-zone-designations-in-england.</u>

The ES should include a full assessment of the direct and indirect effects of the development on the site and identify appropriate mitigation measures to avoid, minimise or reduce any adverse significant effects.

The ES should consider including information on the impacts of this development on MCZ interest features, to inform the assessment of impacts on habitats and species of principle importance for this location. Further information on MCZs is available via the following link: <a href="http://publications.naturalengland.org.uk/category/1723382">http://publications.naturalengland.org.uk/category/1723382</a>.

Further information on the special interest features, the conservation objectives, and relevant conservation advice packages for designated sites is available on our website <u>https://designatedsites.naturalengland.org.uk/.</u>

**2.5** Protected Species - Species protected by the Wildlife and Countryside Act 1981 (as amended) and by the Conservation of Habitats and Species Regulations 2017 (as amended) The ES should assess the impact of all phases of the proposal on protected species (including, for example, pinnipeds (seals), cetaceans (including dolphins, porpoises whales), fish (including seahorses, sharks and skates), marine turtles, birds, marine invertebrates, bats, etc.). Information on the relevant legislation protecting these species can be reviewed on the following link <a href="https://www.gov.uk/government/publications/protected-marine-species">https://www.gov.uk/government/publications/protected-marine-species</a>. Natural England does not hold comprehensive information regarding the locations of species protected by law, but advises on the procedures and legislation relevant to such species. Records of protected species should be sought from appropriate local biological record centres, nature conservation organisations, <u>NBN Atlas</u>, groups and individuals; and consideration should be given to the wider context of the site, for example in terms of habitat linkages and protected species populations in the wider area, to assist in the impact assessment.

The conservation of species protected by law is explained in Part IV and Annex A of Government Circular 06/2005 *Biodiversity and Geological Conservation: Statutory Obligations and their Impact within the Planning System*. The area likely to be affected by the proposal should be thoroughly surveyed by competent ecologists at appropriate times of year for relevant species and the survey results, impact assessments and appropriate accompanying mitigation strategies included as part of the ES.

In order to provide this information there may be a requirement for a survey at a particular time of year. Surveys should always be carried out in optimal survey time periods and to current guidance by suitably qualified and where necessary, licensed, consultants.

#### 2.6 Habitats and Species of Principal Importance

The ES should thoroughly assess the impact of the proposals on habitats and/or species listed as 'Habitats and Species of Principal Importance' within the England Biodiversity List, published under the requirements of S41 of the Natural Environment and Rural Communities (NERC) Act 2006. Section 40 of the NERC Act 2006 places a general duty on all public authorities, including local planning authorities, to conserve and enhance biodiversity. Further information on this duty is available here <u>https://www.gov.uk/guidance/biodiversity-duty-public-authority-duty-to-have-regard-toconserving-biodiversity</u>.

Government Circular 06/2005 states that Biodiversity Action Plan (BAP) species and habitats, 'are capable of being a material consideration...in the making of planning decisions'. Natural England therefore advises that survey, impact assessment and mitigation proposals for Habitats and Species of Principal Importance should be included in the ES. Consideration should also be given to those species and habitats included in the relevant Local BAP.

#### 2.7 Contacts for Local Records

Natural England does not hold local information on local sites, local landscape character and local or national biodiversity priority habitats and species. We recommend that you seek further information from the appropriate bodies (which may include the local records centre, the local wildlife trust, local geoconservation group or other recording society and a local landscape characterisation document).

#### 3. Designated Landscapes and Landscape/Seascape Character

#### 3.1 Landscape/Seascape and visual impacts

Natural England would wish to see details of local landscape character areas mapped at a scale appropriate to the development site as well as any relevant management plans or strategies pertaining to the area. The EIA should include assessments of visual effects on the surrounding area, landscape and seascape together with any physical effects of the development, such as changes in topography.

The EIA should include a full assessment of the potential impacts of the development on local landscape character using <u>landscape/seascape assessment methodologies</u>. We encourage the use of Landscape and Seascape Character Assessment (LCA/SCA), based on the good practice guidelines produced jointly by the Landscape Institute and Institute of Environmental Assessment in 2013. LCA/SCA provides a sound basis for guiding, informing and understanding the ability of any location to accommodate change and to make positive proposals for conserving, enhancing or regenerating character, as detailed proposals are developed.

Natural England supports the publication *Guidelines for Landscape and Visual Impact Assessment*, produced by the Landscape Institute and the Institute of Environmental Assessment and Management in 2013 (3rd edition). The methodology set out is almost universally used for landscape and visual impact assessment. For National Parks and Areas of Outstanding Natural Beauty (AONBs), we advise that the assessment also includes effects on the 'special qualities' of the designated landscape, as set out in the statutory management plan for the area. These identify the particular landscape and related characteristics which underpin the natural beauty of the area and its designation status.

In order to foster high quality development that respects, maintains, or enhances, local landscape / seascape character and distinctiveness, Natural England encourages all new development to consider the character and distinctiveness of the area, with the siting and design of the proposed development reflecting local design characteristics and, wherever possible, using local materials. The EIA process should detail the measures to be taken to ensure the building design will be of a high standard, as well as detail of layout alternatives together with justification of the selected option in terms of landscape impact and benefit.

The assessment should also include the cumulative effect of the development with other relevant existing or proposed developments in the area. In this context Natural England advises that the cumulative impact assessment should include other proposals currently at Scoping stage. Due to the overlapping timescale of their progress through the planning system, cumulative impact of the proposed development with those proposals currently at Scoping stage would be likely to be a material consideration at the time of determination of the planning application.

The assessment should refer to the relevant <u>National Character Areas</u> which can be found on our website. Links for Landscape / Seascape Character Assessment at a local level are also available on the same page.

https://www.gov.uk/government/publications/seascape-assessments-for-north-east-north-westsouth-east-south-west-marine-plan-areas-mmo1134

https://data.gov.uk/dataset/3fed3362-2279-4645-8aaf-c6b431c94485/mmo1037-marine-characterareas.

Where the development may have impact on St Bees Head Heritage Coast, Natural England advises that use national and local policies, together with local landscape expertise and information to determine the proposal. The policy and statutory framework to guide your decision and the role of local advice are explained below.

Your decision should be guided by paragraph 178 of the National Planning Policy Framework. It states:

178. Within areas defined as Heritage Coast (and that do not already fall within one of the designated areas mentioned in paragraph 176), planning policies and decisions should be consistent with the special character of the area and the importance of its conservation. Major development within a Heritage Coast is unlikely to be appropriate, unless it is compatible with its special character.

The NPPF continues to state in a footnote (footnote 60) that "For the purposes of paragraph 176 and 177, whether a proposal is 'major development' is a matter for the decision maker, taking into account its nature, scale and setting, and whether it could have a significant adverse impact on the purposes for which the area has been designated or defined."

Alongside national policy you should also apply landscape policies set out in your development plan, or appropriate saved policies.

Where available, a local Landscape Character Assessment can also be a helpful guide to the landscape's sensitivity to this type of development and its capacity to accommodate the proposed development.

#### 4. Water Quality

Increases in suspended sediment concentrations (SSC) during construction and operation (e.g. future dredging works) have the potential to smother sensitive habitats. The ES should include information on the sediment quality and potential for any effects on water quality through suspension of contaminated sediments. The EIA should also consider whether increased SSC resulting are likely to impact upon the interest features and supporting habitats of the designated sites.

The ES should consider whether there will be an increase in the pollution risk as a result of the construction or operation of the development.

#### 5. Air Quality

Air quality in the UK has improved over recent decades but air pollution remains a significant issue; for example over 97% of sensitive habitat area in England is predicted to exceed the critical loads for ecosystem protection from atmospheric nitrogen deposition (<u>England Biodiversity Strategy</u>, Defra 2011). A priority action in the England Biodiversity Strategy is to reduce air pollution impacts on biodiversity. The planning system plays a key role in determining the location of developments which

may give rise to pollution, either directly or from traffic generation, and hence planning decisions can have a significant impact on the quality of air, water and land. The assessment should take account of the risks of air pollution and how these can be managed or reduced. Further information on air pollution impacts and the sensitivity of different habitats/designated sites can be found on the Air Pollution Information System (<u>www.apis.ac.uk</u>). Further information on air pollution modelling and assessment can be found on the Environment Agency website.

#### 6. Climate Change Adaptation

The <u>England Biodiversity Strategy</u> published by Defra establishes principles for the consideration of biodiversity and the effects of climate change. The ES should reflect these principles and identify how the development's effects on the natural environment will be influenced by climate change, and how ecological networks will be maintained. The NPPF requires that the planning system should contribute to the enhancement of the natural environment 'by establishing coherent ecological networks that are more resilient to current and future pressures' (NPPF Para 174), which should be demonstrated through the ES.

Further information is available from the <u>Committee on Climate Change's</u> (CCC) <u>Independent</u> <u>Assessment of UK Climate Risk</u>, the <u>National Adaptation Programme</u> (NAP), the <u>Climate Change</u> <u>Impacts Report Cards</u> (biodiversity, infrastructure, water etc.) and the <u>UKCP18 climate projections</u>.

# Annex 2 Comments on Chapters 1-7

Section	Paragraph/Table	Comment	Recommendations
General		National Policy Statements (NPS)	The ES will need to take account of anything in
			the revised NPS. We advise that early
			consideration should be given to policies in draft
			NPS updates out to consultation in case these
			are adopted.
General		Plan level HRA	The Morecambe OWF project should have
			regard to the outcome of the plan level HRA for
			The Offshore Wind Leasing Round 4 Plan.
General		EIA guidance	Natural England would expect the guidance
			provided in Annex A to be taken into account.
General		Strategic Environmental Assessment (SEA)	We note that there is a new offshore energy
			SEA, the consultation period for which closed in
			May 2022. The OESEA may have useful
			information that should be taken into account by
		· · · · · · · · · · · · · · · · · · ·	the Morecambe OWF project.
6.3.4	114	Natural England has recently produced advice <sup>4</sup> on scour and	Review and consider for scour and cable
		cable protection, we advise that solutions that result in no, or	protection measures.
		minimal environmental impact to the seabed should be	
		considered. This could therefore be considered to remain in	
		situ at the end of the project lifetime on the basis that this	
		results in the most cost effective and sustainable approach.	
7.2.1		Identification of receptors and the sensitivity of receptors to	These definitions should be set out within the
		impact scale definitions should be discussed and agreed as	ES.
		part of the Evidence Plan process with the relevant EWG.	
7.3	Table 7.1	A matrix for assessment of significance is provided as an	Discuss and agree with the relevant EWGs and
		example, demonstrating how the sensitivity of receptor	definitions should be provided in the ES.
		against magnitude of impact can determine the significance	
		of effect. As with above comments, sensitivity of receptor,	
		magnitude of impact and the matrix of significance of effect	
		should be discussed and agreed through the Evidence	
	<b></b>	Planning process.	
7.3	Table 7.1	The significance matrix covers potential beneficial impacts,	Natural England would welcome the exploration

<sup>&</sup>lt;sup>4</sup> <u>Scour and Protection Decommissioning Study Natural England Commissioned Report NECR403 March 2022</u> Page **11** of **19** 

	but this is not developed further within the scoping.	of opportunities to develop enhancement options or other measures that could lead to beneficial environmental outcomes.
7.4	Ideally, most potential impacts could be avoided, or effects reduced at the design stage of the project, through early consideration of ecological constraints, which along with consideration of other environmental features would be used to refine scheme layout, siting and design. Further impacts could also be avoided through siting of infrastructure at the construction stage.	We advise that the ES demonstrates that the mitigation hierarchy has been followed wherever appropriate.

# Annex 3 Comments on Part 2: Chapter 8 Technical sections

Section	Paragraph/Table	Comment	Recommendations
8.1.3.2	170	Further evidence on the tidal current directions in addition to	Include in ES.
		speed, for both flood and ebb currents would be beneficial.	
		It would be beneficial to have a mapped display of this	
		information. This would support a clear baseline of the	
		hydrodynamics within the study area.	
8.1.4	179	We advise that there may be additional potentially relevant data	Review and include in ES.
		available from Environment Agency LiDAR survey data.	
8.1.6.1		Little information is provided on seabed preparation activities,	To note.
		due to the early stage of the project. Natural England reserve	
		the right to make future detailed comments once further	Further discussion would be welcomed through
		information is known, this could include scoping in of additional	the Evidence Plan process via the relevant ETGs.
		impacts.	
8.1.6.1	191	The potential requirement for sand wave levelling is referenced,	Clarify evidence base concerning sand waves
		but no information is provided on the presence of any sand wave	post-scoping.
		features within the area. It would be beneficial to have a clear	
		understanding of sand wave height, wave lengths and migratory	
		rates, should they occur in the study area in order to understand	
		any potential impacts.	

### 8.1 Marine geology, oceanography and physical processes

### 8.3 Benthic ecology

Section	Paragraph/Table	Comment	Recommendations
8.3.2	251	The study area only covers the area of the OWF. Scoping in a	Consider data from a wider area within the PEIR
		wider area may be useful in consideration of indirect impacts.	and ES
8.3.3.1	253	Description of the benthic habitats is very limited	Include a map with UKSeaMap / EUSeaMap data
			in PEIR and ES
8.3.4	256, table 8.8	Data from existing windfarms is relevant as context but will not	To note.
		be relevant to the Morecambe footprint.	
		More detailed regional data sets such as NBN network, Marine	Include these within the PEIR.
		Recorder, Regional Seabed monitoring plan baseline	
		assessment should be included.	
		Data relating to benthic species of conservation importance is	

		not covered.	
8.3.4	257	Natural England has provided discretionary advice to the applicant on the benthic survey plan.	To note. NE's advice and the applicants response to the issues raised can be supplied on request.
8.3.4	259	No detail has been given on data analysis for benthic survey.	Consult NE and the relevant ETG on the analysis of these data.
8.3.6.1	274	Hard to ascertain relative footprint when details of construction and cabling are not yet known. Will also depend on specific habitat in the location, and how this compares to habitat extent in the wider area	To note and refine in ES when parameters of project and affected habitats are better understood.
8.3.6.2	286	The surface area introduced by the turbine foundations is substantially greater that that lost under the footprint of the turbine. This will vary depending on foundation type, but it is not an insignificant change. Lindeboom <i>et al</i> 2011 is dated and there are still gaps in our knowledge with work still ongoing to understand how offshore wind farm construction and operation effects benthic habitats and communities.	Further consideration of the total area of habitat introduced should be made in the ES when the parameters of the project are better understood.
8.3.6.2	288	We do not agree that impacts to benthic invertebrates due to EMF should be scoped out at this stage. We note this issue is covered in a draft revised energy NPS that was consulted on in late 2021.	Include in ES
8.3.6.2	292	Evidence for the effects of underwater noise on benthic fauna is inconclusive.	Underwater noise should not be scoped out at this stage and should considered in the ES.
8.3.6.2		Potential for localised benthic temperature changes has not been considered here.	Include in PEIR
8.3.6.7	305	Bullet point 6 – need to know what options are being considered for decommissioning to understand the potential risks to the benthos.	Include more detail on decommissioning options and assessment of the risk of each in the ES.
8.3.6		<ul> <li>In conjunction with the information to be gathered on the proposed offshore array through survey work, the ES should include details on the following technical aspects relating to the construction and operation of the Morecambe OWF:</li> <li>Footprint of area affected by inter-array electrical cables;</li> <li>Footprint of area affected by inter-array cable protection;</li> <li>Estimation of electromagnetic fields (EMF) potentially arising from cables both at exterior of cables and at surface of seabed above buried cables;</li> <li>Footprint of area affected by installation of Wind Turbine</li> </ul>	To be further considered and set out in the ES.

<ul><li>Generator foundations;</li><li>Footprint of area affected by installation vessels;</li><li>Duration and rate of cable-laying;</li></ul>	
Number and types of vessels to be used in cable-laying	
operations;	
• Routes of vessels for cable works. To be further considered	
and set out in the ES.	

## 8.4 Fish and shellfish ecology

Cefas is the technical specialist on fish and shellfish ecology, particularly concerning commercial species and we defer to their advice on this topic.

We are content that the correct migratory fish species protected in designated NSN and MCZ sites have been scoped in.

## 8.5 Marine mammal ecology

Section	Paragraph/Table	Comment	Recommendations
General		We express our concern that the full results of the digital aerial surveys will not be available in time for the submission of the PEIR. This will hamper our ability to agree the final list of species and density estimates to be used in the assessments.	
General		We welcome continued engagement on the assessment parameters, for example whether concurrent or sequential piling is being included within the assessment envelope, and the mitigation of piling or UXO noise being considered by the applicant as part of their project design. These will have implications for the underwater noise modelling required.	
8.5.2		Several of the Management Units (MUs) for relevant cetacean species being scoped in are greater than the spatial extent of the study area (wider Irish Sea). We advise that the full extent of	Consider the full MU extents in the ES

	the MUs should be considered in the EIA e.g. for reference populations and context to local densities.	
8.5.3	Based on the literature presented, several other marine mammal species are present in the wider Irish Sea study area but are scoped out of the assessment e.g. short-beaked common dolphin. If such species are observed during the project-specific aerial surveys, then we advise that they should be considered for scoping into the assessment.	Scope in to ES dependent upon results of project specific surveys
8.5.3	We note that the decision to scope leatherback turtles in or out has not yet been made. Once a decision is made, the evidence to support that decision should be presented.	Include in ES
8.3.5.2	We advise that the draft seal MUs can also be used as a tool for screening in designated sites. The MUs can also be used for determining the appropriate reference population for seals in the EIA, though consideration will need to be given as to the appropriate MUs to include.	Use draft seal MUs to screen relevant protected sites and determine reference population for the ES. Develop this approach through consultation with the relevant ETG.
8.3.5.2	There is an additional NCMPA for minke whale in the relevant CGNS MU, the Southern Trench NCMPA, which should also be considered.	Include this NCMPA in the ES
8.5.4	<ul> <li>Additional sources for consideration by the Applicant include:</li> <li>A revised Atlas of the Marine Mammals of Wales is due to be published soon. It should be included if available in time and relevant to the project area.</li> <li>The Hilbre Island Observatory produces annual reports on grey seal haul out data for the West Hoyle sandbank (in the Dee Estuary). Such reports should be considered for inclusion.</li> <li>If available in time, there is also due to be a new Offshore Energy Strategic Environmental Assessment (OESEA) which could be of relevance.</li> </ul>	Consider evidence from these source within the ES.

	<ul> <li>Data from aerial surveys undertaken by other Round 4 projects in the region.</li> <li>Manx Marine Environmental Assessment (2018).</li> <li>Joint Cetacean Data Programme (JCDP) online database should be reviewed for any relevant data.</li> </ul>	
	<ul> <li>Section 8.5.5.1: We advise that decommissioning noise should be given high-level consideration by the underwater noise modelling. It is imperative that the worst-case scenarios for noise, such as concurrent or sequential piling, are modelled. Consideration should also be given to the ADD as a source of underwater noise for the purpose of underwater noise modelling.</li> </ul>	
8.5.5.1 and 8.5.6.1	We understand that a separate Marine Licence for UXO clearance will be sought. However, as UXO clearance is a foreseeable impact associated with offshore windfarm construction, we are supportive of a high-level assessment of this pathway being included in the ES.	Include consideration of impacts from UXO clearance in ES
8.5.5.1	The area over which TTS could occur should be modelled, and the number of animals in the TTS zone estimated, although we do not expect an assessment of impact significance from TTS	Include this modelling in the ES
8.5.6.2	Based on our recent experience with another offshore wind farm, we do not agree with the assumption that fewer vessels will be present during the operation and maintenance phase relative to the construction phase. The Applicant should assess the vessel numbers/density/movements of each phase in the ES.	Include consideration of vessel activities during operation within the ES
8.5.6.4	We welcome continued engagement with the Applicant on pathways that they intend to screen out of the CIA.	To note

8.5.7 We we mitigate mamming quality	build expect to see a vessel management plan listed as a tion measure to minimise impacts from vessel on marine hals. Also potentially mitigation measures related to water	Consider these measures within the ES.
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# 8.6 Offshore Ornithology

Section	Paragraph/Table	Comment	Recommendations
	Figure 6.1	Details 2 offshore platforms within the project area and a further platform close by.	Ascertain if seabirds are breeding on these platforms.
7.7	154	3 tiers of project development status are proposed.	See Phase III best practice advice (as referenced in main letter), Table 11.1 which suggests using seven tiers
7.7	155	"Where possible the Project will seek to agree with stakeholders the use of as-built project parameter information (if available) as opposed to consented parameters to reduce over-precaution in the cumulative assessment."	Although NE are actively engaged with industry to consider using as-built parameters within assessments, currently we advise that the 'as- built' turbine parameters cannot be used in an assessment unless they are legally secured through the DCO licence.
8.6.3	Table 8.21	As many as 253 birds in a single survey remain unidentified (No ID).	Do these unidentified birds include unidentified auks that are yet to be apportioned? Presumably many of these records can at least be refined to groups such as 'large gull' or 'tern' and this should be presented in the ES where possible. It is of particular importance to understand if any of these unidentified birds are divers.

# 8.7 Commercial fisheries

Cefas is the technical specialist on commercial fisheries and we defer to their advice on this topic.

# 8.12 Seascape, landscape and visual amenity

Section	Paragraph/Table	Comment	Recommendations
8.12.4.4	Table 8.35	Where applicable, once the location of the generation assets	To note.
		has been determined, Natural England should also be consulted	
		to determine the suitability of the viewpoints.	
8.12.2		We advise that a 60km buffer is used to assess seascape	We advise that this is discussed and agreed
		impacts, based on the proposed wind turbine height for the	through the Evidence Plan Process with the
		Morecambe OWF and the elevated viewpoints onshore.	relevant ETG.

Natural England initial draft advice in relation to taking into account all aspects of offshore windfarm projects which may be subject to determination across multiple separate NSIPs with different owners for the array ('generation assets'), cable ('transmission assets') or other offshore windfarm NSIP where there are joint/shared infrastructure which may have cumulative impacts to nature conservation features.

Natural England welcomes the potential progression of an 'coordinated' approach to grid connection. In reducing the number of cables required for energy transmission, we recognise the potential for significantly reducing the area of impact created from multiple projects, thereby increasing options available to the projects to avoid, reduce and mitigate impacts to designated site features and the wider marine environment.

However, Natural England notes the potential consenting challenges this new approach is likely to have for offshore windfarms where there is likely to be separate NSIP applicants for the generations assets (offshore windfarm arrays), but also for the transmission asset. Should there be a requirement to sell the cable linking the array to the transmission asset to an Offshore Transmission Owner (OFTO) post-construction, this could present additional complexities. We observe such a scenario could potentially result in up to three Development Consent Orders (DCOs) and five deemed Marine licences being intrinsically linked.

Therefore, we advise that prompt consideration is required by the relevant parties to consider how the National Grid 'Coordinated Approach' can be implemented and robustly consented to ensure that OWF projects impacts can be considered and consented holistically (rather than 'salami sliced'), the risk of stranded assets can be avoided, and that offshore windfarm energy can be delivered in a timely manner.

Drawing from our experiences of the consenting process for both the Triton Knoll offshore windfarm 'array' NSIP and the Triton Knoll Electrical System NSIP, we provide the following advice on a without prejudice basis. This is with a view to identifying and helping to address the challenges that may be faced by offshore windfarm projects where i) multiple NSIPs are required but timeframes are unlikely to align, ii) the merits of the applications are unlikely to be considered by the same examining authority and iii) there are subsequent implications for DCO requirement and marine licence discharge.

#### Consideration of indirect, secondary and cumulative impacts

Natural England advises that in order for any one of the examining authorities to assess the direct, indirect, secondary and cumulative impacts from multiple NSIPs there will need to be sufficient information submitted on the indirect, secondary and cumulative impacts of the grid connection works. We draw your attention to paragraph 4.9.3 of the overarching National Policy Statement for Energy EN-1 ("EN-1") which provides that Applicants:

"must ensure they provide sufficient information to comply with the EIA Directive including the indirect, secondary and cumulative effects, which will encompass information on grid connections. The IPC must be satisfied that there are no obvious reasons why the necessary approvals for the other element are likely to be refused."

Natural England accepts that EN-1 provides for a scenario where the grid connection and offshore array consents do not come forward in the same consenting process – that is clear from para. 4.9.1. However, it is Natural England's case that EN-1 envisages a situation where the Applicant has a detailed grid connection scheme worked up, but for administrative or other reasons does not join the two consents and progress them through the same process, but instead brings them forward via separate consenting processes.

However, unless the transmission assets consent is progressed in advance of the generation assets, it is anticipated in such cases that the Applicant will have a fully worked up scheme for the grid connection works, with complete assessments of its individual impacts and those cumulative impacts with the offshore array/s. Natural England draws support for this reading of EN-1 from the fact that para. 4.9.1 states that:

"it may be the case that the applicant has not received or accepted a formal offer of a grid connection from the relevant network operator at the time of the application, <u>although it is likely to have applied for one and discussed it with them</u>." (emphasis added).

Nevertheless it remains unclear to Natural England how this would work in practice when the generation asset applicant is not the same as the transmission asset applicant. There is a risk that due to timeframes the coordinated approach may well result in a detailed offshore array scheme, but may not have detailed proposals relating to the transmission assets. This would not comply with EN-1. Natural England advises that it cannot be reasonably contended that a cumulative assessment does not need to be carried out of a project that is not only intrinsically linked to the proposed development but is necessarily required to come forward for the proposed development to have any meaningful existence, resulting in a stranded asset - be that the generation asset or the transmission asset. This aligns with para. 4.9.3. of EN-1.

#### Consenting of associated NSIPs

In relation to the second requirement in para. 4.9.3 of EN-1 (where it must be satisfied that there are no obvious reasons why the necessary approvals for the other elements are likely to be refused), we highlight is that it is difficult for stakeholders such asNatural England to advise the ExA whether there were, or were not, any obvious reasons why the necessary approvals would be likely to be refused. This was certainly our experience at Triton Knoll OWF.

For Triton Knoll OWF, Natural England also advised that a condition was required that prevented the offshore works associated with the generation asset commencing until the necessary grid connection consents had been obtained. Such an approach could ensure that any significant indirect, secondary, and cumulative impacts that were identified during the consideration of the grid connections works effectively prevent the authorised development coming forward, as they would result in the necessary grid connection consents being refused.

Natural England considers that without such a condition being included in the relevant DCOs, it is very difficult to see how decision-makers could robustly consent the generation asset applications. This is because the ExA/decision-maker wouldn't have before it sufficient information on the indirect, secondary and cumulative effects of the proposed development with the grid connection works which the ExA is required to have under the EIA Regulations and EN-1. In addition, without the suggested condition, we are concerned it would theoretically allow the offshore works to be built without any means of connecting them to the grid.

Natural England highlights the risk that such a situation may pose to the ExA/decision-maker, as the rationality of the decision could be questioned were it to allow the Applicant to construct an offshore array that had no meaningful existence

because it could not be connected to the national grid. The proposed condition for Triton Knoll therefore ensured that such a perverse situation could not result.

#### Feekins-Bate, Laura

Stephen Vanstone	
21 July 2022 16:53	
Morecambe Offshore Wind Project	
RE: Morecambe Offshore Wind Farm - consultation on scoping opinion	

Good afternoon Helen,

With reference to the above consultation, I can advise that Trinity House would expect the following to form part of the Environmental Statement:

#### Navigation Risk Assessment

- Comprehensive vessel traffic analysis in accordance with MGN 654.
- The possible cumulative and in-combination effects on shipping routes and patterns should be adequately assessed, with particular regard to both existing and planned developments.

#### **Risk Mitigation Measures**

- We consider that this development will need to be marked with marine aids to navigation by the developer/operator in accordance with the general principles outlined in IALA (International Association of Marine Aids to Navigation and Lighthouse Authorities) Guideline G1162 - The Marking of Offshore Man-Made Structures as a risk mitigation measure. In addition to the marking of the structures themselves, it should be borne in mind that additional aids to navigation such as buoys may be necessary to mitigate the risk posed to the mariner, particularly during the construction phase. All marine navigational marking, which will be required to be provided and thereafter maintained by the developer, will need to be addressed and agreed with Trinity House. This will include the necessity for the aids to navigation to meet the internationally recognised standards of availability and the reporting thereof.
- Assessment of impact on existing aids to navigation.
- A decommissioning plan, which includes a scenario where on decommissioning and on completion of
  removal operations an obstruction is left on site (attributable to the wind farm) which is considered to be a
  danger to navigation and which it has not proved possible to remove, should be considered. Such an
  obstruction may require to be marked until such time as it is either removed or no longer considered a danger
  to navigation, the continuing cost of which would need to be met by the developer/operator.
- The possible requirement for navigational marking of the export cables and the vessels laying them. If it is necessary for the cables to be protected by rock armour, concrete mattresses or similar protection which lies clear of the surrounding seabed, the impact on navigation and the requirement for appropriate risk mitigation measures needs to be assessed.

Kind regards,

#### **Stephen Vanstone**

Navigation Services Officer | Navigation Directorate | Trinity House

www.trinityhouse.co.uk





Environmental Hazards and Emergencies Department Seaton House, City Link London Road Nottingham, NG2 4LA nsipconsultations@phe.gov.uk www.gov.uk/ukhsa

Your Ref: EN010121 Our Ref: CIRIS 59677

Ms Helen Lancaster Senior EIA Advisor The Planning Inspectorate Environmental Services Central Operations Temple Quay House 2 The Square Bristol BS1 6PN

20<sup>th</sup> July 2022

Dear Ms Lancaster

# Nationally Significant Infrastructure Project Morecambe Offshore Windfarm (Generation Assets) [PINS Reference EN01021] EIA Scoping Notification and Consultation

Thank you for including the UK Health Security Agency (UKHSA) in the scoping consultation phase of the above application. *Please note that we request views from the Office for Health Improvement and Disparities (OHID) and the response provided below is sent on behalf of both UKHSA and OHID.* The response is impartial and independent.

The health of an individual or a population is the result of a complex interaction of a wide range of different determinants of health, from an individual's genetic make-up, to lifestyles and behaviours, and the communities, local economy, built and natural environments to global ecosystem trends. All developments will have some effect on the determinants of health, which in turn will influence the health and wellbeing of the general population, vulnerable groups and individual people. Although assessing impacts on health beyond direct effects from for example emissions to air or road traffic incidents is complex, there is a need to ensure a proportionate assessment focused on an application's significant effects.

Having considered the submitted scoping report we understand this EIA Scoping Notification and Consultation relates to its offshore renewable windfarm energy generation assets and activities only. As such, we do not have any comments to make relating to onshore public health impacts.

As the Project and the Environmental Statement (ES) develops and is co-aligned with neighbouring NSIPs to consider onshore public health impacts, we recommend the Developer considers the detail in our *Advice on the content of Environmental Statements accompanying an application under the NSIP Regime*'. Further detail is contained in the paragraph below.

In terms of the level of detail to be included in an ES, we recognise that the differing nature of projects is such that their impacts will vary. UKHSA and OHID's predecessor organisation Public Health England produced an advice document 'Advice on the content of *Environmental Statements accompanying an application under the NSIP Regime*', setting out aspects to be addressed within the Environmental Statement<sup>1</sup>. This advice document and its recommendations are still valid and should be considered when preparing an ES. Please note that where impacts relating to health and/or further assessments are scoped out, promoters should fully explain and justify this within the submitted documentation.

Yours sincerely

On behalf of UK Health Security Agency <u>nsipconsultations@phe.gov.uk</u>

Please mark any correspondence for the attention of National Infrastructure Planning Administration.

<sup>1</sup> 

https://khub.net/documents/135939561/390856715/Advice+on+the+content+of+environmental+statements+acc ompanying+an+application+under+the+Nationally+Significant+Infrastructure+Planning+Regime.pdf/a86b5521-46cc-98e4-4cad-f81a6c58f2e2?t=1615998516658


Helen Lancaster Senior EIA Advisor Central Operations Temple Quay House 2 The Square Bristol BS1 6PN Ask for:Steve SmithEmail:Image: Steve SmithTel No:Image: Steve SmithOur Ref:N/A

**Date:** 12 July 2022

By Email Only

Dear Helen

## Scoping Consultation with non-prescribed consultation bodies – EN010121

Thank you for consulting Wyre Council on the above Environmental Impact Assessment (EIA) scoping request.

At this stage Wyre Council has no comments.

I trust all of the above information is helpful to yourself in dealing with the scoping opinion request.

Yours sincerely,



Steve Smith Head of Planning & Regeneration Wyre Council